### **APPENDIX A**

Public and Agency Involvement

### **APPENDIX A: PUBLIC AND AGENCY INVOLVEMENTS**

This appendix presents the details of the public and agency involvement throughout the Environmental Assessment (EA) and previous Environmental Impact Report (EIR) process in the following sections:

- Scoping and Public Hearing for the Environmental Assessment (Section A.1)
- Comments and Responses on the Environmental Assessment (Section A.2)
- Comment and Responses from Federal, State, and Local agencies on the May 2008 EIR (Section A.3)

### A.1 Scoping and Public Hearing

The Notice of Availability (NOA) for the Draft EA was published on December 1, 2008 in the San Diego Transcript and the San Diego Union Tribune. A list of other local agencies, organizations, and individuals that were sent a notice of availability for the Draft EA follows. Lastly, the notification of public hearing which was published in the San Diego Transcript and the San Diego Union Tribune on December 5, 2008 is included. The public hearing was held on January 6, 2009.

Following the NOA and notification of public hearing, this section of the appendix provides the public hearing sign-in sheet, the PowerPoint presentation, the transcript of the event, and the comment cards received at the conclusion of the hearing.

Coordination between the FAA and the US Fish and Wildlife Service, the State Historic Preservation Office, and Tribal entities are also provided at the conclusion of this section.

It is noted that the transcript of the public hearing has individual comments identified; this is in reference to tables provided in Section A.2, *Comments and Responses*, of this appendix which transcribe these marked comments and provide responses.

### Notice of Availability

### CERTIFICATE OF PUBLICATION

### RECEIVED

NFC 0 9 2008

AIRPORT SYSTEM PLANNING #45

### IN THE MATTER OF

SDCRAA/Facilities Development

San Diego CA 92138-2776

Dante Helson

P.O. Box 82776

#### Draft Enviornmental Assessment

SAN DIEGO COUNTY REGIONAL AIRPORT AUTHORITY



NOTICE OF AVAILABILITY DRAFT ENVIRONMENTAL ASSESSMENT SAN DIEGO INTERNATIONAL AIRPORT MASTER PLAN NEAR TERM IMPROVEMENTS

PROJECT DESCRIPTION AND LOCATION: The San Diego County Regional Airport PROJECT DESCRIPTION AND LOCATION: The sam Diego County Regional Autority Authority (SDCRAA) proposes a number of projects at San Diego International Airport (SDIA) which comprise the Near Term Improvements for the San Diego International Airport Master Plan. SDCRAA has identified specific physical improvements to allow the Airport to effectively continue its mission of serving San Diego's commercial air transportation needs as forecasted through 2015. A Draft Environmental Assessment (SDIA) becan serving the anying the environmental consequences of the (EA) has been prepared to examine the environmental assessment (EA) has been prepared to examine the environmental consequences of the proposed project. The Federal Aviation Administration (FAA) is the lead agency under the National Environmental Policy Act (NEPA). THE DRAFT EA IS AVAILABLE FOR PUBLIC REVIEW AS FOLLOWS:

· At the San Diego County Regional Airport Authority, with offices located in the Commuter Terminal at San Diego International Airport, 3225 North Harbor Drive, San Diego, CA, during the hours of 8:00 a.m. to 5:00 p.m., Monday through Friday.

 At four local libraries (City of San Diego Central Library, Mission Hills Branch Library, Ocean Beach Branch Library, and Point Loma Hervey Branch Library).

 At the office of the Los Angeles Airports District office, Federal Aviation Administration, 15000 Aviation Boulevard, Lawndale, CA 90261.

The Draft EA may be downloaded at <u>www.san.org</u> under Airport Master Plan/Draft

Environmental Assessment. COMMENTS RECEIVED NO LATER THAN FRIDAY, JANUARY 16, 2009 BEFORE 5:00 p.m. PACIFIC STANDARD TIME WILL BE ADDRESSED AND THE RESULTS INCLUDED IN THE FINAL EA.

WRITTEN COMMENTS TO THE DRAFT EA MAY BE SUBMITTED TO: San Diego County Regional Airport Authority Attn: Airport Planning Department P.O. Box 82776

San Diego, CA 92138-2776

Pub. Dec 1-00050086

CASE NO.

I, Cathy L. Krueger, am a citizen of the United States and a resident of the county aforesaid; I am over the age of eighteen years, and not party to or interested in the above entitled matter. I am the principal clerk of the San Diego Transcript, a newspaper of general circulation, printed and published daily, except on Saturdays and Sundays, in the City of San Diego, County of San Diego and which newspaper has been adjudged a newspaper of general circulation by the Superior Court of the County of San Diego, State of California, under the date of January 23, 1909, Decree No. 14894; and the

### Notice of Availability

is a true and correct copy of which the annexed is a printed copy and was published in said newspaper on the following date(s), to wit:

### **December 1**

I certify under penalty of perjury that the forgoing is true and correct.

Dated at San Diego, California this December 1, 2008

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The San Diego

JAN 06 2009

P.O. Box 120191, San Diego, CA 92112-0191

AIRPORT SYSTEM PLANNING #45

AFFIDAVIT OF PUBLICATION

#### SAN DIEGO AIRPORT AUTHORITY P.O. BOX 82776 SAN DIEGO, CA 92138

STATE OF CALIFORNIA} ss. County of San Diego}

The Undersigned, declares under penalty of perjury under the laws of the State of California: That she is a resident of the County of San Diego. That she is and at all times herein mentioned was a citizen of the United States, over the age of twenty-one years, and that she is not a party to, nor interested in the above entitled matter; that she is Chief Clerk for the publisher of

#### The San Diego Union-Tribune

a newspaper of general circulation , printed and published daily in the City of San Diego, County of San Diego, and which newspaper is published for the dissemination of local news and intelligence of a general character, and which newspaper at all the times herein mentioned had and still has a bona fide subscription list of paying subscribers, and which newspaper has been established, printed and published at regular intervals in the said City of San Diego, County of San Diego, for a period exceeding one year next preceding the date of publication of the notice hereinafter referred to, and which newspaper is not devoted to nor published for the interests, entertainment or instruction of a particular class, profession, trade, calling, race, or denomination, or any number of same; that the notice of which the annexed is a printed copy, has been published in each regular and entire issue of said newspaper and not in any supplement thereof on the following date, to-wit

December 1, 2008

Muchelle A. Saner Chief Clerk for the Publisher
ATTION IT OF PUBLICATION
THE COPLEY PRESS INC.
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Ad # 10158008
Ordered by: PAUL WEBB

NOTICE OF AVAILABILITY brary, DRAFT **ENVIRONMENTAL** ASSESSMENT SAN DIEGO INTERNATIONAL AIRPORT MASTER 90261. PLAN NEAR TERM **IMPROVEMENTS** PROJECT DESCRIP-AND LOCA-TION TION: The San Diego County Regional Airport Authority port Authority (SDCRAA) proposes a number of projects at San Diego Internation-al Airport (SDIA) which comprise the Near Term Improve-ments for the San Die-comprise during Air go International Air-port Master Plan. port Moster Plan. SDCRAA has identified specific physical im-provements to allow the Airport to effective ly continue its mission of serving San Diego's commercial air transportation needs forecasted thro as through 2015. A Draft Environmental Assessment (EA) has been pre-pared to examine the environmental conse-quences of the pro-posed project. The Fed-eral Aviation Administration (FAA) is the lead agency under the National Environmental Policy Act (NEPA). THE DRAFT EA IS AVAILABLE FOR PUBLIC REVIEW AS FOLLOWS: At the San Diego County Regional Air-port Authority, with of-fices located in the Commuter Terminal at San Diego International Airport, 3225 North Harbor Drive, San Die-go, CA, during the hours of 8:00 a.m. to 5:00 p.m., Monday

• At four local libra-ries (City of San Diego Central Library, Mission Hills Branch Library, Ocean Beach Branch Library, and Point Loma Hervey Point Loma I Branch Library).

• At the office of the Los Angeles Airports District office, Federal Administra-Avlation tion, 15000 Aviation Boulevard, Lawndale, CA

• The Draft EA may be downloaded at: www.san.org under Airport Master Plan/Draft Environmental Assessment. COMMENTS RE

COMMENTS RE-CEIVED NO LATER THAN FRIDAY, JANU-ARY 16, 2009, BEFORE 5:00 p.m. PACIFIC STANDARD TIME WILL BE AD-WILL BE AD-DRESSED AND THE RESULTS INCLUDED IN THE FINAL EA.

WRITTEN COM-MENTS TO THE DRAFT EA MAY BE SUBMITTED TO:

San Diego County Regional Airport Authority Attn: Airport Planning Department P.O. Box 82776 San Diego, CA 92138-2776



through Friday.

### **Draft EA Distribution List**

### DRAFT ENVIRONMENTAL ASSESSMENT

### SAN DIEGO INTERNATIONAL AIRPORT MASTER PLAN

### NEAR TERM IMPROVEMENTS

MAILING LIST (NOA) November 2008 Kelly Broughton Director City of San Diego Development Services 1222 First Avenue, MS 501 San Diego, CA 92101-4155

Mr. John W. Helmer Manager, Planning Services Unified Port of San Diego P.O. Box 120488 San Diego, CA 92112-0488

Mr. Mehdi Rastakhiz, Assoc Engineer City of San Diego Metropolitan Wastewater Dept EPM Development Section 600 "B" Street, MS 922, 22<sup>nd</sup> Floor San Diego, CA 92101 Ms. Sharon Cooney Director of Planning & Scheduling Metropolitan Transit System (MTS) 1255 Imperial Avenue, Suite 1000 San Diego, CA 92101-7490

Mr. Kurt Luhrsen Principal Planner North County Transit District 810 Mission Avenue Oceanside, CA 92054-2825

Mr. Tom Smisek Mayor City of Coronado Office of the Mayor 1825 Strand Way Coronado, CA 92118 Mr. Peter Drinkwater County of San Diego, DPW 1960 Joe Crosson Drive El Cajon, CA 92020-1236

Mr. Darin Neufeld Resource Management Intern City of San Diego, Env Svcs Dept Resource Management Division 9601 Ridgehaven Court, Ste. 210 San Diego, CA 92123-1636

#### AMP DEA – LOCAL AGENCIES (NOA)

Mr. Andrew Berg Executive Manager National Electrical Contractors Assoc San Diego Chapter 9350 Waxie Way, Suite 540 San Diego, CA 92123

Mr. Stephen L. Marsh Luce, Forward, Hamilton & Scripps, LLP 600 West Broadway, Suite 2600 San Diego, CA 92101-3372

### AMP DEA – ORGANIZATIONS (NOA)

Mr. Dan Andrews	Mr. Roger A. Britt	Mr. John R. French
Mr. James T. Frost	Mr. William Gibson	Mr. James Gilhooly
Mr. Gregory Giselman	Mr. Paul Grimes	Mr. Michael Huff, A.S.I.D.
Mr. Bill Ingram	Mr. John Karpinski	Ms. Catherine Kurland
Ms. Mary Lou LoPreste	Mr. Matthew Naiman	Ms. Julia M. Quinn
Mr. Darrell Roberson	Mr. Miguel Romero and Family	Mr. R. Jarvis Ross
Ms. Chantal Saipe	Mr. Wayne Smith	Ms. Ardetta Steiner
Mr. Harris H. Steiner	Mr. Tom Stewart	Ms. Margaret B. Valentine
Ms. Karen Voigt	Mr. James E. Whalen	Mr. Paul Zablotny
Mr. Leon Campbell	Mr. Richard Abdala	Ms. Margo Tarmquay

San Diego International Airport Master PlaDEA – INDIVIDUALS (NOA)

### Notice of Public Hearing

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AIRPORT SYSTEM PLANNING P.O. Box 120191, San Diego, CA 92112-0191 #45

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#### SD COUNTY REGIONAL AIRPORT P.O. BOX 82776

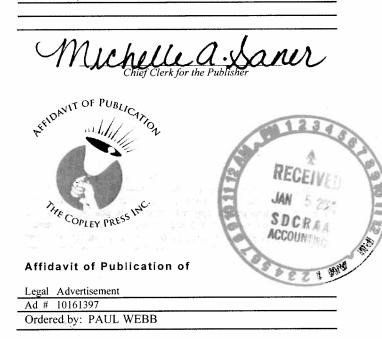
SAN DIEGO, CA 92138

#### STATE OF CALIFORNIA} ss. County of San Diego}

The Undersigned, declares under penalty of perjury under the laws of the State of California: That she is a resident of the County of San Diego. That she is and at all times herein mentioned was a citizen of the United States, over the age of twenty-one years, and that she is not a party to, nor interested in the above entitled matter; that she is Chief Clerk for the publisher of

#### The San Diego Union-Tribune

a newspaper of general circulation, printed and published daily in the City of San Diego, County of San Diego, and which newspaper is published for the dissemination of local news and intelligence of a general character, and which newspaper at all the times herein mentioned had and still has a bona fide subscription list of paying subscribers, and which newspaper has been established, printed and published at regular intervals in the said City of San Diego, County of San Diego, for a period exceeding one year next preceding the date of publication of the notice hereinafter referred to, and which newspaper is not devoted to nor published for the interests, entertainment or instruction of a particular class, profession, trade, calling, race, or denomination, or any number of same; that the notice of which the annexed is a printed copy, has been published in each regular and entire issue of said newspaper and not in any supplement thereof on the following date, to-wit December 5, 2008





#### NOTICE OF PUBLIC HEARING

Teesday, January 6, 2009 -& :00 pm San Diego County Regional Airport Authority Commuter Terminai 3225 North Harbor Drive San Diego, CA 92101

DRAFT ENVIRONMENTAL ASSESSMENT SAN DIEGO INTERNATIONAL AIRPORT MASTER PLAN NEAR TERM IMPROVEMENTS

PROPOSEDACTION: The San Diego County Regional Airport Author-Regional Airport Author-ity (SDCRAA) proposes a number of projects at San Diego international Airport (SDIA) which comprise the Near Term improvements for the SDIA Master Pian SDCRAA has identified specific physical im-provements to allow the Airport to effectively continue its mission of serving San Diego's comcontinue its mission of serving San Diego's com-mercial air transporta-tion needs as forecasted through\_2015. These through 2015. These Near Term improve-ments include the follow ing :

 Expand existing Ter-minal Two West with 10 new jet gates
 Construct new aircraft parking and replace-ment of Remain-Over-Night aircraft parking apron

 Construct new apron and aircraft taxilane and aircraft taxilane • Construct new second ievel road/curb and vehi-cle circulation serving Terminal Two • Construct new parking structure and vehicle circulation serving Ter-minai Two • Palaesta and roccoffic

Relocate and reconfig-ure SAN Park Pacific

ure SAN Park Pacific Highway • Construct a new ac-cess road from Sassof-ras Street/Pacific High-way intersection • Construct new general aviation facilities includ-ing access, terminal/ hangars and apron • Demolish the existing general aviation facili-ties

A Draft Environmental Assessment (EA) has been prepared to exam-line the environmental consequences of the pro-posed Near Term Im-provements. The Feder-al Aviation Administra-tion (FAA) is the lead agency under the Nation-al Environmental Poli-cy Act (NEPA). A Draft Environmentai

PURPOSE OF PUBLIC HEARING: The hearing will provide an opportu-nity for public and agency comment concerning the potential environ-mental effects of the Near Term improve-ments identified in the Draft EA.

LIST OF POTENTIAL-LY AFFECTED ENVI-RONMENTAL RE-SOURCES: The Draft EA examines 23 impact extension or something EA examines 23 import categories as required by FAA Order 3050 .46. The environmental re-sources that could be po-tentially affected by the Near Term Improve-ments are as follows:

Land resources
 Air quality resources
 Water resources
 Historic, architectural, and cultural resources

Endangered and threatened species

resources • Coastal resources Natural resources and energy supply
 Visual resources

THE DRAFT EA IS AVAILABLE FOR PUB-LIC REVIEW AS FOL-LOWS:

At the San Diego Coun-• At the San Diego Coun-ty Regional Airport Au-thority, with offices lo-cated in the Commuter Terminal at San Diego international Airport, 3225 North Harbor Drive, San Diego, CA, during the hours of 8:00 a.m. to 5:00 p.m., Mon-day through Friday

 At four local libraries (City of San Diego Cen-tral Library, Mission Hills Branch Library, Ocean Beach Branch Li-brary, and Point Lona Hervey Branch Li-branch Li-• At the office of the Los Angeles Airports Dis-trict office, Federal Avi-ation Administration, 15000 Aviation Boulevard. 90261 Lawndaie, CA • The Draft EA may be downloaded at:

www.san.orr under Airport Master Plan/DraftEnvironmen-tal Assessment

COMMENTS RE-CEIVED NO LATER THAN FRIDAY, JANU-ARY 16, 2009, BEFORE S:00 p.m. PACIFIC STANDARD TIME WILL BE ADDRESSED AND THE RESULTS IN-CLUDED IN THE FI-MAI EA NAL EA.

WRITTEN COMMENTS TO THE DRAFT EA MAY BE SUBMITTED TO:

San Diego County II San Diego County Regional Airport Authority Attn : Airport Planning Department P.O. Box 82776 San Diego CA 92138-2776 Near Term Improvements EA

### Public Hearing Sign-In Sheet



### Draft EA for Airport Master Plan Near Term Improvements San Diego International Airport PUBLIC HEARING ATTENDEES – January 6, 2009

### PLEASE WRITE LEGIBLY WITH COMPLETE ADDRESS – NO ABBREVIATIONS PLEASE!

NAME	ADDRESS	CITY/STATE/ZIP	PHONE #	E-MAIL
LANCEMUZPHY	4530 SantaMonizaAve	SD, CA 92107	6198925003	Conurphy@cox, n
Tony Gordon	3165 Pacific Hury 50, CA	5D, (A 9710)	619 686-6287	agordom@portolisu dieg org
Candice D. Magnus	3165 Pacific Huy SC, Crt	SD.04 92101	619-686-6583	Conagnuso Portofsanding org
Dipic Marthiasen	(1	11	419-686-6390	dmu Thiase portoBennari p. 05
Mike Zoon	401 BSt. Swite 800	SD. (A	107 138 9964	mzdon@ADL.con
Paiph Redman	1420 FORN ST	SID CA 92102	619-857-7620	Viedman e cscos.com



### Draft EA for Airport Master Plan Near Term Improvements San Diego International Airport PUBLIC HEARING ATTENDEES – January 6, 2009

### PLEASE WRITE LEGIBLY WITH COMPLETE ADDRESS – NO ABBREVIATIONS PLEASE!

NAME	ADDRESS	CITY/STATE/ZIP	PHONE #	E-MAIL
Cynthie Coogn	4425 Pt. Come Ave	875 C.A. 97/06	,	
Job Nelson	Interger Relations	City of San Diego		

### Public Hearing Presentation

# Draft Environmental



AIRPORT MASTER PLAN SAN DIEGO INTERNATIONAL AIRPORT

# Assessment

Airport Master Plan

Near Term Improvements

### January 6, 2009



Introductions

- Ted Anasis SDCRAA
- Kim Hughes Environmental Consultant
- Mike Kenney Environmental Consultant



Overview

- I. Purpose of Public Hearing
- II. Summary of Environmental Assessment
- III. Requested Federal Actions
- IV. Timeline



## **Purpose of Public Hearing**

Provide an opportunity for public and agency comment concerning the potential environmental effects of the **Near Term Improvements** identified in the Draft **Environmental Assessment**.

Page 4



## **Purpose and Need** for Proposed Action

- To accommodate air service demand (forecast growth through 2015) while improving levels of service, airport safety and security, and enhancing airport access.
- To utilize the current Airport property and facilities efficiently and to ensure that new Airport facilities further improve operations.
- To relieve congestion at the Airport both on the airfield and in the terminal area through the provision of sufficient facilities and infrastructure.

Page 5



# **Environmental Assessment** Alternatives

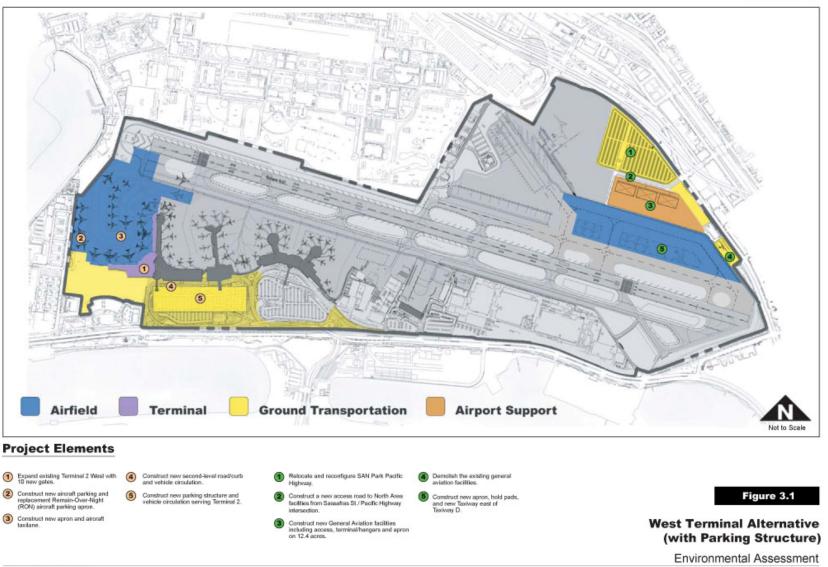
- West Terminal Alternative (Preferred Alternative)
  - > West Terminal Alternative (with Parking Structure)
  - West Terminal Alternative (without Parking Structure)
- East Terminal Alternative
  - East Terminal Alternative (with Parking Structure)
  - East Terminal Alternative (without Parking Structure)
- > No Action Alternative



### West Terminal Alternative (with Parking Structure)

#### SAN DIEGO INTERNATIONAL AIRPORT MASTER PLAN NEAR TERM IMPROVEMENTS

### HNTB

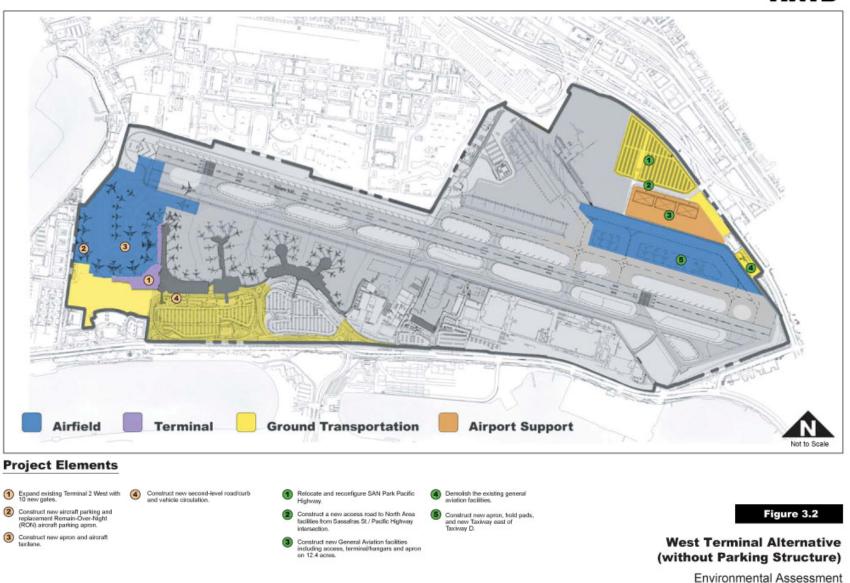




# West Terminal Alternative (without Parking Structure)

SAN DIEGO INTERNATIONAL AIRPORT MASTER PLAN NEAR TERM IMPROVEMENTS

### HNTB



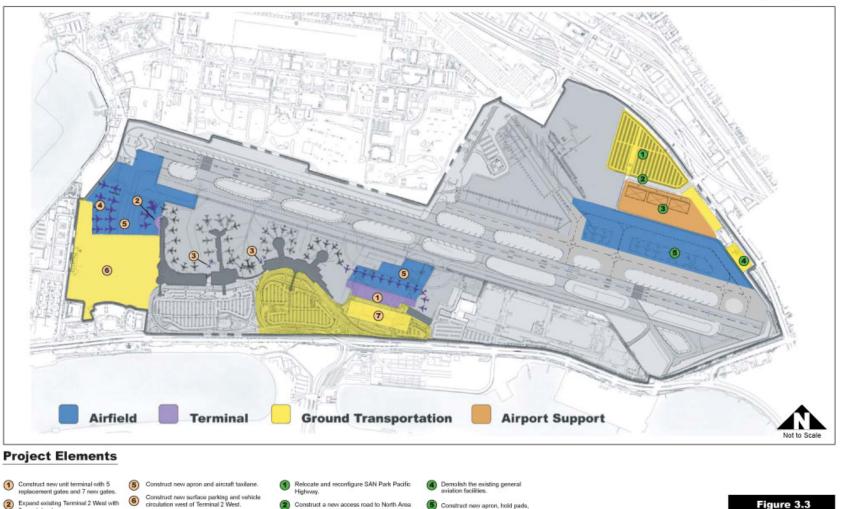
Near Term Improvements EA



# East Terminal Alternative (with Parking Structure)

#### SAN DIEGO INTERNATIONAL AIRPORT MASTER PLAN NEAR TERM IMPROVEMENTS

### HNTB



East Terminal Alternative (with Parking Structure)

Environmental Assessment

1

unit terminal.

Construct new surface and structured parking

and vehicle circulation at Terminal 1 and new

3 new jet gates.

(3) Relocate commuter aircraft to

(4) Construct new aircraft parking and

replacement Remain-Over-Night (RON) aircraft parking apron.

Terminals 1 and 2.

and new Taxiway east of

Taximay D.

facilities from Sassafras SL/ Pacific Highway

Construct new General Aviation facilities

including access, terminal/hangars and apron

intersection

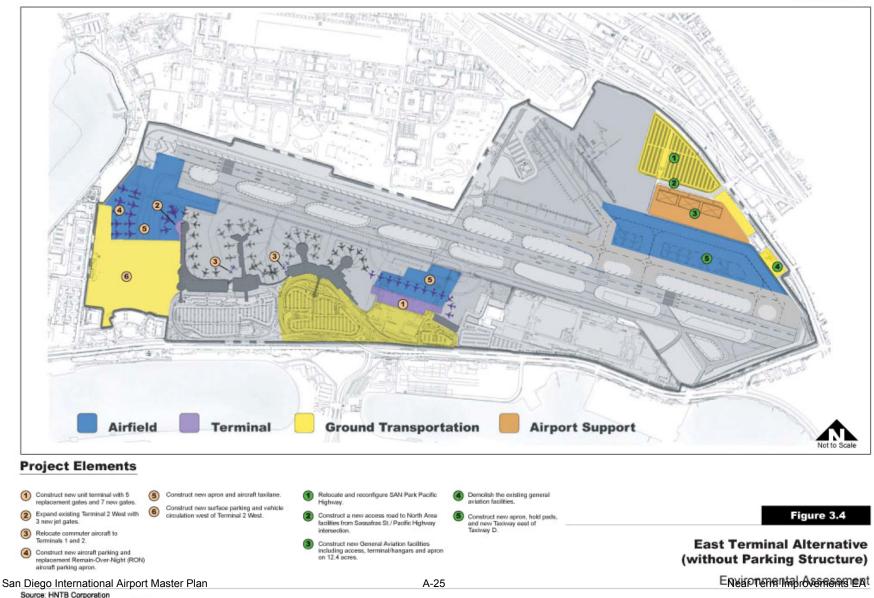
on 12.4 acres.



# East Terminal Alternative (without Parking Structure)

#### SAN DIEGO INTERNATIONAL AIRPORT MASTER PLAN NEAR TERM IMPROVEMENTS

### HNTB



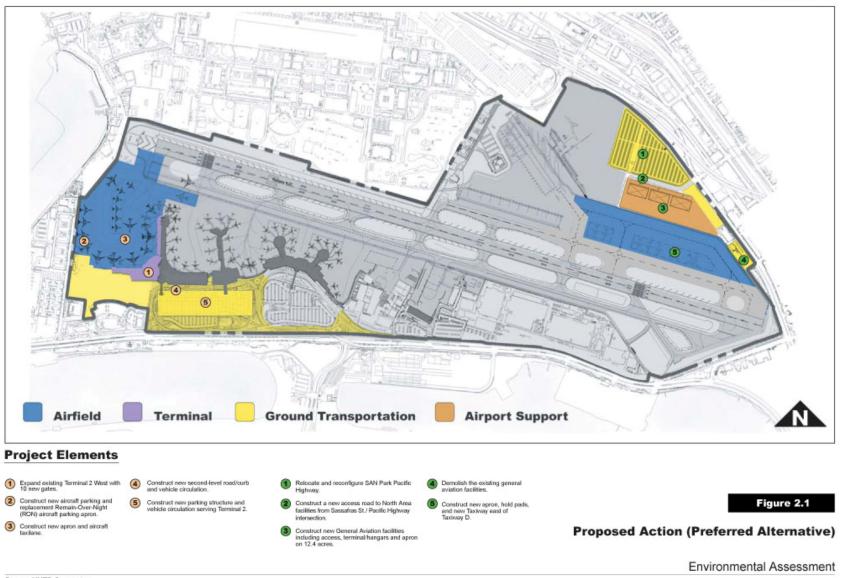
Page 10 Source: HNTB Corporation Prepared by: HNTB Corporation, 2008



SAN DIEGO INTERNATIONAL AIRPORT

### SAN DIEGO INTERNATIONAL AIRPORT MASTER PLAN NEAR TERM IMPROVEMENTS

### HNTB





### Environmental Impact Categories\* Considered in EA SAN DIEGO INTERNATIONAL AIRPOR

- Air Quality
- Coastal Resources
- Compatible Land Use ullet
- Construction Impacts
- Department of • Transportation Act, Section 4 (f)
- Farmland
- Fish, Wildlife, and Plants ullet
- Floodplains and ulletFloodways
- Hazardous Materials, ulletPollution Prevention, and Solid Waste

- Historic, Architectural, Archeological, and Cultural Resources
- Light Emissions and Visual Impacts
- Natural Resources and **Energy Supply**
- Noise •
- Secondary (Induced) Impacts
- Socioeconomic Impacts
- Water Quality •
- Wetlands
- Wild and Scenic Rivers
- Cumulative Impacts lacksquare

\*Per FAA Orders 5050.4B and 1050.1E San Diego International Airport Master Plan A-27



# **Environmental Findings for Potentially Affected Categories**

- Noise The Proposed Action is not expected to significantly increase noise levels when compared to the No Action Alternative.
- Land Use The Proposed Action is compatible with the existing terminal building, ground transportation, and air support facilities already on the project site.



# **Environmental Findings for Potentially Affected Categories**

> Air Quality – The Proposed Action projectrelated emissions are well below de minimis thresholds and therefore is presumed to conform to the State Implementation Plan. National Ambient Air Quality Standards are exceeded for PM2.5 as expected since the San Diego area includes PM2.5 violations. The Proposed Action will not cause or contribute to a new violation nor increase the frequency or severity of any air quality standard.



**Environmental Findings for Potentially Affected Categories** 

# Historic, Architectural, Archeological, and Cultural Resources – The Proposed Action will have no adverse effect on historic architectural resources.

Endangered Species – The Proposed Action has the potential to adversely affect the California Least Tern during construction.

Page 15



# **Environmental Findings for Potentially Affected Categories** (cont'd)

- Coastal Resources The Proposed Action is consistent with the planning and land use policies adopted by the State to protect coastal resources.
- Light Emissions and Visual Impacts Appropriate lighting components have been added to the Proposed Action to reduce the impact of intrusive lighting, no significant visual or aesthetic impacts were determined.

Page 16



# **Environmental Findings for Potentially Affected Categories** (cont'd)

- Hazardous Materials, Pollution Prevention, and Solid Waste – The Proposed Action incorporates project components that will reduce the potential for impacts during construction. The Proposed Action would not involve the generation, use, or storage of hazardous materials than those currently associated with SDIA.
- Cumulative Impacts The sponsor's preferred alternative would not incrementally contribute to significant cumulative impact.



### **Requested Federal Actions**

- Approval of Airport Layout Plan;
- Determination of potential eligibility for Federal Assistance under Federal Grant-inaid program or passenger facility charges; and
- Coordination with SDCRAA to maintain aviation and airfield safety during construction.



### Timeline

- Draft Environmental Assessment (EA) available November 24, 2008
- Comments received on Draft EA until January 16, 2009
- Final Environmental Assessment expected March 2009



# **Comments on Draft EA**

# Comments due by January 16, 2009

Mail	San Diego County Regional Airport Authority			
	Attn: Airport Planning Department			
	P.O. Box 82776			
	San Diego, CA 92138-2776			
E-mail	planning@san.org			
	<ul> <li>E-mails must contain less than 2,000 words</li> </ul>			
	No attachments			
Deliver San Diego International Airport				
	Commuter Terminal – Third Floor			
	3225 North Harbor Drive, San Diego, CA 92101			
Fax	Attn: Airport Planning			
San Diego International Airport Master P	(619) 400-2448			



### AIRPORT MASTER PLAN SAN DIEGO INTERNATIONAL AIRPORT

# Comments

Near Term Improvements EA

# **Public Hearing Transcript**

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1	PUBLIC HEARING
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3	DRAFT ENVIRONMENTAL ASSESSMENT
4	AIRPORT MASTER PLAN
5	NEAR TERM IMPROVEMENTS
6	
7	JANUARY 6, 2009
8	SAN DIEGO, CALIFORNIA
9	REPORTED BY: LAURA MAES-DUNNE, CSR NO. 9836
10	REFORTED DT. EAGRA MALS-DONNE, CSR NO. 9650
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1	DRAFT ENVIRONMENTAL ASSESSMENT
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7	MR. ANASIS: Good evening. We're going to
8	begin the Public Hearing. First some housekeeping
9	measures.
10	Thank you for attending the Public Hearing this
11	evening. I want to inform you that we will validate
12	your parking. So if you have not had your parking
13	already validated, you can do that as you leave.
14	Also, restrooms are provided in the hallway as
15	you exit the elevators, so it would be to your left and

- 16 you would see the sign "restrooms."
- 17 This Public Hearing is an opportunity for the
- 18 Public and Agencies to comment on the Draft
- 19 Environmental Assessment for the San Diego International
- 20 Airport Master Plan Near Term Improvements.
- 21 This hearing provides an opportunity for the
- 22 Public and Agencies to comment concerning the potential
- 23 environmental effects as identified in the Draft
- 24 Environmental Assessment.
- 25 We will provide an informational presentation,

- 1 and then we will listen and record your comments on the
- 2 Draft Environmental Assessment.
- 3 I want to reiterate, we are here to listen to
- 4 your comments and to record them.
- 5 To accurately record your comments, we have
- 6 provided a comment card. It's a blue, one-page form
- 7 that we ask you to complete with your name and with your
- 8 comments. When we ask for your comments, if you would
- 9 come up to the dais and go ahead and read your comments.
- 10 And if you'd like, you may then leave this comment card
- 11 so that we may have your comments.
- 12 In addition, we have a yellow card that
- 13 describes other methods for you to provide comments,
- 14 whether you would like to mail them, e-mail them or fax
- 15 them or deliver them to us. This gives you all the
- 16 information you need.
- 17 Comments on the Draft Environmental Assessment
- 18 are due ten days after this Public Hearing on Friday,
- 19 January 16th.
- 20 So with that, I would like to provide first,
- 21 introductions.
- 22 My name is Ted Anasis. I am the Manager of
- 23 Airport Planning with the San Diego County Regional
- 24 Airport Authority. I'm joined here at the dais with two
- 25 environmental consultants.

- 1 MS. HUGHES: Hi. I'm Kim Hughes. I'm the
- 2 Environmental Manager with HNTB Corporation.
- 3 MR. KENNEY: And my name is Mike Kenney. I
- 4 work for KB Environmental Sciences, and we specialize in
- 5 air quality and hazardous materials.
- 6 MR. ANASIS: Great. Thank you.

7 Now I'd like to provide an overview of the 8 Public Hearing. 9 First we're going to describe the purpose of the Public Hearing, and then we are going to provide an 10 informational summary of the Draft Environmental 11 12 Assessment, and then address the requested federal 13 actions that are addressed in the Draft Environmental 14 Assessment, and then describe the timeline. 15 And at the conclusion of this overview, we will have an opportunity for you to -- we will listen as you 16 provide your comments. 17 18 So, again, the purpose of this Public Hearing is to provide an opportunity for the Public and the 19 20 Agencies to comment concerning the potential environmental effects of Near Term Improvements 21 22 identified in the Draft Environmental Assessment. 23 The Draft Environmental Assessment was prepared 24 in accordance with federal requirements and the 25 guidelines for the Federal Aviation Administration. 0005 1 Specifically the purpose and need for the 2 proposed action, which are the Near Term Improvements

- 3 for the San Diego International Airport Master Plan, are
- 4 to accommodate air service demand forecast growth
- 5 through the year 2015, while improving levels of
- 6 service, Airport safety and security, and enhancing7 Airport access.
- 8 It is also to utilize the current Airport 9 property and facilities efficiently, and to ensure that 10 new Airport facilities further improve operations. And it's also to relieve congestion at the Airport, both on 11 12 the airfield and in the terminal area, through the provision of sufficient facilities and infrastructure. 13 14 Now I'd like to describe the alternatives 15 analyzed in the Draft Environmental Assessment. 16 There are three major categories for the alternatives. They include the West Terminal 17 18 Alternative; this is identified as the Sponsor's 19 Preferred Alternative. The Sponsor being the San Diego 20 County Regional Airport Authority. And it includes two 21 permutations or sub-alternatives, a West Terminal 22 Alternative with a parking structure, and the same 23 alternative without a parking structure.

24 The second category is an East Terminal 25 Alternative, again, with sub-alternatives with and 0006 1 without parking structures. 2 And, finally, a No Action Alternative, as 3 required by the guidelines -- in accordance with the Federal guidelines. 4 5 So now I'd like to briefly describe the 6 components of the alternatives analyzed in the Draft 7 Environmental Assessment. 8 The first alternative is the West Terminal 9 Alternative with a parking structure. This alternative 10 includes ten components on the south side of the runway. They include a ten-gate addition to the existing 11 Terminal 2 concourse, providing additional hold rooms 12 13 and passenger check-in and arrival areas. It also includes an expansion of our aircraft 14 15 apron, as well as a remain-overnight parking area for 16 aircraft. The apron and the remain-overnight parking 17 apron provide an opportunity for aircraft to maneuver safely and efficiently to the ten gates provided at the 18 19 terminal expansion area. 20 In addition, the fourth component is a 21 second-level roadway system directly in front of 22 Terminal 2. This would provide departures on the top level, arrivals remaining on the bottom level. 23 24 And the fifth component, directly in front of 25 Terminal 2, is a parking structure providing additional 0007 1 parking facilities directly in front of Terminal 2, but 2 serving all of the terminals on the south. 3 There are five project components on the north. They are depicted in the green. They include an 4 5 expanded and reconfigured SAN Park Pacific Highway 6 facility. It also includes the establishment of a road or access at the Pacific Highway and Sassafras 7 8 intersection. 9 It also provides a relocated general aviation

- 10 area depicted in orange, that would relocate the general11 aviation facilities into this area.
- 12 And then Item No. 4 would be the demolition or 13 removal of the existing general aviation facilities as
- 14 they are presently located.

15 And, finally, the fifth element on the north is a rehabilitated Taxiway Charlie or Taxiway C on the 16 17 north area. 18 So these ten components comprise the Near Term 19 Improvements as identified in the Airport Master Plan 20 and comprise the West Terminal Alternative. 21 Now moving on to the other sub-alternatives 22 included. They include a West Terminal Alternative 23 without a parking structure. So the four elements that 24 I described to you on the south side, with no parking 25 structure directly in front of the terminal. 0008 1 The five components on the north side of the 2 runway are identical on this alternative. 3 Now moving on to the second category of 4 alternatives analyzed, this is described as the East 5 Terminal Alternatives. This would provide a standalone 6 terminal directly between the commuter terminal and Terminal 1, providing an additional seven new gates at 7 8 this new terminal, and also providing three additional 9 gates at the very terminus of the Terminal 2 rotunda. 10 That's the area depicted in yellow, No. 2, yellow. 11 In concert with these additional terminal gates, there would be expanded aircraft apron and 12 13 aircraft movement areas to provide safe and efficient movement areas for aircraft to these ten new gates. 14 15 In addition, this alternative would include a 16 second-level roadway system directly in front of the 17 terminal and parking structure directly in front the East Terminal Alternative. 18 19 Then there is a sub-alternative to the east 20 terminal with all the same elements on the south, all 21 the same elements on the north, with the exception being 22 there would not be a parking structure directly in front 23 of the new standalone terminal. 24 So finally, the Draft Environmental Assessment 25 identifies also the Sponsors' Preferred Alternative, and 0009 1 this is the West Terminal Alternative that includes the 2 parking structure, and this in identified in the Draft Environmental Assessment, along with all of the 3

- 4 environmental effects of all these alternatives, which I
- 5 described.

6 Now I'm going to turn the presentation over to 7 Ms. Hughes and Mr. Kenney, which will describe the 8 environmental impact categories. 9 MS. HUGHES: The FAA requires that 19 environmental impact categories be considered within the 10 11 development of a Draft Environmental Assessment. FAA 12 orders 5054(b) and 1051(e) define these impact 13 categories. 14 Of note, when you look through these impact 15 categories, you'll see there is no category for traffic 16 and circulation. You'll also note that within the 17 Environmental Assessment, impacts are -- impacts are 18 assessed in comparison to the impact category and the 19 potential for impact. 20 In example, some impact categories are not 21 detailed because they don't apply at San Diego. For 22 example, wild and scenic rivers and farmland, obviously 23 those two categories are not defined extensively in the 24 EA. 25 But Mike and I are going to discuss nine impact 0010 1 categories that have the potential for impact associated 2 with the proposed action. 3 Noise is the first impact category. The FAA 4 defines significant impact from noise as a 1.5 CNEL -that's community noise equivalent level -- change within 5 the 65 CNEL when the action and no action alternatives 6 are compared for same time frame. 7 8 For this proposed action, the altern- -- the 9 operational levels remain the same between all of the 10 alternatives, and therefore there is no significant 11 change to noise. 12 For land use, the FAA typically determines that 13 there is no significant land use impact if there is no 14 significant noise impact. 15 Additionally, the FAA requires documentation 16 from the Sponsor that reasonable actions are being 17 undertaken to ensure that compatible land use is being 18 considered adjacent to and in the immediate vicinity of 19 the Airport. 20 And, lastly, that the proposed action is 21 consistent with plans of public agencies to develop the 22 area in which the Airport is located.

23 So as I said, there is no significant noise 24 impact, and it can be concluded that there's no 25 significant land use impact. 0011 1 However, the Airport Authority has gone beyond that and is updating their Part 150 study. They're 2 3 going to resume the Airport Land Use Compatibility Plan 4 in 2009, again, focusing on reasonable ways to ensure 5 compatibility in the Airport vicinity. 6 MR. KENNEY: Another impact category that was 7 examined and one that's particularly important in the 8 San Diego area is air quality. And the FAA has very strict and comprehensive guidelines for assessing air 9 10 quality, which were followed in connection with this 11 assessment. 12 And the principal aim of this air quality is focused on two things. 13 14 One is to ensure that the proposed improvements at the Airport are consistent with state and local plans 15 16 to manage and improve air quality. Those plans are locally referred to as the State Implementation Plan or 17 the SIP. 18 19 The other aim is to make sure the proposed 20 project and its associated emissions do not cause or 21 contribute to any violations of any national or state 22 air quality standards. 23 So the technical analysis, I think, can be 24 summed up with two essential findings. 25 One is that the proposed project and its 0012 emissions both during construction and operation, are 1 2 virtually indiscernible from those that would occur 3 without the improvements. 4 In other words, there's no measurable 5 difference in the amount of emissions generated. Therefore those emissions are considered diminumus under 6 7 the Federal Clean Air Act, and by virtue of that are 8 determined to be consistent with the State 9 Implementation Plan. So that was one important finding. 10 The second important finding is that through 11 some computer modeling that was done, again, in 12 accordance with FAA guidelines, the proposed action will

13 not cause or contribute to any violation of any air

14 quality standards near the Airport. So that was the 15 second important finding. 16 MS. HUGHES: The next impact category is historic architecture, archaeological, and cultural 17 18 resources. 19 The FAA determines that there is an adverse 20 effect if there is a potential for the proposed action 21 to impact a potentially or registered resource on the 22 National Register of Historic Places. 23 There is one resource on the Airport proper 24 that has the potential to be listed on the National 25 Historic Register of Places, and that is the ASIG 0013 building, which was the original United terminal. 1 2 As Ted indicated, the Sponsors' Preferred 3 Alternative is the West Terminal Alternative, which will 4 not impact that resource. However the East Terminal 5 Alternative would potentially have an adverse effect. 6 For endangered species, the FAA considers 7 significant impact when there is a direct or indirect impact that would destroy or adversely modify federally 8 designated critical habitat. 9 10 The California Least Tern does nest on certain ovals between the runway and taxiways during certain 11 periods of the year. 12 The California Least Tern is an endangered 13 species, and because of that, the FAA has initiated 14 15 coordination with the U.S. Fish and Wildlife Service. 16 We are undertaking coordination to ensure that 17 there will be limited potential for impact to the 18 environmental -- or to the endangered species during 19 construction, which is the time of concern. 20 For costal resources, the FAA must consider that the proposed action be consistent with the Coastal 21 22 Management Zone Act. 23 In considering local and state policy, we have 24 not determined any of these policies are inconsistent. 25 So therefore the EA concludes that we will have a 0014 1 less-than-significant impact on costal resources. 2 For light emissions and visual impacts, the FAA 3 typically considers the impact of new lighting that may

4 affect sensitive locations. Sensitive locations being

residential properties or parks. 5 6 And for visual impacts, the FAA typically 7 considers potential disruption of national environment 8 or aesthetic integrity of the area. 9 The proposed action includes components for the design that will limit the lighting impacts associated 10 with the proposed action. 29 views were considered 11 12 within the Draft Environmental Assessment, and it was 13 determined that there would be no visual impact, no significant visual impact. 14 MR. KENNEY: Among the final impact categories 15 16 that we're going to report on are one that is categorized as hazardous materials, pollution 17 18 prevention, and solid waste. 19 And for this assessment of the EA, a thorough 20 investigation was conducted of the Airport and its 21 environs to identify and locate areas that either 22 contain hazardous materials or other regulated 23 substances like fuel and that sort thing. 24 And the aim, again, is to ensure that the 25 proposed improvements to the Airport do not contravene 0015 any efforts to either contain these materials or result 1 in any releases of them against federal or state 2 3 regulations, and it focuses on three components. The planning of the proposed projects, we 4 wanted to ensure that the siting of these improvements 5 didn't occur in an area that contained environmental 6 7 contamination, and they don't. 8 We wanted to ensure that during the 9 construction period, that hazardous materials and other regulated substances were properly handled, stored, and 10 11 disposed of, and they will be. 12 And during the operation of the proposed 13 improvements, in other words, through the long term, the same assurances are provided that the proposed 14 15 improvements will not result in any releases or disturbances of what are considered hazardous materials. 16 17 And, again, it won't. 18 MS. HUGHES: In accordance with Council of 19 Environmental Quality Guidelines for Assessing Cumulative Impact, the EA considered the potential for 20 21 cumulative impact due to recently completed projects,

- 22 projects that are currently under way, and potential
- 23 future projects in and around the San Diego
- 24 International Airport.
- 25 Through this analysis, we determined that none 0016
- 1 of the environmental impact categories would have the
- 2 potential to have significant cumulative impact.
- 3 The Draft Environmental Assessment must define
- 4 what requested federal actions the EA is covering. So
- 5 those federal actions are the approval of the Airport
- 6 layout plan, a determination of potential eligibility
- 7 for financial assistance under the Federal Grant and Aid
- 8 Program or Passenger Facility Charges, commonly called
- 9 PFCs, and lastly, coordination with the Airport
- 10 Authority to maintain aviation and airfield safety
- 11 during construction of the proposed action.
- 12 The Draft Environmental Assessment was made
- 13 available to the public on November the 24th. Comments
- 14 need to be received on the draft EA by January 16.
- 15 That's ten days after this Public Hearing. And the
- 16 final Environmental Assessment is scheduled to be issued
- 17 in March of 2009.
- 18 With that, I'll turn it back to Ted.
- 19 MR. ANASIS: Thank you. Comments on the Draft
- 20 Environmental Assessment, as Ms. Hughes mentioned, may
- 21 be submitted in writing ten days after this hearing, by
- 22 January 16th, 2009.
- A copy of the Draft Environmental Assessment is
- 24 available in electronic format on our Web site at
- 25 www.SAN.org.

- 1 You may submit your comments in writing by
- 2 mailing them to the address provided, also by e-mailing
- 3 them with the conditions that the e-mail must contain
- 4 fewer than 2,000 words and no attachments. You may also
- 5 deliver them directly here to the San Diego
- 6 International Airport commuter terminal, third floor, or
- 7 you may fax them to the fax number provided.
- 8 We've provided a yellow card that explains all
- 9 the details on how you can make a comment. If you do
- 10 not wish to make a comment tonight, you may take this
- 11 with you, and it provides the details on how you may
- 12 provide it at a later time in terms of the mailing

13 address and the e-mail address.	
14 So that concludes our information presentation.	
15 And now the purpose of the hearing is to listen	
16 and record your comments on the Draft Environmental	
17 Assessment.	
18 We will record your verbal comments, and also	
19 you may submit your comments in writing through the	
20 review period ten days following this hearing,	
21 concluding on January 16th, 2009.	
As I've described, we have provided a yellow	
23 card that describes the methods to complete a comment.	
24 If you would like to make a verbal comment, we	
25 ask that you complete a blue comment card. Paul Webb in	
0018	
1 the back has additional comment cards if you've not	
2 completed one.	
3 We ask that you then step up to the dais.	
4 Please provide your comments. If you would, please	
5 state your name for the record.	
6 We do have a court reporter here that is	
7 transcribing this Public Hearing, and so we ask that you	
8 speak slowly and clearly so that we may record all of	
9 your information.	
10 Again, we are here to listen and record your	
11 comments.	
12 So with that, we will take the first comments.	
13 We'd like to begin on this side of the room if you would	
14 like to step up to the dais.	
15	
16 PUBLIC COMMENT	
17	
18	
19 MR. MURPHY: Good evening, and thank you for	
20 this opportunity.	
20 this opportunity. 21 First I had a question. The air pollution	
21 noted increase in the EIR, that's the Environmental	
<ul><li>22 Indeed increase in the EIK, that's the Environmental</li><li>23 Impact Report, but it's not noted to increase in this</li></ul>	
24 Environmental Assessment.	
25 MR. ANASIS: I'm sorry. Did you state your 0019	
1 name? 2 MP MUPPHV: Lance Murphy from Point Long	1
<ul> <li>2 MR. MURPHY: Lance Murphy from Point Loma.</li> <li>3 And I guess my question is, I see a difference</li> </ul>	1
3 And I guess my question is, I see a difference	1
San Diego International Airport Master Plan A-48	Near Te

		1
4	in this environmental impact as compared to EIR in terms	
5	of the pollution increases. Can you explain or be	
6	prepared to explain that in final? Not necessarily	
7	looking for answers tonight.	
8	Second, in 1991, I believe it was, the	
9	Immediate Action Plan that constructed Terminal 2	
10	that's the original Terminal 2 indicated that without	
11	that new terminal and those improvements, that there	
12	would not be sufficient capacity, and, in fact, those	
13	improvements increased the capacity of the Airport.	
14	Now here we are doing the second half of	
15	Terminal 2, obviously as it was originally intended	
16	given the structure, and the EA and EIR conclude that	
17	these gates, additional overnight parking, and ground	
18	improvements don't affect the capacity of the Airport,	
19	in contradiction to what occurred back in 1991, that	
20	they are only affecting service levels.	
21	And by the way, service levels in typical	
22	business mean that you lose business if you don't keep	
23	your service levels.	
24	All of this is leading up to, the No Project	
25	Alternative has the same operational capacity as the	
002	20	
1	preferred alternative, and that's not to my common sense	
2	nor any business logic I've ever heard.	
3	Third, noise exposures from the highway	
4	indicated in the Cumulative Impact Analysis are not	
5	creating a significant increase. I'm wondering if this	
6	is accurate, given the highway assessment doesn't	
7	include the following two major items.	
8	One cumulative project along Harbor Drive,	
9	Rosecrans and Nimitz will cause an overflow of traffic	
10	into the surrounding roadways, those being Chatsworth	
11	and other areas in Point Loma, which is natural.	
12	<b>J I I I I I I I I I I</b>	
13	when it finally reached Century Boulevard's capacity	
14	restrictions.	
15	The second, relocation of the Terminal 2 west	
16	exit. This is the new exit furthest west in the	
17	Airport. It's a quarter-mile closer to the bridge by	
18	NTC.	
19	That new exit will now have a 5,000-car parking	
20	structure as its primary exit point. That will increase	

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21 22 23 24 25 002	a huge increase in the number of automobiles exiting on the western perimeter of the Airport and that much closer to the Rosecrans departure direction. I question whether the percentages you forecast are accurate, given this relocation of the exit and a	3
1	very large exit number.	
2	And then, finally, the noise impact from ten	
2	new gates, overnight parking, and with all their exhaust	
4	pointing west would apparently increase the jet exhaust	4
5	to the Liberty Station and Point Loma residences.	
6	I would think that that would be a significant	
7	increase of your operational noise, particularly	
8	mornings, when you're sending all those aircraft off	
9	and, in fact, having more aircraft park overnight. Like	
10	you say, with or without the expansion, it would the	
11	same noise levels. I'm confused.	
12	MR. ANASIS: Thank you. Next commenter.	
13	MS. CONGER: Good evening. My name is	
14	Cynthia Conger, also a resident of Peninsula.	
15	And going over just parts of the EA, I noted	
16	that the air pollution on the ground levels, those were	
17	the same techniques that were supposed to be applied in	
18	the last variable which was granted to the Airport, or	
19	the last variance that was granted to the Airport	5
20	six years ago, and they're still not using the natural	
21	gas powered trucks and on the ground transportation.	
22	What assurance is there that this is going to	
23	happen, and what intervals are they going to be measured	
24	at?	
25	The jet exhaust, as Lance is talking about	
002		6
1	there, that will be in a totally new area. Impact for	
2	air pollution. What measurement tools are going to be	
3	placed in that area to measure, and in what intervals	
4	will they be monitored to assure that they are not in	
5	dangerous levels for this community?	
6 7	With the growth and No. 2, with the growth	
7	of the planes, the capacity for increased air traffic,	7
8	the noise level, we challenge that very much so, because	
9 10	I've been with this Airport and looking at it from two different levels and houses all over the Peninsula on	
10	the takeoff areas, and 1.5 decibel change in CNEL could	
11	the takeoff areas, and 1.5 decider change in CIVEL could	

12 have happened.	
13 There is no assurance for the public of anyone	
14 being able to find those cumulative reports. And if	
15 they change at all, as you increase capacity and as you	7
16 increase takeoffs and landings on the other side, in	
17 previous EIRs, they said it would affect more noise on	
18 the east side well over the levels of 1.5 CNEL, enough	
19 that the Realtors were going to have to go ahead and	
20 make disclosures to residences on the east side.	
Again, what kind of measurements are these that	
22 will be mandated by the state but still not meet the	
23 1.5 CNEL change?	
24 So we want to know where these measuring tools	
25 are going to be located at for the noise, what times and	
0023	8
1 sequences or the intervals that it will be recorded at,	Ŭ
2 and where can we see those data regularly so that we're	
3 assured that it's not raised above the 1.5 CNEL average?	
4 Thank you.	
5 MR. ANASIS: Thank you.	
6 Next commenter, please.	
7 MS. MAGNUS: Good evening. My name is	
8 Candice Disney Magnus, and I represent the Unified Port	
9 of San Diego.	
10 I just wanted to come here tonight to inform	
11 you that the Port is reviewing the draft EA and any	
12 proposed mitigation for land use compatibility,	
13 construction impacts, and public access to port	
14 tidelands costal resources.	
15 To that effect, we are concerned about traffic	
16 on Harbor Drive and potentially some of the parking	
17 proposals that are out there. However, we are	9
18 participating in the Destination Linbergh process that's	5
19 going on right now. We hope to resolve most of our	
20 concerns through that process.	
21 So we will be submitting written comments, and	
22 I just wanted to inform you of that.	
23 Thank you.	
24 MR. ANASIS: Thank you.	
25 Next commenter.	
0024	
1 MR. ZDON: Good evening. Mike Zdon	
2 representing San Diego Association of Governments.	

3 Couple of quick comments. First, thanks for 4 the opportunity to review the Environmental Impact 5 Report. I'll leave a letter that SANDAG had in 6 February, which sort of summarizes their -- some of their concerns. 7 8 But first of all, thanks for modifying the EIR. 9 There are lot of things in there that work to make it clearer, extending the timeline, putting in options that 10 11 included parking and not parking, looking at an 12 intermodal transportation station on the north end of 13 the runway, doing a consolidated rental fa- -- looking 14 at a consolidated rental facility on the north, as well 15 as passenger exits on the north. 16 SANDAG's continuing concerns relate to traffic. 17 And although there is no category of traffic circulation 18 in there, it does have impact as air quality and noise 19 concerns, particularly with traffic on Harbor, Laurel, 20 Grape, Hawthorn, and India, and the fact there's no 21 financial commitment for mitigation for any of those 22 traffic impacts and to disclose in the document. 23 Having said that, I want to reinforce what 24 Candice said, that the Destination Linbergh study is 25 ongoing, and we too believe that most of those issues 0025 will be resolved as part of that cooperative study 1 process between the city, SANDAG, and the Authority 2 3 involving other agencies like the port or the county 4 MTS. 5 Particularly exciting is the intermodal transportation center on the north side, which will 6 7 allow access by not only coaster, Amtrak, light rail, 8 bus rapid transit; it would potentially, even in the 9 future, high-speed rail. Some real opportunities to reduce traffic as it comes in and out of the Airport. 10 11 So thank you, and I'll leave this letter with the clerk. 12 13 MR. ANASIS: Thank you for your comments. 14 Next commenter. 15 MR. NELSON: Job Nelson, representing the City of San Diego. The City of San Diego will be submitting 16 17 written comments. The City has already raised a number 18 of concerns as part of the CEQA process. 19 That said, we feel that many of these concerns

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San Diego International Airport Master Plan

<ul> <li>are being addressed in the Destination Linbergh Planning</li> <li>process. The City still holds some major reservations</li> <li>about the parking structure, and we look forward to</li> <li>continued discussions with the Regional Airport</li> <li>Authority as part the Destination Linberg process in the</li> <li>months to come.</li> </ul>	12
1 Thanks.	
2 MR. ANASIS: Thank you for your comment.	
3 Next commenter.	
4 All right. Seeing no additional comments, I	
5 just want to reiterate that comments will be accepted	
6 ten days following this Public Hearing. That concludes	
7 on January 16th, 2009. And with that, we will conclude	
8 this Public Hearing.	
9 Thank you for coming.	
10 (At 6:48 p .m. the Public Hearing	
11 was adjourned.)	
12 13	
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0027	
1 STATE OF CALIFORNIA )	
2 ) ss. 3 COUNTY OF SAN DIEGO )	
3 COUNTY OF SAN DIEGO ) 4	
5 I, Laura Maes-Dunne, a Certified Shorthand	
<ul><li>6 Reporter for the State of California, do hereby certify:</li></ul>	
<ul><li>7 that said Public Hearing was taken before me at the time and</li></ul>	
8 place therein named; that said Public Hearing was reported	
9 by me in shorthand and was later transcribed under my	
10 direction into print by means of computer-assisted	

11	transprintion and the foregoing nages are a full true and			
11				
12	correct record of the Public Hearing at the aforementioned			
13	time and place.			
14	And I further certify that I am a disinterested			
15	person and am in no way interested in the outcome of			
16	said action, or connected with or related to any of the			
17	7 parties in said action, or to their respective counsel.			
18	IN WITNESS WHEREOF, I have subscribed my hand			
19	this day of, 2009.			
20				
21				
22				
23	LAURA MAES-DUNNE, CSR NO. 9836			
24				
25				

# Comment Cards Received at Public Hearing

COMMENT CARD San Diego International Airport Near Term Improvements Draft Environmental Assessment	AIRPORT MASTER PLAN SAN DEGO INTERNATIONAL AIRPORT
1/6/09 Date	
JobNelsen, Director of Indergovernmental Relations Name (Printed)	( <u>619</u> ) 236-6338 Telephone
Representing city of San Diego Address	
<u>202 C Street San Diezo A 92101</u> City State	Zip Code

#### E-Mail Address

Please provide any comments you have relating to the Draft Environmental Assessment. Please add more pages if needed to complete your input, and return your comments to: San Diego County Regional Airport Authority, Airport Planning Department, P.O. Box 82776, San Diego, CA 92138-2776.

already The City will be submitting written comments. The City has reduced a number of concerns as part of the CEOA process. We feel that many officed of of these concerns are addressed as in the Destination Lindborgh planning process. The City still holds mayor reservations about the parking structure. We look forward to continued discussions with the Regional Airport Authority in the months to come. Name (Signature

San Diego International Airport Master Plan Draft EA Public Hearing, 1/6/09

COMMENT CA San Diego Intern Near Term Impr Draft Environme	pational Airport rovements	AIRDORT MASTER PLAN SAN DEGO NTERNATIONAL AIRPORT
Date Miko Z Name (Printed)	AG 401BSt.	(107) <u>738 9984</u> Telephone
Address SD	CA 92103	
City MzRon & hntb.cor	State	Zip Code
E-Mail Address		

Please provide any comments you have relating to the Draft Environmental Assessment. Please add more pages if needed to complete your input, and return your comments to: San Diego County Regional Airport Authority, Airport Planning Department, P.O. Box 82776, San Diego, CA 92138-2776.

Presented CAIODAL	Oct 18th	2006	
Presented SAIODA6	feb yth	8005	Comment letters
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		and an arrest of the second	

### Name (Signature)





Mr. Ted Anasis, Manager of Airport Planning

San Diego County Regional Airport Authority

401 B Street, Suite 800 San Diego, CA 92101-4231 (619) 699-1900 Fax (619) 699-1905

www.sandag.org

MEMBER AGENCIES

Cities of Carlsbad Chula Vista Coronado Del Mar El Cajon Encinitas Escondido Imperial Beach La Mesa Lemon Grove National City Oceanside Powav San Diego San Marcos Santee Solana Beach Vista and County of San Diego

#### ADVISORY MEMBERS

Imperial County California Department of Transportation

> Metropolitan Transit System

North County Transit District

United States Department of Defense

> San Diego Unified Port District

San Diego County Water Authority

Southern California Tribal Chairmen's Association

Mexico

San Diego, CA 92138-2776

Dear Mr. Anasis:

P.O. Box 82776

February 4, 2008

Draft Environmental Impact Report for the Airport Master Plan SUBJECT:

Thank you for the opportunity to review the revised Draft Environmental Impact Beport (DEIR) for the San Diego International Airport Master Plan, dated October 2007.

We appreciate the modifications and additions to the DEIR resulting from discussions between our two agencies about the original draft EIR and our agencies' interdependent planning efforts. We also appreciate having had the opportunity to meet with you and other members of the Airport Authority to review SANDAG's remaining concerns about the DEIR and to discuss how the Airport Authority might participate in making improvements to surface transportation to mitigate the project's traffic impacts and improve access to the airport.

This letter summarizes our comments on the original DEIR released in May 2006 and points out where we believe the revised DEIR either addresses these comments or is in need of further modification. These concerns were discussed with the SANDAG Transportation Committee on January 18, 2008, which concurred with the comments raised in this letter.

SANDAG staff supports the following new elements of the revised DEIR:

The time horizon for the travel forecast has been extended to 2030, as requested by SANDAG and others. This timeline conforms to the time 2 horizon for the Regional Transportation Plan (RTP) and its traffic models.

The DEIR contains alternative development plans for the airport, including the option to include or exclude the 2,000 to 4,000-space parking structure, and the option of pursuing development of an intermodal transit center and consolidated rental car facility on the north side of the airfield. The intermodal facility also could include passenger drop-off and CORP the airport closer to the long-range possibility of providing for passenger PASS files could be provided.

File Number: 3000600

NO category for thoppic + circulation \* anguality/roise/

 Potential transit improvements that have been identified by the Airport Transit Committee are referenced in the revised DEIR.

SANDAG staff has concerns about the following elements of the revised DEIR:

- The alternative that eliminates the Terminal 2 parking structure does not evaluate possible parking pricing, management, and transit improvements that could help alleviate the reduction in parking. Thus, it is not described on an equal footing with the parking structure alternative. The conclusion in the revised DEIR that this alternative does not meet the project objectives is not supportable without consideration of these measures.
  - The traffic analysis assumes that the proposed airport improvements do not generate additional trips on the road network. Projected growth in air passengers is not attributed to airport improvements identified in the Airport Master Plan (AMP), and is assumed to occur whether or not the proposed airport improvements are made. In other words, the revised DEIR does not include a "plan-to-ground" impact comparison. This method of traffic analysis understates traffic impacts. In accordance with California Environmental Quality Act (CEQA) Guidelines Section 15125, "where a proposed project is compared with an adopted plan, the analysis shall examine the existing physical condition at the time the Notice of Preparation is published." This "plan-to-ground" analysis has been clarified in many court decisions, including Environmental Information and Planning Council v. County of El Dorado (1982) 131 Cal. App. 3d 350, "where two plans could not be compared to each other without showing how they would relate to the existing level of development." The Airport Authority's analysis is also in conflict with Woodward Park Homeowners Association Inc. v. City of Fresno (2007) 150 Cal.App. 4th 683, which discusses the requirement that the lead agency use the existing physical condition at the time the notice of preparation is prepared as the baseline and proper use of a two-baseline approach in the event the lead agency wishes to use an alternate baseline.

Airport Authority staff has contended that it is within its discretion to utilize a baseline of "existing conditions" that is years in the future for purposes of analyzing impacts pursuant to CEQA Guideline 15126.2. The Airport Authority has not established substantial evidence supporting its use of a baseline other than 2005 existing conditions. Furthermore, the Airport Authority's contention that it can use a synthetic ceiling (airport's passenger capacity due to a single runway) for purposes of setting a baseline for determining impacts under CEQA has been disapproved on several occasions, most recently in <u>Communities for a Better Environment v.</u> <u>South Coast Air Quality Management District</u> 2007 WL 4395256 (Cal.App. 2 Dist.) (Cal.App. 2 Dist., 2007).

The revised DEIR does not commit the Airport Authority to implement improvements to the freeway and public transit network to mitigate traffic impacts. While potential freeway and transit improvements are described, they are not included as project features or mitigation measures. Mitigation measures should relate to the impacts identified in the traffic analysis, and should include freeway and transit improvements that are identified in the RTP and/or Airport Transit Plan, and that are consistent with Federal Aviation Administration regulations regarding the use of airport revenues. The Airport Authority can use FAA and passenger facility charges in a creative and cooperative fashion with other agencies to mitigate its impacts.

concerned with traffic analysis

Herbar

NO COMMITTINUES Freewowy Arterial - O ANSit

It is our understanding that the Airport Authority has recently embarked on a Vision Plan for SDIA to plan for the airport's long-term development. Although site planning has not begun, the concept of providing for passenger access on the north side of the airport, including new freeway ramps, rail extensions, and/or an intermodal center, has emerged as an important future element. Completion of the north taxiway by extending it to the west also appears to be an important improvement. The land use section of the EIR should address whether and how this short-term Airport Master Plan is compatible with the long-term development of San Diego International Airport. In other words, the EIR should analyze whether construction of the AMP improvements would conflict with possible future north side improvements, such as the taxiway extension, freeway and rail connections, and the intermodal center. Please keep in mind that the "lead agency must consider the whole of an action, not simply its constituent parts, when determining whether it will have a significant environmental effect." (CEQA Guidelines Section 15003[h].)

We appreciate that the Airport Authority is leading an effort to identify needed transit improvements to serve airport users and to identify funding responsibilities. We look forward to working with you on developing these concepts and their inclusion in the Airport Master Plan and DEIR. We also support your efforts to prepare a Vision Plan for SDIA and appreciate your outreach to SANDAG and other stakeholders in this effort. Finally, we appreciate your assistance in our effort to develop an air-rail network study for the San Diego region. We look forward to continued collaboration on these major programs.

Thank you for considering these comments.

Sincerely,

BOB LEITER Director of Land Use and Transportation Planning

BL/MK/cd

Lest CONRAC builder March 422 Bed HSR TT CONRAC builder

## Coordination with FWS

Subject:

FW: SD Airport Taxiway and Master Plan Projects

----- Forwarded by Victor Globa/AWP/FAA on 04/10/2009 11:11 AM -----Lauren\_White@fws.gov

04/10/2009 09:57 AM

To Victor Globa/AWP/FAA@FAA cc David\_Zoutendyk@fws.gov Subject SD Airport Taxiway and Master Plan Projects

In Reply Refer To: FWS-SDG-08B0752-09I0019

Dear Mr. Globa,

This electronic mail (email) is in response to your letter dated March 5, 2009, requesting informal consultation on the proposed Taxiway Improvements Project and Master Plan Near Term Improvements Project (Projects), pursuant to section 7 of the Endangered Species Act (Act) of 1973, as amended (16 U.S.C. 1531 *et seq.*). The Federal Aviation Administration (FAA) has given funding to the San Diego County Regional Airport Authority (Authority) to construct the Projects at the San Diego International Airport (Airport), in the City and County of San Diego, California.

Based on the Projects' locations and the information provided in your letter and subsequent emails, the U.S. Fish and Wildlife Service (Service) concurs that the project is not likely to adversely affect the California least tern (*Sternula antillarum browni*; tern) and the brown pelican (*Pelicanus occifentalis*; pelican) provided the following conservation measures are implemented as part of the Projects:

1. The Projects (specifically Taxiway C Rehabilitation) will be phased so that all project construction within 800 feet of tern nesting Oval O-3-S will occur from September 15 to March 31 to avoid the tern nesting season. The Airport Master Plan Near Term Improvements do not occur within 800 feet of tern nesting Oval O-3-S.

2. The Projects' staging area will be located on the north side of the Airport runway at least 1,200 feet from tern nesting Oval O-3-S. Construction vehicles will approach the staging area and construction area from the north side of the Airport runway and will not use roads that pass through the tern nesting areas located on the south side of the Airport runway. Any construction vehicles will be parked on paved areas on the north side of the Airport runway during work hours.

3. Beginning April 1, the Authority will hire a qualified tern biologist to monitor daily for the arrival of the tern into San Diego Bay and to nesting sites at the Airport, and immediately notify the Federal Aviation Administration (FAA) and Service (collectively, Agencies) upon their arrival. The biological monitor will coordinate with other tern monitors in San Diego Bay (e.g., Brian Collins (Service), Robert Patton and/or Elizabeth Copper). The Authority will notify the Agencies via email on a daily basis as to the presence or absence of the least tern in San Diego Bay and at nesting sites at the Airport. The notifications will be sent to Victor Globa (FAA) and Lauren White (Service; Lauren\_White@fws.gov).

4. The Authority will hire a qualified biological monitor with least tern experience (e.g., can identify the tern and can recognize their vocalization) to be on site on all days when construction activities are conducted within 1,200 feet of ovals 0-3S and/or 0-2S and the tern is present on the airport after the tern arrives to San Diego Bay to ensure that activities and personnel do not disrupt the tern. The biological monitor will monitor the tern during construction and will immediately notify the Resident Engineer (RE; or acting RE) of any construction activity that may lead to, or likely result in, the disruption of the tern, its young, or its eggs. The biological

monitor will immediately notify the RE of all construction-related events that result in the tern showing agitated or stressed behavior. The RE will immediately modify the activity or incorporate protective measures to avoid disruption of the tern so the potential to have to stop construction activities is reduced. Construction activities can be carried out that do not result in individual terns or groups of terns displaying agitated or stressed behavior and/or suddenly leaving their nest(s) and not resettling on the nest(s) for more than 5 minutes. The biological monitor may or may not remain on site during each entire construction day depending on whether or not, in his/her expert opinion and based upon direct observations, the construction activities to be conducted during the day may adversely affect the tern. If the biological monitor determines that adverse effects to the tern have occurred, the Resident Engineer will be notified and all project construction activities will cease immediately, except those activities necessary to make the airport safe and operational. The biological monitor, in coordination with the Resident Engineer, will contact the Agencies immediately after construction has been stopped. Construction will not resume until approved by the Agencies. The biological monitor will submit daily field reports to the Agencies on the status of the nesting activity, any construction-related incidents that disrupted tern nesting, and any action taken by the RE to avoid further incidents, within 24 hours of each monitoring date. The biological monitoring will also submit a final summary report of monitoring to the Agencies by October 1.

5. Covered trash dumpsters or other suitable containers will be provided for construction personnel. All food items or containers that previously held food items will be immediately disposed of in these dumpsters or containers so as not to attract avian or mammalian predators of the tern.

6. Construction personnel will not be permitted to feed cats, gulls, ravens, etc. as this may result in an increase in the numbers of these potential predators in the vicinity of tern chicks and eggs.

7. Crane booms or similar equipment that have heights of 25 feet or greater will be lowered at the close of each construction day if possible.

8. A pre-construction meeting will be held to make all contractor personnel, including all construction staff, aware of the tern nesting issue and the specific conditions of construction. Project status meetings will be regularly held to remind all involved personnel of the measures required to protect the tern as well as any modifications made to ensure their effectiveness. The Service will be notified of the date and time of the pre-construction and status meetings in order to attend should it so desire.

9. Nighttime construction will be limited to those activities that are necessary to maintain airfield operations during normal operational times. Should nighttime construction be required, the biological monitor will be onsite and perform the duties specified in measure 4.

Based on the information provided above, including the FAA's and the Authority's commitment to ensure implementation of the conservation measures, the Service believes the interagency consultation requirements of section 7 of the Act have been satisfied. Should project plans change or if additional information on the distribution of listed or proposed species becomes available, this determination may be reconsidered and formal section 7 consultation may be required.

Thank you for contacting us on the Projects. Please call me if you have any questions on this email.

Lauren White U.S. Fish and Wildlife Service 6010 Hidden Valley Road Carlsbad, CA 92011 (760) 431-9440 x371



U.S Department of Transportation

Federal Aviation Administration

March 5, 2009

Ms. Lauren White U.S. Fish and Wildlife Service 6010 Hidden Valley Road Carlsbad, CA 92011

Dear Ms. White:

#### Avoidance of Effects to California Least Terns During Proposed Improvements and Construction Activities at San Diego International Airport

The Federal Aviation Administration (FAA) in coordination with the San Diego County Regional Airport Authority ("Authority") is providing information on proposed airport improvements, including associated construction activities, at San Diego International Airport (SDIA or "Airport") and the proposed improvements' potential to affect the nesting colony of the federally listed Endangered California least tern (CLT; Sternula antillarum browni) located at the Airport. This information is provided based on our December 5, 2008, meeting, February 26, 2009, phone conversation and March 4, 2009, e-mail.

I am also including additional figures and descriptions of the proposed project areas. Figure 3, Proposed Airport Improvements shows all of the related projects identified in the Draft Master Plan EA and the rehabilitation of "C" taxiway. All projects, identified with orange dots and numbers 1-5 are located on the west side of the airport, outside of the 1,200' CLT Buffer area. No construction schedule has been determined for these projects.

Figure 4, Recent CLT Nests and 800' and 1,200'Buffers and Figure 5, Recent CLT Nests, Buffers and Proposed Improvements shows those projects that will be constructed within the 1,200' radius of the CLT. The Authority would like to commence work and continue work during the CLT breeding season on Taxiway "C" east of Taxiway "D," the new apron, and hold pads that are identified in blue in Figure 5. As shown, the proposed work does penetrate the 1,200' buffer and in addition, no construction will be done any closer than 800' feet. Mitigation factors and impact avoidance measures have been included and are more fully described later in the e-mail.

The following is data provided by certified wildlife biologist Robert Patton and analysis prepared by HNTB, Helix Environmental, and the Authority.

The proposed airport improvements at SDIA would not likely to adversely affect the nesting terns and the CLT population based on the following reasons:

• The nesting ovals are located south of the active runway and taxiways and separated by approximately 800 to 1,200 feet from any of the proposed airport improvements that are located on the north side of the runway (identified in the Environmental Assessment).

Western-Pacific Region Los Angeles Airports District Office Federal Aviation Administration P.O. Box 92007 Los Angeles, CA 90009

- The runway and taxiways are used on a daily basis with aircraft operations, aircraft landings and taxiing aircraft over a 24-hour period. All of the proposed improvements are on the north side of the runway or over 1 mile to the west from the nesting ovals.
- Oval O-3S, recorded to be most actively used by the nesting terns between April 1 and September 15, is located approximately 800 to 1,200 feet south of Taxiway C and separated by Runway 9-27. The active aircraft operations on the runway and taxiway have not affected the recorded CLT population and nesting activities in Oval O-3S.
- The additional construction and general aviation demolition areas are greater than 1,200 feet from the CLT nesting ovals and would be separated from these ovals by two intervening taxiways in addition to the separation provided by Runway 9-27.

The following sections include a) a status of the CLT population at SDIA, b) an assessment of potential effects on CLT, and c) avoidance measures that were included in runway lighting (2004) and runway resurfacing (2006) projects. Both of these projects were within 1,200 feet of the CLT nesting ovals and closer in proximity than the proposed Airport improvements identified in the Environmental Assessment.

#### a) Status of the CLT population at SDIA

The CLT has nested at SDIA, with the first recorded observations occurring in 1969. SDIA was first monitored for CLT nesting in 1970; in that year, SDIA supported the third largest colony in California. Nesting at SDIA has been documented in 28 of the last 36 years. Areas used for nesting by the CLT have been monitored annually by the California Department of Fish and Game (CDFG) since 1976. Oval 0-3S is the most consistently used oval by the CLT for nesting. During the last 6 nesting seasons (i.e., 2003 through 2008) virtually all CLT nesting occurred in Oval 0-3S (up to 157 nests 1 year); only 2 nests (1 in 2003 and 1 in 2004) occurred in Oval 0-2S. No nests occurred in ovals 0-1S or 0-4S.

Various projects have obligated CLT management efforts at SDIA, and in a 1993 Biological Opinion (BO) that requires reasonable and prudent measures for protecting the CLT at SDIA. One of these measures includes maintaining, in perpetuity, Ovals 0-1S, 0-2S, 0-3S, and 0-4S as nesting habitat for CLT. The BO also requires that construction vehicles, equipment, and workers be prohibited from coming closer than 1,200 feet from the perimeter of these ovals during the period April 1 through September 15, the CLT nesting season. No critical habitat rules have been published for the CLT, accordingly, there is no critical habitat designated for the CLT at SDIA.

**b)** Assessment of Potential Effects on California Least Tern at SDIA Because none of the proposed airport improvements would alter CLT nesting ovals or increase aircraft operations at SDIA, the potential for effects to CLT at SDIA are only associated with the proposed construction of the airport improvements. The primary area of CLT nesting to be indirectly affected by the proposed airport improvements, based on the BO distance condition of 1,200 feet, is Oval 0-3S. Both ovals 0-2S and 0-3S are located approximately 800 feet south of Taxiway C and are separated from Taxiway C by Runway 9-27. The general aviation demolition and construction areas are even farther from the CLT nesting ovals and would be separated from these ovals by two intervening taxiways and other intervening ovals in addition to the separation provided by Runway 9-27. An assessment has been conducted to determine the potential for visual disruption or noise impacts to affect CLT at SDIA, and several mitigating factors have been identified that support a finding that the proposed Airport improvements would not affect CLT.

<u>Visual</u>. Ovals 0-2S and 0-3S are located approximately 800 feet south of Taxiway C and are separated from it by Runway 9-27. The CLT's eye-level view of the project area from the ground is at least partially obscured because of the crest in the centerline of the runway. Therefore, Taxiway C (north of the runway; the ovals are south of the runway), and most, if not all, of the project area are blocked from the CLT's view by the runway; although, people, vehicles, and aircraft are visible to the CLT over the crest. As a result, the construction activities occurring at Taxiway C or farther north (such as in the existing or proposed general aviation areas) would be visible to CLT but would not be close enough to appear as a threat or to otherwise be expected to cause a reaction in the nesting oval CLT.

<u>Noise</u>. In consideration of the logarithmic quantities of noise measured in decibels, aircraft and highway noise would continue to be the determinative sources in the noise environment, and ambient noise levels would not be expected to increase due to the construction activity. Therefore, noise from construction activity would not affect the CLT.

<u>Mitigating Factors</u>. The USFWS has previously permitted construction projects at SDIA within the 1,200-foot perimeter around the CLT nesting ovals during the CLT nesting season. These projects were also permitted to be constructed at night when the CLT is more susceptible to predation.

In 2004, the FAA requested permission from the USFWS to perform nighttime installation of runway lighting at SDIA adjacent to the ovals utilized by the CLT (i.e., much closer than the 1,200-foot buffer required by the BO). The installation would occur during the CLT nesting season. The USFWS in a letter to the FAA (FWS-SDG-3793.2) stated that potential harm/ harassment of the CLT could be potentially avoided by implementing specified conservation measures listed in the letter.

In 2006, SDIA requested permission to resurface Runway 9-27 and Taxiway B (both within 1,200 feet of CLT nesting ovals) at night during the CLT nesting season. The USFWS in a letter to the Authority (FWS-SDG-3793.3) stated that potential adverse effects to the CLT could be potentially avoided by implementing specified conservation measures listed in the letter.

As discussed with the USFWS at a December 5, 2008 meeting, biologist Robert Patton of the U.S. Zoological Society of San Diego indicated that during the previous construction projects (in 2004 and 2006) some construction equipment was within 500 feet of the birds and he noticed no behavioral changes-the most significant response by CLT was that, during nightime construction, a couple of the birds awoke, looked over towards the construction, and then went back to sleep soon afterwards.

The currently proposed construction would occur during the day and would remain at least 800 feet from ovals 0-2S and 0-3S, the only ovals with documented CLT nesting in the previous six years. The construction would occur as close as 500 feet to ovals 0-1S and 0-4S, but no nesting has been documented in those ovals. Measures like those outlined in the letters for the other SDIA projects described above would be implemented to potentially avoid adverse effects to the CLT as well.

#### c) CLT Impact Avoidance Measures

The following measures would be implemented to avoid effects to CLT during construction within 1,200 feet (but not closer than 800 feet) of ovals 0-3S and/or 0-2S during the CLT nesting season (April 1 through September 15).

- The San Diego County Regional Airport Authority has prepared a sequencing (phasing) plan for the Taxiway C rehabilitation project that minimizes construction during the CLT nesting season from April 1 - September 15. Sequence 0 (mobilization & service road reconstruction) and Sequence 1 (construction and rehabilitation of Taxiway "C") would occur during the nesting season but have been phased to minimize construction that would occur no less than 800 feet, but between 800 feet and 1,200 feet from Oval O-3S between June 8, 2009 and October 9, 2009. Sequences 2 & 3 are anticipated from October 9, 2009 to March 26, 2009, outside of the nesting season.
- 2. The following will be provided to the Service by the Authority upon such time that the arrival of the CLT to San Diego Bay has been officially verified by the contracted CLT expert.
  - a. An expert who can identify the CLT and can recognize their vocalization will be on site during construction to ensure that activities and personnel do not harm or harass the CLT.
  - b. The CLT expert will monitor the CLT during construction and will immediately notify the Resident Engineer (RE; or acting RE) of any construction activity that may lead to, or likely result in, the harm/harassment of the CLT, its young, or its eggs. The CLT expert will immediately notify the RE of all construction-related events that result in the CLT showing agitated or stressed behavior. The RE will immediately modify the activity or incorporate protective measures to avoid harm/harassment of the CLT so the potential to have to stop construction activities is reduced. Construction activities can be carried out that do not result in individual CLTs or groups of CLTs displaying agitated or stressed behavior and/or suddenly leaving their nest(s) and not resettling on the nest(s) for more than 5 minutes. The CLT expert may or may not remain on site during each entire construction day depending on whether or not, in his/her expert opinion and based upon direct observations, the construction activities to be conducted during the day may adversely affect the CLT. The CLT expert will submit daily letter reports to the Service on the status of the nesting activity, any construction-related incidents that disrupted CLT nesting, and action taken by the RE to avoid further incidents.
- 3. Covered trash dumpsters or other suitable containers will be provided for construction personnel. All food items or containers that previously held food items will be immediately disposed of in these dumpsters or containers so as not to attract avian or mammalian predators of the CLT.
- 4. Construction personnel will not be permitted to feed cats, gulls, ravens, etc. as this may result in an increase in the numbers of these potential predators in the vicinity of CLT chicks and eggs.
- 5. Crane booms or similar equipment that have heights of 25 feet or greater will be lowered at the close of each construction day if possible.

6. During the preconstruction meeting, all contractor personnel, including all construction staff, will be made aware of the CLT nesting issue and the specific conditions of construction. During project status meetings, all involved personnel will be reminded of the measures required to protect the CLT as well as any modifications made to ensure their effectiveness. The Service will be notified of the date and time of the status meetings in order to attend should they so desire.

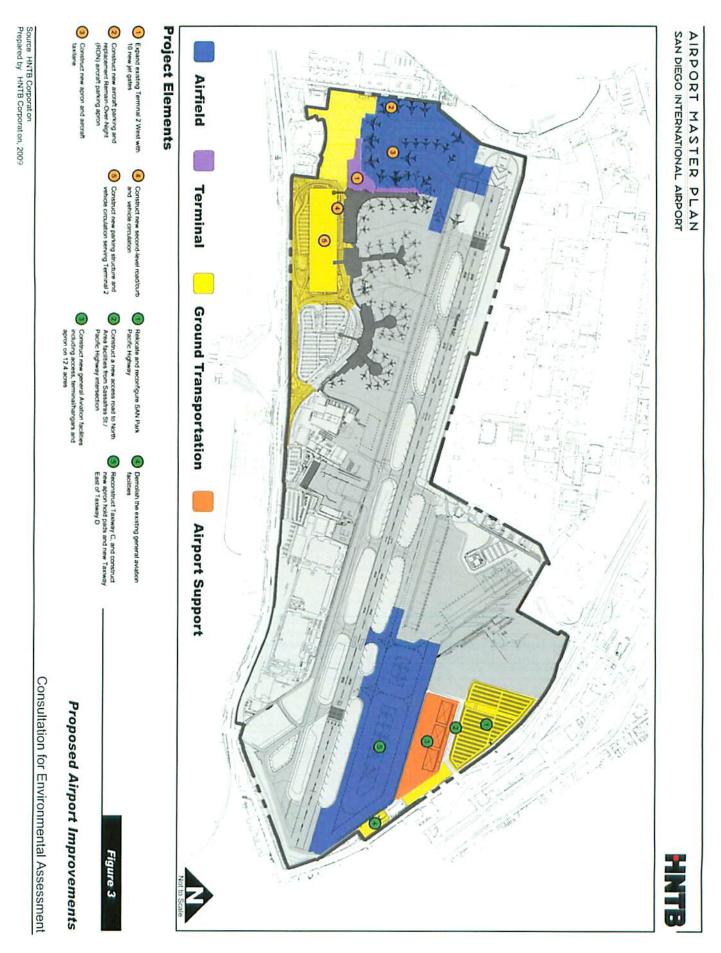
Once again, thanks for your assistance on these projects. The FAA and the Authority are proud of its success with the CLT program at SAN. We look forward to continuing our working relationship with you and the US Fish & Wildlife staff on this project, and other related projects.

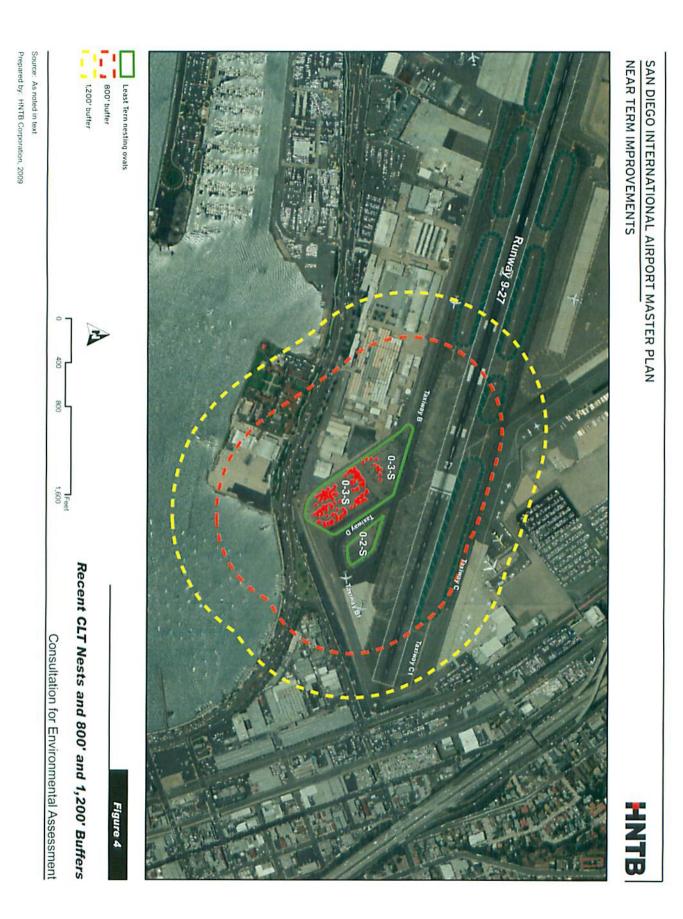
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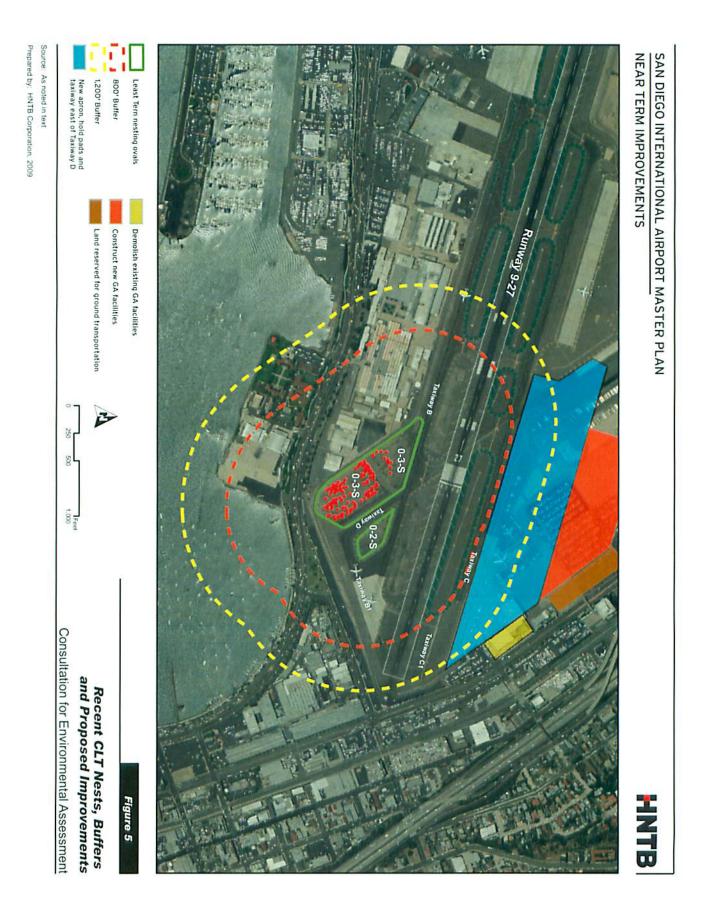
Victor Globa Environmental Protection Specialist

cc: Ted Anasis, SDCRAA

Enclosures Figure 3, Proposed Airport Improvements Figure 4, Recent CLT Nests and 800' and 1,200' Buffers Figure 5, Recent CLT Nests, Buffers and Proposed Improvements









U.S Department of Transportation

Federal Aviation Administration

Western-Pacific Region Los Angeles Airports District Office P.O. Box 92007 Los Angeles, CA 90009

October 2, 2008

Mr. David Zoutendyk Division Chief, City of San Diego U.S. Fish & Wildlife Service Carlsbad Fish and Wildlife Office 6010 Hidden Valley Road Carlsbad, CA 92011

#### San Diego International Airport, San Diego, California Proposed Master Plan Improvements Section 7 Coordination

Dear Mr. Zoutendyk:

The Federal Aviation Administration (FAA) and the San Diego County Regional Airport Authority are in the process of preparing environmental documentation and providing federal funding assistance for the proposed San Diego International Airport Master (SDIA) Plan Near Term Improvements in the City of San Diego, San Diego County, California. The airport is owned and operated as a public use airport by the San Diego County Regional Airport Authority. The proposed undertaking is the expansion of existing Terminal Two West with 10 new jet gates and a number of improvements to the airfield and aviation support facilities including:

- Expand existing Terminal Two West with 10 new jet gates;
- Construct new aircraft parking and replacement Remain-Over-Night aircraft parking apron;
- Construct new apron and aircraft taxilane;
- Construct new second level road/curb and vehicle circulation serving Terminal Two;
- Construct a new parking structure and vehicle circulation serving Terminal Two;
- Relocate and reconfigure SAN Park Pacific Highway;
- Construct a new access road from Sassafras Street/Pacific Highway intersection;
- Construct new general aviation facilities including access, terminal/hangars, and apron to improve Airport safety for Airport customers/users;
- Demolish the existing general aviation facilities to improve airport safety and circulation on airfield; and
- Construct new apron hold areas and new taxiway east of Taxiway D.

The FAA has determined that the Area of Proposed Effect (APE) is identified as the area outlined with a green dashed line in the attached Figure 4.8.1 Area of Potential Effect.

The proposed undertaking consists of improvements to the airfield and aviation facilities all located entirely within the main portion of the San Diego International Airport (Figure 2.1, Proposed Action (Preferred Alternative). The proposed physical improvements at the San Diego International Airport are needed to allow the airport to effectively continue its mission of serving San Diego's commercial air transportation needs as forecasted through 2015.

The SDCRAA initially coordinated with U.S. Fish and Wildlife Services (USFWS) and California Department of Fish & Game (CDF&G) during the development of Environmental Impact Report (EIR) for the Airport Master Plan. A field investigation of the SDIA property was undertaken. This coordination determined that critical habitat that could support species of concern was limited to the ovals between runways, taxiways, roads, and a strip between the runway and the northern fence at the western portion of the Airport. Additionally it was found that vegetation was present in a portion of the former Naval Training Center parcel however these areas were determined to be small and isolated and did not provide significant habitat for wildlife. In written correspondence from the USFWS and CDF&G dated September 26, 2006 your agency advised the SDCRAA of your mandate to protect public fish and wildlife resources and their habitats. Additionally you advised that your primary comments on the Master Plan EIR (May 2006) included (1) avoidance of direct impacts to active avian nests; (2) avoidance of indirect impacts from construction to the federally and state listed endangered California least tern (Sterna antillarum browni); and (3) impacts from the to-be-planned development on the former Teledyne Ryan property.

Since the field investigation and completion of the EIR process for the Airport Master Plan, remediation of the former NTC parcel landfill has begun (summer of 2008). With this remediation the former NTC parcel will be largely replaced with disturbed habitat consisting of barren and compacted soil and any potential for wildlife habitat has been eliminated.

The FAA and SDCRAA have committed to the conditions/protective measures to avoid direct and indirect impacts to the California least tern in accordance with the USFWS's Biological Opinion dated July 16, 1993. As with the development of the EIR by the SDCRAA, the FAA requests a finding on the applicability on the USFWS's 1993 Biological Opinion specific to the improvements that are described in the attachment to this letter.

The Airport has supported a significant percentage of the nesting population of the state in multiple years. Terns have nested at several locations around the Airport; with Oval 3 South being the area used most consistently (locations are indicated in Figure 4.9-1). Various projects have obligated tern management efforts at SDIA and a Biological Opinion (BO) prepared by the USFWS requires reasonable and prudent measures for protecting terns at SDIA. The BO stated a number of conditions/protective measures, which included, among others, the following:

- The FAA and the SDCRAA will maintain in perpetuity Ovals 0-1S, 0-2S, 0-3S, and 0-4S as nesting habitat for California least tern.
- Construction of new apron, hold pads, and new Taxiway east of Taxiway D will only be allowed from September 16-March 31 (Figure 4.9-2).

- Tern fledgling nest barriers/fencing has been placed by the FAA and SDCRAA around the perimeter of the above ovals to prevent the movement of fledglings outside these areas onto runways and taxiways. The fence is inspected and maintained by a qualified tern biologist with the appropriate endangered species permit issued by the USFWS.
- The FAA and SDCRAA provide annual funding for a predator control program; however, no shooting of tern predators at SDIA is allowed and non-lethal means are preferred.
- The FAA and SDCRAA will prepare and maintain in perpetuity a minimum of 6.2 acres of contiguous supratidal habitat at the Chula Vista Wildlife Reserve in south San Diego Bay for tern nesting.
- The FAA and District are responsible for assuring ongoing monitoring of tern populations at SDIA and at Chula Vista Wildlife Reserve by qualified tern biologist(s).
- In addition, the BO specified certain practices for construction crews working on facility improvements, including educating workers on prohibitions to applying materials, storing equipment, or performing maintenance near the ovals, constraining ingress and egress routes to specific locations during the nesting season (greater than 1,200 feet from the ovals), lowering crane booms when not in use, ensuring that trash would be properly disposed and that workers would not feed potential tern predators in the area.

It should be noted that the forthcoming EA does not include an evaluation of the former Teledyne Ryan property. The EA currently being developed considers only development necessary to accommodate aviation growth through 2015. SDCRAA has recently initiated a new study known as Destination Lindbergh to consider the extended future of SDIA which will include the Teledyne-Ryan property.

The FAA has determined that the proposed undertaking with the mitigation measures identified in the 1993 USFWS Biological Opinion San Diego International Airport's proposed master plan improvements will not affect any federally listed endangered or threatened species of flora and fauna or designated critical habitat. We request your written concurrence with our determination. Please provided your response within 30-days, or we will presume you have no comments regarding the proposed undertaking.

Please contact me at (310)725-3637 or victor.globa@faa.gov if you have any questions or require additional information.

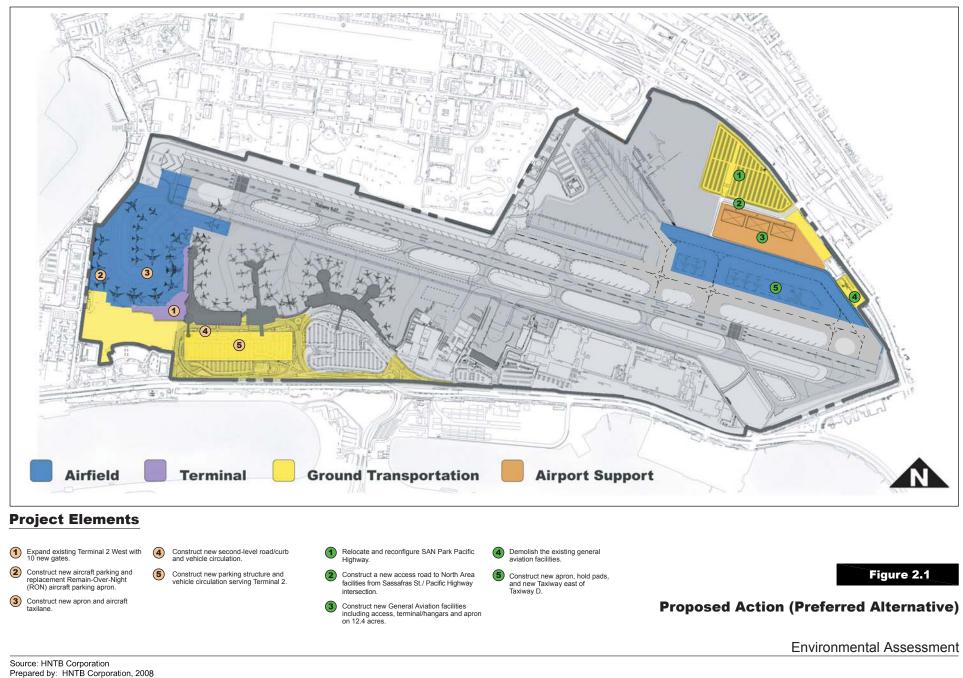
Globa

Environmental Protection Specialist

cc: Ted Anasis, SDCRAA (without enclosure)
 Kim Hughes, HNTB Corp. (without enclosure)

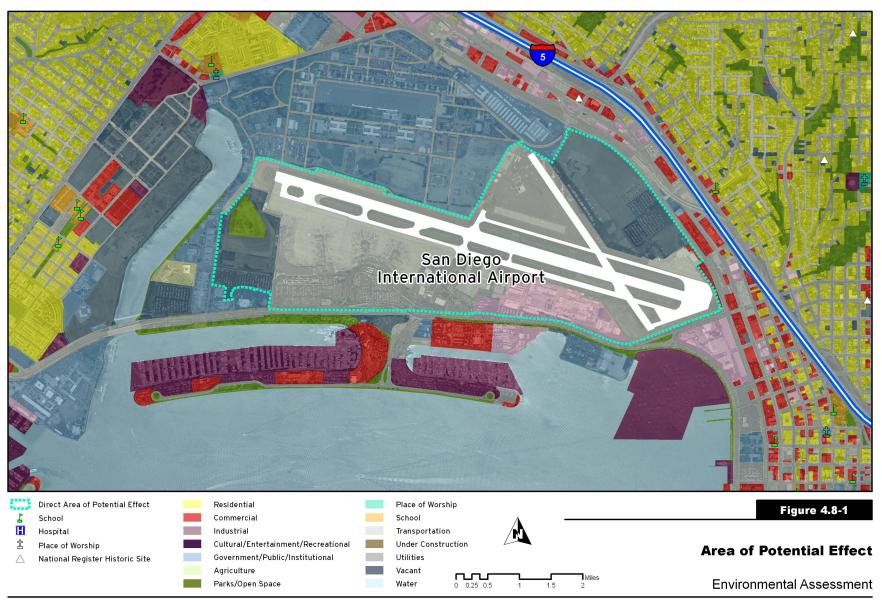
Enclosures: Figure 2.1, Proposed Action (Preferred Alternative) Figure 4.8-1, Area of Potential Effect Figure 4.9-1, Least Tern Nesting Area Figure 4.9-2, Least Tern Construction Period Limitations

# HNTB



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Source: As noted in text

Prepared by: HNTB Corporation, 2008





Figure 4.9-1

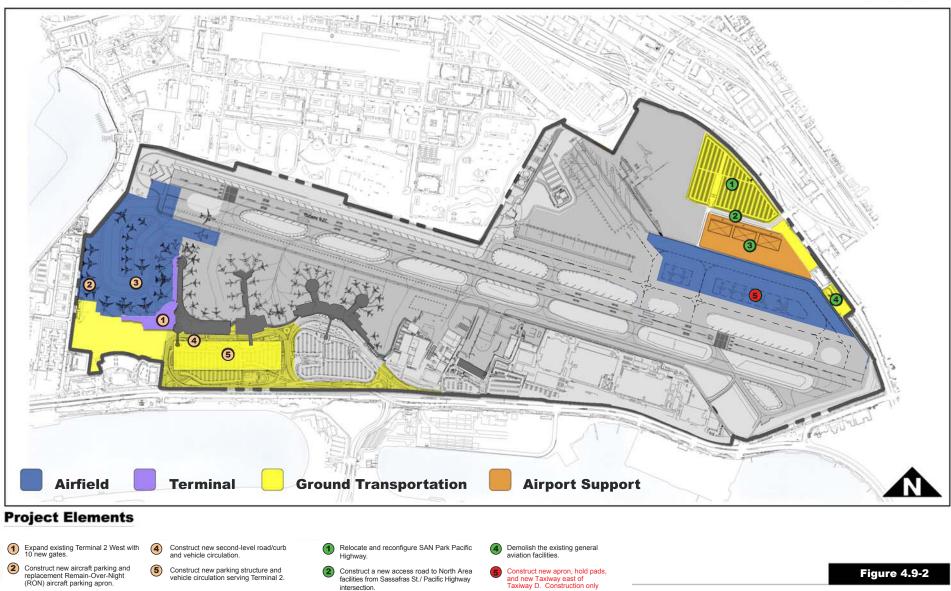


Source: As noted in text Prepared by: HNTB Corporation, 2008

## Least Tern Nesting at SDIA

**Environmental Assessment** 

# HNTB



**Least Tern Construction Period Limitations** 

**Environmental Assessment** 

3 Construct new apron and aircraft

taxilane.

allowed from Sept. 16 - March 31.

intersection

3

Construct new General Aviation facilities

including access, terminal/hangars and apron on 12.4 acres.

# Coordination with SHPO

ARNOLD SCHWARZENEGGER, Governor



OFFICE OF HISTORIC PRESERVATION DEPARTMENT OF PARKS AND RECREATION P.O. BOX 942896 SACRAMENTO, CA 94296-0001 (916) 653-6624 Fax: (916) 653-9824 calshpo@ohp.parks.ca.gov www.ohp.parks.ca.gov

March 16, 2009

Reply In Reference To: FAA020513A

Victor Globa Federal Aviation Administration, Western Pacific Region Los Angeles Airports District Office P.O. Box 92007 Los Angeles, CA 90009

RE: Continuing Section 106 Consultation for Proposed Airport Master Plan Near Term Improvements, San Diego International Airport (SAN), San Diego, CA

Dear Mr. Globa:

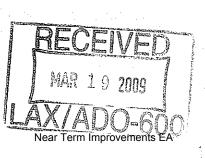
Thank you for continuing consultation with me pursuant to 36 CFR Part 800, the implementing regulation of Section 106 of the National Historic Preservation Act of 1966 (16 U.S.C. 470f), as amended. On behalf of the Federal Aviation Administration (FAA), you are seeking my concurrence that the above-mentioned project will not adversely affect historic resources.

In our previous correspondence I requested additional information concerning the Proposed Airport Master Plan Near Term Improvements for the SAN. In brief, I requested a clearly delineated Area of Potential Effect (APE), and proof of Native American consultation. You have provided me with this information. Based on my review of this information and your previous submission, I have the following comments:

1) I concur that the APE has been properly determined and documented pursuant to 36 CFR Parts 800.4 (a)(1) and 800.16 (d) and that the Efforts to Identify Historic Properties within the APE have been appropriate pursuant to 36 CFR Part 800.4.

2) I further concur that the finding of No Historic Properties Affected is appropriate pursuant to 36 CFR Part 800.4(d)(1) and that the documentation supporting this finding has been provided pursuant to 36 CFR Part 800.11(d).

3) Be advised that under certain circumstances, such as an unanticipated discovery or a change in project plans, you may have additional future responsibilities for this undertaking under 36 CFR Part 800.



Page 2 of 2 March 16, 2009

Thank you for considering historic resources during project planning. If you have any questions or comments, please contact Tristan Tozer of my staff at (916) 653-8920 or email at <u>ttozer@parks.ca.gov</u>.

Sincerely,

Sucar K Shatton for

Milford Wayne Donaldson, FAIA State Historic Preservation Officer



U.S Department of Transportation

Federal Aviation Administration

Western-Pacific Region Los Angeles Airports District Office Federal Aviation Administration P.O. Box 92007 Los Angeles, CA 90009

October 2, 2008

Mr. Milford Wayne Donaldson
State Historic Preservation Officer
California Department of Parks and Recreation
Office of Historic Preservation
1416 9<sup>th</sup> Street, Room 1442
Sacramento, California 95814

#### San Diego International Airport (SAN), San Diego, California Airport Master Plan Near Term Improvements Section 106 Coordination

Dear Mr. Donaldson:

The Federal Aviation Administration (FAA) and the San Diego County Regional Airport Authority are in the process of preparing environmental documentation and providing federal funding assistance for the proposed San Diego International Airport Master (SDIA)Plan Near Term Improvements in the City of San Diego, San Diego County, California. The airport is owned and operated as a public use airport by the San Diego County Regional Airport Authority. The proposed undertaking is the expansion of existing Terminal Two West with 10 new jet gates and a number of improvements to the airfield and aviation support facilities including:

- Expand existing Terminal Two West with 10 new jet gates;
- Construct new aircraft parking and replacement Remain-Over-Night aircraft parking apron;
- Construct new apron and aircraft taxilane;
- Construct new second level road/curb and vehicle circulation serving Terminal Two;
- Construct a new parking structure and vehicle circulation serving Terminal Two;
- Relocate and reconfigure SAN Park Pacific Highway;
- Construct a new access road from Sassafras Street/Pacific Highway intersection;
- Construct new general aviation facilities including access, terminal/hangars, and apron to improve Airport safety for Airport customers/users;
- Demolish the existing general aviation facilities to improve airport safety and circulation on airfield; and
- Construct new apron hold areas and new taxiway east of Taxiway D.

The EA will document potential environmental effects of the proposed undertaking; to the above identified projects.

The purpose of this consultation effort is to seek concurrence that there are no historic architectural, archeological or cultural resources impacts of the proposed project that occur or are likely to occur in the vicinity of the project site.

The FAA has determined that the Area of Proposed Effect (APE) is identified as the area outlined with a green dashed line in the attached Figure 4.8.1 Area of Potential Effect. This letter is to initiate formal consultation with California's State Historic Preservation Officer under the requirements of Section 106 of the National Historic Preservation Act. We request your concurrence with the APE, as depicted.

The proposed undertaking consists of improvements to the airfield and aviation facilities all located entirely within the main portion of the San Diego International Airport. The proposed physical improvements at the San Diego International Airport are needed to allow the airport to effectively continue its mission of serving San Diego's commercial air transportation needs as forecasted through 2015.

A reasonable and good faith effort has been made to determine the existence of historic properties within the APE. A *Historic Architectural Survey Report and Archaeological Survey Report* were developed by Affinis in May, 2006 to meet CEQA requirements for the implementation of specific near-term improvements contained in the newly adopted Airport Master Plan at SDIA. Properties older than 45 years old or that would be 50 years old by 2015 were recorded and assessed for significance as historic resources based on their potential eligibility for listing the National Register of Historic Places, California Register of Historical Resources or local City of San Diego Historic Sites.

Eighteen buildings and one newly identified historic district located within the Area of Potential Effect (APE) were identified as already designated or newly identified as eligible for the National Register of Historic Places. Tables 2 and 3 Evaluated Buildings and Structures taken from the Historic Architectural Survey Report: San Diego International Airport Master Plan dated May, 2006 is attached to this letter. A copy of the complete report is also enclosed.

The newly identified historic district is the Ryan Aeronautical Company historic district which includes 17 buildings at the former Teledyne- Ryan Aeronautical Complex. Four of these buildings had been previously identified as eligible for the National Register.

The district is eligible at a regional level with a period of significance between 1939 and 1969 under Criterion A for its association with the development of the aircraft industry in San Diego at Lindbergh Field, under Criterion B for its association with aviation pioneer T. Claude Ryan under Criterion C for its representation of a distinctive type of industrial architecture associated with the 1930's and World War II. None of the near term improvements would have an adverse effect on this district.

Record searches were conducted at the South Coastal Information Center at San Diego State University for the EIR for the SDIA Master Plan area of potential effect. This research is attached. The senior archaeologist reviewed archaeological reports for the other projects in the vicinity, including the former Naval Training Center. The location of SDIA was originally mudflats and bay. Decades of dredging and placement of fill soils have built up the airport areas to its current topography. Due to this history of reclamation of the area from bay and mudflat, as well as the developed nature of the project area, a full pedestrian survey was not warranted. There are no archaeological historic properties on or eligible for the National Register within the APE. The senior archaeologist did a driving tour of the airport grounds with airport personnel. A copy of the Archaeological Survey Report is attached.

Based on the information in the Historic Architectural Survey Report: San Diego International Airport Master Plan, Archaeological Survey Report: San Diego International Airport Master Plan and the record search conducted at the South Coastal Information Center at San Diego State University in accordance with 36 Code of Federal Regulations Part 800, the FAA has determined that the proposed undertaking at San Diego International Airport, will not affect any properties that are prehistoric, historic, archaeological, or cultural resources. We request your written concurrence with the APE and our determination of no effect. Please provide your written response within thirty days, or we will presume you have no comments regarding the proposed undertaking.

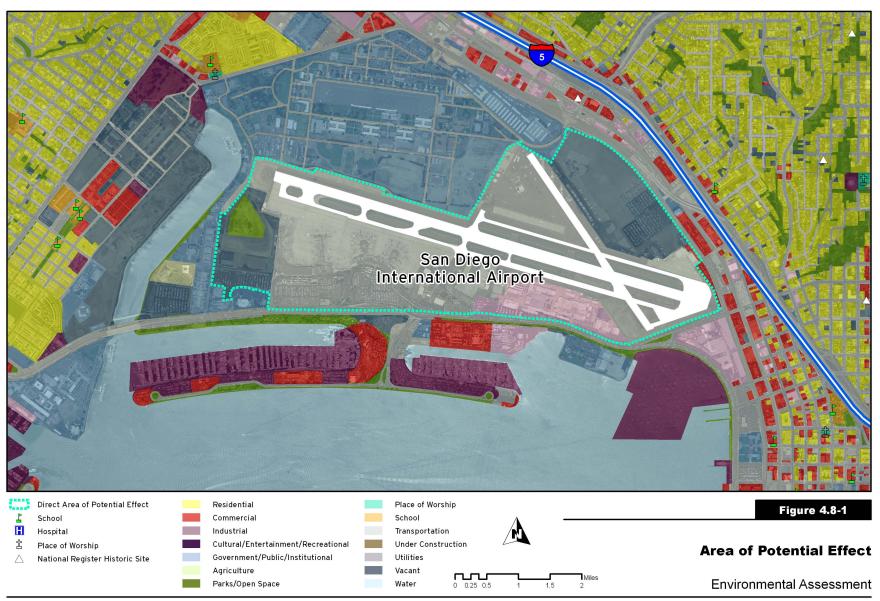
Please contact me at (310)725-3637 or victor.globa@faa.gov if you have any questions or require additional information.

Si

Victor Globa Environmental Protection Specialist

- cc: Ted Anasis, SDCRAA (without attachments)
   Kim Hughes, HNTB Corp. (without attachments)
   Mary Robbins-Wade, Affinis Environmental Services (without attachments)
- Enclosures: Figure 4.8-1, Area of Potential Effect Historic Architectural Survey Report, May 2006 Archaeological Survey Report, May 2006 South Cost Information Center at SDSU Record Search, July 2005





Source: As noted in text

Prepared by: HNTB Corporation, 2008

# **Tribal Consulatation**



U.S Department of Transportation

Federal Aviation Administration

March 2, 2009

Mr. Allen E. Lawson Chairperson San Pasqual Band of Mission Indians P.O. Box 365 Valley Center, CA 92082

Dear Mr. Lawson:

#### San Diego International Airport Master Plan Near Term Improvements Draft Environmental Assessment (EA) San Diego, California Government-to-Government Consultation Initiation

Western-Pacific Region

Los Angeles Airports District Office

The Federal Aviation Administration (FAA) and the San Diego County Regional Airport Authority are in the process of preparing environmental documentation and providing federal funding assistance for the proposed San Diego International Airport Master Plan Near Term Improvements in the City of San Diego, San Diego County, California. The airport is owned and operated as a public use airport by the San Diego County Regional Airport Authority. The proposed physical improvements at the San Diego International Airport are needed to allow the airport to effectively continue its mission of serving San Diego's commercial air transportation needs as forecasted through 2015.

#### Purpose of Government-to-Government Consultation

The primary purpose of government-to-government consultation as described in Federal Executive Order 13175 "Consultation and Coordination with Indian Tribal Governments" and FAA's Order 1210.20 "American Indian and Alaska Native Tribal Consultation Policy and Procedures" is to ensure that Federally Recognized Tribes are given the opportunity to provide meaningful and timely input regarding proposed FAA actions that uniquely or significantly affect Tribes.

#### Consultation Initiation

In order to fulfill our requirement with Code of Federal Regulation (CFR) 36 Part 800 requirements we are contacting you as part of the environmental review process. With this letter, the FAA is seeking input on concerns that uniquely or significantly affect your Tribe related to planned and proposed airport improvements. Early identification of Tribal concerns will allow the FAA and the airport owner and operator to consider ways to avoid and minimize potential impacts to Tribal resources and practices as project planning and alternatives are developed and refined. We would be pleased to discuss details of the proposed project with you.

#### Project Information

The FAA has determined that the Area of Potential Effect (APE) is identified within the area outlined in turquoise green dashes in the attached Figure 4.8-1, Area of Potential Effect. Additionally, I have enclosed Figure 2, Sponsor's Proposed Action which provides a description and location of the proposed projects. The proposed undertaking consists of

Federal Aviation Administration P.O. Box 92007 Los Angeles, CA 90009 improvements to the airfield and aviation facilities all located entirely within the main portion of the San Diego International Airport. These improvements include: Expand existing Terminal Two West with 10 new jet gates; Construct new aircraft parking and replacement Remain-Over-Night aircraft parking apron; Construct new apron and aircraft taxilane; Construct new second level road/curb and vehicle circulation serving Terminal Two; Construct a new parking structure and vehicle circulation serving Terminal Two; Relocate and reconfigure SAN Park Pacific Highway; Construct a new access road from Sassafras Street/Pacific Highway intersection; Construct new general aviation facilities including access, terminal/hangars, and apron to improve Airport safety for Airport customers/users; Demolish the existing general aviation facilities to improve airport safety and circulation on airfield; and Construct new apron hold areas and new taxiway east of Taxiway D.

On May 1, 2008, The San Diego County Regional Airport Authority certified an Environmental Impact Report (EIR) according to the California Environmental Quality Act. During this process the California Native American Heritage Commission (NAHC) was contacted by the sponsor to conduct a search of their files for any recorded Traditional Cultural Properties or Native American Heritage sites within the immediate project area. The NAHC search found no Traditional Cultural Properties or Native American heritage sites within the project area. However, the NAHC did provide a list of Native American tribal representatives to solicit further information regarding the project.

#### Confidentiality

We understand that you may have concerns regarding the confidentiality of information on areas or resources of religious, traditional and cultural importance to the Tribe. We would be pleased to discuss these concerns and develop procedures to ensure the confidentiality of such information is maintained.

#### Airport Owner and Operator Contact Information

In addition, you may wish to include the Airport owner and operator (San Diego County Regional Airport Authority) in your response so that they may be aware of your comments. The Airport owner and operator's point of contact for this project is:

Keith Wilschetz Director of Airport Planning San Diego County Regional Airport Authority P.O. Box 82776 San Diego, CA 92138-2776 619-400-2461

#### Project Consultation

Your timely response will greatly assist us in incorporating your concerns into the project planning. For that purpose, we respectfully request that you provide comments to the FAA within thirty (30)days of your receipt of this correspondence.

#### FAA Contact Information

If you wish to provide comments related to this proposed project, please contact Victor Globa, Environmental Protection Specialist, at the address above, at 310-725-3637, or by e-mail at victor.globa@faa.gov; or please feel free to contact me directly at 310-725-3600.

Sincerely,

ANA a

Mark A. McClardy Manager, Airports Division

Enclosures: Figure 4.8-1, Area of Potential Effect (APE) Figure 2, Sponsor's Proposed Action

cc: Keith Wilschetz, San Diego County Regional Airport Authority

#### Tribal Consultation Options

San Pasqual Band of Mission Indians P.O. Box 365 Valley Center, CA 92082

Project Name: San Diego International Airport Master Plan Near Term Improvements Draft Environmental Assessment (EA)

#### Please check the appropriate response:

- The San Pasqual Band of Mission Indians will continue coordination for this proposed project directly with Owner / Operator of the airport. Please note that if the Tribe initially chooses to consult / coordinate with the airport owner/operator, the Tribe may later decide to consult directly with the FAA.
- The San Pasqual Band of Mission Indians, a federally recognized tribe, and would like to consult directly with the Federal Aviation Administration in a government-to-government relationship for this proposed project.
- The San Pasqual Band of Mission Indians has no interest associated with this proposed project and further consultation is not required.

Use the back of this form or additional sheets if you would like to make additional comments.

Tribal Leader (Please print)

Tribal Leader (Signature)

Address:

Phone: Fax: E-mail: Other: (please describe)

If you have chosen to proceed with consultation, please identify a Tribal Representative for the consultation.

Name of Formal Tribal Representative (Please print)

Telephone

Date

Name of Formal Tribal Representative (Signature)

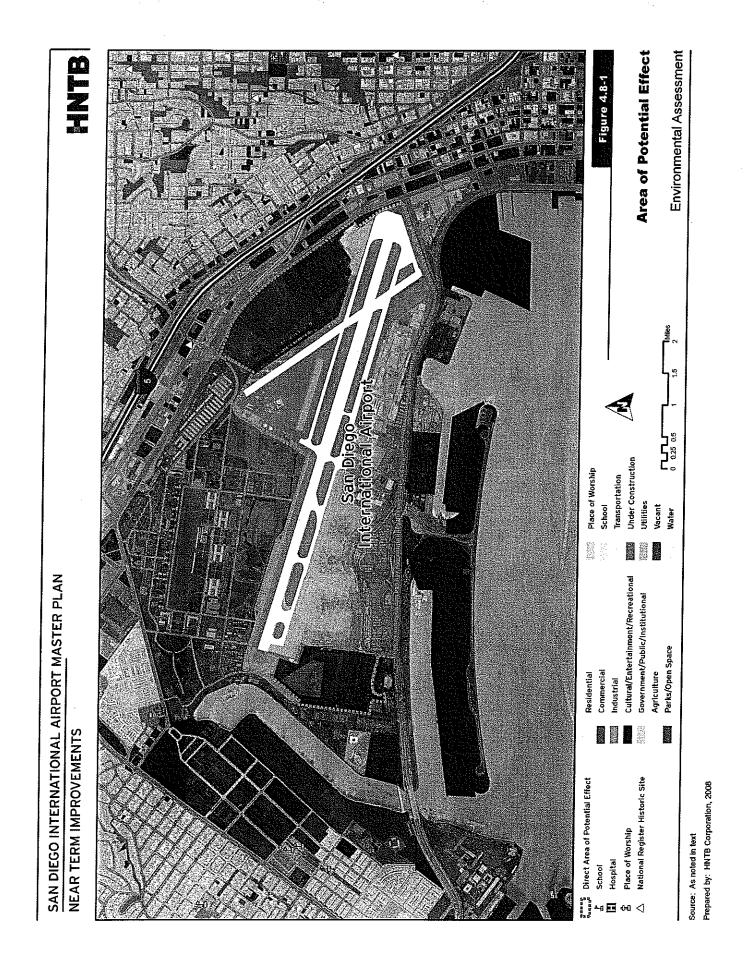
Please mail to: Federal Aviation Administration Los Angeles Airports District Office P.O. Box 92007 Los Angeles, CA 90009-2007

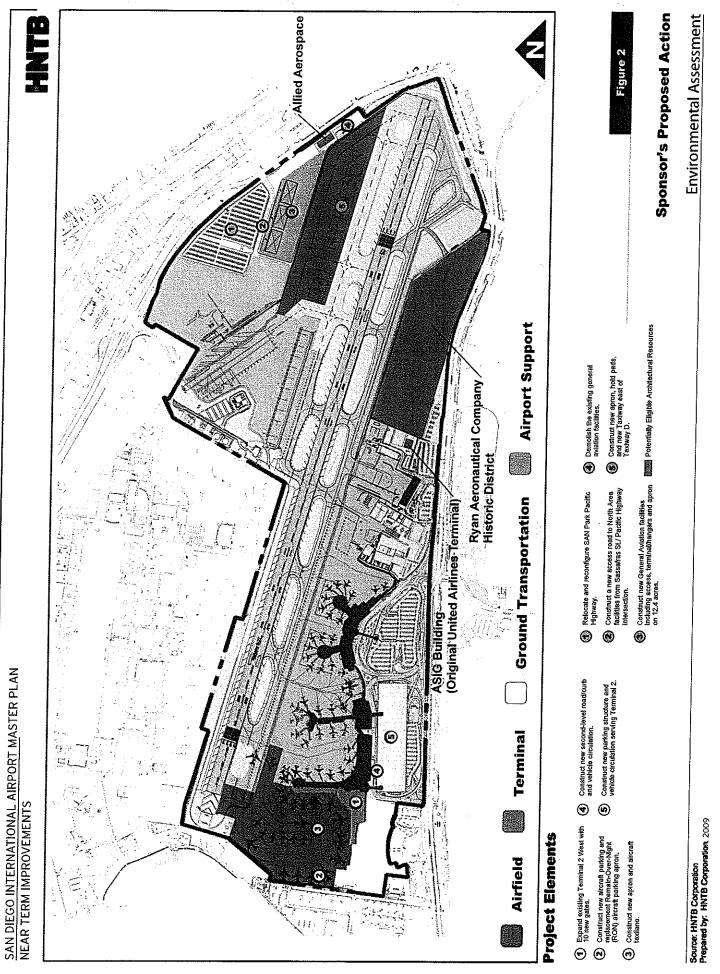
Or, fax to: (310) 725-6849

San Diego International Airport Master Plan

Telephone

Date







U.S Department of Transportation

Federal Aviation Administration

March 2, 2009

Mr. Daniel J. Tucker Chairman Sycuan Band of Kumeyaay Nation 5459 Sycuan Road El Cajon, CA 92019

Dear Mr. Tucker:

#### San Diego International Airport Master Plan Near Term Improvements Draft Environmental Assessment (EA) San Diego, California Government-to-Government Consultation Initiation

The Federal Aviation Administration (FAA) and the San Diego County Regional Airport Authority are in the process of preparing environmental documentation and providing federal funding assistance for the proposed San Diego International Airport Master Plan Near Term Improvements in the City of San Diego, San Diego County, California. The airport is owned and operated as a public use airport by the San Diego County Regional Airport Authority. The proposed physical improvements at the San Diego International Airport are needed to allow the airport to effectively continue its mission of serving San Diego's commercial air transportation needs as forecasted through 2015.

#### Purpose of Government-to-Government Consultation

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#### Consultation Initiation

In order to fulfill our requirement with Code of Federal Regulation (CFR) 36 Part 800 requirements we are contacting you as part of the environmental review process. With this letter, the FAA is seeking input on concerns that uniquely or significantly affect your Tribe related to planned and proposed airport improvements. Early identification of Tribal concerns will allow the FAA and the airport owner and operator to consider ways to avoid and minimize potential impacts to Tribal resources and practices as project planning and alternatives are developed and refined. We would be pleased to discuss details of the proposed project with you.

#### Project Information

The FAA has determined that the Area of Potential Effect (APE) is identified within the area outlined in turquoise green dashes in the attached Figure 4.8-1, Area of Potential Effect. Additionally, I have enclosed Figure 2, Sponsor's Proposed Action which provides a description and location of the proposed projects. The proposed undertaking consists of

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On May 1, 2008, The San Diego County Regional Airport Authority certified an Environmental Impact Report (EIR) according to the California Environmental Quality Act. During this process the California Native American Heritage Commission (NAHC) was contacted by the sponsor to conduct a search of their files for any recorded Traditional Cultural Properties or Native American Heritage sites within the immediate project area. The NAHC search found no Traditional Cultural Properties or Native American heritage sites within the project area. However, the NAHC did provide a list of Native American tribal representatives to solicit further information regarding the project.

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Keith Wilschetz Director of Airport Planning San Diego County Regional Airport Authority P.O. Box 82776 San Diego, CA 92138-2776 619-400-2461

#### Project Consultation

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Sincerely,

all un

Mark A. McClardy Manager, Airports Division

Enclosures:

Figure 4.8-1, Area of Potential Effect (APE) Figure 2, Sponsor's Proposed Action

cc: Keith Wilschetz, San Diego County Regional Airport Authority

#### Tribal Consultation Options

Sycuan Band of Kumeyaay Nation 5459 Sycuan Road El Cajon, CA 92019

Project Name: San Diego International Airport Master Plan Near Term Improvements Draft Environmental Assessment (EA)

#### Please check the appropriate response:

- The Sycuan Band of Kumeyaay Nation will continue coordination for this proposed project directly with Owner / Operator of the airport. Please note that if the Tribe initially chooses to consult / coordinate with the airport owner/operator, the Tribe may later decide to consult directly with the FAA.
- The Sycuan Band of Kumeyaay Nation, a federally recognized tribe, and would like to consult directly with the Federal Aviation Administration in a government-to-government relationship for this proposed project.
- The Sycuan Band of Kumeyaay Nation has no interest associated with this proposed project and further consultation is not required.

Use the back of this form or additional sheets if you would like to make additional comments.

Tribal Leader (Please print)

Tribal Leader (Signature)

Address:

Phone: Fax: E-mail: Other: (please describe)

If you have chosen to proceed with consultation, please identify a Tribal Representative for the consultation.

Name of Formal Tribal Representative (Please print)

Telephone

Date

Name of Formal Tribal Representative (Signature)

Please mail to:	Federal Aviation Administration
	Los Angeles Airports District Office
•	P.O. Box 92007
	Los Angeles, CA 90009-2007

Or, fax to: (310) 725-6849

Telephone

Date



U.S Department of Transportation

Federal Aviation Administration

March 2, 2009

Mr. Edwin "Thorpe" Romero Chairman Barona Band of Mission Indians Capitan Grande Band of Diegueno Mission 1095 Barona Road Lakeside, CA 92040

Dear Mr. Romero:

#### San Diego International Airport Master Plan Near Term Improvements Draft Environmental Assessment (EA) San Diego, California Government-to-Government Consultation Initiation

The Federal Aviation Administration (FAA) and the San Diego County Regional Airport Authority are in the process of preparing environmental documentation and providing federal funding assistance for the proposed San Diego International Airport Master Plan Near Term Improvements in the City of San Diego, San Diego County, California. The airport is owned and operated as a public use airport by the San Diego County Regional Airport Authority. The proposed physical improvements at the San Diego International Airport are needed to allow the airport to effectively continue its mission of serving San Diego's commercial air transportation needs as forecasted through 2015.

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#### Consultation Initiation

In order to fulfill our requirement with Code of Federal Regulation (CFR) 36 Part 800 requirements we are contacting you as part of the environmental review process. With this letter, the FAA is seeking input on concerns that uniquely or significantly affect your Tribe related to planned and proposed airport improvements. Early identification of Tribal concerns will allow the FAA and the airport owner and operator to consider ways to avoid and minimize potential impacts to Tribal resources and practices as project planning and alternatives are developed and refined. We would be pleased to discuss details of the proposed project with you.

#### Project Information

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Federal Aviation Administration P.O. Box 92007 Los Angeles, CA 90009 and location of the proposed projects. The proposed undertaking consists of improvements to the airfield and aviation facilities all located entirely within the main portion of the San Diego International Airport. These improvements include: Expand existing Terminal Two West with 10 new jet gates; Construct new aircraft parking and replacement Remain-Over-Night aircraft parking apron; Construct new apron and aircraft taxilane; Construct new second level road/curb and vehicle circulation serving Terminal Two; Construct a new parking structure and vehicle circulation serving Terminal Two; Relocate and reconfigure SAN Park Pacific Highway; Construct a new access road from Sassafras Street/Pacific Highway intersection; Construct new general aviation facilities including access, terminal/hangars, and apron to improve Airport safety for Airport customers/users; Demolish the existing general aviation facilities to improve airport safety and circulation on airfield; and Construct new apron hold areas and new taxiway east of Taxiway D.

On May 1, 2008, The San Diego County Regional Airport Authority certified an Environmental Impact Report (EIR) according to the California Environmental Quality Act. During this process the California Native American Heritage Commission (NAHC) was contacted by the sponsor to conduct a search of their files for any recorded Traditional Cultural Properties or Native American Heritage sites within the immediate project area. The NAHC search found no Traditional Cultural Properties or Native American heritage sites within the project area. However, the NAHC did provide a list of Native American tribal representatives to solicit further information regarding the project.

#### Confidentiality

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#### Airport Owner and Operator Contact Information

In addition, you may wish to include the Airport owner and operator (San Diego County Regional Airport Authority) in your response so that they may be aware of your comments. The Airport owner and operator's point of contact for this project is:

Keith Wilschetz Director of Airport Planning San Diego County Regional Airport Authority P.O. Box 82776 San Diego, CA 92138-2776 619-400-2461

#### Project Consultation

Your timely response will greatly assist us in incorporating your concerns into the project planning. For that purpose, we respectfully request that you provide comments to the FAA within thirty (30)days of your receipt of this correspondence.

#### FAA Contact Information

If you wish to provide comments related to this proposed project, please contact Victor Globa, Environmental Protection Specialist, at the address above, at 310-725-3637, or by e-mail at victor.globa@faa.gov; or please feel free to contact me directly at 310-725-3600.

Sincerely,

Ma

Mark A. McClardy Manager, Airports Division

Enclosures:

Figure 4.8-1, Area of Potential Effect (APE) Figure 2, Sponsor's Proposed Action

cc: Keith Wilschetz, San Diego County Regional Airport Authority

Project Name: San Diego International Airport Master Plan Near Term Improvements Draft Environmental Assessment (EA)

Barona Band of Mission Indians

1095 Barona Road Lakeside, CA 92040

Please check the appropriate response:

Capitan Grande Band of Diegueno Mission

- \_\_\_\_\_ The Barona Band of Mission Indians Capitan Grande Band of Diegueno Mission will continue coordination for this proposed project directly with Owner / Operator of the airport. Please note that if the Tribe initially chooses to consult / coordinate with the airport owner/operator, the Tribe may later decide to consult directly with the FAA.
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Use the back of this form or additional sheets if you would like to make additional comments.

Tribal Leader (Please print)

Tribal Leader (Signature)

Address:

Phone: Fax: E-mail: Other: (please describe)

If you have chosen to proceed with consultation, please identify a Tribal Representative for the consultation.

Name of Formal Tribal Representative (Please print)

Name of Formal Tribal Representative (Signature)

Please mail to: Federal Aviation Administration Los Angeles Airports District Office P.O. Box 92007 Los Angeles, CA 90009-2007 Or, fax to: (310) 725-6849

Near Term Improvements EA

Telephone

Date

Date

Telephone



U.S Department of Transportation

Federal Aviation Administration

March 2, 2009

Ms. Gwendolyn Parada Chairperson La Posta Band of Mission Indians 8 ½ Crestwood Road Boulevard, CA 91905

Dear Ms. Parada:

#### San Diego International Airport Master Plan Near Term Improvements Draft Environmental Assessment (EA) San Diego, California Government-to-Government Consultation Initiation

Western-Pacific Region

Los Angeles Airports District Office

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Keith Wilschetz Director of Airport Planning San Diego County Regional Airport Authority P.O. Box 82776 San Diego, CA 92138-2776 619-400-2461

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Sincerely,

Allhan

Mark A. McClardy Manager, Airports Division

Enclosures:

Figure 4.8-1, Area of Potential Effect (APE) Figure 2, Sponsor's Proposed Action

cc: Keith Wilschetz, San Diego County Regional Airport Authority

La Posta Band of Mission Indians 8 ½ Crestwood Road Boulevard, CA 91905

Project Name: San Diego International Airport Master Plan Near Term Improvements Draft Environmental Assessment (EA)

#### Please check the appropriate response:

The La Posta Band of Mission Indians will continue coordination for this proposed project directly with Owner / Operator of the airport. Please note that if the Tribe initially chooses to consult / coordinate with the airport owner/operator, the Tribe may later decide to consult directly with the FAA.

- The La Posta Band of Mission Indians, a federally recognized tribe, and would like to consult directly with the Federal Aviation Administration in a government-to-government relationship for this proposed project.
- The La Posta Band of Mission Indians has no interest associated with this proposed project and further consultation is not required.

Use the back of this form or additional sheets if you would like to make additional comments.

Tribal Leader (Please print)

Tribal Leader (Signature)

Address:

Phone: Fax: E-mail: Other: (please describe)

If you have chosen to proceed with consultation, please identify a Tribal Representative for the consultation.

Name of Formal Tribal Representative (Please print)

Telephone

Date

Name of Formal Tribal Representative (Signature)

Please mail to: Federal Aviation Administration Los Angeles Airports District Office P.O. Box 92007 Los Angeles, CA 90009-2007

Or, fax to: (310) 725-6849

San Diego International Airport Master Plan

Telephone

Date



U.S Department of Transportation

Federal Aviation Administration

March 2, 2009

Mr. Harlan Pinto, Sr. Chairman Ewiiaapaayp Band of Kumeyaay Indians P.O. Box 2250 4054 Willows Road Alpine, CA 91903-2250

Dear Mr. Pinto, Sr.:

#### San Diego International Airport Master Plan Near Term Improvements Draft Environmental Assessment (EA) San Diego, California Government-to-Government Consultation Initiation

The Federal Aviation Administration (FAA) and the San Diego County Regional Airport Authority are in the process of preparing environmental documentation and providing federal funding assistance for the proposed San Diego International Airport Master Plan Near Term Improvements in the City of San Diego, San Diego County, California. The airport is owned and operated as a public use airport by the San Diego County Regional Airport Authority. The proposed physical improvements at the San Diego International Airport are needed to allow the airport to effectively continue its mission of serving San Diego's commercial air transportation needs as forecasted through 2015.

#### Purpose of Government-to-Government Consultation

The primary purpose of government-to-government consultation as described in Federal Executive Order 13175 "Consultation and Coordination with Indian Tribal Governments" and FAA's Order 1210.20 "American Indian and Alaska Native Tribal Consultation Policy and Procedures" is to ensure that Federally Recognized Tribes are given the opportunity to provide meaningful and timely input regarding proposed FAA actions that uniquely or significantly affect Tribes.

#### Consultation Initiation

In order to fulfill our requirement with Code of Federal Regulation (CFR) 36 Part 800 requirements we are contacting you as part of the environmental review process. With this letter, the FAA is seeking input on concerns that uniquely or significantly affect your Tribe related to planned and proposed airport improvements. Early identification of Tribal concerns will allow the FAA and the airport owner and operator to consider ways to avoid and minimize potential impacts to Tribal resources and practices as project planning and alternatives are developed and refined. We would be pleased to discuss details of the proposed project with you.

#### Project Information

The FAA has determined that the Area of Potential Effect (APE) is identified within the area outlined in turquoise green dashes in the attached Figure 4.8-1, Area of Potential Effect. Additionally, I have enclosed Figure 2, Sponsor's Proposed Action which provides a description

Western-Pacific Region Los Angeles Airports District Office Federal Aviation Administration P.O. Box 92007 Los Angeles, CA 90009 and location of the proposed projects. The proposed undertaking consists of improvements to the airfield and aviation facilities all located entirely within the main portion of the San Diego International Airport. These improvements include: Expand existing Terminal Two West with 10 new jet gates; Construct new aircraft parking and replacement Remain-Over-Night aircraft parking apron; Construct new apron and aircraft taxilane; Construct new second level road/curb and vehicle circulation serving Terminal Two; Construct a new parking structure and vehicle circulation serving Terminal Two; Relocate and reconfigure SAN Park Pacific Highway; Construct a new access road from Sassafras Street/Pacific Highway intersection; Construct new general aviation facilities including access, terminal/hangars, and apron to improve Airport safety for Airport customers/users; Demolish the existing general aviation facilities to improve airport safety and circulation on airfield; and Construct new apron hold areas and new taxiway east of Taxiway D.

On May 1, 2008, The San Diego County Regional Airport Authority certified an Environmental Impact Report (EIR) according to the California Environmental Quality Act. During this process the California Native American Heritage Commission (NAHC) was contacted by the sponsor to conduct a search of their files for any recorded Traditional Cultural Properties or Native American Heritage sites within the immediate project area. The NAHC search found no Traditional Cultural Properties or Native American heritage sites within the project area. However, the NAHC did provide a list of Native American tribal representatives to solicit further information regarding the project.

#### Confidentiality

We understand that you may have concerns regarding the confidentiality of information on areas or resources of religious, traditional and cultural importance to the Tribe. We would be pleased to discuss these concerns and develop procedures to ensure the confidentiality of such information is maintained.

# Airport Owner and Operator Contact Information

In addition, you may wish to include the Airport owner and operator (San Diego County Regional Airport Authority) in your response so that they may be aware of your comments. The Airport owner and operator's point of contact for this project is:

Keith Wilschetz Director of Airport Planning San Diego County Regional Airport Authority P.O. Box 82776 San Diego, CA 92138-2776 619-400-2461

#### Project Consultation

Your timely response will greatly assist us in incorporating your concerns into the project planning. For that purpose, we respectfully request that you provide comments to the FAA within thirty (30)days of your receipt of this correspondence.

# FAA Contact Information

If you wish to provide comments related to this proposed project, please contact Victor Globa, Environmental Protection Specialist, at the address above, at 310-725-3637, or by e-mail at victor.globa@faa.gov; or please feel free to contact me directly at 310-725-3600.

Sincerely,

Mark A. McClardy Manager, Airports Division

Enclosures: Figure 4.8-1, Area of Potential Effect (APE) Figure 2, Sponsor's Proposed Action

cc: Keith Wilschetz, San Diego County Regional Airport Authority

#### Tribal Consultation Options

Ewiiaapaayp Band of Kumeyaay Indians P.O. Box 2250 4054 Willows Road Alpine, CA 91903-2250

Project Name: San Diego International Airport Master Plan Near Term Improvements Draft Environmental Assessment (EA)

#### Please check the appropriate response:

- The Ewiiaapaayp Band of Kumeyaay Indians will continue coordination for this proposed project directly with Owner / Operator of the airport. Please note that if the Tribe initially chooses to consult / coordinate with the airport owner/operator, the Tribe may later decide to consult directly with the FAA.
- The Ewiiaapaayp Band of Kumeyaay Indians , a federally recognized tribe, and would like to consult directly with the Federal Aviation Administration in a government-to-government relationship for this proposed project.
- The Ewiiaapaayp Band of Kumeyaay Indians has no interest associated with this proposed project and further consultation is not required.

Use the back of this form or additional sheets if you would like to make additional comments.

Tribal Leader (Please print)

Tribal Leader (Signature)

Address:

Phone: Fax: E-mail: Other: (please describe)

If you have chosen to proceed with consultation, please identify a Tribal Representative for the consultation.

Name of Formal Tribal Representative (Please print)

Telephone

Date

Name of Formal Tribal Representative (Signature)

Please mail to: Federal Aviation Administration Los Angeles Airports District Office P.O. Box 92007 Los Angeles, CA 90009-2007

Or, fax to: (310) 725-6849

San Diego International Airport Master Plan

Date

Telephone



Federal Aviation Administration

March 2, 2009

Mr. Leon Acevedo Chairperson Jamul Indian Village P.O. Box 612 Jamul, CA 91935

Dear Mr. Acevedo:

# San Diego International Airport Master Plan Near Term Improvements Draft Environmental Assessment (EA) San Diego, California Government-to-Government Consultation Initiation

The Federal Aviation Administration (FAA) and the San Diego County Regional Airport Authority are in the process of preparing environmental documentation and providing federal funding assistance for the proposed San Diego International Airport Master Plan Near Term Improvements in the City of San Diego, San Diego County, California. The airport is owned and operated as a public use airport by the San Diego County Regional Airport Authority. The proposed physical improvements at the San Diego International Airport are needed to allow the airport to effectively continue its mission of serving San Diego's commercial air transportation needs as forecasted through 2015.

# Purpose of Government-to-Government Consultation

The primary purpose of government-to-government consultation as described in Federal Executive Order 13175 "Consultation and Coordination with Indian Tribal Governments" and FAA's Order 1210.20 "American Indian and Alaska Native Tribal Consultation Policy and Procedures" is to ensure that Federally Recognized Tribes are given the opportunity to provide meaningful and timely input regarding proposed FAA actions that uniquely or significantly affect Tribes.

#### Consultation Initiation

In order to fulfill our requirement with Code of Federal Regulation (CFR) 36 Part 800 requirements we are contacting you as part of the environmental review process. With this letter, the FAA is seeking input on concerns that uniquely or significantly affect your Tribe related to planned and proposed airport improvements. Early identification of Tribal concerns will allow the FAA and the airport owner and operator to consider ways to avoid and minimize potential impacts to Tribal resources and practices as project planning and alternatives are developed and refined. We would be pleased to discuss details of the proposed project with you.

### Project Information

The FAA has determined that the Area of Potential Effect (APE) is identified within the area outlined in turquoise green dashes in the attached Figure 4.8-1, Area of Potential Effect. Additionally, I have enclosed Figure 2, Sponsor's Proposed Action which provides a description and location of the proposed projects. The proposed undertaking consists of

Western-Pacific Region Los Angeles Airports District Office

Federal Aviation Administration P.O. Box 92007 Los Angeles, CA 90009 improvements to the airfield and aviation facilities all located entirely within the main portion of the San Diego International Airport. These improvements include: Expand existing Terminal Two West with 10 new jet gates; Construct new aircraft parking and replacement Remain-Over-Night aircraft parking apron; Construct new apron and aircraft taxilane; Construct new second level road/curb and vehicle circulation serving Terminal Two; Construct a new parking structure and vehicle circulation serving Terminal Two; Relocate and reconfigure SAN Park Pacific Highway; Construct a new access road from Sassafras Street/Pacific Highway intersection; Construct new general aviation facilities including access, terminal/hangars, and apron to improve Airport safety for Airport customers/users; Demolish the existing general aviation facilities to improve airport safety and circulation on airfield; and Construct new apron hold areas and new taxiway east of Taxiway D.

On May 1, 2008, The San Diego County Regional Airport Authority certified an Environmental Impact Report (EIR) according to the California Environmental Quality Act. During this process the California Native American Heritage Commission (NAHC) was contacted by the sponsor to conduct a search of their files for any recorded Traditional Cultural Properties or Native American Heritage sites within the immediate project area. The NAHC search found no Traditional Cultural Properties or Native American heritage sites within the project area. However, the NAHC did provide a list of Native American tribal representatives to solicit further information regarding the project.

# Confidentiality

We understand that you may have concerns regarding the confidentiality of information on areas or resources of religious, traditional and cultural importance to the Tribe. We would be pleased to discuss these concerns and develop procedures to ensure the confidentiality of such information is maintained.

#### Airport Owner and Operator Contact Information

In addition, you may wish to include the Airport owner and operator (San Diego County Regional Airport Authority) in your response so that they may be aware of your comments. The Airport owner and operator's point of contact for this project is:

Keith Wilschetz Director of Airport Planning San Diego County Regional Airport Authority P.O. Box 82776 San Diego, CA 92138-2776 619-400-2461

### Project Consultation

Your timely response will greatly assist us in incorporating your concerns into the project planning. For that purpose, we respectfully request that you provide comments to the FAA within thirty (30)days of your receipt of this correspondence.

# FAA Contact Information

If you wish to provide comments related to this proposed project, please contact Victor Globa, Environmental Protection Specialist, at the address above, at 310-725-3637, or by e-mail at victor.globa@faa.gov; or please feel free to contact me directly at 310-725-3600.

Sincerely,

Mins

Mark A. McClardy Manager, Airports Division

Enclosures:

Figure 4.8-1, Area of Potential Effect (APE) Figure 2, Sponsor's Proposed Action

cc: Keith Wilschetz, San Diego County Regional Airport Authority

Jamul Indian Village P.O. Box 612 Jamul, CA 91935

Project Name: San Diego International Airport Master Plan Near Term Improvements Draft Environmental Assessment (EA)

Please check the appropriate response:

- The Jamul Indian Village will continue coordination for this proposed project directly with Owner / Operator of the airport. Please note that if the Tribe initially chooses to consult / coordinate with the airport owner/operator, the Tribe may later decide to consult directly with the FAA.
- The Jamul Indian Village, a federally recognized tribe, and would like to consult directly with the Federal Aviation Administration in a government-to-government relationship for this proposed project.
- The Jamul Indian Village has no interest associated with this proposed project and further consultation is not required.

Use the back of this form or additional sheets if you would like to make additional comments.

Tribal Leader (Please print)

Telephone

Date

Tribal Leader (Signature)

Address:

Phone: Fax: E-mail: Other: (please describe)

If you have chosen to proceed with consultation, please identify a Tribal Representative for the consultation.

Name of Formal Tribal Representative (Please print)

Telephone

Date

Name of Formal Tribal Representative (Signature)

Please mail to: Federal Aviation Administration Los Angeles Airports District Office P.O. Box 92007 Los Angeles, CA 90009-2007

Or, fax to: (310) 725-6849



Federal Aviation Administration

March 2, 2009

Mr. Johnny Hernandez Spokesman Santa Ysabel Band of Diegueno Indians P.O. Box 130 Santa Ysabel, CA 92070

Dear Mr. Hernandez:

# San Diego International Airport Master Plan Near Term Improvements Draft Environmental Assessment (EA) San Diego, California Government-to-Government Consultation Initiation

The Federal Aviation Administration (FAA) and the San Diego County Regional Airport Authority are in the process of preparing environmental documentation and providing federal funding assistance for the proposed San Diego International Airport Master Plan Near Term Improvements in the City of San Diego, San Diego County, California. The airport is owned and operated as a public use airport by the San Diego County Regional Airport Authority. The proposed physical improvements at the San Diego International Airport are needed to allow the airport to effectively continue its mission of serving San Diego's commercial air transportation needs as forecasted through 2015.

#### Purpose of Government-to-Government Consultation

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#### Consultation Initiation

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### Project Information

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Federal Aviation Administration P.O. Box 92007 Los Angeles, CA 90009 improvements to the airfield and aviation facilities all located entirely within the main portion of the San Diego International Airport. These improvements include: Expand existing Terminal Two West with 10 new jet gates; Construct new aircraft parking and replacement Remain-Over-Night aircraft parking apron; Construct new apron and aircraft taxilane; Construct new second level road/curb and vehicle circulation serving Terminal Two; Construct a new parking structure and vehicle circulation serving Terminal Two; Relocate and reconfigure SAN Park Pacific Highway; Construct a new access road from Sassafras Street/Pacific Highway intersection; Construct new general aviation facilities including access, terminal/hangars, and apron to improve Airport safety for Airport customers/users; Demolish the existing general aviation facilities to improve airport safety and circulation on airfield; and Construct new apron hold areas and new taxiway east of Taxiway D.

On May 1, 2008, The San Diego County Regional Airport Authority certified an Environmental Impact Report (EIR) according to the California Environmental Quality Act. During this process the California Native American Heritage Commission (NAHC) was contacted by the sponsor to conduct a search of their files for any recorded Traditional Cultural Properties or Native American Heritage sites within the immediate project area. The NAHC search found no Traditional Cultural Properties or Native American heritage sites within the project area. However, the NAHC did provide a list of Native American tribal representatives to solicit further information regarding the project.

#### Confidentiality

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# Airport Owner and Operator Contact Information

In addition, you may wish to include the Airport owner and operator (San Diego County Regional Airport Authority) in your response so that they may be aware of your comments. The Airport owner and operator's point of contact for this project is:

Keith Wilschetz Director of Airport Planning San Diego County Regional Airport Authority P.O. Box 82776 San Diego, CA 92138-2776 619-400-2461

### Project Consultation

Your timely response will greatly assist us in incorporating your concerns into the project planning. For that purpose, we respectfully request that you provide comments to the FAA within thirty (30)days of your receipt of this correspondence.

## FAA Contact Information

If you wish to provide comments related to this proposed project, please contact Victor Globa, Environmental Protection Specialist, at the address above, at 310-725-3637, or by e-mail at victor.globa@faa.gov; or please feel free to contact me directly at 310-725-3600.

Sincerely,

All a

Mark A. McClardy Manager, Airports Division

Enclosures: Figure 4.8-1, Area of Potential Effect (APE) Figure 2, Sponsor's Proposed Action

cc: Keith Wilschetz, San Diego County Regional Airport Authority

Santa Ysabel Band of Diegueno Indians P.O. Box 130 Santa Ysabel, CA 92070

Project Name: San Diego International Airport Master Plan Near Term Improvements Draft Environmental Assessment (EA)

#### Please check the appropriate response:

- The Santa Ysabel Band of Diegueno Indians will continue coordination for this proposed project directly with Owner / Operator of the airport. Please note that if the Tribe initially chooses to consult / coordinate with the airport owner/operator, the Tribe may later decide to consult directly with the FAA.
- The Santa Ysabel Band of Diegueno Indians , a federally recognized tribe, and would like to consult directly with the Federal Aviation Administration in a government-to-government relationship for this proposed project.
- The Santa Ysabel Band of Diegueno Indians has no interest associated with this proposed project and further consultation is not required.

Use the back of this form or additional sheets if you would like to make additional comments.

Tribal Leader (Please print)

Tribal Leader (Signature)

Address:

Phone: Fax: E-mail: Other: (please describe)

If you have chosen to proceed with consultation, please identify a Tribal Representative for the consultation.

Name of Formal Tribal Representative (Please print)TelephoneName of Formal Tribal Representative (Signature)DatePlease mail to:Federal Aviation Administration<br/>Los Angeles Airports District Office<br/>P.O. Box 92007<br/>Los Angeles, CA 90009-2007Or, fax to:(310) 725-6849

Date

Telephone



Federal Aviation Administration

March 2, 2009

Mr. Leroy Elliot Chairperson Manzanita Band of Mission Indians P.O. Box 1302 Boulevard, CA 91905

Dear Mr. Elliot:

# San Diego International Airport Master Plan Near Term Improvements Draft Environmental Assessment (EA) San Diego, California Government-to-Government Consultation Initiation

The Federal Aviation Administration (FAA) and the San Diego County Regional Airport Authority are in the process of preparing environmental documentation and providing federal funding assistance for the proposed San Diego International Airport Master Plan Near Term Improvements in the City of San Diego, San Diego County, California. The airport is owned and operated as a public use airport by the San Diego County Regional Airport Authority. The proposed physical improvements at the San Diego International Airport are needed to allow the airport to effectively continue its mission of serving San Diego's commercial air transportation needs as forecasted through 2015.

# Purpose of Government-to-Government Consultation

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#### Consultation Initiation

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## Project Information

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Western-Pacific Region Los Angeles Airports District Office Federal Aviation Administration P.O. Box 92007 Los Angeles, CA 90009 improvements to the airfield and aviation facilities all located entirely within the main portion of the San Diego International Airport. These improvements include: Expand existing Terminal Two West with 10 new jet gates; Construct new aircraft parking and replacement Remain-Over-Night aircraft parking apron; Construct new apron and aircraft taxilane; Construct new second level road/curb and vehicle circulation serving Terminal Two; Construct a new parking structure and vehicle circulation serving Terminal Two; Relocate and reconfigure SAN Park Pacific Highway; Construct a new access road from Sassafras Street/Pacific Highway intersection; Construct new general aviation facilities including access, terminal/hangars, and apron to improve Airport safety for Airport customers/users; Demolish the existing general aviation facilities to improve airport safety and circulation on airfield; and Construct new apron hold areas and new taxiway east of Taxiway D.

On May 1, 2008, The San Diego County Regional Airport Authority certified an Environmental Impact Report (EIR) according to the California Environmental Quality Act. During this process the California Native American Heritage Commission (NAHC) was contacted by the sponsor to conduct a search of their files for any recorded Traditional Cultural Properties or Native American Heritage sites within the immediate project area. The NAHC search found no Traditional Cultural Properties or Native American heritage sites within the project area. However, the NAHC did provide a list of Native American tribal representatives to solicit further information regarding the project.

## **Confidentiality**

We understand that you may have concerns regarding the confidentiality of information on areas or resources of religious, traditional and cultural importance to the Tribe. We would be pleased to discuss these concerns and develop procedures to ensure the confidentiality of such information is maintained.

# Airport Owner and Operator Contact Information

In addition, you may wish to include the Airport owner and operator (San Diego County Regional Airport Authority) in your response so that they may be aware of your comments. The Airport owner and operator's point of contact for this project is:

Keith Wilschetz Director of Airport Planning San Diego County Regional Airport Authority P.O. Box 82776 San Diego, CA 92138-2776 619-400-2461

### Project Consultation

Your timely response will greatly assist us in incorporating your concerns into the project planning. For that purpose, we respectfully request that you provide comments to the FAA within thirty (30)days of your receipt of this correspondence.

# FAA Contact Information

If you wish to provide comments related to this proposed project, please contact Victor Globa, Environmental Protection Specialist, at the address above, at 310-725-3637, or by e-mail at victor.globa@faa.gov; or please feel free to contact me directly at 310-725-3600.

Sincerely,

Ô

Mark A. McClardy Manager, Airports Division

Enclosures: Figure 4.8-1, Area of Potential Effect (APE) Figure 2, Sponsor's Proposed Action

cc: Keith Wilschetz, San Diego County Regional Airport Authority

# Tribal Consultation Options

Manzanita Band of Mission Indians P.O. Box 1302 Boulevard, CA 91905

Project Name: San Diego International Airport Master Plan Near Term Improvements Draft Environmental Assessment (EA)

# Please check the appropriate response:

- The Manzanita Band of Mission Indians will continue coordination for this proposed project directly with Owner / Operator of the airport. Please note that if the Tribe initially chooses to consult / coordinate with the airport owner/operator, the Tribe may later decide to consult directly with the FAA.
- The Manzanita Band of Mission Indians, a federally recognized tribe, and would like to consult directly with the Federal Aviation Administration in a government-to-government relationship for this proposed project.
- The Manzanita Band of Mission Indians has no interest associated with this proposed project and further consultation is not required.

Use the back of this form or additional sheets if you would like to make additional comments.

Tribal Leader (Please print)

Tribal Leader (Signature)

Address:

Phone: Fax: E-mail: Other: (please describe)

If you have chosen to proceed with consultation, please identify a Tribal Representative for the consultation.

Name of Formal Tribal Representative (Please print)

Name of Formal Tribal Representative (Signature)

Please mail to: Federal Aviation Administration Los Angeles Airports District Office P.O. Box 92007 Los Angeles, CA 90009-2007

Or, fax to: (310) 725-6849

San Diego International Airport Master Plan

Date

Telephone

Date

Telephone



Federal Aviation Administration

March 2, 2009

Western-Pacific Region Los Angeles Airports District Office

Federal Aviation Administration P.O. Box 92007 Los Angeles, CA 90009

Ms. Rebecca Osuna Spokesperson Inaja Band of Diegueno Mission Indians of the Inaja and Cosmit Reservation 309 South Maple Street Alpine, CA 92025

Dear Ms. Osuna:

# San Diego International Airport Master Plan Near Term Improvements Draft Environmental Assessment (EA) San Diego, California Government-to-Government Consultation Initiation

The Federal Aviation Administration (FAA) and the San Diego County Regional Airport Authority are in the process of preparing environmental documentation and providing federal funding assistance for the proposed San Diego International Airport Master Plan Near Term Improvements in the City of San Diego, San Diego County, California. The airport is owned and operated as a public use airport by the San Diego County Regional Airport Authority. The proposed physical improvements at the San Diego International Airport are needed to allow the airport to effectively continue its mission of serving San Diego's commercial air transportation needs as forecasted through 2015.

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#### Consultation Initiation

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### Confidentiality

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## Airport Owner and Operator Contact Information

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Keith Wilschetz Director of Airport Planning San Diego County Regional Airport Authority P.O. Box 82776 San Diego, CA 92138-2776 619-400-2461

### Project Consultation

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## FAA Contact Information

If you wish to provide comments related to this proposed project, please contact Victor Globa, Environmental Protection Specialist, at the address above, at 310-725-3637, or by e-mail at victor.globa@faa.gov; or please feel free to contact me directly at 310-725-3600.

Sincerely,

Mark A. McClardy Manager, Airports Division

Enclosures:

Figure 4.8-1, Area of Potential Effect (APE) Figure 2, Sponsor's Proposed Action

cc: Keith Wilschetz, San Diego County Regional Airport Authority

Inaja Band of Diegueno Mission Indians of the Inaja and Cosmit Reservation 309 South Maple Street Alpine, CA 92025

Project Name: San Diego International Airport Master Plan Near Term Improvements Draft Environmental Assessment (EA)

### Please check the appropriate response:

- The Inaja Band of Diegueno Mission Indians of the Inaja and Cosmit Reservation will continue coordination for this proposed project directly with Owner / Operator of the airport. Please note that if the Tribe initially chooses to consult / coordinate with the airport owner/operator, the Tribe may later decide to consult directly with the FAA.
- The Inaja Band of Diegueno Mission Indians of the Inaja and Cosmit Reservation, a federally recognized tribe, and would like to consult directly with the Federal Aviation Administration in a government-togovernment relationship for this proposed project.
- The Inaja Band of Diegueno Mission Indians of the Inaja and Cosmit Reservation has no interest associated with this proposed project and further consultation is not required.

Use the back of this form or additional sheets if you would like to make additional comments.

Tribal Leader (Please print)

Tribal Leader (Signature)

Address:

Phone: Fax: E-mail: Other: (please describe)

If you have chosen to proceed with consultation, please identify a Tribal Representative for the consultation.

Name of Formal Tribal Representative (Please print)

Name of Formal Tribal Representative (Signature)

Please mail to: Federal Aviation Administration Los Angeles Airports District Office P.O. Box 92007 Los Angeles, CA 90009-2007

Or, fax to:

(310) 725-6849

Near Term Improvements EA

Telephone

Date

Date

Telephone



Federal Aviation Administration

March 2, 2009

Ms. Monique La Chappa Chairwoman Campo Kumeyaay Nation 36190 Church Road, Suite 1, Campo, CA 91906

Dear Ms. La Chappa:

# San Diego International Airport Master Plan Near Term Improvements Draft Environmental Assessment (EA) San Diego, California Government-to-Government Consultation Initiation

Western-Pacific Region

Los Angeles Airports District Office

The Federal Aviation Administration (FAA) and the San Diego County Regional Airport Authority are in the process of preparing environmental documentation and providing federal funding assistance for the proposed San Diego International Airport Master Plan Near Term Improvements in the City of San Diego, San Diego County, California. The airport is owned and operated as a public use airport by the San Diego County Regional Airport Authority. The proposed physical improvements at the San Diego International Airport are needed to allow the airport to effectively continue its mission of serving San Diego's commercial air transportation needs as forecasted through 2015.

# Purpose of Government-to-Government Consultation

The primary purpose of government-to-government consultation as described in Federal Executive Order 13175 "Consultation and Coordination with Indian Tribal Governments" and FAA's Order 1210.20 "American Indian and Alaska Native Tribal Consultation Policy and Procedures" is to ensure that Federally Recognized Tribes are given the opportunity to provide meaningful and timely input regarding proposed FAA actions that uniquely or significantly affect Tribes.

# Consultation Initiation

In order to fulfill our requirement with Code of Federal Regulation (CFR) 36 Part 800 requirements we are contacting you as part of the environmental review process. With this letter, the FAA is seeking input on concerns that uniquely or significantly affect your Tribe related to planned and proposed airport improvements. Early identification of Tribal concerns will allow the FAA and the airport owner and operator to consider ways to avoid and minimize potential impacts to Tribal resources and practices as project planning and alternatives are developed and refined. We would be pleased to discuss details of the proposed project with you.

#### Project Information

The FAA has determined that the Area of Potential Effect (APE) is identified within the area outlined in turquoise green dashes in the attached Figure 4.8-1, Area of Potential Effect. Additionally, I have enclosed Figure 2, Sponsor's Proposed Action which provides a description and location of the proposed projects. The proposed undertaking consists of

Federal Aviation Administration

P.O. Box 92007 Los Angeles, CA 90009 improvements to the airfield and aviation facilities all located entirely within the main portion of the San Diego International Airport. These improvements include: Expand existing Terminal Two West with 10 new jet gates; Construct new aircraft parking and replacement Remain-Over-Night aircraft parking apron; Construct new apron and aircraft taxilane; Construct new second level road/curb and vehicle circulation serving Terminal Two; Construct a new parking structure and vehicle circulation serving Terminal Two; Relocate and reconfigure SAN Park Pacific Highway; Construct a new access road from Sassafras Street/Pacific Highway intersection; Construct new general aviation facilities including access, terminal/hangars, and apron to improve Airport safety for Airport customers/users; Demolish the existing general aviation facilities to improve airport safety and circulation on airfield; and Construct new apron hold areas and new taxiway east of Taxiway D.

On May 1, 2008, The San Diego County Regional Airport Authority certified an Environmental Impact Report (EIR) according to the California Environmental Quality Act. During this process the California Native American Heritage Commission (NAHC) was contacted by the sponsor to conduct a search of their files for any recorded Traditional Cultural Properties or Native American Heritage sites within the immediate project area. The NAHC search found no Traditional Cultural Properties or Native American heritage sites within the project area. However, the NAHC did provide a list of Native American tribal representatives to solicit further information regarding the project.

### Confidentiality

We understand that you may have concerns regarding the confidentiality of information on areas or resources of religious, traditional and cultural importance to the Tribe. We would be pleased to discuss these concerns and develop procedures to ensure the confidentiality of such information is maintained.

## Airport Owner and Operator Contact Information

In addition, you may wish to include the Airport owner and operator (San Diego County Regional Airport Authority) in your response so that they may be aware of your comments. The Airport owner and operator's point of contact for this project is:

Keith Wilschetz Director of Airport Planning San Diego County Regional Airport Authority P.O. Box 82776 San Diego, CA 92138-2776 619-400-2461

### Project Consultation

Your timely response will greatly assist us in incorporating your concerns into the project planning. For that purpose, we respectfully request that you provide comments to the FAA within thirty (30)days of your receipt of this correspondence.

### FAA Contact Information

If you wish to provide comments related to this proposed project, please contact Victor Globa, Environmental Protection Specialist, at the address above, at 310-725-3637, or by e-mail at victor.globa@faa.gov; or please feel free to contact me directly at 310-725-3600.

Sincerely,

MM nz

Mark A. McClardy Manager, Airports Division

Enclosures:

Figure 4.8-1, Area of Potential Effect (APE) Figure 2, Sponsor's Proposed Action

cc: Keith Wilschetz, San Diego County Regional Airport Authority

# Tribal Consultation Options

Campo Kumeyaay Nation 36190 Church Road, Suite 1, Campo, CA 91906

Project Name: San Diego International Airport Master Plan Near Term Improvements Draft Environmental Assessment (EA)

# Please check the appropriate response:

- The Campo Kumeyaay Nation will continue coordination for this proposed project directly with Owner / Operator of the airport. Please note that if the Tribe initially chooses to consult / coordinate with the airport owner/operator, the Tribe may later decide to consult directly with the FAA.
- The Campo Kumeyaay Nation, a federally recognized tribe, and would like to consult directly with the Federal Aviation Administration in a government-to-government relationship for this proposed project.
- The Campo Kumeyaay Nation has no interest associated with this proposed project and further consultation is not required.

Use the back of this form or additional sheets if you would like to make additional comments.

Tribal Leader (Please print)

Tribal Leader (Signature)

Address:

Phone: Fax: E-mail: Other: (please describe)

If you have chosen to proceed with consultation, please identify a Tribal Representative for the consultation.

Name of Formal Tribal Representative (Please print)

Name of Formal Tribal Representative (Signature)

Please mail to: Federal Aviation Administration Los Angeles Airports District Office P.O. Box 92007 Los Angeles, CA 90009-2007 Or, fax to: (310) 725-6849

Date

Telephone

Date

Telephone



Federal Aviation Administration

March 2, 2009

Mr. Michael Linton Chairperson Mesa Grande Band of Mission Indians P.O. Box 270 Santa Ysabel, CA 92070

Dear Mr. Linton:

# San Diego International Airport Master Plan Near Term Improvements Draft Environmental Assessment (EA) San Diego, California Government-to-Government Consultation Initiation

The Federal Aviation Administration (FAA) and the San Diego County Regional Airport Authority are in the process of preparing environmental documentation and providing federal funding assistance for the proposed San Diego International Airport Master Plan Near Term Improvements in the City of San Diego, San Diego County, California. The airport is owned and operated as a public use airport by the San Diego County Regional Airport Authority. The proposed physical improvements at the San Diego International Airport are needed to allow the airport to effectively continue its mission of serving San Diego's commercial air transportation needs as forecasted through 2015.

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The primary purpose of government-to-government consultation as described in Federal Executive Order 13175 "Consultation and Coordination with Indian Tribal Governments" and FAA's Order 1210.20 "American Indian and Alaska Native Tribal Consultation Policy and Procedures" is to ensure that Federally Recognized Tribes are given the opportunity to provide meaningful and timely input regarding proposed FAA actions that uniquely or significantly affect Tribes.

#### Consultation Initiation

In order to fulfill our requirement with Code of Federal Regulation (CFR) 36 Part 800 requirements we are contacting you as part of the environmental review process. With this letter, the FAA is seeking input on concerns that uniquely or significantly affect your Tribe related to planned and proposed airport improvements. Early identification of Tribal concerns will allow the FAA and the airport owner and operator to consider ways to avoid and minimize potential impacts to Tribal resources and practices as project planning and alternatives are developed and refined. We would be pleased to discuss details of the proposed project with you.

#### Project Information

The FAA has determined that the Area of Potential Effect (APE) is identified within the area outlined in turquoise green dashes in the attached Figure 4.8-1, Area of Potential Effect. Additionally, I have enclosed Figure 2, Sponsor's Proposed Action which provides a description and location of the proposed projects. The proposed undertaking consists of

Federal Aviation Administration P.O. Box 92007 Los Angeles, CA 90009 improvements to the airfield and aviation facilities all located entirely within the main portion of the San Diego International Airport. These improvements include: Expand existing Terminal Two West with 10 new jet gates; Construct new aircraft parking and replacement Remain-Over-Night aircraft parking apron; Construct new apron and aircraft taxilane; Construct new second level road/curb and vehicle circulation serving Terminal Two; Construct a new parking structure and vehicle circulation serving Terminal Two; Relocate and reconfigure SAN Park Pacific Highway; Construct a new access road from Sassafras Street/Pacific Highway intersection; Construct new general aviation facilities including access, terminal/hangars, and apron to improve Airport safety for Airport customers/users; Demolish the existing general aviation facilities to improve airport safety and circulation on airfield; and Construct new apron hold areas and new taxiway east of Taxiway D.

On May 1, 2008, The San Diego County Regional Airport Authority certified an Environmental Impact Report (EIR) according to the California Environmental Quality Act. During this process the California Native American Heritage Commission (NAHC) was contacted by the sponsor to conduct a search of their files for any recorded Traditional Cultural Properties or Native American Heritage sites within the immediate project area. The NAHC search found no Traditional Cultural Properties or Native American heritage sites within the project area. However, the NAHC did provide a list of Native American tribal representatives to solicit further information regarding the project.

### Confidentiality

We understand that you may have concerns regarding the confidentiality of information on areas or resources of religious, traditional and cultural importance to the Tribe. We would be pleased to discuss these concerns and develop procedures to ensure the confidentiality of such information is maintained.

# Airport Owner and Operator Contact Information

In addition, you may wish to include the Airport owner and operator (San Diego County Regional Airport Authority) in your response so that they may be aware of your comments. The Airport owner and operator's point of contact for this project is:

Keith Wilschetz Director of Airport Planning San Diego County Regional Airport Authority P.O. Box 82776 San Diego, CA 92138-2776 619-400-2461

# Project Consultation

Your timely response will greatly assist us in incorporating your concerns into the project planning. For that purpose, we respectfully request that you provide comments to the FAA within thirty (30)days of your receipt of this correspondence.

# FAA Contact Information

If you wish to provide comments related to this proposed project, please contact Victor Globa, Environmental Protection Specialist, at the address above, at 310-725-3637, or by e-mail at victor.globa@faa.gov; or please feel free to contact me directly at 310-725-3600.

Sincerely,

Muz

Mark A. McClardy Manager, Airports Division

Enclosures:

Figure 4.8-1, Area of Potential Effect (APE) Figure 2, Sponsor's Proposed Action

cc: Keith Wilschetz, San Diego County Regional Airport Authority

Mesa Grande Band of Mission Indians P.O. Box 270 Santa Ysabel, CA 92070

Project Name: San Diego International Airport Master Plan Near Term Improvements Draft Environmental Assessment (EA)

# Please check the appropriate response:

- The Mesa Grande Band of Mission Indians will continue coordination for this proposed project directly with Owner / Operator of the airport. Please note that if the Tribe initially chooses to consult / coordinate with the airport owner/operator, the Tribe may later decide to consult directly with the FAA.
- The Mesa Grande Band of Mission Indians, a federally recognized tribe, and would like to consult directly with the Federal Aviation Administration in a government-to-government relationship for this proposed project.
- The Mesa Grande Band of Mission Indians has no interest associated with this proposed project and further consultation is not required.

Use the back of this form or additional sheets if you would like to make additional comments.

Tribal Leader (Please print)

Tribal Leader (Signature)

Address:

Phone: Fax: E-mail: Other: (please describe)

If you have chosen to proceed with consultation, please identify a Tribal Representative for the consultation.

Name of Formal Tribal Representative (Please print)

Name of Formal Tribal Representative (Signature)

Please mail to: Federal Aviation Administration Los Angeles Airports District Office P.O. Box 92007 Los Angeles, CA 90009-2007

Or, fax to: (310) 725-6849

San Diego International Airport Master Plan

Date

Telephone

Date

Telephone



Federal Aviation Administration

March 2, 2009

Mr. Steve Banegas Kumeyaay Cultural Repatriation Committee 1095 Barona Road Lakeside, CA 92040

Dear Mr. Banegas:

# San Diego International Airport Master Plan Near Term Improvements Draft Environmental Assessment (EA) San Diego, California Consultation Initiation

The Federal Aviation Administration (FAA) and the San Diego County Regional Airport Authority are in the process of preparing environmental documentation and providing federal funding assistance for the proposed San Diego International Airport Master Plan Near Term Improvements in the City of San Diego, San Diego County, California. The airport is owned and operated as a public use airport by the San Diego County Regional Airport Authority. The proposed physical improvements at the San Diego International Airport are needed to allow the airport to effectively continue its mission of serving San Diego's commercial air transportation needs as forecasted through 2015.

#### Consultation Initiation

In order to fulfill our requirement with Code of Federal Regulation (CFR) 36 Part 800 requirements we are contacting you as part of the environmental review process. With this letter, the FAA is seeking input on concerns that uniquely or significantly affect your Tribe related to planned and proposed airport improvements. Early identification of Tribal concerns will allow the FAA and the airport owner and operator to consider ways to avoid and minimize potential impacts to Tribal resources and practices as project planning and alternatives are developed and refined. We would be pleased to discuss details of the proposed project with you.

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Federal Aviation Administration P.O. Box 92007 Los Angeles, CA 90009 to improve Airport safety for Airport customers/users; Demolish the existing general aviation facilities to improve airport safety and circulation on airfield; and Construct new apron hold areas and new taxiway east of Taxiway D.

On May 1, 2008, The San Diego County Regional Airport Authority certified an Environmental Impact Report (EIR) according to the California Environmental Quality Act. During this process the California Native American Heritage Commission (NAHC) was contacted by the sponsor to conduct a search of their files for any recorded Traditional Cultural Properties or Native American Heritage sites within the immediate project area. The NAHC search found no Traditional Cultural Properties or Native American heritage sites within the project area. However, the NAHC did provide a list of Native American tribal representatives to solicit further information regarding the project.

#### Confidentiality

We understand that you may have concerns regarding the confidentiality of information on areas or resources of religious, traditional and cultural importance to the Tribe. We would be pleased to discuss these concerns and develop procedures to ensure the confidentiality of such information is maintained.

#### Airport Owner and Operator Contact Information

In addition, you may wish to include the Airport owner and operator (San Diego County Regional Airport Authority) in your response so that they may be aware of your comments. The Airport owner and operator's point of contact for this project is:

Mr. Keith Wilschetz, Director of Airport Planning San Diego County Regional Airport Authority P.O. Box 82776 San Diego, CA 92138-2776 619-400-2461

### Project Consultation

Your timely response will greatly assist us in incorporating your concerns into the project planning. For that purpose, we respectfully request that you provide comments to the FAA within thirty (30) days of your receipt of this correspondence.

# FAA Contact Information

If you wish to provide comments related to this proposed project, please contact Victor Globa, Environmental Protection Specialist, at the address above, at 310-725-3637, or by e-mail at victor.globa@faa.gov; or please feel free to contact me directly.

Sincerely,

MMMS

Mark A. McClardy Manager, Airports Division

Enclosures:

Figure 4.8-1, Area of Potential Effect Figure 2, Sponsor's Proposed Action

### Tribal Consultation Options

Kumeyaay Cultural Repatriation Committee 1095 Barona Road Lakeside, CA 92040

Project Name: San Diego International Airport Master Plan Near Term Improvements Draft Environmental Assessment (EA)

Please check the appropriate response:

The Kumeyaay Cultural Repatriation Committee will continue coordination for this proposed project directly with Owner / Operator of the airport. Please note that if the Tribe initially chooses to consult / coordinate with the airport owner/operator, the Tribe may later decide to consult directly with the FAA.

The Kumeyaay Cultural Repatriation Committee has no interest associated with this proposed project and further consultation is not required.

Use the back of this form or additional sheets if you would like to make additional comments.

Tribal Leader (Please print)

Date

Telephone

Tribal Leader (Signature)

Address:

Phone: Fax: E-mail: Other: (please describe)

If you have chosen to proceed with consultation, please identify a Tribal Representative for the consultation.

Name of Formal Tribal	Representative (Please print)	Telephone
Name of Formal Tribal	Representative (Signature)	Date
Please mail to:	Federal Aviation Administrati Los Angeles Airports District P.O. Box 92007 Los Angeles, CA 90009-2007	
Or, fax to:	(310) 725-6849	



Federal Aviation Administration

March 2, 2009

Mr. Jim Velasques 5776-42<sup>nd</sup> Street Riverside, CA 92509

Dear Mr. Velasques:

San Diego International Airport Master Plan Near Term Improvements Draft Environmental Assessment (EA) San Diego, California Consultation Initiation

The Federal Aviation Administration (FAA) and the San Diego County Regional Airport Authority are in the process of preparing environmental documentation and providing federal funding assistance for the proposed San Diego International Airport Master Plan Near Term Improvements in the City of San Diego, San Diego County, California. The airport is owned and operated as a public use airport by the San Diego County Regional Airport Authority. The proposed physical improvements at the San Diego International Airport are needed to allow the airport to effectively continue its mission of serving San Diego's commercial air transportation needs as forecasted through 2015.

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Federal Aviation Administration P.O. Box 92007 Los Angeles, CA 90009 existing general aviation facilities to improve airport safety and circulation on airfield; and Construct new apron hold areas and new taxiway east of Taxiway D.

On May 1, 2008, The San Diego County Regional Airport Authority certified an Environmental Impact Report (EIR) according to the California Environmental Quality Act. During this process the California Native American Heritage Commission (NAHC) was contacted by the sponsor to conduct a search of their files for any recorded Traditional Cultural Properties or Native American Heritage sites within the immediate project area. The NAHC search found no Traditional Cultural Properties or Native American heritage sites within the project area. However, the NAHC did provide a list of Native American tribal representatives to solicit further information regarding the project.

#### Confidentiality

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#### Airport Owner and Operator Contact Information

In addition, you may wish to include the Airport owner and operator (San Diego County Regional Airport Authority) in your response so that they may be aware of your comments. The Airport owner and operator's point of contact for this project is:

Mr. Keith Wilschetz, Director of Airport Planning San Diego County Regional Airport Authority P.O. Box 82776 San Diego, CA 92138-2776 619-400-2461

#### Project Consultation

Your timely response will greatly assist us in incorporating your concerns into the project planning. For that purpose, we respectfully request that you provide comments to the FAA within thirty (30) days of your receipt of this correspondence.

#### FAA Contact Information

If you wish to provide comments related to this proposed project, please contact Victor Globa, Environmental Protection Specialist, at the address above, at 310-725-3637, or by e-mail at victor.globa@faa.gov; or please feel free to contact me directly at 310-725-3600.

Sincerely,

Mark A. McClardy Manager, Airports Division

Enclosures:

Figure 4.8-1, Area of Potential Effect Figure 2, Sponsor's Proposed Action Mr. Jim Velasques 5776-42<sup>nd</sup> Street Riverside, CA 92509

Project Name: San Diego International Airport Master Plan Near Term Improvements Draft Environmental Assessment (EA)

Please check the appropriate response:

Mr. Jim Velasques will continue coordination for this proposed project directly with Owner / Operator of the airport. Please note that if the Tribe initially chooses to consult / coordinate with the airport owner/operator, the Tribe may later decide to consult directly with the FAA.

Mr. Jim Velasques has no interest associated with this proposed project and further consultation is not required.

Use the back of this form or additional sheets if you would like to make additional comments.

Tribal Leader (Please print)

Telephone

Tribal Leader (Signature)

Date

Address:

Phone: Fax: E-mail: Other: (please describe)

If you have chosen to proceed with consultation, please identify a Tribal Representative for the consultation.

Name of Formal Tribal	Representative	(Please print)	Telephone
Name of Formal Tribal	Representative	(Signature)	Date
Please mail to:	Los Angeles A P.O. Box 9200	tion Administrati Airports District 07 CA 90009-2007	
Or, fax to:	(310) 72	25-6849	



Federal Aviation Administration

March 2, 2009

Mr. Paul Cuero Kumeyaay Cultural Heritage Preservation 36190 Church Road, Suite 5 Campo, CA 91906

Dear Mr. Cuero:

San Diego International Airport Master Plan Near Term Improvements Draft Environmental Assessment (EA) San Diego, California Consultation Initiation

The Federal Aviation Administration (FAA) and the San Diego County Regional Airport Authority are in the process of preparing environmental documentation and providing federal funding assistance for the proposed San Diego International Airport Master Plan Near Term Improvements in the City of San Diego, San Diego County, California. The airport is owned and operated as a public use airport by the San Diego County Regional Airport Authority. The proposed physical improvements at the San Diego International Airport are needed to allow the airport to effectively continue its mission of serving San Diego's commercial air transportation needs as forecasted through 2015.

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Federal Aviation Administration P.O. Box 92007 Los Angeles, CA 90009 to improve Airport safety for Airport customers/users; Demolish the existing general aviation facilities to improve airport safety and circulation on airfield; and Construct new apron hold areas and new taxiway east of Taxiway D.

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Mr. Keith Wilschetz, Director of Airport Planning San Diego County Regional Airport Authority P.O. Box 82776 San Diego, CA 92138-2776 619-400-2461

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Sincerely,

Aut mas

Mark A. McClardy Manager, Airports Division

Enclosures:

Figure 4.8-1, Area of Potential Effect Figure 2, Sponsor's Proposed Action

#### Tribal Consultation Options

Kumeyaay Cultural Heritage Preservation 36190 Church Road, Suite 5 Campo, CA 91906

Project Name: San Diego International Airport Master Plan Near Term Improvements Draft Environmental Assessment (EA)

# Please check the appropriate response:

The Kumeyaay Cultural Heritage Preservation will continue coordination for this proposed project directly with Owner / Operator of the airport. Please note that if the Tribe initially chooses to consult / coordinate with the airport owner/operator, the Tribe may later decide to consult directly with the FAA.

The Kumeyaay Cultural Heritage Preservation has no interest associated with this proposed project and further consultation is not required.

Use the back of this form or additional sheets if you would like to make additional comments.

Tribal Leader (Please print)

Date

Telephone

Tribal Leader (Signature)

Address:

Phone: Fax: E-mail: Other: (please describe)

If you have chosen to proceed with consultation, please identify a Tribal Representative for the consultation.

Name of Formal Tribal R	epresentative (Please print)	Telephone
Name of Formal Tribal R	epresentative (Signature)	Date
Please mail to:	Federal Aviation Administration Los Angeles Airports District Office P.O. Box 92007 Los Angeles, CA 90009-2007	

Or, fax to:

(310) 725-6849

Date



U.S Department of Transportation

Federal Aviation Administration

March 2, 2009

Mr. Anthony Pico Viejas Band of Mission Indians P.O. Box 908 Alpine, CA 92070

Dear Mr. Pico:

#### San Diego International Airport Master Plan Near Term Improvements Draft Environmental Assessment (EA) San Diego, California Consultation Initiation

The Federal Aviation Administration (FAA) and the San Diego County Regional Airport Authority are in the process of preparing environmental documentation and providing federal funding assistance for the proposed San Diego International Airport Master Plan Near Term Improvements in the City of San Diego, San Diego County, California. The airport is owned and operated as a public use airport by the San Diego County Regional Airport Authority. The proposed physical improvements at the San Diego International Airport are needed to allow the airport to effectively continue its mission of serving San Diego's commercial air transportation needs as forecasted through 2015.

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Western-Pacific Region Los Angeles Airports District Office Federal Aviation Administration P.O. Box 92007 Los Angeles, CA 90009 to improve Airport safety for Airport customers/users; Demolish the existing general aviation facilities to improve airport safety and circulation on airfield; and Construct new apron hold areas and new taxiway east of Taxiway D.

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Mr. Keith Wilschetz, Director of Airport Planning San Diego County Regional Airport Authority P.O. Box 82776 San Diego, CA 92138-2776 619-400-2461

#### Project Consultation

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Sincerely,

Mitz

Mark A. McClardy Manager, Airports Division

Enclosures:

Figure 4.8-1, Area of Potential Effect Figure 2, Sponsor's Proposed Action

#### Tribal Consultation Options

Viejas Band of Mission Indians P.O. Box 908 Alpine, CA 92070

Project Name: San Diego International Airport Master Plan Near Term Improvements Draft Environmental Assessment (EA)

#### Please check the appropriate response:

- The Viejas Band of Mission Indians will continue coordination for this proposed project directly with Owner / Operator of the airport. Please note that if the Tribe initially chooses to consult / coordinate with the airport owner/operator, the Tribe may later decide to consult directly with the FAA.
- The Viejas Band of Mission Indians has no interest associated with this proposed project and further consultation is not required.

Use the back of this form or additional sheets if you would like to make additional comments.

Date

Telephone

Tribal Leader (Signature)

Address:

Phone: Fax: E-mail: Other: (please describe)

If you have chosen to proceed with consultation, please identify a Tribal Representative for the consultation.

Name of Formal Tribal Representative (Please print) Telephone

#### Name of Formal Tribal Representative (Signature)

Date

Please mail to: Federal Aviation Administration Los Angeles Airports District Office P.O. Box 92007 Los Angeles, CA 90009-2007

Or, fax to:

(310) 725-6849



U.S Department of Transportation

Federal Aviation Administration

March 2, 2009

Mr. Ron Christman Kumeyaay Cultural Historic Committee 56 Viejas Grande Road Alpine, CA 92001

Dear Mr. Christman:

#### San Diego International Airport Master Plan Near Term Improvements Draft Environmental Assessment (EA) San Diego, California Consultation Initiation

The Federal Aviation Administration (FAA) and the San Diego County Regional Airport Authority are in the process of preparing environmental documentation and providing federal funding assistance for the proposed San Diego International Airport Master Plan Near Term Improvements in the City of San Diego, San Diego County, California. The airport is owned and operated as a public use airport by the San Diego County Regional Airport Authority. The proposed physical improvements at the San Diego International Airport are needed to allow the airport to effectively continue its mission of serving San Diego's commercial air transportation needs as forecasted through 2015.

#### Consultation Initiation

In order to fulfill our requirement with Code of Federal Regulation (CFR) 36 Part 800 requirements we are contacting you as part of the environmental review process. With this letter, the FAA is seeking input on concerns that uniquely or significantly affect your Tribe related to planned and proposed airport improvements. Early identification of Tribal concerns will allow the FAA and the airport owner and operator to consider ways to avoid and minimize potential impacts to Tribal resources and practices as project planning and alternatives are developed and refined. We would be pleased to discuss details of the proposed project with you.

#### Project Information

The FAA has determined that the Area of Potential Effect (APE) is identified within the area outlined in turquoise green dashes in Figure 4.8-1, Area of Potential Effect. Additionally, I have enclosed Figure 2, Sponsor's Proposed Action which provides a description and location of the proposed projects. The proposed undertaking consists of improvements to the airfield and aviation facilities all located entirely within the main portion of the San Diego International Airport. These improvements include: Expand existing Terminal Two West with 10 new jet gates; Construct new aircraft parking and replacement Remain-Over-Night aircraft parking apron; Construct new apron and aircraft taxilane; Construct new second level road/curb and vehicle circulation serving Terminal Two; Construct a new parking structure and vehicle circulation serving Terminal Two; Relocate and reconfigure SAN Park Pacific Highway; Construct a new access road from Sassafras Street/Pacific Highway intersection; Construct new general aviation facilities including access, terminal/hangars, and apron

Western-Pacific Region Los Angeles Airports District Office Federal Aviation Administration P.O. Box 92007 Los Angeles, CA 90009 to improve Airport safety for Airport customers/users; Demolish the existing general aviation facilities to improve airport safety and circulation on airfield; and Construct new apron hold areas and new taxiway east of Taxiway D.

On May 1, 2008, The San Diego County Regional Airport Authority certified an Environmental Impact Report (EIR) according to the California Environmental Quality Act. During this process the California Native American Heritage Commission (NAHC) was contacted by the sponsor to conduct a search of their files for any recorded Traditional Cultural Properties or Native American Heritage sites within the immediate project area. The NAHC search found no Traditional Cultural Properties or Native American heritage sites within the project area. However, the NAHC did provide a list of Native American tribal representatives to solicit further information regarding the project.

#### Confidentiality

We understand that you may have concerns regarding the confidentiality of information on areas or resources of religious, traditional and cultural importance to the Tribe. We would be pleased to discuss these concerns and develop procedures to ensure the confidentiality of such information is maintained.

#### Airport Owner and Operator Contact Information

In addition, you may wish to include the Airport owner and operator (San Diego County Regional Airport Authority) in your response so that they may be aware of your comments. The Airport owner and operator's point of contact for this project is:

Mr. Keith Wilschetz, Director of Airport Planning San Diego County Regional Airport Authority P.O. Box 82776 San Diego, CA 92138-2776 619-400-2461

#### Project Consultation

Your timely response will greatly assist us in incorporating your concerns into the project planning. For that purpose, we respectfully request that you provide comments to the FAA within thirty (30) days of your receipt of this correspondence.

#### FAA Contact Information

If you wish to provide comments related to this proposed project, please contact Victor Globa, Environmental Protection Specialist, at the address above, at 310-725-3637, or by e-mail at victor.globa@faa.gov; or please feel free to contact me directly.

Sincerely,

Mark A. McClardy Manager, Airports Division

Enclosures:

Figure 4.8-1, Area of Potential Effect Figure 2, Sponsor's Proposed Action

#### Tribal Consultation Options

Kumeyaay Cultural Historic Committee 56 Viejas Grande Road Alpine, CA 92001

Project Name: San Diego International Airport Master Plan Near Term Improvements Draft Environmental Assessment (EA)

#### Please check the appropriate response:

- \_ The Kumeyaay Cultural Historic Committee will continue coordination for this proposed project directly with Owner / Operator of the airport. Please note that if the Tribe initially chooses to consult / coordinate with the airport owner/operator, the Tribe may later decide to consult directly with the FAA.
- The Kumeyaay Cultural Historic Committee has no interest associated with this proposed project and further consultation is not required.

Use the back of this form or additional sheets if you would like to make additional comments.

Tribal Leader (Please print)

Telephone

Tribal Leader (Signature)

Date

Address:

Phone: Fax: E-mail: Other: (please describe)

If you have chosen to proceed with consultation, please identify a Tribal Representative for the consultation.

Name of Formal Tribal	Representative (Please print)	Telephone
Name of Formal Tribal	Representative (Signature)	Date
Please mail to:	Federal Aviation Administration Los Angeles Airports District Of P.O. Box 92007 Los Angeles, CA 90009-2007	ffice
Or, fax to:	(310) 725-6849	



U.S Department of Transportation

Federal Aviation Administration

March 2, 2009

Ms. Carmen Lucas Kwaaymii Laguna Band of Mission Indians P.O. Box 44 Julian, CA 92036

Dear Ms. Lucas:

#### San Diego International Airport Master Plan Near Term Improvements Draft Environmental Assessment (EA) San Diego, California Consultation Initiation

Western-Pacific Region

Los Angeles Airports District Office

The Federal Aviation Administration (FAA) and the San Diego County Regional Airport Authority are in the process of preparing environmental documentation and providing federal funding assistance for the proposed San Diego International Airport Master Plan Near Term Improvements in the City of San Diego, San Diego County, California. The airport is owned and operated as a public use airport by the San Diego County Regional Airport Authority. The proposed physical improvements at the San Diego International Airport are needed to allow the airport to effectively continue its mission of serving San Diego's commercial air transportation needs as forecasted through 2015.

#### Consultation Initiation

In order to fulfill our requirement with Code of Federal Regulation (CFR) 36 Part 800 requirements we are contacting you as part of the environmental review process. With this letter, the FAA is seeking input on concerns that uniquely or significantly affect your Tribe related to planned and proposed airport improvements. Early identification of Tribal concerns will allow the FAA and the airport owner and operator to consider ways to avoid and minimize potential impacts to Tribal resources and practices as project planning and alternatives are developed and refined. We would be pleased to discuss details of the proposed project with you.

#### Project Information

The FAA has determined that the Area of Potential Effect (APE) is identified within the area outlined in turquoise green dashes in Figure 4.8-1, Area of Potential Effect. Additionally, I have enclosed Figure 2, Sponsor's Proposed Action which provides a description and location of the proposed projects. The proposed undertaking consists of improvements to the airfield and aviation facilities all located entirely within the main portion of the San Diego International Airport. These improvements include: Expand existing Terminal Two West with 10 new jet gates; Construct new aircraft parking and replacement Remain-Over-Night aircraft parking apron; Construct new apron and aircraft taxilane; Construct new second level road/curb and vehicle circulation serving Terminal Two; Construct a new parking structure and vehicle circulation serving Terminal Two; Relocate and reconfigure SAN Park Pacific Highway; Construct a new access road from Sassafras Street/Pacific Highway intersection; Construct new general aviation facilities including access, terminal/hangars, and apron

Federal Aviation Administration

Los Angeles, CA 90009

P.O. Box 92007

to improve Airport safety for Airport customers/users; Demolish the existing general aviation facilities to improve airport safety and circulation on airfield; and Construct new apron hold areas and new taxiway east of Taxiway D.

On May 1, 2008, The San Diego County Regional Airport Authority certified an Environmental Impact Report (EIR) according to the California Environmental Quality Act. During this process the California Native American Heritage Commission (NAHC) was contacted by the sponsor to conduct a search of their files for any recorded Traditional Cultural Properties or Native American Heritage sites within the immediate project area. The NAHC search found no Traditional Cultural Properties or Native American heritage sites within the project area. However, the NAHC did provide a list of Native American tribal representatives to solicit further information regarding the project.

#### Confidentiality

We understand that you may have concerns regarding the confidentiality of information on areas or resources of religious, traditional and cultural importance to the Tribe. We would be pleased to discuss these concerns and develop procedures to ensure the confidentiality of such information is maintained.

#### Airport Owner and Operator Contact Information

In addition, you may wish to include the Airport owner and operator (San Diego County Regional Airport Authority) in your response so that they may be aware of your comments. The Airport owner and operator's point of contact for this project is:

Mr. Keith Wilschetz, Director of Airport Planning San Diego County Regional Airport Authority P.O. Box 82776 San Diego, CA 92138-2776 619-400-2461

#### Project Consultation

Your timely response will greatly assist us in incorporating your concerns into the project planning. For that purpose, we respectfully request that you provide comments to the FAA within thirty (30) days of your receipt of this correspondence.

#### FAA Contact Information

If you wish to provide comments related to this proposed project, please contact Victor Globa, Environmental Protection Specialist, at the address above, at 310-725-3637, or by e-mail at victor.globa@faa.gov; or please feel free to contact me directly.

Sincerely,

AM M

Mark A. McClardy Manager, Airports Division

Enclosures:

Figure 4.8-1, Area of Potential Effect Figure 2, Sponsor's Proposed Action

#### Tribal Consultation Options

Kwaaymii Laguna Band of Mission Indians P.O. Box 44 Julian, CA 92036

Project Name: San Diego International Airport Master Plan Near Term Improvements Draft Environmental Assessment (EA)

Please check the appropriate response:

The Kwaaymii Laguna Band of Mission Indians will continue coordination for this proposed project directly with Owner / Operator of the airport. Please note that if the Tribe initially chooses to consult / coordinate with the airport owner/operator, the Tribe may later decide to consult directly with the FAA.

The Kwaaymii Laguna Band of Mission Indians has no interest associated with this proposed project and further consultation is not required.

Use the back of this form or additional sheets if you would like to make additional comments.

Tribal Leader (Please print)

Telephone

Tribal Leader (Signature)

Date

Address:

Phone: Fax: E-mail: Other: (please describe)

If you have chosen to proceed with consultation, please identify a Tribal Representative for the consultation.

Name of Formal Tribal Representative (Please print)

Telephone

Date

Name of Formal Tribal Representative (Signature)

Please mail to:

Federal Aviation Administration Los Angeles Airports District Office P.O. Box 92007 Los Angeles, CA 90009-2007

Or, fax to:

(310) 725-6849



U.S Department of Transportation

Federal Aviation Administration

March 2, 2009

Mr. Clint Linton P.O. Box 507 San Ysabel, CA 92070

Dear Mr. Linton:

Western-Pacific Region Los Angeles Airports District Office Federal Aviation Administration P.O. Box 92007 Los Angeles, CA 90009

San Diego International Airport Master Plan Near Term Improvements Draft Environmental Assessment (EA) San Diego, California Consultation Initiation

The Federal Aviation Administration (FAA) and the San Diego County Regional Airport Authority are in the process of preparing environmental documentation and providing federal funding assistance for the proposed San Diego International Airport Master Plan Near Term Improvements in the City of San Diego, San Diego County, California. The airport is owned and operated as a public use airport by the San Diego County Regional Airport Authority. The proposed physical improvements at the San Diego International Airport are needed to allow the airport to effectively continue its mission of serving San Diego's commercial air transportation needs as forecasted through 2015.

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existing general aviation facilities to improve airport safety and circulation on airfield; and Construct new apron hold areas and new taxiway east of Taxiway D.

On May 1, 2008, The San Diego County Regional Airport Authority certified an Environmental Impact Report (EIR) according to the California Environmental Quality Act. During this process the California Native American Heritage Commission (NAHC) was contacted by the sponsor to conduct a search of their files for any recorded Traditional Cultural Properties or Native American Heritage sites within the immediate project area. The NAHC search found no Traditional Cultural Properties or Native American heritage sites within the project area. However, the NAHC did provide a list of Native American tribal representatives to solicit further information regarding the project.

#### Confidentiality

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#### Airport Owner and Operator Contact Information

In addition, you may wish to include the Airport owner and operator (San Diego County Regional Airport Authority) in your response so that they may be aware of your comments. The Airport owner and operator's point of contact for this project is:

Mr. Keith Wilschetz, Director of Airport Planning San Diego County Regional Airport Authority P.O. Box 82776 San Diego, CA 92138-2776 619-400-2461

#### Project Consultation

Your timely response will greatly assist us in incorporating your concerns into the project planning. For that purpose, we respectfully request that you provide comments to the FAA within thirty (30) days of your receipt of this correspondence.

#### FAA Contact Information

If you wish to provide comments related to this proposed project, please contact Victor Globa, Environmental Protection Specialist, at the address above, at 310-725-3637, or by e-mail at victor.globa@faa.gov; or please feel free to contact me directly at 310-725-3600.

Sincerely,

Mark A. McClardy Manager, Airports Division

Enclosures:

Figure 4.8-1, Area of Potential Effect Figure 2, Sponsor's Proposed Action

#### Tribal Consultation Options

Mr. Clint Linton P.O. Box 507 San Ysabel, CA 92070

Project Name: San Diego International Airport Master Plan Near Term Improvements Draft Environmental Assessment (EA)

#### Please check the appropriate response:

Mr. Clint Linton will continue coordination for this proposed project directly with Owner / Operator of the airport. Please note that if the Tribe initially chooses to consult / coordinate with the airport owner/operator, the Tribe may later decide to consult directly with the FAA.

Mr. Clint Linton has no interest associated with this proposed project and further consultation is not required.

Use the back of this form or additional sheets if you would like to make additional comments.

Tribal Leader (Please print)

Tribal Leader (Signature)

Address:

Phone: Fax: E-mail: Other: (please describe)

If you have chosen to proceed with consultation, please identify a Tribal Representative for the consultation.

Name of Formal Tribal Representative (Please print)

## Telephone

Name of Formal Tribal Representative (Signature)

Please mail to: Federal Aviation Administration Los Angeles Airports District Office P.O. Box 92007 Los Angeles, CA 90009-2007

Or, fax to: (310) 725-6849

San Diego International Airport Master Plan

Telephone

--<u>-</u>-----

Date

Date

## A.2 Comments and Responses

This section includes the comments and responses received throughout the comment period. The original comment received with unique comments marked is provided immediately preceding a table with the unique comments transcribed paired with the response. Both the verbal comments received during the public hearing and the comments received in written form are included in this section.



THE CITY OF SAN DIEGO

MAYOR JERRY SANDERS

January 16, 2009

Mr. Ted Anasis Manager of Airport Planning San Diego County Regional Airport Authority P.O. Box 82776 San Diego, CA 92138-776

Dear Mr. Anasis:

SUBJECT: Draft Environmental Assessment for the Airport Master Plan Near-Term Improvements

Thank you for the opportunity to review the Draft Environmental Assessment (EA) for the San Diego International Airport (SDIA) Master Plan, dated November 2008. While the EA does not contain a discussion of traffic impacts to local and regional roadways, the EA appears similar to the draft Environmental Impact Report (EIR) released for public review in October 2007, upon which City of San Diego provided written comments. Therefore, we are providing similar comments, updated to reflect recent planning activities with respect to the Airport Master Plan. Our February 2008 letter commenting on the EIR is attached for your reference.

City staff believes that the EA should be expanded to include the following:

- 1. A discussion about the traffic impacts of the proposed project, including a "plan-to-ground" comparison, comparing existing conditions to projected conditions in the forecast year (2030) with the proposed project.
- 2. Discussion of alternatives to construction of the Terminal 2 parking structure, including parking pricing, parking management, and transit improvements that could help reduce the need for additional parking. This discussion also should reflect options for addressing parking demand by building the Phase I improvements (including a parking structure/consolidated rental car facility on the north side) which are being evaluated as part of the Destination Lindbergh planning effort.
- 3. A discussion of a reduced Terminal 2 parking structure alternative to provide a reduced amount of parking spaces to meet the forecasted 2015 parking demand. This discussion

## City Planning & Community Investment

202 C Street, MS 4A • San Diego, California 92101-3864 (619) 235-5200 • (619) 236-6478 (FAX) 1

2

Page 2 of 2 Mr. Ted Anasis January 16, 2009

should reflect all airport parking both Airport-operated and private off airport operated that have shuttle bus transport to the terminals.

- 4. A discussion of how the proposed improvements relate to the emerging Destination Lindbergh planning effort. This planning effort is near formulating a strategy for providing passenger access on the north side of the airport, including new freeway ramps, rail extensions, an intermodal center, and a consolidated rental car facility on the north side of the airport, linked to the terminals with an on-airport conveyance. This plan would provide all \_\_\_\_\_\_ passenger processing facilities on the airport's north side, phased in over time.
- 5. The EA should address whether and how the near-term improvements are compatible with the long-term development of SDIA or would conflict with possible future north side improvements that are being addressed as part of the Destination Lindbergh planning effort.

As noted the City's attached EIR comment letter, the City has concerns regarding the mitigation for the preferred alternative's impacts to City streets and potential impacts to land use. As part of the proposed project, the Airport Authority should mitigate the surface transportation impacts. Any proposed mitigation measures to local or regional roadway facilities should be done in conjunction with the City, Caltrans, and the San Diego Association of Governments.

We appreciate continued involvement in the Airport Master Plan process and look forward to continuing cooperation with the Airport Authority in coordinating land use and transportation issues associated with the AMP. If further information is required or you have any questions, please contact me at (619) 533-4550. Thank you for considering these comments.

Sincerely,

TAIT GALLOWAY

Senior Planner, City Planning & Community Investment

cc: Bill Anderson Job Nelson Cecilia Gallardo

Attachment: Draft EIR Comment Letter of February 4, 2008

City Planning & Community Investment

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City of San Diego		Signed by: Tait Galloway, Senior Planner
Subject:	Draft Environmental Assessment for San Diego Inte	rnational Airport Master Plan Project
Comment: 1	Traffic Impacts	Response
The EA should be e impacts of the propo comparison, compa	expanded to include a discussion about the traffic osed project, including a "plan-to-ground" iring existing conditions to projected conditions in the ) with the proposed project.	The FAA considers traffic impact as it relates to social impacts. This EA was initiated after completion of an extensive state-level environmental document. This EA considered the results of the analysis included in the Final EIR document in forming a determination of social impacts related to traffic. The FAA's evaluation process under NEPA requires a comparison of the Proposed Action alternatives with the No Action Alternative for the same planning year. As described in Section 1.2, <i>Aviation Forecast</i> <i>Update and Planning Horizon Used for Environmental Analysis</i> , the Proposed Action does not induce aircraft operations (e.g. aircraft operations are the same between all alternatives).
to construction of th pricing, parking mar reduce the need for reflect options for ac improvements (inclu	Construction of Terminal 2 expanded to include a discussion of the alternatives be Terminal 2 parking structure, including parking magement, and transit improvements that could help additional parking. This discussion also should ddressing parking demand by building the Phase 1 uding a parking structure/consolidated rental car side) which are being evaluated as part of the gh planning effort	Response One of the purposes of the Proposed Action is to provide improved ground transportation to accommodate aviation activity through 2015, while the alternatives listed by the commenter may indeed reduce need for parking they do not meet the purpose and need of the Proposed Action. The improvements considered in this EA are for immediate action, and are best located near the current terminals. Planning for needs beyond 2015 is not the focus of this EA.
Comment 3	Reduced Terminal 2 Parking Structure	Response
The EA should be e Terminal 2 parking s parking spaces to m discussion should re	expanded to include a discussion of a reduced structure alternative to provide a reduced amount of neet the forecasted 2015 parking demand. This eflect all airport parking both Airport-operated and berated that have shuttle bus transport to the	A reduced parking structure for Terminal 2 would not meet the purpose and need and is therefore not considered. The parking structure does not cause a significant impact and therefore considering a reduced structure alleviate impact is not required. The parking stall requirement did consider all parking lots servicing the Airport. Specifically both SDCRAA operated and privately operated parking lots that require shuttle bus transport to terminals were included in the study.
Comment 4	Destination Lindbergh	Response
proposed improvem planning effort. This providing passenge new freeway ramps consolidated rental the terminals with a	expanded to include a discussion of how the nents relate to the emerging Destination Lindbergh s planning effort is near formulating a strategy for r access on the north side of the airport, including r, rail extensions, an intermodal center, and a car facility on the north side of the airport, linked to n on-airport conveyance. This plan would provide essing facilities on the airport's north side, phased in	This EA is for near term improvements are necessary to accommodate demand through 2015. Although an important planning exercise, planning for needs beyond 2015 is not the focus of this EA. The FAA prepares environmental review for projects with near term need. Environmental documentation approved by the FAA is typically viable for three years, improvements associated with Destination Lindbergh are beyond this timeline.

Comment 5	Near-Term Improvements	Response
The EA should addr	ress whether and how the near-term Improvements	The Airport Master Plan and Airport Master Plan Final EIR (May 2008)
are compatible with	the long-term development of SDIA or would	considered on a program level improvements on the north side of the
conflict with possible	e future north side improvements that are being	Airport. The near-term improvements considered in this EA are not in
addressed as part o	f the Destination Lindbergh planning effort.	conflict with the Airport Land Use Plan included in the Final EIR.
Previously submitte	d comments on the Draft EIR provided by the City of	The comments on the Draft EIR were addressed during the CEQA
San Diego were atta	ached to Mr. Galloway's Draft EA comment letter.	process. The comments on the Draft EIR do not pertain to the EA.

Agency Hearing Co	omments	Stated by: Job Nelson, representing the City of San Diego
Subject:	Draft Environmental Assessment for San Diego Inte	ernational Airport Master Plan Project
Comment 12	Destination Lindbergh	Response
has already raised a That said, we feel th the Destination Lind major reservations a continued discussion	go will be submitting written comments. The City number of concerns as part of the CEQA process. at many of these concerns are being addressed in bergh Planning process. The City still holds some about the parking structure, and we look forward to n with the Regional Airport Authority as part of the gh process in the months to come.	Comment noted.

DEPARTMENT OF TRANSPORTATION District 11 · 4050 Taylor Street · M.S. 240 San Diego, CA 92110 PHONE (619) 688-6681 FAX (619) 688-4299 TTY (619) 688-3214



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2

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## RECEIVED

JAN 2 2 2009

January 16, 2009

AIRPORT SYSTEM PLANNING #45

11-SD-005 PM 17.53

San Diego County Regional Airport Authority Airport Planning Department P. O. Box 82776 San Diego, CA 92138-2776

Attn: Airport Planning Department

The California Department of Transportation (Caltrans) has reviewed the Draft Environmental Assessment (EA) for the Airport Master Plan Near Term Improvements (AMP) for the San Diego International Airport (SDIA). While the EA does not contain a traffic study nor discuss surface transportation impacts, our February 4, 2008 correspondence regarding the proposed project's Draft Environmental Impact Report (DEIR) noted Caltrans' concerns regarding the mitigation for the preferred alternative's impacts to State highway facilities.

In the EA's Technical Appendix A, Public and Agency Involvement (Response to Comments) the San Diego County Regional Airport Authority (SDCRAA) states that the preferred alternative would not generate more passengers or flights, that air transportation is a derived demand, that the proposed road improvements are only required because of existing and future demand, and that the SDCRAA is not responsible for the funding of mitigation caused by these impacts. This response is unconvincing because the proposed SDIA improvements and their accompanying land uses do attract additional vehicular trips that impact both local arterials and freeway facilities. Additionally, it can be reasoned that the proposed project is growth inducing because it will improve passenger processing and access to parking, therefore, providing a more appealing destination and consequently attracting even more vehicular trips than previously forecasted.

As you are aware, due to similar concerns of the San Diego Association of Governments (SANDAG), the City of San Diego, and other stakeholders about the traffic impacts and lack of mitigation created by the AMP, SDCRAA implemented a comprehensive planning effort, <u>Destination Lindbergh: The Ultimate Build-Out</u>. This planning effort was undertaken because it was realized that an in-depth and long range approach was required for optimizing the capacity of the SDIA while improving the efficiency of how patrons access the airport. While the improvements covered under the EA may be compatible with the selected alternative from <u>Destination Lindbergh</u>, every effort should be made to coordinate the short range with long range improvements. Therefore, not withstanding the anticipated increase in

"Caltrans improves mobility across California"

SDCRAA January 16, 2009 Page 2

deplanements, efforts to mitigate the surface transportation impacts need to be made by SDCRAA in conjunction with regional partners.

It is understood the SDCRAA operates under the provisions required by certain Federal Aviation Administration (FAA) grant assurances that restrict the use of airport funds outside of the airport boundaries. The FAA has indicated that they are willing to consider whether or not the use of airport revenue may be permitted for certain off-airport transportation mitigation measures that provide direct access to the airport. Unfortunately the FAA's determination regarding this matter will not be known until after the EIR and EA are final. It is imperative that the appropriate mitigation proposals be identified in order to facilitate future discussions with the FAA. In addition, the SDCRAA should identify funding received from non-FAA sources that may be eligible for off-airport mitigation.

Additionally, it should be noted that the City of Marina case clearly states that "each public agency shall mitigate or avoid the significant effects on the environment of projects that it carries out or approves whenever it is feasible to do so" (Marina p.360). While the Supreme Court did indicate that public agencies sometimes cannot spend money if it has not been appropriated, as well as certain limitations on the expenditures of public funds, there is still a duty to ask for the funds to perform the required mitigation as part of the project funding package and/or identify which funds may be eligible. While the Marina case focused on California Environmental Quality Act (CEQA) compliance, in an effort to meet the spirit and intent of the National Environmental Policy Act (NEPA), full discussion of all project related impacts should be documented so as to allow decision makers and the public to fully comprehend the effects of project decisions.

We appreciate continued involvement in the Master Plan process and look forward to continuing cooperation with the SDCRAA in coordinating land use and transportation issues associated with the AMP. If further information is required or you have any questions, please contact me at (619) 688-6681.

Sincerely,

Bill Figge Deputy District Director, Planning

 c: Miriam Kirshner, San Diego Association of Governments Mark Thomson, San Diego Metropolitan Transit Service Tait Galloway, City of San Diego, Planning Dept. Labib Qasem, City of San Diego, Development Services Dept.

"Caltrans improves mobility across California"

2

CALTRANS		Signed by: Bill Figge, Deputy Director, Planning
Subject:	Draft Environmental Assessment for San Diego Inte	rnational Airport Master Plan Project
Comment: 1	Appendix A, Response to Comment Insufficient	Response
(Response to Comm Authority (SDCRAA generate more pass demand, that the pro because of existing responsible for the f response is unconvi and their accompan that impact both loca be reasoned that the improve passenger providing a more ap	al Appendix A, Public and Agency Involvement nents) the San Diego County Regional Airport ) states that the preferred alternative would not engers or flights, that air transportation is a derived oposed road improvements are only required and future demand, and that the SDCRAA is not funding of mitigation caused by these impacts. This incing because the proposed SDIA improvements ying land uses do attract additional vehicular trips al arterials and freeway facilities. Additionally, it can e proposed project is growth inducing because it will processing and access to parking, therefore, pealing destination and consequently attracting r trips than previously forecasted.	Air transportation, like any other type of transportation, is a derived demand. <sup>1</sup> Derived demand means that the demand for air transport is not wanted for its own sake but for the benefits derived from it including traveling in and out of the San Diego region for business, leisure, and military/federal government purposes. Specifically, the demand arises from the need of a given person or a given product to be at a given location at a given time. People travel because they desire or need to be at a certain place, whether for leisure, business, or personal reasons. The Proposed Action would only induce growth if (1) it would attract new travelers or (2) it would remove a barrier to increased throughput (i.e. take out a bottleneck). As to category one, there is no attraction effect with this Proposed Action. The reason for growth is need in personal demand by passengers. It has nothing to do with the number of gates, additional processing space within the terminal, or additional parking spaces. Experience with other airports validates this statement. As for category two, there are no current barriers or bottlenecks to be removed. The current facilities could accommodate all demand until approximately 2022, BUT not at a service level that allows for a pleasant, comfortable passenger experience through the airport facilities.
		The role of an airport or any other part of the transportation infrastructure is to accommodate the need or desire to relocate. An Airport does not, in and of itself, generate that need or desire. Airport planners base airport master planning forecasts upon this understanding. Airport planners based their projections for aircraft operations and enplaned passengers on the size of the market and the cost of travel. These projections are independent of any assumptions about the airport facility. Typically, once planners estimate the demand for air travel at a particular site, an airport sponsor will plan to accommodate the demand. <sup>2</sup> The FAA works from these same assumptions in preparing Terminal Area Forecasts (TAF) for individual facilities. The TAF system is the official forecast of aviation activity at FAA facilities. The FAA prepares the TAF in order to plan, staff and budget accordingly.

<sup>&</sup>lt;sup>1</sup> See for example, "Revisiting the Notion of Induced Traffic though a Matched Pairs Study", by Patricia L. Mokhtarian, Francisco J. Samaniego, Robert H. Shumway, and Neil H. Willits. *Transportation* 29, 2002, 193-220.

<sup>&</sup>lt;sup>2</sup> See FAA Advisory Circular 150/5070-6, <u>Airport Master Plans</u> and <u>Forecasting Aviation Activity by Airport, prepared for FAA by GRA Inc., July 2001.</u>

	TAF is made available to state and local officials as well as the aviation industry for use in planning aviation facilities. The FAA's TAF summary reports include forecasts for active airports in the National Plan of Integrated Airport System (NPIAS) based on enplanements. The FAA bases its forecasts for FAA and FAA contract towered airports are based on operations for each fiscal year. The FAA always includes SDIA within the NPIAS. Unconstrained, meaning that the physical constraints of a facility (such as a single runway or inadequate terminals) are not considered, forecasts developed for the SDIA Master Plan future years are demand based. The SH&E Aviation Activity Forecast for SDIA (approved by the FAA in June 2005) considers the ultimate constraining factor at SDIA to be the single runway, as described in Section 1.2, <i>Aviation Forecast Update and Planning Horizon Used for Environmental</i> <i>Analysis</i> , of the EA. The constrained forecast considers runway congestion and reduces operations to match a desired service level in the situation where the airfield at SDIA is not improved to meet the market demand. The SH&E forecast did not consider other constraining factors such as terminals in development of the forecast.
	Airlines generally will expand activities at an airport until revenue from each additional flight is less than the cost of each additional flight. <sup>3</sup> Therefore, airlines will increase the number of flights as long as passenger demand warrants it and facilities operationally can accept more flights or passengers. Conversely, no matter how many runways or gates an airport may have, if passengers do not want to travel to or from the region served by that airport, airlines will not add flights in or out of such an airport. Providing additional capacity, by itself, will not cause an airline to add new flights. Thus, even adding another runway would not necessarily lead to additional flights because the number of flights an airline decides to fly depends on market demand, not airport capacity unless airport capacity is a limiting factor. Many airports in the United States, such as San Bernardino International Airport, have unused capacity; (this is inherently true otherwise operations in the United States would not continue to grow) however the airlines have not added flights at these airports because additional service is not warranted by demand.
Comment 2 Coordination	Response
As you are aware, due to similar concerns of the San Diego Association of Governments (SANDAG), the City of San Diego, and other	Comment noted relative to coordinating short range and long range improvements. Off-airport surface transportation improvements are not

<sup>&</sup>lt;sup>3</sup> This is standard economic theory. When the marginal cost of a product exceeds the price that can be obtained, the producer will cease producing. See <u>Microeconomic Theory</u>, James E. Henderson and Richard E. Quandt, 1971 by McGraw-Hill, Inc.

stakeholders about the traffic impacts and lack of mitigation created by the AMP, SDCRAA implemented a comprehensive planning effort, "Destination Lindbergh: The Ultimate Build-Out". This planning effort was undertaken because it was realized that an in-depth and long range approach was required for optimizing the capacity of the SDIA while improving the efficiency of how patrons access the airport. While the improvements covered under the EA may be compatible with the selected alternative from "Destination Lindbergh", every effort should be made to coordinate the short range with long range improvements. Therefore, not withstanding the anticipated increase in deplanements, efforts to mitigate the surface transportation impacts need to be made by SDCRAA in conjunction with regional partners.	included in the EA, coordination of these types of improvements will be completed through the Destination Lindbergh program. Destination Lindbergh is the long range planning study that is contemplating necessary Airport and associated access improvements for airport users beyond 2015. Staff and policy makers from the Unified Port of San Diego, the City of San Diego, and the San Diego Association of Governments are participating in Destination Lindbergh with the SDCRAA.
Comment 3 Funding, mitigation, coordination	Response
It is understood the SDCRAA operates under the provisions required by certain Federal Aviation Administration (FAA) grant assurances that restrict the use of airport funds outside of the airport boundaries. The FAA has indicated that they are willing to consider whether or not the use of airport revenue may be permitted for certain off-airport transportation mitigation measures that provide direct access to the airport. Unfortunately the FAA's determination regarding this matter will not be known until after the EIR and EA are final. It is imperative that the appropriate mitigation proposals be identified in order to facilitate future discussions with the FAA. In addition, the SDCRAA should identify funding received from non-FAA sources that may be eligible for off-airport mitigation.	The Sponsor's Preferred Alternative reviewed in the EA did not produce any significant impacts (consultation with U.S. Fish and Wildlife Services is being undertaken to reduce potential impact to the California Least Tern during construction) and therefore mitigation is not necessary. The SDCRAA will continue to coordinate with FAA to identify any off-airport improvements that may be potentially eligible to utilize airport revenues.
Comment 4 City of Marina, funds, documentation	Response
Additionally, it should be noted that the City of Marina case clearly states that "each public agency shall mitigate or avoid the significant effects on the environment of projects that it carries out or approves whenever it is feasible to do so" (Marina p.360). While the Supreme Court did indicate that public agencies sometimes cannot spend money if it has not been appropriated, as well as certain limitations on the expenditures of public funds, there is still a duty to ask for the funds to perform the required mitigation as part of the project funding package and/or identify while funds may be eligible. While the Marina case focused on California Environmental Quality Act (CEQA) compliance, in an effort to meet the spirit and intent of the National Environmental Policy Act (NEPA), full discussion of all project related impacts should be documented so as to allow decision makers and the public to fully comprehend the effects of project decisions.	Comment noted specific to the City of Marina v. Board of Trustees of the California State University. The SDCRAA operates under strict provisions required by certain FAA grant assurances that restrict the use of airport funds outside of the airport boundaries, see Policy and Procedures Concerning the Use of Airport Revenues, 64 Fed. Reg. 7679 et. seq. (Feb 16, 1999). The SDCRAA will work with the FAA to determine if the use of airport revenue may be permitted for funding certain off-airport transportation improvements that provide direct access to the Airport. The EA fully disclosed the potential impacts of the proposed near term improvements through the year 2020.



## COUNCILMEMBER KEVIN FAULCONER

SECOND DISTRICT

January 16, 2009

RECEIVED

IJAN 16 2009

Mr. Ted Anasis Manager of Airport Planning San Diego Regional Airport Authority P.O. Box 82776 San Diego, CA 92138-2776

PLANNING DEPT. #44

1

Re: Airport Master Plan Draft Environmental Assessment

Dear Mr. Anasis:

I appreciate the opportunity to comment on the San Diego International Airport Master Plan Draft Environmental Assessment. Enclosed is a resubmission of my letter dated February 4, 2008, regarding the Airport Master Plan Draft Environmental Impact Report, which also reviewed the Master Plan's impacts.

I remain of the opinion that the proposed short-term improvements to Lindbergh Field do not clearly address the capacity limitations of its single runway. Additionally, the increased impacts from the proposed parking structure warrant reconsideration of its inclusion in the Master Plan.

I appreciate your attention to these issues.

Sincerely

Kevin L. Faulconer Council President Pro Tem Second District

KF:mta

Enclosure: February 4, 2008, Airport Master Plan Draft Environmental Impact Report Letter

202 C STREET - SAN OIEGO, CALIFORNIA 22101



## COUNCILMEMBER KEVIN FAULCONER

SECOND DISTRICT CITY OF SAN DIEGO

February 4, 2008

Mr. Ted Anasis San Diego Regional Airport Authority P.O. Box 82776 San Diego, CA 92138-2776

Re: Airport Master Plan Draft Environmental Impact Report

Dear Mr. Anasis:

I appreciate the opportunity to comment on the Airport Master Plan Draft Environmental Impact Report (DEIR). After reviewing the DEIR, focusing particularly on the Airport Master Plan's effects on the surrounding neighborhoods, it appears that the data presented in the DEIR reinforces the need for an alternate airport site. Additionally, the issues regarding air traffic noise, single runway limitations, vehicular traffic, and the proposed parking structure need further evaluation.

## New Airport Location Search

Any conversation regarding the expansion of, or significant capital improvements to, Lindbergh Field must include a discussion of the search for a new airport location. It has been stated by many planning organizations that Lindbergh Field will reach capacity in the near future. Notably, this point was argued by the Airport Authority in the 2006 Proposition A campaign and is highlighted in this DEIR.

The search for a new airport location should and must resume for two reasons:

- 1. There is no voter mandate to discontinue the search.
- 2. The Master Plan's proposed projects will only offset the rising capacity demand for a limited time.

One of the reasons for deferring the search for a new airport is the misconception that through the failure of Proposition A, which asked if the Airport Authority should pursue MCAS Miramar as a location for a commercial airport, San Diego County voters decided that Lindbergh Field is to remain the region's international airport. In fact, the DEIR states that:

> "(t)he result of the Airport Site Selection Program, as determined by the voters of San Diego, is that the region's primary airport is Lindbergh Field for the foresceable future."

Page 2 Mr. Ted Anasis February 4, 2008

I do not agree with that summation and request that any statements of this nature in the DEIR be clarified to note that the voters rejected the latest proposal for MCAS Miramar as the new location for San Diego International Airport (SDIA); they did not endorse Lindbergh Field as the optimal location for SDIA.

## Inherent Capacity Limitations

Lindbergh Field's capacity, as noted in the DEIR, is limited by its "constraining component," the single ninway. No amount of capital improvements, including the addition of new gates at Terminal 2, will overcome this limitation. The improvements outlined in the DEIR will only postpone the inevitable - the need for a new, dual runway airport.

On top of the constraints imposed by a single runway, it is acknowledged that the projects outlined in the DEIR's Implementation Plan are, at best, only short-term proposals. It is recognized that "no implementation improvements are proposed beyond those required to meet 2015 aviation demand." At best, this plan will only seek to meet the growth projections in the next seven years. The Airport Authority should continue to seek a new, viable location for SDIA.

#### Air Traffic Noise

In determining the impacts on nighttime sleep disturbance, the DEIR compares the preferred project alternative to 2005 baseline levels and to the No Project Alternative.

The DEIR concludes that "... there is not a substantial change in noise affecting sleep and there is less than a significant impact." However, several figures show that some areas of Uptown, Loma Portal, Midway and Ocean Beach could expect more flights. The basis for the conclusion that there would be no significant impact to nighttime sleep disturbance is unclear. Both the data and history suggest that increased flights result in increased frequency of air traffic noise. The DEIR's conclusion of no significant impact to nighttime sleep disturbance must be clearly substantiated.

### Vehicular Traffic Impacts

North Harbor Drive is one of the critical gateways in to and out of the Point Loma, Midway and Ocean Beach communities. The traffic increase identified in the DEIR could lead to gridlock on this critical artery. The data in the DEIR indicates that airport generated traffic will increase through 2030. In fact, the data show that several street segments under the proposed plan (with the parking structure) on North Harbor Drive decrease to an "F" rated level of service when compared to the No Project Alternative. This jump in traffic will surely spill into the surrounding communities as non-airport traffic migrates to less congested roads.

A significant element of the DEIR that remains ambiguous is the source of funding for the suggested traffic mitigation measures. Without definite funding, either from the FAA or another source, to pay for the proposed traffic projects, any plan that would increase the traffic impacts to the surrounding neighborhoods is not viable. The City of San Diego should not be responsible for funding any of the traffic projects. The Airport Authority should immediately seek the

Page 3 Mr. Ted Anasis February 4, 2008

FAA's determination as to whether airport funds can be used outside airport boundaries for transportation mitigation measures.

## **Parking Structure Alternative**

Because of the extreme sensitivity of North Harbor Drive as well as the need to preserve or improve the levels of service at its intersections, I urge the Airport Authority not approve the parking structure. Centralizing parking in the form of a 5,000 space multilevel parking structure will be one of the critical factors that will impede traffic flow on North Harbor Drive. The Airport Authority should further compare the different traffic and circulation impacts between the parking structure and no parking structure alternatives.

## Conclusion

The DEIR needs to clearly address capacity limitations at Lindbergh Field, including a way to accommodate future air traffic demand through the use of a single runway.

The information within the DEIR states that a single runway cannot accommodate the projected increased air traffic. In addition, as described above, the data presented regarding the increased impacts from traffic noise, vehicular traffic, and the proposed parking structure need further evaluation.

I appreciate your attention to the issues I have raised in this letter. Please contact me should you have questions.

Sincerely,

Kevin Faulconer Councilmember, Second District

KF:mta

Second District, Ci	ty of San Diego	Signed by: Kevin Faulconer, Council President Pro Tem
Subject:	Draft Environmental Assessment for San Diego Inte	rnational Airport Master Plan Project
Comment: 1	Resubmission of Draft EIR comments	Response
Enclosed is a resubi	mission of my letter dated February 4, 2008,	The comments on the Draft EIR were addressed during the CEQA
regarding the Airpor	t Master Plan Draft Environmental Impact Report,	process. The comments on the Draft EIR do not pertain to the EA.
which also reviewed	the Master Plan's impacts.	



December 11, 2008

RECEIVED

JAN 05 2009

PLANNING DEPT. #44

Mr. Ted Anasis San Diego County Regional Airport Authority (SDCRAA) Attn: Airport Planning Department P.O. Box 82776 San Diego, CA 92138-2776

Dear Mr. Anasis:

SUBJECT: Draft Environmental Assessment, San Diego International Airport Master Plan Near Term Improvements

Thank you for the opportunity to review the Draft Environmental Assessment for the San Diego International Airport Master Plan Near Term Improvements, regarding expansion of Terminal Two and construction of a new parking structure for Terminal Two. The North County Transit District (NCTD) appreciates our continued working relationship in our effort to enhance transit services to the airport.

NCTD previously submitted written comments regarding the Airport Master Plan and the Airport Transit Plan. A few of those comments are reiterated below. NCTD is primarily concerned that construction of a new parking structure will further encourage auto vehicle trips to the airport rather than by other means such as transit. Construction of the parking structure could be deemed unnecessary if parking demand could be alleviated by transportation demand management (TDM) measures for airport employees.

# 1. Identify Existing and Potential Airport Employee Parking Demand vs. Passenger Parking Demand

The Draft Environmental Assessment claims that demand for airport parking in the terminal area exceeds 6,000 spaces, and that only 4,085 spaces are available today. The Environmental Assessment should specify how much of the existing and projected demand is from airport employees.

## 2. Implement Airport Employee Transit Incentive Program

Airport employee demand for parking could be reduced through implementation of an airport employee transit incentive program, as prescribed in the Draft Airport Transit Plan. The Plan identifies this TDM measure as a near term improvement. Once airport employee parking demand is quantified, an analysis should be completed to determine how

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many parking spaces could be freed up for passengers if employees were to participate in the transit incentive program. NCTD requests that the SDCRAA work with the RideLink program at SANDAG in its implementation of the airport employee transit incentive program discussed in the Draft Airport Transit Plan. The RideLink program can serve as a valuable resource in this effort.

# 3. If Parking Structure is Deemed Necessary, Provide Prioritized Bicycle and Motorcycle Parking

However, if demand still exceeds existing parking supply, NCTD requests that the planned parking structure include parking for at least 25 bicycles and 25 motorcycles, in a prioritized area that ensures safe, easy access in and cut of the structure (i.e. located on the ground floor, near disabled parking spaces, etc.). Providing an ample supply of convenient bicycle and motorcycle parking will help reduce auto vehicle trips made by airport employees and passengers such as business travelers without luggage. Bicycle parking should consist of lockers and/or racks, and should be located at a sufficient distance away from any walls or other obstacles that would impede access to the racks or lockers from all sides.

Finally, NCTD requests that the SDCRAA work with the RideLink program at SANDAG in its implementation of the airport employee transit incentive program discussed in the Draft Airport Transit Plan. The RideLink program can serve as a valuable resource in this effort.

Thank you for your consideration of these comments. NCTD appreciates the opportunity to work with the SDCRAA to achieve greater transit mode share to and from the airport. If you have any questions, please contact Kurt Luhrsen at NCTD at (760) 966-6546 or <u>kluhrsen@nctd.org</u>, or me at (619) 699-6928 or cea@sandag.org.

Sincerely,

Juistre Eang

Christine Eary Associate Planner SANDAG on behalf of NCTD

Cc: Kimberly Weinstein, SANDAG

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North County Tra		Signed by: Christine Eary, Associate Planner SANDAG on behalf of NCTD
Subject:	Draft Environmental Assessment for San Diego Inte	rnational Airport Master Plan Project
Comment: 1	Employee Parking Demand vs. Passenger Parking Demand	Response
Passenger Parking claims that demand 6,000 spaces, that Environmental Ass	d Potential Airport Employee Parking Demand vs. Demand: The Draft Environmental Assessment d for airport parking in the terminal area exceeds only 4,085 spaces are available today. The essment should specify how much of the existing and is from airport employees.	The projected demand of 6,000 terminal area parking spaces refers to public parking only and does not include employee parking requirements. Employee parking requirements are provided in Chapter 7 of the Airport Master Plan (May 2008). One of the purposes of the proposed action is to utilize the current airport property and facilities efficiently and to ensure that new airport facilities further improve operations at SDIA. To that end increasing public parking areas, independent from employee parking, is one of the purposes of the Proposed Action.
Comment 2	Employee Transit Incentive Program	Response
employee demand implementation of prescribed in the D TDM measure as a parking demand is determine how ma if employees were requests that the S in its implementation discussed in the D serve as a valuable	Employee Transit Incentive Program: Airport for parking could be reduced through an airport employee transit incentive program, as raft Airport Transit Plan. The Plan identifies this a near term improvement. Once airport employee quantified, an analysis should be completed to ny parking spaces could be freed up for passengers to participate in the transit incentive program. NCTD DCRAA work with the RideLink program at SANDAG on of the airport employee transit incentive program raft Airport Transit Plan. The RideLink program can e resource in this effort.	Employee parking facilities are not included in the proposed action considered in this EA. In addition, as noted in response to your comment #1, employee parking requirements are not included in the public parking demand estimates presented in the EA or Airport Master Plan Final EIR (May 2008). As the commenter notes, the Airport Authority is working under the Airport Transit Plan to develop an employee transit incentive program which is beyond the scope of this EA.
Comment 3	Provide Prioritized Bicycle and Motorcycle Parking	Response
and Motorcycle Pa parking supply, NC include parking for prioritized area tha structure (i.e. locat etc.). Providing an parking will help re and passengers su parking should cor a sufficient distanc impede access to t	e is Deemed Necessary, Provide Prioritized Bicycle rking: However, if demand still exceeds existing TD requests that the planned parking structure at least 25 bicycles and 25 motorcycles, in a t ensures safe, easy access in and out of the ed on the ground floor, near disabled parking spaces, ample supply of convenient bicycle and motorcycle duce auto vehicle trips made by airport employees ich as business travelers without luggage. Bicycle sist of lockers and/or racks, and should be located at e away from any walls or other obstacles that would he racks or lockers from all sides.	The reduction of auto vehicle trips is not part of the purpose and need of the Proposed Action. During the parking structure design phase the inclusion of bicycle and motorcycle parking may be considered.
Comment 4	Coordination	Response

Finally, NTCD requests that the SDCRAA work with the RideLink	The commenter does not provide a specific comment on the Draft EA.
program at SANDAG in its implementation of the airport employee	
transit incentive program discussed in the Draft Airport Transit Plan.	
The RideLink program can serve as a valuable resource in this effort.	



# San Diego County Archaeological Society, Inc.

Environmental Review Committee

6 December 2008

## RECEIVED

To: Airport Planning Department San Diego County Regional Airport Authority P.O. Box 82776 San Diego, California 92138-2776 DEC 11 2008

PLANNING DEPT. #44

Subject: Draft Environmental Assessment San Diego International Airport Master Plan

Gentlemen:

I have reviewed the cultural resources aspects of the subject Draft Environmental Assessment on behalf of this committee of the San Diego County Archaeological Society.

As we pointed out in our letter of May 3rd of this year, SDCAS was not included in the public review of the San Diego International Airport Master Plan NOP and EIR, despite having participated in numerous Port District projects, including the NOP for the Airport Master Plan in 2000 and the Teledyne-Ryan parking project in 2003. Some of the following comments would have been provided in response to the DEIR earlier this year had we had the opportunity.

1.	affected by the current project alternatives. We agree with that conclusion, and with the assessment of the district in Appendix F.	1
2.	Table 3 of Appendix F lists 17 buildings as being eligible as a district. However, Table 4-8.1 in the EA does not agree with the Appendix F list. Specifically, building 110/112 is identified as a contributing element in Appendix F but as "not significant" in the EA.	2
3.	We interpret Section 5.3.1 of Appendix F as indicating the authors' agreement with the assessment of buildings 100, 120, 140 and 180 as individually eligible, and that the authors believe that none of the other 13 contributing elements to the district listed in Table 3 are also individually eligible. Please advise whether or not this is a correct interpretation.	3
4.	Also regarding Table 4-8.1 in the EA, the individual eligibility of buildings 100, 120, 140 and 180 is not indicated. The table should be revised accordingly for those four buildings, plus any others that may be individually eligible (see 3, above).	4
5.	The assumption of no buried archaeological resources anywhere in the airport area requires an assessment of the source of the fill throughout that area. The Fall 2002/Winter 2003 issue	5

of *Mains' Haul*, published by the Maritime Museum of San Diego, includes, on page 57, a map of San Diego Bay showing the time periods of fill in various areas between 1914 and 1971. The map is noted as being "adapted from a Port District map in the San Diego Historical Society Research Archives", and is part of an article by Abraham J. Shragge. Most of the project area is shown as having been filled in 1940-1949, but the easternmost portion is shown as filled in "1925?". The 1940's fill would be dredging, but the 1925 fill may not have been. Unless some research can clearly indicate the source of that fill as having been harbor dredging or other culturally-sterile source, some consideration needs to be given to the possibility that archaeological material may be present there. For example, if the area was filled with shoreside trash and debris, there may be a historic dump present. Archaeological monitoring of geotechnical borings in that area could help determine whether there is a deposit, but archaeological monitoring may still be necessary in the eastern end of the airport.

6. The EA has concluded that the terminal building built in 1967 does not warrant consideration as potentially historic. The architect for Terminal 1 was C.J. Paderewski, who was a prominent local architect. Paderewski's other works, in addition to various homes, include the El Cortez Hotel exterior elevator, the former Caltrans building in Old Town, and the dome planetarium at Palomar College. Since the various registers do provide for considering resources younger than 50 years, and based on the association with Paderewski, the Airport Authority needs to consider treating Terminal 1 as potentially eligible.

SDCAS appreciates being provided this opportunity to participate in the Airport Authority's environmental review process.

Sincerely,

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Fames W. Royle, Jr., Chairperson ( Environmental Review Committee

cc: Affinis Walter Enterprises SDCAS President File

San Diego County Archeological Society		Signed by: James W. Royle, Jr. Chairperson Environmental Review Committee
Subject:	Draft Environmental Assessment for San Diego Inte	
Comment: 1	Ryan Aeronautical Company Historic District	Response
	nat the Ryan Aeronautical Company Historic District	Comment noted. Correspondence from the State Historic
would not be affected by the current project alternatives. We agree with		Preservation Officer (Office of Historic Preservation) concurred that
that conclusion, and with the assessment of the district in Appendix F.		the FAA's finding of no historic properties affected is appropriate
,	FF	under 36 CFR Part 800.4(d)(1).
Comment 2	Table 3 of Appendix F	Response
	x F lists 17 buildings as being eligible as a district.	Building 110/112 is a contributing element to the historic district and
However, Table 4-8.1 in the EA does not agree with the Appendix F list.		Table 4-8.1 has been corrected to reflect that the building is Eligible for
Specifically, building 110/112 is identified as a contributing element in		National and California Register listing as an element of a district.
Appendix F but as	"not significant" in the EA.	
Comment 3	Section 5.3.1 of Appendix F Interpretation	Response
	on 5.3.1 of Appendix F as indicating the authors'	The commenter is correct; the 13 contributing elements are not
agreement with the assessment of buildings 100, 120, 140 and 180 as		individually eligible.
	, and that the authors believe that none of the other	
	ments to the district listed in Table 3 are also	
	. Please advise on whether or not this is a correct	
interpretation.	1	
Comment 4	Table 4-8.1	Response
Regarding Table 4-8.1 in the EA, the individual eligibility of buildings		Table 4-8.1 has been corrected to identify buildings 100, 120, 140, and
100, 120, 140 and 180 is not indicated. The table should be revised		180 as eligible both as an element of a district and individually.
	se four buildings, plus any others that may be	
individually eligible		
Comment 5	Buried Archaeological Resources	Response
The assumption of no buried archaeological resources anywhere in the		Monitoring during geotechnical boring and grading activities in the
airport area requires an assessment of the source of the fill throughout		eastern end of the Airport will be included as mitigation since conclusive
that area. The Fall 2002/Winter 2003 issue of <i>Mains' Haul</i> , published		evidence is not available to determine the source of fill in the east most
		area of the proposed project.
San Diego Bay showing the time periods of fill in various areas between		
1914 and 1971. The map is noted as being "adapted from a Port District map in the San Diego Historical Society Research Archives",		
and is part of an article by Abraham J. Shragge. Most of the project		
	ving been filled in 1940-1949, but the easternmost	
portion is shown as filled in "1925?". The 1940's fill would be dredging,		
but the 1925 fill may not have been. Unless some research can clearly		
indicate the source of that fill as having been harbor dredging or other		
culturally-sterile source, some consideration needs to be given to the		
culturally-sterile so		
	aeological material may be present there. For	

may be a historic dump present. Archaeological monitoring of geotechnical borings in that area could help determine whether there is a deposit, but archaeological monitoring may still be necessary in the eastern end of the airport.	
Comment 6 C.J. Paderewski	Response
The EA has concluded that the terminal building built in 1967 does not warrant consideration as potentially historic. The architect for Terminal 1 was C.J. Paderewski, who was a prominent local architect. Paderewski's other works, in addition to various homes, include the El Cortez Hotel exterior elevator, the former Caltrans building in Old Town, and the dome planetarium at Palomar College. Since the various registers do provide for considering resources younger than 50 years, and based on the association with Paderewski, the Airport Authority needs to consider treating Terminal 1 as potentially eligible.	In order for a building less than 50 years old to be considered for the National Register, it must be "of exceptional importance". Even if a case could be made for exceptional importance for the terminal building, it has been so altered that it no longer retains the integrity necessary to qualify for the National Register or the California Register. Correspondence from the State Historic Preservation Officer (Office of Historic Preservation) concurred that the FAA's finding of no historic properties affected is appropriate under 36 CFR Part 800.4(d)(1).



3165 Pacific Highway, San Diego, CA 92101 P.O. Box 120488, San Diego, CA 92112-0488 619.686.6200 \* www.portofsandiego.org

### RECEIVED

January 16, 2009

JAN 16 2009

PLANNING DEPT. #44

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San Diego County Regional Airport Authority Attention: Airport Planning P.O. Box 82776 San Diego, California 92138-2776

## Re: Comments on Draft Environmental Assessment San Diego International Airport Master Plan Near Term Improvements

Dear Sir or Madam:

Thank you for the opportunity to comment on the Draft Environmental Assessment (EA) prepared for the proposed San Diego International Airport Master Plan Near Term Improvements. As Port of San Diego (Port) tidelands are located on properties surrounding SDIA, Port staff is particularly concerned about Proposed Improvements or mitigation measures that may directly or indirectly affect Port properties. With this in mind, the Port submits the following comments on the Draft EA.

## <u>Chapter 5.2 Compatible Land Use, Pg. 5.2-1, Section 5.2.2 Surrounding Land Use Plans</u> and Policies

The Land Use Methodology section states that the Proposed Improvements are compatible with existing and future land uses if it is consistent with the Port Master Plan (PMP) and its planning goals for development. The draft EA's assertion the Proposed Improvements will not interfere with the District's planning goal of ensuring physical access to the Bay or avoid interference with waterfront activities ignores the significant impact of traffic on roadways surrounding the Airport. The Port is concerned that the additional traffic generated may substantially reduce the levels of service of roads serving the Airport and its surrounding communities. This impact could hinder physical access to the Bay and would interfere with waterfront activities and recreation on Port properties such as Harbor Island, Shelter Island and the North Embarcadero.

Parking for airport passengers is currently provided at a variety of off-site locations. However, the Preferred Alternative includes a 5,000+ public parking facility. The potential impacts associated with such a facility need to be addressed. The replacement of airport parking onsite could affect traffic generation and distribution, and derivative traffic-related effects, *e.g.* air quality and noise. While certain benefits may accrue to the Airport from creating new parking on the Airport property itself, the Airport Authority must carefully consider the impacts its actions will have on surrounding businesses and properties.

A potential secondary impact of the Proposed Improvements will be the resulting changes in use of off-site Port properties currently dedicated to providing airport parking. The Draft EA should evaluate and disclose the extent to which transfer or closure of existing off-site Port parking will

San Diego Unified Port District

San Diego County Regional Airport Authority Attention: Planning Department January 16, 2009 Page 2

facilitate new and potentially more intensive uses of these surrounding properties.

### Chapter 5.14 Coastal Resources, Pg. 5.14-1, Methodology.

The Port District is charged with the promotion of commerce, navigation, fisheries, recreation and the environmental stewardship of State tidelands. The draft EA's assertion the Proposed Improvements will not: "preclude or restrict the public access to the coast" [Section 5.14.2, Pg. 5.14-2], again does not consider the significant impact of traffic on North Harbor Drive between Laurel Street and Rental Car Lane and between Hawthorn and Laurel. Access to Spanish Landing, Harbor Island and along the North Harbor Drive pedestrian/bicycle promenade is currently at a significant level, and the Port is concerned that recreational users at these facilities may experience degraded activity by the Proposed Improvements' significant Traffic/Circulation impacts.

As stated above, currently most parking is provided off-site from the Airport; however, the — Preferred Alternative proposes moving parking on to the Airport property. This option could potentially have impacts to traffic, air quality, noise, etc. When evaluating this option the entirety of Chapter 3 of the Coastal Act should be reviewed included Coastal Act Section 30212.5. This will ensure that all potential environmental impacts are evaluated.

# Chapter One: Other Airport Authority Programs, Pg 1-28, Section 1.3.9 Former Tele

**<u>Ryan Remediation and Clean Closure.</u>** The first paragraph of this section currently reads that the Port of San Diego is conducting the environmental review of the remediation and disposition activities as the lead agency in accordance with the California Environmental Quality Act (CEQA). This statement should be corrected as follows:

"The Port is the lead agency and is currently preparing an Environmental Impact Report (EIR) for the proposed demolition activities at 2701 N. Harbor Drive in accordance with the California Environmental Quality Act. On October 4, 2004, the San Diego Regional Water Quality Control Board issued a Clean Up and Abatement Order (CAO 04-0258) which required Teledyne Ryan Industries, Inc. to: (1) clean up and abate discharges, (2) perform site investigation and characterization, (3) perform interim remedial actions, (4) perform a remedial investigation and feasibility study, (5) prepare a remedial action plan, and (6) clean up and verify abatement completion. Pursuant to CAO 04-0258, the remediation of soil and groundwater contamination is a separate project which is proceeding under the regulatory and enforcement jurisdiction of the Regional Water Quality Control Board."

#### **Meeting regarding Proposed Mitigation**

The SDIA Master Plan EIR identified some traffic mitigation measures for the Airport Implementation Plan that could mitigate the project's direct significant and/or cumulative 1 impacts. However, the majority of the roadway improvements proposed as mitigation are onairport where the Airport Authority does not have jurisdiction to implement these improvements. Many of these improvements are located on Port tidelands as illustrated in plans/graphics given 3

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San Diego County Regional Airport Authority Attention: Planning Department January 16, 2009 Page 3

to Port staff at an August 17, 2008 meeting with Airport Authority staff. Port staff has, and continues, to request further coordination between the Airport Authority and the Port regarding any proposed roadway/transit mitigation program and how if affects Port tidelands.

#### Meeting regarding Destination Lindbergh

The Draft EA currently states that the Preferred Alternative provides important transportation improvements (i.e. an intermodal center connected to a transit station) that will help the Port integrate Port tidelands into a functional regional transportation network (a planning goal identified in the PMP). At the same time, the Port is currently participating in the Destination Lindbergh Ad Hoc Airport Regional Policy Committee that has been tasked with creating a vision for the Airport that will optimize SDIA for the future and create multimodal integration opportunities.

Given the similarity/timing of these two planning efforts, Port staff would like to request a meeting with Airport staff to understand the differences between these two plans and how Port tidelands are affected.

This concludes the Port's comments on the Draft EA. Port staff looks forward to working with Airport Authority in a meaningful and productive manner towards achieving mutually beneficial solutions in developing our respective properties. If you would like to meet with Port staff to discuss these comments, please contact Candice D. Magnus at (619) 686-6583.

Sincerely, Helma

John Helmer

Director, Land Use Planning

cc: Dirk Mathiason Duane Bennett 8

Subject: Draft Environmental Assessment for San Diego	International Airport Master Plan Project
Comment: 1 Access to the Bay	Response
The Land Use Methodology section states that the Proposed Improvements are compatible with existing and future land uses if it consistent with the Port Mater Plan (PMP) and its planning goals for development. The draft EA's assertion the Proposed Improvements not interfere with the District's planning goal of ensuring physical acc to the Bay or avoid interference with waterfront activities ignores the significant impact of traffic on roadways surrounding the Airport. The Port is concerned that the additional traffic generated may substantia reduce the levels of service of roads serving the Airport and its surrounding communities. This impact could hinder physical access the Bay and would interfere with waterfront activities and recreation of Port properties such as Harbor Island, Shelter Island and the North Embarcadero.	The Proposed Action does not induce operations at SDIA. While aircraft operations are forecast to increase in the forthcoming years they will do so regardless of improvements considered in the EA.willTraffic impacts are typically considered by the FAA in connection to social impacts and are considered in the immediate vicinity of the Airport. The Proposed Action would not require traffic re-routing, changes to street configurations or dimensions, and changes to land use patterns resulting from the effects of traffic systems. Specifically all surface roadway improvements included as part of the Proposed Action are contained on Airport property. In support
Comment 2 Parking Impacts	Response
Parking for airport passengers is currently provided a variety of off-si locations. However, the Preferred Alternative includes a 5,000+ pub parking facility. The potential impacts associated with such a facility need to be addressed. The replacement of airport parking onsite co affect traffic generation and distribution, and derivative traffic-related effects, <i>e.g.</i> air quality and noise. While certain benefits may accrue the Airport from creating new parking on the Airport property itself, th Airport Authority must carefully consider the impacts its actions will have on surrounding businesses and properties.	additional parking in a 5,000 space parking structure that results in a net increase of 3,700 spaces. The additional on-site parking is expected to accommodate the forecast demand for short-term parking and decrease re-circulating traffic and curbside trips. From Table 2-3 of the EA the demand for on-Airport public parking will exceed supply by 4,326 parking

A potential secondary impact of the Proposed Improvements will be the resulting changes in use of off-site Port properties currently dedicated to providing airport parking. The Draft EA should evaluate and disclose the extent to which transfer or closure of existing off-site Port parking will facilitate new and potentially more intensive uses of these surrounding properties.	The Draft EA considered publicly available future Port planning in Section 5-19, <i>Cumulative Impacts</i> , of the EA. As indicated in response to your comment 2, the inclusion of on-Airport parking is not expected to influence the transfer or closure of existing off-site Port parking.
Comment 4 Section 5.14.2	Response
The Port District is charged with the promotion of commerce, navigation, fisheries, recreation and the environmental stewardship of State tidelands. The draft EA's assertion the Proposed Improvements will not: "preclude or restrict the public access to the coast" [Section 5.14.2, pg 5.14-2], again does not consider the significant impact of traffic on North Harbor Drive between Laurel Street and Rental Car Lane and between Hawthorn and Laurel. Access to Spanish Landing, Harbor Island and along the North Harbor Drive pedestrian/bicycle promenade is currently at a significant level, and the Port is concerned that recreational users at these facilities may experience degraded activity by the Proposed Improvement' significant Traffic/Circulation impacts.	The EA improvements do not include any actions that would preclude or restrict access to coastal resources. While vehicular traffic will continue to grow on North Harbor Drive, this traffic growth will occur with or without the Proposed Action. The EA does not include a determination that there will be significant traffic/circulation impacts, the commenter is likely referring to the Airport Master Plan Final EIR (May 2008) which analyzes traffic extensively through 2030. The EA only considers near term improvements for the airport to be constructed by 2015 and analyzed through 2020.
Comment 5 Coastal Act Section 30212.5	Response
As stated above, currently remote parking is provided off-site from the Airport; however, the Preferred Alternative proposed moving parking on to the Airport property. This option could potentially have impacts to traffic, air quality, noise, etc. When evaluating this option the entirety of Chapter 3 of the Coastal Act should be reviewed included Coastal Act Section 30212.5. This will ensure that all potential environmental impacts are evaluated.	The commenter is incorrect in the assumption that the proposed project is to move off-site parking to on-Airport parking. The proposed on- airport parking is included to meet demand for close-in, terminal area parking as described in Section 2.3.3, <i>Provide for Improved Ground</i> <i>Transportation</i> . Off-site parking is assumed to be maintained and was modeled as such for air quality purposes. The potential impact of the proposed action was included in the discussion of air quality, section 5.5, <i>Air Quality</i> , of the Draft EA. Vehicular traffic, while not an impact considered by the FAA, was discussed in the Airport Master Plan Final EIR (May 2008).
Comment 6 Section 1.3.9	Response
The first paragraph of Section 1.3.9 (pg. 1-28) currently reads that the Port of San Diego is conducting the environmental review of the remediation and disposition activities as the lead agency in accordance with the California Environmental Quality Act (CEQA). This statement should be corrected as follows:	Section 1.3.9, <i>Former Teledyne Ryan Remediation and Clean Closure</i> , provides an adequate summary of the Teledyne Ryan Remediation and Clean Closure project, no text modifications were made to this section of the Final EA.
"The Port is the lead agency and is currently preparing an Environmental Impact Report (EIR) for the proposed demolition activities at 2701 N. Harbor Drive in accordance with the California Environmental Quality Act. On October 4, 2004, the San Diego Regional Water Quality Control Board issued a Clean Up and	

Abatement Order (CAO 04-0258) which required Teledyne Ryan Industries, Inc. to: (1) clean up and abate discharges, (2) perform site investigation and characterization, (3) perform interim remedial actions, (4) perform a remedial investigation and feasibility study, (5) prepare a remedial action plan, and (6) clean up and verify abatement completion. Pursuant to CAO 04-0258, the remediation of soil and groundwater contamination is a separate project which is proceeding under the regulatory and enforcement jurisdiction of the Regional Water Quality Control Board."	
Comment 7Meeting regarding Proposed MitigationThe SDIA Master Plan EIR identified some traffic mitigation measures for the Airport Implementation Plan that could mitigate the project's direct significant and/or cumulative traffic impacts. However, the majority of the roadway improvements proposed as mitigation are off- airport where the Airport Authority does not have jurisdiction to implement these improvements. Many of these improvements are located on Port tidelands as illustrated in plans/graphics given to Port staff at an August 17, 2008 meeting with Airport Authority staff. Port staff has, and continues, to request further coordination between the Airport Authority and the Port regarding any proposed roadway/transit mitigation program and how if affects Port tidelands.	Response The commenter does not provide a specific comment on the Draft EA. The reference to a meeting on August 17, 2008 is incorrect; the correct meeting date was September 17, 2008. The San Diego County Regional Airport Authority has held standing Airport Transit/Roadway Committee meetings since 2005 to address airport-related transit, roadway and traffic issues and invited the participation of all of the transportation and transit agencies in the San Diego region. Meetings were held with the agenda item to discuss the off-airport roadway improvements identified in the Airport Master Plan on August 13, 2008 (that included attendance by the City of San Diego and Caltrans) and another meeting with the agenda item on September 17, 2008 that included the Unified Port of San Diego and the Centre City Development Corporation. Additional meetings were held on October 15, 2008, November 12, 2008, December 17, 2008 and February 11, 2009 and have included invitations to the Port and attendance by the FAA. Based upon the comments and input provided at these meetings, the Airport Authority is preparing alternatives to address the off-airport traffic mitigation that affect Port tidelands and will provide the alternatives to the Port of San Diego and the other participating transportation and transit agencies at following meetings of the Airport
Comment 8 Meeting regarding Destination Lindbergh	Transit/Roadway Committee. Response
The Draft EA currently states that the Preferred Alternative provides important transportation improvements (i.e. an intermodal center connected to a transit station) that will help the Port integrate Port tidelands into a functional regional transportation network (a planning goal identified in the PMP). At the same time, the Port is currently participating in the Destination Lindbergh Ad Hoc Airport Regional Policy Committee that has been tasked with creating a vision for the Airport that will optimize SDIA for the future and create multimodal integration opportunities.	The commenter is incorrect, the EA only considers near term improvements to be constructed by 2015. The referenced intermodal center was considered as part of the Airport Land Use Plan in the Airport Master Plan Final EIR (May 2008). Destination Lindbergh is the long range planning study that is contemplating necessary Airport and associated access improvements for airport users beyond 2015 for SDIA. Staff and policy makers from the Unified Port of San Diego, the City of San Diego, and the San Diego Association of Governments are participating in Destination Lindbergh with the SDCRAA.

Given the similarity/timing of these two planning efforts, Port staff would like to request a meeting with Airport staff to understand the differences between these two plans and how Port tidelands are affected.	
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Agency Hearing	Comments	Stated by: Candice Disney Magnus, on Behalf of Unified Port of San Diego
Subject:	Draft Environmental Assessment for San Diego Inte	rnational Airport Master Plan Project
Comment: 9	Traffic	Response
the parking propos in the Destination hope to resolve m	I about traffic on Harbor Drive and potentially some of sals that are out there. However, we are participating Lindbergh process that's going on right now. We ost of our concerns through that process. So we will en comments, and I just wanted to inform you of that.	Comment noted.



401 B Street, Suite 800 San Diego, CA 92101-4231 (619) 699-1900 Fax (619) 699-1905 www.sandag.org

> MEMBER AGENCIES Cities of Carlsbad Chula Vista Coronado Del Mar El Cajon Encinitas Escondido Imperial Beach La Mesa Lemon Grove National City Oceanside Powav San Diego San Marcos Santee Solana Beach Vista and County of San Diego

ADVISORY MEMBERS

Imperial County California Department of Transportation

> Metropolitan Transit System

> North County Transit District

United States Department of Defense

> San Diego Unified Port District

San Diego County Water Authority

Southern California Tribal Chairmen's Association

Mexico

January 16, 2009

File Number 4000107

Mr. Ted Anasis Manager of Airport Planning San Diego County Regional Airport Authority P.O. Box 82776 San Diego, CA 92138-776

Dear Mr. Anasis:

SUBJECT: Draft Environmental Assessment for the Airport Master Plan Near-Term Improvements

Thank you for the opportunity to review the Draft Environmental Assessment (EA) for the San Diego International Airport (SDIA) Master Plan, dated November 2008. The EA appears similar to the draft Environmental Impact Report (EIR) released for public review in October 2007, upon which SANDAG provided written comments. Therefore, we are providing similar comments, updated to reflect recent planning activities with respect to the Airport Master Plan. Our letter commenting on the EIR is attached for your reference.

SANDAG staff believes that the EA should be expanded to include the following:

- A discussion about the traffic impacts of the proposed project, including a "plan-to-ground" comparison, comparing existing conditions to projected conditions in the forecast year (2030) with the proposed project.
- Discussion of alternatives to construction of the Terminal 2 parking structure, including parking pricing, parking management, and transit improvements that could help reduce the need for additional parking. This discussion also should reflect options for addressing parking demand by building the Phase I improvements (including a parking structure/consolidated rental car facility on the north side) which are being evaluated as part of the Destination Lindbergh plan.
- A discussion of how the proposed improvements relate to the emerging Destination Lindbergh plan. This plan calls for providing passenger access on the north side of the airport, including new freeway ramps, rail extensions, an intermodal center, and a consolidated rental car facility on the north side of the airport, linked to the terminals with an on-airport conveyance. This plan would provide all passenger processing facilities on the airport's north side, phased in over time.

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The EA should address whether and how the near-term Improvements are compatible with the long-term development of SDIA or would conflict with possible future north side improvements.

Thank you for considering these comments.

Sincerely,

lit

BOB LEITER Director of Land Use and Transportation Planning

BLE/MKI/mwo

Attachment: Draft EIR Comment Letter of February 4, 2008



401 B Street, Suite 800 San Diego, CA 92101-4231 (619) 699-1900 Fax (619) 699-1905 www.sandag.org

> MEMBER AGENCIES Cities of Carlsbad Chula Vista Coronado Del Mar El Cajon Encinitas Escondido Imperial Reach La Mesa Lemon Grove National City Oceanside Poway San Diego San Marcos Santee Solana Beach Vista and County of San Diego

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> Metropolitan Transit System

North County Transit District

United States Department of Defense

> San Diego Unified Port District

San Diego County Water Authority

Southern California Tribal Chairmen's Association

Mexico

February 4, 2008

File Number: 3000600

Mr. Ted Anasis, Manager of Airport Planning San Diego County Regional Airport Authority P.O. Box 82776 San Diego, CA 92138-2776

Dear Mr. Anasis:

SUBJECT: Draft Environmental Impact Report for the Airport Master Plan

Thank you for the opportunity to review the revised Draft Environmental Impact Report (DEIR) for the San Diego International Airport Master Plan, dated October 2007.

We appreciate the modifications and additions to the DEIR resulting from discussions between our two agencies about the original draft EIR and our agencies' interdependent planning efforts. We also appreciate having had the opportunity to meet with you and other members of the Airport Authority to review SANDAG's remaining concerns about the DEIR and to discuss how the Airport Authority might participate in making improvements to surface transportation to mitigate the project's traffic impacts and improve access to the airport.

This letter summarizes our comments on the original DEIR released in May 2006 and points out where we believe the revised DEIR either addresses these comments or is in need of further modification. These concerns were discussed with the SANDAG Transportation Committee on January 18, 2008, which concurred with the comments raised in this letter.

SANDAG staff supports the following new elements of the revised DEIR:

- The time horizon for the travel forecast has been extended to 2030, as requested by SANDAG and others. This timeline conforms to the time horizon for the Regional Transportation Plan (RTP) and its traffic models.
- The DEIR contains alternative development plans for the airport, including the option to include or exclude the 2,000 to 4,000-space parking structure, and the option of pursuing development of an intermodal transit center and consolidated rental car facility on the north side of the airfield. The intermodal facility also could include passenger drop-off and an internal shuttle to the terminals. These new alternatives would move the airport closer to the long-range possibility of providing for passenger access on the north side, where freeway and transit access improvements could be provided.

• Potential transit improvements that have been identified by the Airport Transit Committee are referenced in the revised DEIR.

SANDAG staff has concerns about the following elements of the revised DEIR:

- The alternative that eliminates the Terminal 2 parking structure does not evaluate possible parking pricing, management, and transit improvements that could help alleviate the reduction in parking. Thus, it is not described on an equal footing with the parking structure alternative. The conclusion in the revised DEIR that this alternative does not meet the project objectives is not supportable without consideration of these measures.
- The traffic analysis assumes that the proposed airport improvements do not generate additional trips on the road network. Projected growth in air passengers is not attributed to airport improvements identified in the Airport Master Plan (AMP), and is assumed to occur whether or not the proposed airport improvements are made. In other words, the revised DEIR does not include a "plan-to-ground" impact comparison. This method of traffic analysis understates traffic impacts. In accordance with California Environmental Quality Act (CEQA) Guidelines Section 15125, "where a proposed project is compared with an adopted plan, the analysis shall examine the existing physical condition at the time the Notice of Preparation is published." This "plan-to-ground" analysis has been clarified in many court decisions, including Environmental Information and Planning Council v. County of El Dorado (1982) 131 Cal. App. 3d 350, "where two plans could not be compared to each other without showing how they would relate to the existing level of development." The Airport Authority's analysis is also in conflict with Woodward Park Homeowners Association Inc. v. City of Fresno (2007) 150 Cal.App. 4th 683, which discusses the requirement that the lead agency use the existing physical condition at the time the notice of preparation is prepared as the baseline and proper use of a two-baseline approach in the event the lead agency wishes to use an alternate baseline.

Airport Authority staff has contended that it is within its discretion to utilize a baseline of "existing conditions" that is years in the future for purposes of analyzing impacts pursuant to CEQA Guideline 15126.2. The Airport Authority has not established substantial evidence supporting its use of a baseline other than 2005 existing conditions. Furthermore, the Airport Authority's contention that it can use a synthetic ceiling (airport's passenger capacity due to a single runway) for purposes of setting a baseline for determining impacts under CEQA has been disapproved on several occasions, most recently in <u>Communities for a Better Environment v.</u> <u>South Coast Air Quality Management District</u> 2007 WL 4395256 (Cal.App. 2 Dist.) (Cal.App. 2 Dist., 2007).

• The revised DEIR does not commit the Airport Authority to implement improvements to the freeway and public transit network to mitigate traffic impacts. While potential freeway and transit improvements are described, they are not included as project features or mitigation measures. Mitigation measures should relate to the impacts identified in the traffic analysis, and should include freeway and transit improvements that are identified in the RTP and/or Airport Transit Plan, and that are consistent with Federal Aviation Administration regulations regarding the use of airport revenues. The Airport Authority can use FAA and passenger facility charges in a creative and cooperative fashion with other agencies to mitigate its impacts.

It is our understanding that the Airport Authority has recently embarked on a Vision Plan for SDIA to plan for the airport's long-term development. Although site planning has not begun, the concept of providing for passenger access on the north side of the airport, including new freeway ramps, rail extensions, and/or an intermodal center, has emerged as an important future element. Completion of the north taxiway by extending it to the west also appears to be an important improvement. The land use section of the EIR should address whether and how this short-term Airport Master Plan is compatible with the long-term development of San Diego International Airport. In other words, the EIR should analyze whether construction of the AMP improvements would conflict with possible future north side improvements, such as the taxiway extension, freeway and rail connections, and the intermodal center. Please keep in mind that the "lead agency must consider the whole of an action, not simply its constituent parts, when determining whether it will have a significant environmental effect." (CEQA Guidelines Section 15003[h].)

We appreciate that the Airport Authority is leading an effort to identify needed transit improvements to serve airport users and to identify funding responsibilities. We look forward to working with you on developing these concepts and their inclusion in the Airport Master Plan and DEIR. We also support your efforts to prepare a Vision Plan for SDIA and appreciate your outreach to SANDAG and other stakeholders in this effort. Finally, we appreciate your assistance in our effort to develop an air-rail network study for the San Diego region. We look forward to continued collaboration on these major programs.

Thank you for considering these comments.

Sincerely,

BOB LEITER Director of Land Use and Transportation Planning

BL/MK/cd

SANDAG		Signed by: Bob Leiter, Director of Land Use and Transportation Planning
Subject: Draft Environmental Assessment for San Diego Inte		
Comment: 1	Traffic Impacts	Response
The EA should be e impacts of the prop comparison, compared to the property of	expanded to include a discussion about the traffic posed project, including a "plan-to-ground" aring existing conditions to projected conditions in the 0) with the proposed project.	The FAA considers traffic impact as it relates to social impacts. This EA was initiated after completion of an extensive state-level environmental document. This EA considered the results of the analysis included in the Final EIR document in forming a determination of social impacts related to traffic. The FAA's evaluation process under NEPA requires a comparison of the Proposed Action alternatives with the No Action Alternative for the same planning year. As described in Section 1.2, <i>Aviation Forecast</i> <i>Update and Planning Horizon Used for Environmental Analysis</i> , the Proposed Action does not induce aircraft operations (e.g. aircraft operations are the same between all alternatives).
Comment 2	Construction of Terminal 2	Response
The EA should be e to construction of th pricing, parking ma reduce the need for reflect options for a improvements (incl facility on the north Destination Lindber	expanded to include a discussion of the alternatives ne Terminal 2 parking structure, including parking inagement, and transit improvements that could help r additional parking. This discussion also should addressing parking demand by building the Phase I uding a parking structure/consolidated rental car side) which are being evaluated as part of the rgh plan.	One of the purposes of the Proposed Action is to provide improved ground transportation to accommodate aviation activity through 2015, while the alternatives listed by the commenter may indeed reduce need for parking they do not meet the purpose and need of the Proposed Action. The improvements considered in this EA are for immediate action, and are best located near the current terminals. Planning for needs beyond 2015 is not the focus of this EA. As the commenter indicates, Destination Lindbergh is the long range planning study that is contemplating necessary Airport and associated access improvements for airport users beyond 2015.
Comment 3	Destination Lindbergh	Response
proposed improven plan. This plan call of the airport, includ intermodal center, a side of the airport, I conveyance. This	expanded to include a discussion of how the nents relate to the emerging Destination Lindbergh Is for providing passenger access on the north side ding new freeway ramps, rail extensions, an and a consolidated rental car facility on the north linked to the terminals with an on-airport plan would provide all passenger processing facilities th side, phased in over time.	This EA is for near term improvements are necessary to accommodate demand through 2015. Although an important planning exercise, planning for needs beyond 2015 is not the focus of this EA. The FAA prepares environmental review for projects with near term need. Environmental documentation approved by the FAA is typically viable for three years, improvements associated with Destination Lindbergh are beyond this timeline.
Comment 4	Near-Term Improvements	Response
The EA should add are compatible with conflict with possible	Iress whether and how the near-term Improvements the long-term development of SDIA or would le future north side improvements	The Airport Master Plan and Airport Master Plan Final EIR (May 2008) considered on a program level improvements on the north side of the Airport. The near-term improvements considered in this EA are not in conflict with the Airport Land Use Plan included in the Final EIR.
	ed comments on the Draft EIR provided by the ached to Mr. Leiter's Draft EA comment letter.	The comments on the Draft EIR were addressed during the CEQA process. The comments on the Draft EIR do not pertain to the EA.

ments	Stated by: Mike Zdon representing San Diego Association of Governments
raft Environmental Assessment for San Diego Inte	rnational Airport Master Plan Project
raffic, Financial Commitment	Response
concerns relate to traffic. And although there is rculation in there, it does have impact as air erns, particularly with traffic on Harbor, Laurel, India, and the fact there's no financial ion for any of those traffic impacts and to nt.	The EA considered vehicular traffic in the air quality analysis (on-Airport and off-Airport) as identified in Table 4-6.7, Table 5-5.2, Table 5-5.3, Tables 5-5.6 through 5-5.9, and Tables 5-5.12 through 5.5-15. The EA considers aircraft and construction noise. The FAA may consider surface transportation noise impacts if the proposed action includes: 1) new, expanded, or re-aligned airport access roads; 2) increased airport automobile or truck activity; 3) increased vehicular speeds; or 4) other surface-transportation related actions. The Proposed Action does not induce vehicular traffic and only includes on-Airport surface transportation actions (new second-level road/curb and vehicular circulation and new parking structure and vehicular circulation serving Terminal 2). However, as part of the Airport Master Plan Final EIR an analysis was completed for vehicular traffic noise as required by CEQA in compliance with City of San Diego and FHWA criteria for impact analysis. This analysis determined that the alternatives considered in the EA would not cause significant transportation noise, regardless of whether it is implemented with or without the parking structure [Airport Master Plan Final EIR, pages 5.1-19 through 5.1.28, May 2008].
oordination	Response
t to reinforce what Candice said, that the study is ongoing and we too believe that most of olved as part of that cooperative study process DAG, and the Authority involving other agencies sty MTS. Particularly exciting is the intermodal in the north side, which will allow access by not ght rail, bus rapid transit; it would potentially, -speed rail. Some real opportunities to reduce d out of the airport.	Comment noted. Destination Lindbergh as the long range planning study for SDIA is contemplating necessary Airport and associated access improvements for airport users beyond 2015. Staff and policy makers from the Unified Port of San Diego, the City of San Diego, and the San Diego Association of Governments are participating in Destination Lindbergh with the SDCRAA.
	concerns relate to traffic. And although there is reculation in there, it does have impact as air erns, particularly with traffic on Harbor, Laurel, India, and the fact there's no financial ion for any of those traffic impacts and to nt.

1

From: Seaportcynthia@aol.com

Sent: Friday, January 16, 2009 3:33 PM

To: Airport Planning

Subject: RE Near Term - Draft EA..EXTENSION REQUEST!!

Attn.Airport Authority:

RE: submission of comments:

I would like to request an extension of the Comment Submissions on this Draft EA until Tues., 1-20-09 as at the PCPB meeting last nite a disturbing vote occurred, which denied the PCPB to have a letter written for this community! I feel this is completely unacceptable and that it also requires my experience in this matter, taking more time than I had planned to compile the comments.

Please confirm your receipt and answer as soon as possible. Thank you.

Cynthia Conger, Prior Chair, Peninsula Community Planning Board 4425 Pt. Loma Ave. San Diego CA 92107

A Good Credit Score is 700 or Above. See yours in just 2 easy steps!

RECEIVED

JAN 16 2009

PLANNING DEPT. #44

Public Commen	ts	Signed by: Cynthia Conger, Prior Chair, Peninsula Community Planning Board
Subject:	Draft Environmental Assessment for San Diego Inte	
Comment: 1	Comment Extension	Response
this Draft EA until disturbing vote or for this communit	uest an extension of the Comment Submissions on Tues., 1-20-2009 as at the PCPB meeting last night a ccurred, which denied the PCPB to have a letter written y! I feel this is completely unacceptable and that it experience in this matter, taking more time than I had le the comments.	Comments were accepted through January 20, 2009.
Please confirm yo you.	our receipt and answer as soon as possible. Thank	

 From:
 Seaportcynthia@aol.com

 Sent:
 Friday, January 16, 2009 5:07 PM

 To:
 Airport Planning

 Subject:
 Airport Draft EIR Comments..

 Attachments:
 airport FEIR.doc

 RECEIVED

 Attached Comments

 PLANNING DEPT. #44

A Good Credit Score is 700 or Above. See yours in just 2 easy steps!

To: San Diego County Regional Airport AuthorityAttn: Airport Planning Dept.P.O. Box 82776San Diego CA 92138-2776

#### RE: Comments on Lindbergh Field's 'Midterm Improvements' Draft EA per FAA Order 5050.4B

A-259. As Luce Forward, SANDAG in 1990 and numerous business and legal entities have stated in letters, "until the Master Plan for the entire airport is completed, the cumulative effects of the Implementation Plan cannot be determined." The projections for this airport to meet both existing demand as well as future project additional demand on a site that is so limited for both general aviation and for future commercial and cargo population needs by 2015 and thereafter is inadequate. It is completely insufficient for a population that has already attained its 3.1 million mark and is projected to reach 4.25 million by 2030 (a 1/3 growth) as suggested in the DEIR's 'near term improvements.' This will also subject this community, the 8<sup>th</sup> largest in the country to extremely high prices for goods, services and passenger travel, unnecessarily dependent upon adjacent cities with airports and fully formed, profitable transportation centers. The planning of this City and its Airport has truly failed. In Failing to Plan for the Future, it has veritably Planned to Fail.

#### AppendixB,

B-2. to page B-17. Effects of Aircraft Noise on People. As the immediate area is densely populated with over 14 public and private elementary schools, 4 middle schools and 2 high schools, not to mention dozens of pre-schools, the DEIR states that this study 'model' Only uses 'adult impacts,' and does not consider the impacts on small children (permanently affected by high decibel noise -104 to 107 dcbls- after only 3 minutes of exposure) as well as Kinder to high school students, daily outside during recreational periods, with constant exposure. This makes this part of the DEIR unsupportable as the surrounding communities in flight paths hold tens of thousands of infants and children. Therefore, the DEIR's 'Land Use'Declaration of Compliance with Federal Requirements in meeting Land use Restrictions in Residential areas completely False and Inacurate per quoted inappropriate use in Appendix H of FICAN, which "warns that its curve should Only Be Applied to Long Term Adult Residents." Exposure to noise and interruptions by noise to sleeping, developing infants and children, at all times of the day, in the noise-affected areas, not 'insulated' is also not charted sufficiently in such measurements. The DEIR thus uses inadequate justification for constant increases of Noise 'being not substantial,' which will be created by increasing aircraft takeoff capacities with the expansion by 10 gates of increased plane 'capacity' and creation of Noise. The SDIA Master Plan's claim, then, in 5.3.2.3 for the Protection of Children, cannot be accurate in its claim that it "do(es) not create environmental health or safety risks that may disproportionately affect children."

B-18 Noise Model "Terrain data at 10 foot intervals were used in the noise model." The use of INM and computer-based noise modeling has not been proven to 'allow for the projection of future forecast noise exposure' when there are Terrain Differences that are Not Included, such as the measurements on the west side of the airport, whose 'terrain' is Not being considered, according to recent Part 150 and ALUCP meeting measurements. Indeed, there are nearly as many 'measurement sites' on the east side of the airport, which affects far fewer in population of humans and children in residential settings, which was not considered in this study. The differences are staggering. In addition the Airport Authority has yet to install a measurement site that was ordered in the last 'Variance' from the FAA, over six years ago. There is no site directly under the flight takeoffs where the population is HIGHLY affected, so there is no accurate Page 2

'measurement' possible. The highest Noise levels must be included in any 'average.' With humidity differences unpredictable and multiple flight path changes pending that have not been accounted for (see San Noise comments), in this 'ever-expanding airport flight scenario that is Not accounting for any 'increase in traffic' or 'increase in Noise', it is clear that this entire 'Noise Model' is an obfuscation of facts.

B.3.2 Fleet Mix & B3.3 Runway Use. In reviewing these sections, using "the same aircraft type used from years 2005 and 2015, summarizing for each 'alternative' the 'operational level is the same? Why? If the last 'LF addition' produced and predicted with an 'increase in gates' "an increase in numbers of flights and higher operational levels, and Noise," why wouldn't the 'East Terminal Alternative' or the 'Preferred Alternative' produce similar future increases in aviation activity? Is this DEIR claiming that the level of flights and cargo flights will be Reduced per our population, which is predicted to grow, substantially, in subsequent years? This makes no sense at all, and appears to be an omission of actual facts by way of using non-verifiable, 'simulated' information. In determining 'flight track' changes, with a full One Third Increase (1/3) of capacity of gates at Lindbergh, any increase in arrivals or departures and its accompanying Noise was 'less than substantial?' Especially when in terms of B.3.6, when the DEIR confirms that, "Because due to terrain, the approaches into and (out of) SDIA are flown at steeper angles than the standard 3.0-degree approacb...and measured data differs from the INM's calculations...the INM can understate ... Noise Exposure Levels." This simply expresses that the 'science' used here, is not accurate! When stated, "in the vicinity of SDIA, in reality, the hard surfaces (such as water, streets, etc.) tend to Reflect and Increase Noise Exposure," this really means that the Noise effects will be higher than what the 'normal FAA model is' and has Not been accounted for in this EIR.

As indicated in the maps Appendix B-10, More **areas of flight impact will be felt in the communities to the West of Lindbergh Field** as this Single **Runway's Safety parameters have Not yet been determined** and the Noise impacts, for simple 'Flight separation techniques' of 'spreading out' to avoid **wind shear** and **overflights** will surely increase exponentially to meet any 'Safety' in Operations Requirements. This is unacceptable to the communities to the west, as well as to the flying public who does not 4

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Wish to be end up as PSA's last crash.

#### 4.11 Coastal Resources

Why is there no "Coastal-Certified Plan" for Lindbergh Field? If the AA does 'not use the Port Master Plan as a guide to future development of SDIA, where is the assurance that 'coastal access' to the coast along the waterfront adjacent to Lindbergh Field will not be overburdened completely by increased Airport Traffic? Especially if there is a huge, 5,000 space parking structure built on one of only three access roads on and off the Peninsula? The absence of such a Certification is unacceptable, especially as in 'future potential scenarios, the AA's consultants have not only increased capacity of aircraft increases of Noise and Air Pollution with 10 gates, but also has maps being distributed showing 2 additional runway takeoff patterns. This is a insult to 'planning for the future,' as the capacity of one runway will only make 'in the air, landing and takeoff operations more dangerous, both to the coastal environment and to human beings, both in the air and on the ground.

4.13.1 NTC Inactive Landfill, Site 1. .Contrary to the statement that "groundwater underlying the landfill has 'not been impaired by the waste materials," the simple fact that animals, domestic and wild have been shown to be poisoned or killed when drinking the adjacent body of water proves that this is still dangerous. Until this site's ground is removed (under former Federal requirements to be removed), this is not a safe area, either to dig up or to 'cover up.' It has and will continue to cause Safety concerns to the adjacent Peninsula community. The 'estimated' amounts of 'burned ash/consumer refuse and impacted soils' does not specifically include earlier reports at NTC's closure of benzene, vinyl choride, mercury and other dangerous compounds that are not mentioned, though the report refers to "such waste exists in historical reports."

Answers to my previously submitted letter are far from adequate and are not 'discernable' in this copy of the DEIR. Ie. "Answer is in previous table 2." What table 2? Where? Which page? As a former Planning Board Chair of the adjacent Peninsula Community, this DEIR needs to be sent back to the Drawing Board, or will require the City or County to sue the AA for insufficiently covering the impacts of such a poor decision to invest huge financial amounts into a 'white elephant.'

Sincerely

Cynthia Conger 4425 Pt. Loma Ave. San Diego CA 92107

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Public Comments		Signed by: Cynthia Conger, Prior Chair, Peninsula Community Planning Board
Subject:	Draft Environmental Assessment for San Diego Inte	rnational Airport Master Plan Project
Comment: 1	Page A-259, Appendix A	Response
As Luce Forward, S	ANDAG in 1990 and numerous business and legal	The commenter does not provide a specific comment on the Draft
entities have stated	in letters, "until the Master Plan for the entire airport	EA.
is completed, the cu	imulative effects of the Implementation Plan cannot	
be determined." Th	e projections for this airport to meet both existing	
demand as well as	future project additional demand on a site that is so	
limited for both gene	eral aviation and for future commercial and cargo	
population needs by	2015 and thereafter is inadequate. It is completely	
insufficient for a pop	pulation that has already attained its 3.1 million mark	
and is projected to r	each 4.25 million by 2030 (a 1/3 growth) as	
	EIR's 'near term improvements.' This will also	
	nity, the 8 <sup>th</sup> largest in the country to extremely high	
	vices and passenger travel, unnecessarily	
	jacent cities with airports and fully formed, profitable	
	ers. The planning of this City and its Airport has truly	
	Plan for the Future, it has veritably Planned to Fail.	
Comment 2	B-2 – B-17, Appendix B	Response
	rea is densely populated with over 14 public and	It is assumed that the commenter is incorrectly referencing the DEIR and
	v schools, 4 middle schools, and 2 high schools,	intends to reference the Draft EA.
	zens of pre-schools, The DEIR states that this	
	uses 'adult impacts,' and does not consider the	The commenter is incorrect, the noise analysis considers all populations
	ildren (permanently affected by high decibel noise -	by residence (e.g. it does not distinguish the population between adults
	after only 3 minutes of exposure) as well as Kinder	and children). Further, there will be no significant change to noise levels
	ents, daily outside during recreational periods, with	due to the Proposed Project, see Section 5.1.2 of the Draft EA, therefore
	This makes this part of the DEIR unsupportable as	supplemental metrics were not considered necessary for this EA.
	nmunities in flight paths hold tens of thousands of	However, the Final Environmental Impact Report (FEIR) certified in May
	. Therefore, the DEIR's 'Land Use' Declaration of	2008 does include a supplemental metric analysis detailed in Appendix
	deral Requirements in meeting Land use	B. The FEIR considered the same number of aircraft operations using
	dential areas completely False and Inaccurate per	the same flight procedures and INM model as used in the EA and
	e use in Appendix H of FICAN, which "warns that	therefore the results are relevant to this EA. Specifically, increases to
its curve should O	nly Be Applied to Long Term Adult Residents."	the Time Above metric for schools within the Peninsula Community area
		are provided in Appendix B of the FEIR of May 2008. The tables in
	and interruptions by noise to sleeping, developing	Appendix B of the EIR provide total time above (in minutes) specific
	, at all times of the day, in the noise-affected areas,	noise levels with the lowest level (65 dB) including the most time above.
	o not charted sufficiently in such measurements.	As described in Section 5.1.2.4 of the FEIR time above levels (in minutes) are shown for point levels ranging from 65 to 05 dB. Note that
	s inadequate justification for constant increases of bstantial,' which will be created by increasing aircraft	minutes) are shown for noise levels ranging from 65 to 95 dB. Note that typical school construction would be expected to provide for exterior to
	ith the expansion by 10 gates of increased plane	indoor attenuation of 25 to 30 dB, resulting in interior noise levels of between 35 and 70 dB.
capacity and creat	ion of Noise. The SDIA Maser Plan's claim, then, in	

5.3.2.3 for the Protection of Children, cannot be accurate in its claim that it "do(es) not create environmental health or safety risks that may disproportionately affect children.	As the data used in the FEIR includes all daytime flights (between 7 a.m. and 7 p.m.), the results are conservative as most school days are somewhat shorter. However, that data does provide a comprehensive evaluation of the time period when many school activities occur, including after-school functions.
	The data from the FEIR shows that most schools in the vicinity of SDIA do not experience substantial periods of time with exterior noise levels above 80 dB, which equates to a typical interior noise level of about 55 dB. According to Figure B-8 in Appendix B of the EA, a steady 55 dB sound level is the threshold above which sentence intelligibility would begin to degrade.
	The air quality assessment also demonstrated that air emissions associated with the proposed projects will not cause future violations of any air quality standards nor worsen existing air quality conditions; including those located around nearby schools, parks and residential areas.
Comment 3 Appendix B, B-18	Response
"Terrain data at 10 foot intervals were used in the noise model." The use of INM and computer-based noise modeling has not been proven to allow for the projects of future forecast noise exposure' when there are Terrain Differences that are Not Included, such as the measurements on the west side of the airport, whose 'terrain' is Not being considered, according to recent Part 150 and ALUCP meeting measurements. Indeed, there are nearly as many 'measurement sites' on the east side of the airport, which affects far fewer in population of humans and children in residential settings, which was not considered in this study. The differences are staggering. In addition the Airport Authority has yet to install a measurement site that was ordered in the last "Variance" from the FAA, over six years ago. There is no site directly under the flight takeoffs where the population is HIGHLY affected, so there is no	The issue of terrain is accommodated within the Federally approved INM, terrain data was incorporated into the model. The commenter is referring to a long standing issue with the model that can not be solved within this EA; the EA used Federally accepted modeling techniques. The latest version of INM allows the user to select soft ground surfaces or calculation of noise without lateral attenuation being applied to propeller-driven aircraft or helicopters. The EA used the most recent version of the INM (version 7.0) to analyze noise impacts at SDIA. The analysis completed for the Airport compares future conditions to determine impact, modeling is the only way to project future impact and the modeling must be based on standard practices. INM is the current standard for aviation noise modeling.
accurate 'measurement' possible. The highest Noise levels must be included in an 'average'. With humidity differences unpredictable and multiple flight path changes pending that have not been accounted for (see San Noise comments), in this 'ever-expanding airport flight scenario that is Not accounting for any 'increase in traffic' or 'increase in Noise', it is clear that this entire "Noise Model" is an obfuscation of facts.	It should be noted that the FAA is not associated with noise variances. All California airports that impact their surrounding communities with a cumulative noise level of 65 decibels (dB) CNEL or greater must receive a variance to certain provisions of the California Noise Standards provided by the State of California, Division of Aeronautics (CALTRANS Aero). The current variance to Title 21 of the California Noise Standards was approved by CALTRANS July 11, 2008, and remains in effect for three years. More information on the current variance is found at:

	http://www.san.org/airport authority/airport noise/variance.asp.
Comment 4       B.3.2 Fleet Mix and B.3.3 Runway Use         In reviewing these sections, using "the same aircraft type used from years 2005 and 2015, summarizing for each 'alternative' the 'operational level is the same? Why? If the last 'LF addition' produced and predicted with an 'increase in gates' "an increase in numbers of flights and higher operational levels, and Noise," why wouldn't the 'East Terminal Alternative' or the 'Preferred Alternative' produce similar future increases in aviation activity? Is this DEIR claiming that the level of flights and cargo flights will be Reduced per our population, which is predicted to grow, substantially, in subsequent years? This makes no sense at all, and appears to be an omission of actual facts by way of using non-verifiable, 'simulated' information.	Noise measurements are not incorporated into the noise model, noise measurements are used to validate the model. As illustrated in Table 4- 4.1 of the EA, the modeled 2005 noise levels are reasonably comparable to the monitored data for 2005 and 2006. The impact of the Proposed Action is based on the difference in noise levels with and without the proposed action during the same time frame, monitored noise values do not influence the determination of significant impact. Lastly, the Proposed Action does not include flight path changes. Response It is assumed that the commenter is incorrectly referencing the DEIR and intended to reference the Draft EA. Air transportation, like any other type of transportation, is a derived demand. Derived demand means that the demand for air transport is not wanted for its own sake but for the benefits derived from it including traveling in and out of the San Diego region for business, leisure, and military/federal government purposes. Specifically, the demand arises from the need of a given person or a given product to be at a given location at a given time. People travel because they desire or need to be at a certain place, whether for leisure, business, or personal reasons.
	The Proposed Action would only induce growth if (1) it would attract new travelers or (2) it would remove a barrier to increased throughput (i.e. take out a bottleneck). As to category one, there is no attraction effect with this Proposed Action. The reason for growth is need in personal demand by passengers; it has nothing to do with the number of gates available to passengers. As for category two, we know that there are no current barriers or bottlenecks to be removed. The current facilities could accommodate all demand until through 2020, however not at a service level that allows for a pleasant, comfortable passenger experience through the airport facilities. The role of an airport or any other part of the transportation infrastructure is to accommodate the need or desire to relocate. An Airport does not, in and of itself, generate that need or desire.

<sup>&</sup>lt;sup>1</sup> See for example, "Revisiting the Notion of Induced Traffic though a Matched Pairs Study", by Patricia L. Mokhtarian, Francisco J. Samaniego, Robert H. Shumway, and Neil H. Willits. *Transportation* 29, 2002, 193-220.

airport master planning forecasts upon this understanding. Airport planners based their projections for aircraft operations and enplaned passengers on the size of the market and the cost of travel. These projections are independent of any assumptions about the airport facility. Typically, once planners estimate the demand for air travel at a particular site, an airport sponsor will plan to accommodate the demand. <sup>2</sup> The FAA works from these same assumptions in preparing Terminal Area Forecasts (TAF) for individual facilities. The TAF system is the official forecast of aviation activity at FAA facilities. The FAA prepares the TAF in order to plan, staff and budget accordingly. The TAF is made available to state and local officials as well as the aviation industry for use in planning aviation facilities. The FAA's TAF summary reports include forecasts for active airports in the National Plan of Integrated Airport System (NPIAS) based on enplanements. The FAA bases its forecasts for FAA and FAA contract towered airports are based on operations for each fiscal year. The FAA always includes SDIA within the NPIAS. Unconstrained, meaning that the physical constraints of a facility (such as a single runway or inadequate terminals) are not considered, forecasts developed for the SDIA Master Plan future years are demand based. The SH&E Aviation Activity Forecast for SDIA (approved by the FAA in June 2005) considers the ultimate constraining factor at SDIA to be the single runway, as described in Section 1.2, <i>Aviation Forecast Update and Planning Horizon used for Environmental Analysis</i> , of the EA. The constrained forecast considers runway congestion and reduces operations to match a desired service level in the situation where the airfield at SDIA is not improved to meet the market demand. The SH&E forecast did not consider other constraining factors such as terminals in development of the forecast.
Airlines generally will expand activities at an airport until revenue from each additional flight is less than the cost of each additional flight. <sup>3</sup> Therefore, airlines will increase the number of flights as long as passenger demand warrants it and facilities operationally can accept more flights or passengers. Conversely, no matter how many runways or gates an airport may have, if passengers do not want to travel to or from the region served by that airport, airlines will not add flights in or out of such an airport. Providing additional capacity, by itself, will not cause an airline to add new flights. Thus, even adding another runway would not necessarily lead to additional flights because the number of flights an

<sup>&</sup>lt;sup>2</sup> See FAA Advisory Circular 150/5070-6, <u>Airport Master Plans</u> and <u>Forecasting Aviation Activity by Airport, prepared for FAA by GRA Inc., July 2001.</u>

<sup>&</sup>lt;sup>3</sup> This is standard economic theory. When the marginal cost of a product exceeds the price that can be obtained, the producer will cease producing. See <u>Microeconomic Theory</u>, James E. Henderson and Richard E. Quandt, 1971 by McGraw-Hill, Inc.

In determining 'flight track' changes, with a full One Third Increase (1/3) of capacity of gates at Lindbergh, any increase in arrivals or departures and its accompanying Noise was 'less than substantial?' Especially when in terms of B.3.6, when the DEIR confirms that, ''Because due to terrain, the approaches into and (out of) SDIA are flown at steeper angles than the standard 3.0-degree approachand measured data differs from the INM's calculationsthe INM can understateNoise Exposure Levels." This simply expresses that the 'science' used here, is not accurate! When stated, "in the vicinity of SDIA, in reality, the hard surfaces (such as water, streets, etc.) tend to Reflect and Increase Noise Exposure," this really means that the Noise effects will be higher than what the 'normal FAA model is' and has Not been accounted for in this EID	airline decides to fly depends on market demand, not airport capacity unless airport capacity is a limiting factor. Many airports in the United States, such as San Bernardino International Airport, have unused capacity; (this is inherently true otherwise operations in the United States would not continue to grow) however the airlines have not added flights at these airports because additional service is not warranted by demand. The quote that the commenter is referring to in B.3.6 reads in full: "Due to terrain, the approaches into SDIA are flown at steeper angles than the standard 3.0-degree approach that is used at most airports. The standard profiles used in INM are modeled at a 3.0-degree approach angle. As a result, aircraft in the SDIA noise model are at a slightly lower altitude and higher thrust setting than actual operations; calculated noise exposure is increased slightly as a result. Additionally, noise monitoring efforts by SDIA staff have previously indicated measured data differs from INM's calculations of lateral attenuation due to takeoff noise in the vicinity of Runway 27 approach end. Depending on the location, INM can overstate or understand noise exposure levels." This EA used Federally accepted modeling techniques and the most recent version of the INM (version 7.0) to analyze the noise impacts at SDIA. Modeling is the only way to project future impact and the modeling must be based on standard practices. INM is the current standard for aviation noise modeling.
EIR. Comment 5 Maps Appendix B, B-10	Response
	Response
As indicated in the maps Appendix B-1, More areas of flight impact will be felt in the communities to the West of Lindbergh Field as this Single Runway's Safety parameters have Not yet been determined and the Noise impacts, for simple 'Flight separation techniques' of 'spreading out' to avoid wind shear and overflights will surely increase exponentially to meet any 'Safety' in Operations Requirements. This is unacceptable to the communities to the west, as well as to the flying public who does not Wish to end up as PSA's last crash.	The flight tracks illustrated in Appendix B are the 2005 flight tracks used at San Diego as developed through radar data analysis. The Proposed Action does not include a change to flight tracks.
Comment 6 Coastal Resources	Response
Why is there no "Coastal-Certified Plan" for Lindbergh Field? If the AA does 'not use the Port Master Plan as a guide to future development of SDIA, where is the assurance that 'coastal access' to the coast along the waterfront adjacent to Lindbergh Field will not be overburdened	Starting in 2003, SDCRAA attempted to submit a draft Local Coastal Program for certification by the California Coastal Commission ("Commission") as the coastal planning document governing development at San Diego International Airport. After extensive

completely by increased Airport Traffic? Especially if there is a huge, 5,000 space parking structure built on one of only three access roads on and off the Peninsula? The absence of such a Certification is unacceptable, especially as in 'future potential scenarios, the AA's consultants have not only increased capacity of aircraft increases of Noise and Air Pollution with 10 gates, but also has maps being distributed showing 2 additional runway takeoff patterns. This is a insult to 'planning for the future,' as the capacity of one runway will only make 'in the air, landing and takeoff operations more dangerous, both to the coastal environment and to human beings, both in the air and on the ground.	discussion of SDCRAA's status as a government entity, Commission legal staff determined that SDCRAA was not a "local government " under the meaning contained in the Coastal Act, and was not legally entitled to submit a Local Coastal Program for certification. Therefore, a "coastal- certified plan" as referenced in the comment is not possible under the law. Although SDCRAA does not have a certified Local Coastal Program, SDCRAA has and will continue to submit projects to the Commission to obtain coastal development permits, permit waivers and exemptions. Through the permit, waiver, and exemption processes, the Commission determines that development projects are consistent with the Coastal Act and the certified Coastal Management Plan for the State of California.
Comment 7 NTC Inactive Landfill, Site 1	Response
Contrary to the statement that "groundwater underlying the landfill has 'not been impacted by the waste materials," the simple fact that animals, domestic and wild have been shown to be poisoned or killed when drinking the adjacent body of water proves that this is still dangerous. Until this site's ground is removed (under former Federal requirements to be removed), this is not a safe area, either to dig up or to 'cover up.' It has and will continue to cause Safety concerns to the adjacent Peninsula community. The 'estimated' amounts of 'burned ash/consumer refuse and impacted soils' does not specifically include earlier reports at NTC's closure of benzene, vinyl choride, mercury and other danger compounds that are not mentioned, though the report refers to "such waste exists in historical reports."	This is not a comment on the Draft EA. However, remediation of the former Naval Training Center (NTC) landfill is an approved project that is anticipated to be completed before the improvements addressed in the Airport Master Plan would be implemented. The SDCRAA Board certified the Former NTC Landfill Remediation Project Final EIR and approved the remediation project at its December 10, 2007 meeting. Please see Chapter 1.3.6, <i>Former Naval Training Center (NTC) Landfill Remediation Project Environmental Impact Report</i> , of the Draft EA for more information on the plans to remediate the site.
Comment 8 Previous Comments	Response
Answers to my previously submitted letter are far from adequate and are not 'discernable' in this copy of the DEIR. i.e. "Answer is in previous table 2." What table 2? Where? Which page? As a former Planning Board Chair of the adjacent Peninsula Community, this DEIR needs to be sent back to the Drawing Board, or will require the City or County to sue the AA for insufficiently cover the impacts of such a poor decision to invest huge financial amounts into a 'white elephant'.	The commenter does not provide a specific comment on the Draft EA.

Public Hearing Co		Stated by: Lance Murphy
Subject:	Draft Environmental Assessment for San Diego Inte	
Comment: 1	Air Pollution	Response
terms of the pollution	n this environmental impact as compared to EIR in on increases. Can you explain or be prepared to inal? I'm not necessarily looking for answers tonight.	The differences in impact determination for air quality in the EA as compared to the FEIR are due to differences in National Ambient Air Quality Standards (NAAQS) and California Ambient Air Quality Standards (CAAQS) for criteria pollutants. The EA correctly indicates that particulate matter concentrations for 24-hour and annual averaging times are exceeded for all alternatives including the No Action Alternative and is expected as monitoring data from the San Diego area reveal violations of the NAAQS for particulate matter.
Comment 2	Capacity	Response
Second, in 1991, II constructed Termin without that new ter	believe it was, the Immediate Action Plan that hal 2 – that's the original Terminal 2 – indicated that rminal and those improvements, that there would not ty, and, in fact, those improvements increased the	The original construction of Terminal 2 increased the Airport's ability to process and accommodate passengers boarding and disembarking from aircraft. As described on page 1-4 of the EA, the most constraining component of an airport defines the capacity of the entire airport. The ultimate capacity for handling aircraft operations (the number of hourly or annual aircraft operations (takeoffs and landings)) at San Diego is defined by the single runway.
was originally inten conclude that these improvements don'	oing the second half of Terminal 2, obviously as it ded given the structure, and the EA and EIR e gates, additional overnight parking, and ground t affect the capacity of the Airport, in contradiction to k in 1991, that they are only affecting service levels.	See response to Written Comments provided by Cynthia Conger, Comment #4.
And by the way, service levels in typical business means that you lose business if you don't keep your service levels. All of this is leading up to the No Project Alternative has the same operational capacity as the preferred alternative, and that's not to my common sense nor any business logic I've ever heard.		The EA considers 2015 and 2020 (five years after project implementation), through these years the current Airport terminal could support the forecast growth of aircraft operations although the level of service would be reduced. From the Final EIR (May 2008) it can be seen that operations are projected to be less for the No Project Alternative beyond 2020, consistent with the commenter's logic.
Comment 3	Noise Exposure – Highway/ Forecast	Response
Impact Analysis are this is accurate, giv following two major		The EA considers aircraft and construction noise. The FAA may consider surface transportation noise impacts if the proposed action includes: 1) new, expanded, or re-aligned airport access roads; 2) increased airport automobile or truck activity; 3) increased vehicular speeds; or 4) other surface-transportation related actions. The
	bject along Harbor Drive, Rosecrans and Nimitz will of traffic into the surrounding roadways, those being	Proposed Action does not induce vehicular traffic and only includes on- Airport surface transportation actions (new second-level road/curb and

Chatsworth and other areas in Point Loma, which is natural. And that was my experience, by the way, at LAX when it finally reached Century Boulevard's capacity restrictions.	vehicular circulation and new parking structure and vehicular circulation serving Terminal 2). However, as part of the Airport Master Plan Final EIR an analysis was completed for vehicular traffic noise as required by CEQA in compliance with City of San Diego and FHWA criteria for impact analysis. This analysis determined that the alternatives considered in the EA would not cause significant transportation noise, regardless of whether it is implemented with or without the parking structure [Airport Master Plan Final EIR, pages 5.1-19 through 5.1.28, May 2008].
<ul> <li>The second, relocation of the Terminal 2 west exit. This is the new exit furthest west in the Airport. It's a quarter-mile closer to the bridge by NTC.</li> <li>That new exit will now have a 5,000-car parking structure as its primary exit point. That will increase a huge increase in the number of automobiles exiting on the western perimeter of the Airport and that much closer to the Rosecrans departure direction.</li> <li>I question whether the percentages you forecast are accurate, given this relocation of the exit and a very large exit number.</li> </ul>	The Final EIR (May 2008) considered and accounted for all traffic related to approved development and land use planning along Harbor Drive, Rosecrans and Nimitz. No adverse cumulative impacts were found. The Terminal 2 west exit the commenter refers to is located at McCain Road. This is a secondary entry/exit point serving the SAN Park NTC parking lot and Terminal 2 curbside traffic approaching and exiting to the west of the Airport. All curbside traffic departing to the east utilizes the eastbound North Harbor Drive flyover. Approximately 15 percent of total airport passenger traffic accesses the airport from the west and 85% to the east. Under the proposed project, the Terminal 2 parking exit would remain at its current location across from Spanish Landing park and access to the McCain road exit would not be provided. The proposed 5,000 space parking structure would result in 3,700 net additional parking spaces and potential traffic impacts were assessed in the Final EIR (May 2008).
Comment 4 Noise	Response
And then, finally, the noise impact from ten new gates, overnight parking, and with all their exhaust pointing west would apparently increase the jet exhaust to the Liberty Station and Point Loma residences. I would think that this would be a significant increase of your operational noise, particularly mornings, when you are sending all those aircraft off and, in fact, having more aircraft park overnight. Like you say, with or without the expansion, it would be the same noise levels. I'm confused.	Appendix B, (B.3.5, Ground Noise) considered the impact of aircraft noise in area that a new aircraft parking and replacement of Remain- Over-Night aircraft parking apron. Excerpted from Appendix B "The ground noise from two aircraft types, the B737-300 (i.e., INM type 7373B2) and MD83, which represent the most numerous and largest contributor to cumulative noise exposure, respectively, in 2010 were analyzed to estimate SEL and the potential for ground noise to change the CNEL contours. The aircraft were modeled with daytime operations at a sample of RON and gate positions that are part of the Sponsor's Proposed Action (Preferred Alternative). As these locations are farther to the west than current ground movements at SDIA, the analysis of noise from these positions provides for a conservative evaluation. In addition, the aircraft were modeled at a high idle/breakaway thrust setting for a period of 20 minutes per sampled operation. This provides

for a conservative estimate of engine start and movement in/out of a gate, as aircraft in the gate area would often be operating at lower thrust settings.
The resulting noise at locations along Harbor Island and the Navy Channel were calculated. SELs varied from a low of about 70 dB to a high of 114 dB, with a median value of 90 dB. Note that the value of 114 SEL is not realistic, given the typical attenuation and blocking provided by buildings and vegetation. Also, INM does not account of the effect of water on sound propagation, which is a noteworthy limitation for consideration of ground noise at SDIA. SEL diminishes substantially with distance from the fixed noise source, and the analysis indicates that a substantial number of operations would be needed to appreciably increase CNEL levels.

onmental Assessment for San Diego Inte	Stated by: Cynthia Conger rnational Airport Master Plan Project	
	Response	
ame techniques that were supposed to hich was granted to the Airport, or the o the Airport six years ago, and they're wered trucks and – on the ground s is going to happen, and what intervals	The EA air quality assessment was completed using the most appropriate and up-to-date assessment methods. Section 5.5.10 <i>Actions Taken by SDCRAA to Reduce Air Pollutant Emissions</i> , includes actions that the SDCRAA will undertake to reduce emissions during construction. The SDCRAA has also signed a Memorandum of Understanding with the Attorney General's Office for the State of California that includes specific measures to reduce	
st	Response	
n. What measurement tools are going sure, and in what intervals will they be	The EA air quality analysis was based, in part, on dispersion modeling of aircraft exhaust in the vicinity of the proposed projects. From this, it was determined that the ambient (i.e., "outdoor") levels of pollutants would remain within the national and state air quality standards. The one exception being ambient levels of PM2.5 (particulate matter less than 2.5 microns in diameter) which were predicted to exceed the standards under all future year conditions, including the No Action alternative. However, this outcome is based on the fact that air monitored data for PM2.5 throughout the San Diego area already exceeded the standards. Therefore, there is no requirement for air quality monitoring and none is proposed for implementation of the Proposed Action.	
	Response	
ery much so, because I've been with this o different levels and houses all over the and 1.5 decibel change in CNEL could ublic of anyone being able to find those change at all, as you increase capacity d landings on the other side, in previous	According to FAA Orders 1050.1E and 5050.4B the standard for determining significant noise impact is when a proposed action will cause a noise sensitive area to experience an increase in noise of DNL 1.5 dB or more at or above DNL 65 dB noise exposure when compared to the no action alternative for the same timeframe. The FAA substitutes CNEL for DNL for California projects. The EA analysis determined that the proposed action would not include a CNEL 1.5 dB increase due to the Proposed Action. The purpose of an EA is to disclose the impact associated with the	
	on – ground level         EA, I noted that the air pollution on the ame techniques that were supposed to hich was granted to the Airport, or the o the Airport six years ago, and they're overed trucks and – on the ground         is is going to happen, and what intervals at?         st         st         king about there, that will be in a totally on. What measurement tools are going isure, and in what intervals will they be re not in dangerous levels for this         ne capacity for increased air traffic, the ery much so, because I've been with this o different levels and houses all over the and 1.5 decibel change in CNEL could         ublic of anyone being able to find those change at all, as you increase capacity of landings on the other side, in previous hore noise on the east side well over the	

levels of 1.5 CNEL, enough that the realtors were going to have to go ahead and make disclosures to residences on the east side.	Proposed Action, growth or reduction in noise over time due to different levels of aviation traffic is not an analysis requirement. A Part 150 Study is typically the mechanism used to request noise disclosure by local	
Again, what kind of measurements are these that will be mandated by the state but still not meet the 1.5 CNEL change?	realtors. SDIA is in the process of updating the Airport's Part 150 documentation.	
Comment 8 Noise Measurement	Response	
So we want to know where these measuring tools are going to be located at for the noise, what time and sequences or the intervals that it will be recorded at, and where can we see those data regularly so that we're assured that it's not raised above the 1.5 CNEL average?	The EA analysis determined that the proposed action would not include a CNEL 1.5 dB increase due to the Proposed Action, there is no requirement to monitor for noise levels.	

# Section A.3 2008 Certified EIR

An Environmental Impact Report (EIR) was completed and certified by the State of California in May of 2008. The following section presents the general responses to comments, as well as comments and responses received from Federal, State, and Local agencies throughout the EIR process.

# **Comments Received on October 2007 Draft EIR**

The Draft Environmental Impact Report for the San Diego International Airport Master Plan was distributed for review by cooperating agencies, organizations, and the public in October 2007. Comments were received through email, fax, and standard U.S. mail. The initial 60 day comment period was through October until November 30, 2007. After two extensions, the 125 days comment period concluded on February 4<sup>th</sup>, 2008.

Public and agency comments were encouraged by the SDCRAA, as it is helpful in the identification of issues that warrant additional consideration. A total of 24 federal/state/local agencies, organizations, and community planning groups submitted comments to the SDCRAA for consideration during the review period of the Draft Environmental Impact Report. In addition, 41 individuals submitted comments that have also been included in the responses to comments of the Final EIR. **Table 1-7** contains a complete list of commenters and the date their comments were received.

Table 1-7 List of Contributing Commenters		
Name	Agency	Date received
Darrell Roberson	Public Comment	October 9, 2007
Wayne Smith	Public Comment	October 9, 2007
Chantal Saipe	Public Comment	October 10, 2007
Lance Murphy	Public Comment	October 17, 2007
Lance Murphy	Public Comment	October 17, 2007
Joe Varley	Public Comment	October 19, 2007
Jarvis Ross	Public Comment	October 21, 2007
Joe Varley	Public Comment	October 22, 2007
Geoff Page, Chair Peninsula Community Planning Board	Peninsula Community Planning Board	October 25, 2007; November 19, 2007
John Karpinski	Public Comment	October 30, 2007
Paul Zablotny	Public Comment	November 1, 2007
Karen Voigt	Public Comment	November 5, 2007
David Elmore	Public Comment	November 5, 2007
James Gilhooly	Public Comment	November 6, 2007
Catherine Kurland	Public Comment	November 8, 2007
Greg Holmes, Unit Chief	California, Department of Toxic Substance Control	November 13, 2007; December 3, 2007
Darrell Roberson	Public Comment	November 14, 2007
Sandy Hesnard, Aviation Environmental Specialist	Department of Transportation	November 19, 2007
Mehdi Rastakhiz, Associate Engineer	Metropolitan Wastewater Department	November 21, 2007
Tom Stewart	Public Comment	November 26, 2007
Bill Ingram	Public Comment	November 26, 2007

Table 1-7 List of Contributing Commenters		
Name	Agency	Date received
Cary McGagin, Captain	Department of California Highway Patrol	November 29, 2007
Marylou LoPreste	Public Comment	December 3, 2007
James Whalen	Public Comment	December 6, 2007
Larry Simon, Federal Consistency Coordinator	California Coastal Commission	December 17, 2007
Shane Finneran, Secretary, Ocean Beach Planning Board; Representative, Airport Noise Advisory Committee	Ocean Beach Planning Board, Inc.	December 21, 2007
Tom Smisek, Mayor	Office of the Mayor, Coronado	December 26, 2007
Kurt Luhrsen, Principal Planner	North County Transit District	January 4, 2008
John French	Public Comment	January 9, 2008
James Frost	Public Comment	January 9, 2008
James Cash	Public Comment	January 13, 2008
Michael Huff	Public Comment	January 25, 2008
Andrew Berg	National Electrical Contractors Association	January 30, 2008
Suhail Khalil	Public Comment	January 30, 2008
William E. Prinz, REHS, MPA	Solid Waste Local Enforcement Agency, City of San Diego	January 31, 2008
Lynn Wade, Michael BuFalry & Dustin	Public Comment	February 1, 2008
Jason Feldman	Public Comment	February 1, 2008
Gidon Singer	Public Comment	February 1, 2008
Ardetta Steiner	Public Comment	February 1, 2008
Jarvis Ross	Public Comment	January 4, 2008
Bob Leiter, Director of Land Use and Transportation	SANDAG	February 4, 2008
Kelly Broughton, Director	Development Services Department, City of San Diego	February 4, 2008
Darin Neufeld, Resource Management Intern	Resource Management Division, City of San Diego	February 4, 2008
D. W. Zautcke, Colonel USMC	United States Marine Corps	February 4, 2008
Jacob Armstrong, Chief	California Department of Transportation	February 4, 2008
Conan Cheung, Director of Planning & Scheduling	Metropolitan Transit System	February 4, 2008
John W. Helmer, Manager, Planning Services	Unified Port of San Diego	February 4, 2008
Lance G. Murphy, Chair Airport Committee	Peninsula Community Planning Board	February 4, 2008
Cynthia Conger, Committee Board Member	Peninsula Community Planning Board	February 4, 2008

Table 1-7 List of Contributing Commenters		
Name	Agency	Date received
Lance Murphy, SANNoise	SANNoise	February 4, 2008
Stephen L. March	Luce, Forward, Hamilton & Scripps LLP on behalf of Jimsair Aviation Services, Inc.	February 4, 2008
L. Winslet	Public Comment	February 4, 2008
Harris Steiner	Public Comment	February 4. 2008
William Gibson	Public Comment	February 4, 2008
Margaret Valentine	Public Comment	February 4, 2008
Julia Quinn	Public Comment	February 4, 2008
Teresa Brownyard	Public Comment	February 4, 2008
Roger Britt	Public Comment	February 4, 2008
Miguel Romero (and family)	Public Comment	February 4, 2008
Bill Ingram	Public Comment	February 4, 2008
Matthew Naiman	Public Comment	February 4, 2008
Gregory Giselman	Public Comment	February 4, 2008
Kevin Faulconer	City of San Diego, Council	February 5, 2008
Paul Grimes	Public Comment	February 5, 2008

# A.3.1 Comments

This section contains the comments received during the 125 day comment period for the review of the October 2007 Draft EIR. Most of the comments received were relevant to the review of the Draft EIR and responses to these comments can be found in a table corresponding to the appropriate comment. In situations where multiple comments were received for the same subject, general responses were developed. Each general response has a number which is referenced in the response table. The general responses can be found in Section 1.9.1.1. Comments that were not relevant to the review of the Draft EIR are also included in this comment section.

# A.3.1.1 General Responses

The following comments represent comments on received on the Draft EIR received from several persons and the responses. The responses are applied where applicable to comments provided by multiple sources.

# General Comment #1: Why was relocation of SDIA not considered as an alternative?

The Airport Master Plan (AMP) EIR does not consider relocation as an alterative for the reasons stated in Chapter 4, Proposed Project and Alternatives. As described in Section 7.1 of the AMP, the FAA-approved San Diego International Airport Aviation Activity Forecasts [SH&E 2004] predict that with approximately 260,000 annual aircraft operations airfield delays will begin to constrain growth of aircraft operations. As described in the AMP within Chapter 7, delay would exceed established thresholds of tolerance at approximately 300,000 annual operations. These

delays would cause airlines to slow their increases in number of airline flights through the San Diego International Airport (SDIA) unless SDIA obtained another runway. The SH&E Report indicates that 300,000 annual operations would be reached sometime around 2030 using the Constrained High Scenario Forecast. Table 2-1 EIR. Between today and 2022, the existing Airport facilities will become increasingly congested. The facilities will become inadequate to handle the forecast passenger volume set forth in the FAA-approved forecast effectively or at a level of service that is consistent with industry standards.

One of the objectives of the Proposed Project is to maintain to the extent feasible an acceptable level of passenger and airport service while handling the growth projected to occur with or without implementation of the Proposed Project through 2015. For this reason, the EIR does not consider relocation of the airport as an alternative. Relocating the Airport would require steps to accommodate passengers to an acceptable level of service at the Airport that would take much longer than the timeframe for the Proposed Project. To create a new airport, the final selection and implementation of any airport relocation would have been subject to a separate CEQA review process. Such a CEQA process and the other permitting activities plus all the property acquisition, infrastructure development, and other required actions would take well in excess of ten years. The ASSP determined that the cost of moving to MCAS Miramar was approximately \$7.3 billion in 2005 dollars; consideration of a new green field site would potentially require more extensive funding. Furthermore, at the beginning of the EIR process, the San Diego County Regional Airport Authority (SDCRAA) was still conducting the Airport Site Selection Program (ASSP), the ASSP is summarized in the next four paragraphs.

History of Site Selection Program:

Separately from this EIR process, from the year 2001 through the year 2006 the SDCRAA conducted the ASSP as part of the state law requirement to conduct a comprehensive study of all potential airport sites and solutions to meet the region's air transportation needs through the year 2030. Cal. Pub. Util. Code § 170048. State law required the SDCRAA, as part of the ASSP, to have a countywide advisory ballot measure with an airport location recommendation. Id. § 170048(h). Through the course of evaluating 30 possible sites and applying screening criteria to winnow the range of potential options, the SDCRAA identified nine sites as candidates for further analysis. The SDCRAA selected five of these sites to undergo a comprehensive detailed alternative analysis for developing a recommendation for a new airport location. The decision document, which summarizes the results of many technical analyses, is available at the SDCRAA's website, <a href="http://www.san.org/airport\_authority/archives/index.asp">http://www.san.org/airport\_authority/archives/index.asp</a>.

After conducting its review, the SDCRAA recommended relocation of the airport to Marine Corps Air Station Miramar based on a full public analysis of environmental, operational, economic, and social factors. *Airport Site Selection Program, Decision Document*, The Ricondo & Associates Team, May 2006. In accordance with the same state law that created the SDCRAA, the SDCRAA presented its MCAS Miramar recommendation to the people of San Diego County as a ballot measure in November 2006. The advisory ballot measure was identified as San Diego County Measure A, in the November 7, 2006 election. The measure did not pass; the result was 61.83% No and 38.17% Yes. County of San Diego, Election Results 2006.

Although the SDCRAA conducted the ASSP process concurrently with the AMP process, the two processes were separate and not interdependent. The ASSP evaluated the potential of relocating San Diego International Airport to a site that could be developed and operated in a manner that meets the County's projected long-term commercial aviation needs through 2030 and beyond. The AMP is intended to identify and set forth a measured, incremental improvement program for the existing Airport facilities. The AMP addresses the immediate needs of the Airport, irrespective of the outcome of the ASSP process.

The completion of the ASSP was not dependent on the assumptions or outcome of the AMP. If the ASSP process had resulted in a formal decision by SDCRAA to relocate the Airport, then the SDCRAA would have had to complete various federal, state, and local permit and approval processes. That process would include the environmental reviews required under the California Environmental Quality Act (CEQA) and the National Environmental Policy Act (NEPA). Thus, if the voters had determined to create a new airport and indicated the proposed location, the final selection and implementation of any airport relocation would have been subject to a separate CEQA review process. Such a CEQA process and the other permitting activities plus all the property acquisition, infrastructure development, and other required actions would take well in excess of ten years. Accordingly, relocation of the operations of SDIA to a new airport was determined not to be a reasonable alternative to public or transportation needs that must be met between now and 2015 or 2020. The SDCRAA did not intend either this EIR or Proposed Project to cover or include a new airport. In addition, because of these factors we do not know the status of potentially relocating the Airport at this time. Thus, it is speculative as would be any attempt to analyze the environmental impacts of a theoretical new airport in this document. See CEQA Guidelines § 15145.

### General Comment #2: Why not extend the comment period?

The SDCRAA issued a Draft EIR on October 2, 2007 with the original comment period concluding on November 30, 2007. The SDCRAA extended the comment period to January 4, 2008. The SDCRAA then extended the comment period another 30 days to February 4, 2008. In total, the Draft EIR was available for comment for 125 days.

October 2, 2007- November 30, 2007: 59 days

October 2, 2007-January 4, 2008: 90 days (extended on November 13, 2007)

October 2, 2007- February 4, 2008: 125 days (extended on December 12, 2007)

CEQA requires public circulation of an EIR for at least 45 days, subject to state agency review. Cal. Pub. Res. Code § 21091(a). The Guidelines further state that review shall not be longer than 60 days "except in unusual circumstances." CEQA Guidelines § 15105. The 125-day comment period for the Draft EIR issued on October 2, 2007 was already more than twice the number of days legally recommended for review and, as such, has provided ample opportunity for the public and government agencies to review, consider, and comment on the Draft EIR.

# General Comment #3: Why is the future No Project used as baseline for all environmental impacts instead of the existing conditions?

The Legislature enacted CEQA to ensure that decision makers and the public would have adequate information to enable them to understand accurately the potential environmental effects that would result from the implementation of a proposed project. To meet this goal, an EIR is required to provide detailed information regarding the environmental effects a proposed project likely would cause. Cal. Pub. Res. Code § 21601.

The essence of CEQA's mandate is that the lead agency is to determine (through fact gathering and analysis) what potentially adverse effects might result from the construction and operation of a proposed project. CEQA Guidelines § 15121. Often, this may be accomplished by comparing existing environmental conditions in the vicinity of a proposed project to the conditions that may exist in that area at some time after the proposed project is implemented. Id. § 15125. In some cases, however, using existing conditions as the point of comparison may be misleading. As one court explained, the data examined and the comparisons made by the agency are tools to ensure "that the evaluation of impacts normally will do what common senses says it should do and what the EIR's most important audience, the public, will naturally assume it does: compare what will happen if the project is build with what will happen if the site is left alone." Woodward Park Homeowners Ass'n. v. City of Fresno, 150 Cal. App. 4th 683, 707 (2007).

It would be inaccurate to attribute negative environmental impacts to a project that, as a matter of fact, will not be caused by that project. Such a misleading document could lead decision makers to reject a project under a mistaken belief that their decision not to implement it will avoid future environmental harms. This would defeat the fundamental informational purpose of CEQA.

CEQA does not require an EIR to assume a project causes environmental problems simply because those problems are predicted to occur after project implementation. That would be the classic fallacy: simply because one event occurs after another event has occurred, does not

mean that the first event caused the second. To the contrary, where it is demonstrated factually that the proposed project is not the cause of those possible future conditions, an EIR that erroneously claims that the project will cause such conditions would violate CEQA's mandate. Such an EIR would fail to inform the public and decision makers about the actual effects of a project and would falsely imply that choosing not to carry out a project will avoid or mitigate those environmental concerns.

The analysis in the EIR, therefore, directly identifies the effects that implementation of the AMP may cause and distinguishes those effects from events that will occur for a variety of other reasons, including general economic growth in the San Diego region, new physical development that the City of San Diego may approve or sponsor, and continued operation of existing facilities, including the Airport.

Most importantly, the analysis demonstrates that without any of the AMP improvements the existing Airport would attract and accommodate all of the passengers, aircraft, and ground traffic that would be present if those AMP improvements are constructed through the year 2022 if forecasts hold true. The difference through the year 2022 is that the existing facilities would be less pleasant and convenient, less efficient and thus, in fact, more likely to create traffic and air quality issues.

The analysis of the airport's existing facilities forecast reveals that, by 2022, the current SDIA terminal facilities will not be adequate to handle the forecasted number of passengers based on well-accepted airport planning principles [AMP Section 7.2 describes Level of Service as defined by the International Air Transport Association (IATA)]. As described in Section 2.2.2 of the EIR, SDIA's single runway defines the ultimate capacity of SDIA. Around 2022, the increase in passenger volume is projected to reach SDIA's operational capacity with existing terminal facilities. San Diego International Airport Aviation Activity Forecast, SH&E 2004. The EIR does not consider additional improvements because it focused on near-term (now until 2015) needs. The SDCRAA had a near-term focus because the AMP's consideration of improvements beyond 2030 was only at a programmatic level as the ASSP was underway and the SDCRAA expected future planning efforts would detail the future needs for SDIA beyond 2015. Additional terminal improvements not included in the current AMP will be needed to accommodate the forecasted increase in operations. Without additional improvements, the terminal facilities will reach such a reduced level of service beyond the 2022 timeframe that SDIA will not be able to service additional passengers even with the runway operating below capacity. However, the particular facilities that may be required or constructed are not known at this time.

The proper comparison for CEQA purposes to determine the environmental effects of the project is between what would occur in the absence of the project versus what would occur if the project is built. To provide an accurate assessment of the potential adverse environmental effects, the EIR uses the FAA-approved Aviation Activity Forecast, SH&E 2004, as the basis for determining whether potential environmental impacts are expected with AMP implementation. Because the forecast conditions will exist (with a few specific exceptions discussed in the EIR) even without the AMP improvements, for purposes of CEQA those conditions are not "effects"–that is, they are not the result of–the project.

Unlike adding a new lane on a freeway or building a new shopping center, in this case, the appropriate comparison for assessing environmental effects is not a static "before and after" picture based on the date environmental review commenced. That "normal" approach is not applicable when, as here, the environmental conditions will change, perhaps adversely, over time regardless of whether the project is built.

The CEQA Guidelines specifically dictate that where a proposed project is to be compared with an already adopted plan, "the analysis shall examine the existing physical conditions at the time the notice of preparation is published, or if no notice of preparation is published, at the time environmental analysis is commenced as well as the potential future conditions discussed in the plan." Id. § 15125(e). Thus, where a plan (such as a general plan or the airport layout plan and facilities) is already in place, the Guidelines indicate that the EIR should discuss both existing

conditions and future conditions under the presently-in-place plan.

### General Comment #4:

# Why are traffic impacts not being mitigated or declared significant beyond the impacts of the future No Project Alternative?

As discussed in General Comment #3, providing the analysis for the effects caused by implementation of the Proposed Project (as opposed to those caused by other factors) is an important requirement for meeting CEQA's goals. The comparison for determining whether the Proposed Project could cause potential significant environmental effects on traffic and circulation depends on whether such effect would occur only with implementation of the project or whether it would occur even if the project were never built. In the case of traffic, although the EIR identified potentially significant traffic impacts that would result from implementation of the Proposed Project, the EIR identifies mitigation measures that would reduce all traffic related impacts that otherwise would be caused by the project to a level less than significant.

Per Section O, Transportation/Circulation and Parking, of the City of San Diego's CEQA Significance Determination Thresholds dated January 2007, mitigation measures have been identified to mitigate the project's direct significant and/or cumulatively considerable traffic impacts. Additionally, the EIR indicates potential measures that other agencies could undertake to restore and maintain traffic standards at LOS D or better. Such measures go beyond required mitigation obligations under CEQA, and there is no requirement for implementation of such measures. Nonetheless, where possible, the SDCRAA will work with other agencies and government entities to carry out such measures.

CEQA requires an EIR to identify ways in which "significant effects can be mitigated or avoided." Cal. Pub. Res. Code § 21002.1. The EIR indicates the potential effects and attendant mitigation measures for each section. Section 5.3.8 outlines traffic mitigation measures for each alternative. The mitigation measures, if implemented, reduce the potential impacts to less than significant.

As a matter of policy, the EIR analyzes both (a) the Project's impacts on traffic, and (b) general deterioration of traffic conditions as a result of regional growth. In addition, the EIR identifies measures to alleviate traffic caused by both. However, CEQA only requires that SDCRAA mitigate Project-caused traffic. Neither CEQA nor the City of San Diego's CEQA Significance Determination Thresholds dated January 2007 require that the SDCRAA implement measures to restore or maintain traffic at or above LOS D when a traffic problem is the result of general growth in the area, rather than a result of the Proposed Project. The EIR identified adequate mitigation measures for all Project-caused traffic. Additionally, the EIR identifies potential improvements that could be implemented to alleviate general non-Project-caused traffic problems. However, in some cases, no practicable traffic improvement measures were identified for traffic problems caused by regional growth. In such instances, because that general regional growth is not due to or caused by the Proposed Project, those general regional growth effects are not considered significant and unavoidable impacts of the Proposed Project.

Although the mitigation measures identified in the EIR would reduce traffic impacts to level of less than significant, the roadway segments, intersection, arterial roadways, and freeway ramps and operations are within the legal authority, responsibility and jurisdiction of the City of San Diego or Caltrans, not SDCRAA. As such, the EIR recognizes that SDCRAA lacks the legal authority to ensure that these other agencies will implement the mitigation measures necessary to render the traffic impacts less than significant. If these agencies do not implement the mitigation measures identified and adopted by SDCRAA, it is possible that the traffic impacts of the Project will remain significant after Project implementation. For this reason, SDCRAA will adopt a Statement of Overriding Considerations identifying Project benefits which outweigh any traffic impacts which may remain unmitigated in the event that the agencies with jurisdiction over such mitigation fail to implement the identified measures.

### General Comment #5: Why is the SDCRAA not mitigating traffic impacts off of Airport property?

As stated in Section 5.3.8 of the EIR, roadway segments, intersections, and arterial roadways in

the project area are within the responsibility and jurisdiction of the City and not the SDCRAA. Freeway ramps and operations in the project area are within the responsibility and jurisdiction of Caltrans and not the SDCRAA.

Although the SDCRAA does not have the authority to impose mitigation measures affecting transportation and circulation facilities within the responsibility and jurisdiction of another public agency, the SDCRAA will coordinate with the City and Caltrans in implementing necessary mitigation measures and recommends that the City and Caltrans consider the mitigation measures identified to mitigate the potential effects of regional growth. In addition, the SDCRAA is restricted under federal law from using "airport reserve" for "non-aeronautical" purposes. See Policy and Procedures Concerning the Use of Airport Revenue, 64 Fed. Reg. 7679 et seq. (Feb. 16, 1999). Certain FAA grant assurances restrict the use of airport funds outside airport boundaries. However, the FAA has indicated that it is willing to consider whether the SDCRAA can use airport revenue to fund certain off-airport transportation improvements that provide solely direct access to the airport. If the City or Caltrans take action to approve and implement the road and freeway improvements identified in Section 5.3.8 of the EIR, the SDCRAA will request the FAA to determine the permissible use of funds.

# General Comment #6: Why are noise impacts not being mitigated or declared significant beyond the impacts of the future No Project Alternative?

As stated in Section 5.1.1.3 of the EIR, the significance criteria for aviation noise were considered per a federal and state standards, and City of San Diego significance thresholds. *CEQA Significance Determination Thresholds Development Services Department*, January 2007. The transportation element in the General Plan for the City of San Diego has identified sound levels compatible with various land uses. The maximum acceptable sound level is 65 CNEL<sup>1</sup> for residential development and 75 CNEL for commercial, industrial, and manufacturing facilities. *City of San Diego General Plan Transportation Element*, Table 2, page Transportation 93. These standards typically apply to usable exterior living areas adjacent to transportation noise sources such as roadways, railways, and areas of aircraft activity.

The Airport Land Use Compatibility Plan (ALUCP) contains policies regarding the attenuation of noise levels within the 60 CNEL for SDIA. According to the ALUCP and section 59.5.0701 of San Diego's Municipal Code, interior noise attenuation is required for new residential construction to reduce the interior noise levels of residential structures to 45 CNEL within the 60 CNEL contour of SDIA.

As stated in the EIR, the Proposed Project would cause a significant impact if there would be:

- A 1.5 dB or more increase resulting in noise sensitive areas being exposed to 65 CNEL or greater, as compared to future conditions as they would exist without the project; or
- A 3 dB or more increase resulting in noise sensitive areas being exposed to 60 CNEL or greater, as compared to future conditions as they would exist without the project.

As discussed in General Comment #3, providing the analysis for the effects caused by implementation of the AMP (as opposed to those caused by other factors) is an important requirement for meeting CEQA's goals. The Proposed Project does not induce growth as described in General Comment Response #7. The comparison for determining whether the Proposed Project could cause potential significant environmental effects on noise depends on whether such effect would occur only with implementation of the project or whether it would occur

<sup>&</sup>lt;sup>1</sup> Description of aircraft noise exposure in environmental documents is primarily based on using the Community Noise Equivalent Level (CNEL) metric. CNEL is the average noise level over a 24-hour period with a 5 dB increase attributed to evening operations (i.e., operations between 7 PM to 10 PM) and a 10 dB increase attributed to nighttime operations (i.e., operations between 10 PM and 7 AM). The 5 dB and 10 dB increases during evening and nighttime hours, respectively, are intended to account for the added intrusiveness of aircraft noise during time periods when ambient noise due to vehicle traffic and other sources is typically less than during the daytime.

even if the project were never built. Because the same increase in noise levels will occur even if the project is not implemented through approximately 2022 that increase, as a matter of fact, cannot be a significant adverse environmental effect of the project. The change in noise exposure beyond 2022 when compared to the No Project Alternative is also minimal as aircraft operations increase by only an estimated 42 daily operations. Section 2.2.3.3 of the EIR, Tables 2-15 through 2-20. Specifically the increased operations amount to approximately a 6% increase in operations when compared to the 2020 daily operations level (forecasts were provided specifically for 5 year interval, the year 2022 is not detailed for the EIR). This level of increase can not mathematically impose a significant noise increase. Due to the nature of decibels, a logarithmic unit of measurement typically used to express loudness, a doubling of traffic would be required to increase noise levels by 3 dB. Therefore it can be concluded that that an increase of 6% would not produce significant change in noise levels. Because the implementation of the project will have no significant adverse environmental effects on noise, no mitigation is required under CEQA. Neither of the significance levels described previously is met when comparing the Proposed Project or Project Alternative to No Project Alternative. Therefore, mitigation is not required.

# General Comment #7: Why does the building of gates not induce growth for both ground and air traffic?

As discussed above, pursuant to CEQA Guidelines Sections 15121(a), 15126.2(d), and 15130, the impacts of a proposed project must be caused by the project and distinguished from those that would result regardless of project approval. Air transportation, like any other type of transportation, is a derived demand.<sup>2</sup> Derived demand means that the demand for air transport is not wanted for its own sake but for the benefits derived from it including traveling in and out of the San Diego region for business, leisure, and military/federal government purposes. Specifically, the demand arises from the need of a given person or a given product to be at a given location at a given time. People travel because they desire or need to be at a certain place, whether for leisure, business, or personal reasons. Likewise, shippers transport commodities because consignees need the product to be at a given location, whether for personal or business use, or for resale. In short, the desire or need to travel or to ship a product is generated by factors unrelated to the transportation mode or facility.

The Proposed Project would only induce growth if (1) it would attract new travelers or (2) it would remove a barrier to increased throughput (i.e. take out a bottleneck). As to category one, there is no attraction effect with this Proposed Project. The reason for growth is need in personal demand by passengers. It has nothing to do with the number of gates. We know this from our experience with other airports. As for category two, we know that there are no current barriers or bottlenecks to be removed. The current facilities could accommodate all demand until approximately 2022, BUT not at a service level that allows for a pleasant, comfortable passenger experience through the airport facilities.

The role of an airport or any other part of the transportation infrastructure is to accommodate the need or desire to relocate. An Airport does not, in and of itself, generate that need or desire. Airport planners base airport master planning forecasts upon this understanding. Airport planners based their projections for aircraft operations and enplaned passengers on the size of the market and the cost of travel. These projections are independent of any assumptions about the airport facility. Typically, once planners estimate the demand for air travel at a particular site, an airport sponsor will plan to accommodate the demand.<sup>3</sup> The FAA works from these same assumptions in preparing Terminal Area Forecasts (TAF) for individual facilities. The TAF system is the official forecast of aviation activity at FAA facilities. The FAA prepares the TAF in order to plan, staff and budget accordingly. The TAF is made available to state and local officials as well as the aviation

<sup>&</sup>lt;sup>2</sup> See for example, "Revisiting the Notion of Induced Traffic though a Matched Pairs Study", by Patricia L. Mokhtarian, Francisco J. Samaniego, Robert H. Shumway, and Neil H. Willits. *Transportation* 29, 2002, 193-220.

<sup>&</sup>lt;sup>3</sup> See FAA Advisory Circular 150/5070-6, <u>Airport Master Plans</u> and <u>Forecasting Aviation Activity by Airport, prepared for</u> <u>FAA by GRA Inc., July 2001.</u>

industry for use in planning aviation facilities. The FAA's TAF summary reports include forecasts for active airports in the National Plan of Integrated Airport System (NPIAS) based on enplanements. The FAA bases its forecasts for FAA and FAA contract towered airports are based on operations for each fiscal year. The FAA always includes SDIA within the TAF. Unconstrained, meaning that the physical constraints of a facility (such as a single runway or inadequate terminals) are not considered, forecasts developed for the SDIA Master Plan future years are demand based. The SH&E Aviation Activity Forecast for SDIA (approved by the FAA in June 2005) considers the ultimate constraining factor at SDIA to be the single runway, as described in Section 2.2.2 of the EIR. The constrained forecast considers runway congestion and reduces operations to match a desired service level in the situation where the airfield at SDIA is not improved to meet the market demand. The SH&E forecast did not consider other constraining factors such as terminals in development of the forecast.

Airlines generally will expand activities at an airport until revenue from each additional flight is less than the cost of each additional flight.<sup>4</sup> Therefore, airlines will increase the number of flights as long as passenger demand warrants it and facilities operationally can accept more flights or passengers. Conversely, no matter how many runways or gates an airport may have, if passengers do not want to travel to or from the region served by that airport, airlines will not add flights in or out of such an airport. Providing additional capacity, by itself, will not cause an airline to add new flights. Thus, even adding another runway would not necessarily lead to additional flights because the number of flights an airline decides to fly depends on market demand, not airport capacity unless airport capacity is a limiting factor. Many airports in the United States, such as San Bernardino International Airport, have unused capacity; (this is inherently true otherwise operations in the United States would not continue to grow) however the airlines have not added flights at these airports because additional service is not warranted by demand.

The following tables provide enplanement levels (the total number of passengers boarding an aircraft) at three air carrier airports that added gates or renovated terminal facilities but did not increase gates.

Midway Chicago: Improvements in 2004 Terminal Development Program completed; June 2004, 14 new gates		
1998	4,954,796	
1999	5,975,096	20.59%
2000	6,957,336	16.44%
2001	7,244,52	4.13%
2002	7,585,834	4.71%
2003	8,450,042	11.39%
2004	9,252,314	9.49%
2005	8,429,362	-8.89%
2006	8,864,959	5.17%
2007	9,044,483	2.03%
2008*	9,606,044	6.21%

These tables provide evidence that the number of gates does not induce increased operations as seen by limited change in the enplanement levels in the years after the improvements.

<sup>&</sup>lt;sup>4</sup> This is standard economic theory. When the marginal cost of a product exceeds the price that can be obtained, the producer will cease producing. See <u>Microeconomic Theory</u>, James E. Henderson and Richard E. Quandt, 1971 by McGraw-Hill, Inc.

2009*	10,165,342	5.82%
2010*	10,692,738	5.19%

FAA Terminal Area Forecast, December 2007. Values shown beyond 2006 are forecasted by the FAA

San Diego: Improvements in 1996/1998 West Terminal Expansion with 9 gates in 1998 and New Commuter Terminal with 4 gates in 1996.			
Year	Scheduled Enplanements	Passenger Growth Rate Between Years	Operations
1990	5,487,508		211,965
1991	5,649,071	2.94%	206,424
1992	5,967,837	5.64%	214,844
1993	5,883,093	-1.42%	209,267
1994	6,295,539	7.01%	215,215
1995	6,626,050	5.25%	228,740
1996	6,841,900	3.26%	243,595
1997	7,087,240	3.59%	220,979
1998	7,317,952	3.26%	224,140
1999	7,550,495	3.18%	224,095
2000	7,845,829	3.91%	208,894
2001	7,785,057	-0.77%	213,080
2002	7,256,992	-6.78%	201,604
2003	7,514,777	3.55%	206,135
2004	7,995,873	6.40%	212,074
2005	8,494,476	6.24%	225,448
2006	8,649,558	1.79%	231,704
2007	9,083,777	5.02%	232,613

FAA Terminal Area Forecast, December 2007. Values shown beyond 2006 are forecasted by the FAA

San Francisco: Improvements in early 2000 International Terminal Opened in December of 2000 with 28 gates, with an overall increase in gates of 8 gates.		
Year	Scheduled Enplanements	Passenger Growth Rate Between Years
1994	16,396,063	
1995	16,887,347	3.00%
1996	18,347,249	8.64%
1997	19,004,714	3.58%
1998	19,205,448	1.06%
1999	19,224,974	0.10%
2000	19,647,516	2.20%
2001	17,875,926	-9.02%
2002	14,645,954	-18.07%
2003	14,002,396	-4.39%
2004	15,389,467	9.91%

2005	15,913,090	3.40%
2006	16,177,563	1.66%
2007	16,748,507	3.53%
2008	17,886,670	6.80%
2009	18,548,400	3.70%
2010	19,246,891	3.77%

FAA Terminal Area Forecast, December 2007. Values shown beyond 2006 are forecasted by the FAA

The Table that follows illustrates that even without additional gates a facility will continue to increase enplanements due to demand for aviation services. Indeed, Washington National/Reagan National Airport set records in 2007 for enplanements.

Washington National/Reagan National Airport: Improvements in 1997 Total Rehabilitation of Terminals with No New Gates		
Year	Scheduled Enplanements	Passenger Growth Rate Between Years
1992	7,296,622	
1993	7,512,275	2.96%
1994	7,494,656	-0.23%
1995	7,380,226	-1.53%
1996	7,235,390	-1.96%
1997	7,408,118	2.39%
1998	7,574,624	2.25%
1999	7,277,696	-3.92%
2000	7,195,127	-1.13%
2001	7,393,527	2.76%
2002	5,275,407	-28.65%
2003	6,577,550	24.68%
2004	7,495,648	13.96%
2005	8,434,653	12.53%
2006	8,900,030	5.52%
2007	9,089,177	2.13%
2008	9,297,050	2.29%
2009	9,397,712	1.08%
2010	9,499,466	1.08%

FAA Terminal Area Forecast, December 2007. Values shown beyond 2006 are forecasted by the FAA

Since the late 1990s Detroit Metropolitan Wayne County Airport (DTW) has undergone a dramatic transformation with a new terminal; a sixth runway and improvements continue with the ongoing construction of a new terminal to replace the aging Smith Terminal. The new terminal is scheduled to open in 2008. These improvements are meant to expand DTW's capacity however the number of enplanements continued to climb without the terminal improvements from the 1990s.

Detroit Wayne County Airport: Improvements in 2002-2008 Total Rehabilitation of Terminals with New Terminals and New Runway		
Year	Scheduled Enplanements	Passenger Growth Rate Between Years
1990	10,552,053	
1991	10,241,703	-2.94%
1992	10,983,586	7.24%
1993	11,496,509	4.67%
1994	12,801476	11.35%
1995	13,990,302	9.29%
1996	14,866,851	6.27%
1997	15,028,353	1.09%
1998	15,456,583	2.85%
1999	16,962,103	9.74%
2000	17,520,806	3.29%
2001	16,766,532	4.31%
2002	15,118,121	-9.83%
2003	15,629,863	3.38%
2004	16,748,147	7.15%
2005	17,545,384	4.76%
2006	17,323,171	-1.27%
2007	17,885,915	3.25%
2008	18,418,435	2.98%
2009	18,903,450	2.63%
2010	19,402,577	2.64%

As demonstrated in Chapter 7 of the AMP (Facilities Requirements Analysis), multiple aspects of the airport service areas did not meet the demand requirements in 2004 when the facilities analysis was completed however passenger levels continue to grow at SDIA. Specifically, the facilities analysis determined that terminal facilities did not provide an adequate level of service for 2004 passenger requirements. For example, the current layout of the non-secure public area for general circulation is under what would be necessary to provide a "High" level of service for airport users. Specifically the AMP states a level of service B as defined by International Airport Transport Association standards. The total terminal was deficient by approximately 165,500 square feet in 2004, and the number of passengers using the airport has only increased since 2004. The level of deficiency will increase as SDIA's aircraft operations and passenger levels grow. The number of travelers coming through SDIA is increasing, but there have been no accompanying increases in the size of the Airport. This has created, and will continue to foster, a crowded cramped facility.

The 2004 SH&E San Diego International Airport Aviation Activity Forecast, indicates that when demand moves beyond 300,000 annual operations, the airport will essentially reach gridlock. Runway-related delays both in the air and on the ground will be intolerable, and there will insufficient gates to accommodate aircraft on the ground. San Diego Aviation Activity Forecasts, SH&E June 2004 - FINAL Page 109. The EIR gate analysis described in Section 2.2.3.3 determined that beyond 2020 the number of gates will constrain SDIA's ability to accommodate additional passengers. This will occur despite the constrained airfield conditions. The level of

traffic will not change due to the project through the year 2020. Instead, the same level of traffic will flow better and improve the experience of those who use the airport. Thus, the proposed improvements to accommodate traffic through 2015 at SDIA will not generate additional traffic, but provide a higher level of service to Airport users who would otherwise be using insufficient facilities. As described in section 3.2.2 of the EIR (Terminal Improvements Needed), when the first phase of Terminal Two West was opened in January 1998 the facility did not experience a spike in airport operations or passenger volumes. Based on industry experience and consistent with well-established principles and practices in airport planning, the terminal improvements proposed to be developed between now and 2015 would have a similar impact on enplanements as those experienced in 1998 when Terminal Two West terminal was opened—that is, no increased travel generated due to those terminal improvements.

The situation is a bit different after 2020. The impact analysis contained in the EIR covers years beyond those for which the proposed improvements are needed in response to comment on the May 2006 Draft EIR to evaluate an extended future to match up to regional transportation analyses. Beyond 2020 the existing gates can not accommodate forecast annual passengers (25.1 Million Annual Passengers). Thereafter, the number of gates will constrain passenger volume. Adding ten new gates will meet forecast demand through 2020 as detailed in Section 2.2.3.2 of the EIR. Thus, the impact analysis through 2020 for the EIR uses the same operational levels for all alternatives. For the years 2025 and 2030, the No Project Alternative includes fewer operations, however. The terminal improvements from both the Proposed Project (Preferred Alternative) and the Airport Plan Alternative (East Terminal) would accommodate the constrained high forecast. As described in section 2.2.2 (Aviation Forecast Update and Planning Horizon Used for Environmental Analysis), SDIA's single runway ultimately constrains the facility. Future planning efforts beyond this EIR process will consider the long-term consequences of the existing one-runway airfield system.

#### General Comment #8:

## Why was the RPZ not included in the analysis for environmental impacts?

The EIR does not address either of SDIA's two Runway Protection Zones (RPZs) because the Proposed Project and Alternatives do not alter or affect the RPZs or land use within the RPZs.

An RPZ is a trapezoidal area centered upon an extended runway centerline. The dimensions of the RPZ are determined by the type of aircraft that use the runway as well as the approach minima. Approach minima (or minimums) establish minimum visibility requirements for pilots executing a landing or approach to a runway. Minimum visibility requirements are established for the altitude at which the cloud layer begins, called the "ceiling," and the distance pilots can see in front of them, called "range." Approach minima are established for each runway approach depending on the type of navigational aides available and for each type of aircraft, based on its approach speed. According to FAA Advisory Circular 150/5300-13, "the RPZ's function is to enhance the protection of people and property on the ground." RPZs fulfill this function by identifying and advising airports on what buildings, objects, and activities in the vicinity could present hazards to airport's operations or persons on the ground. FAA will not approve projects that allow for people to use or gather in the RPZ. There are two RPZs at SDIA, one at each end of the runway.

The EIR does not address the RPZs at SDIA because the Proposed Project would not affect or alter the existing RPZs or the land uses within the existing RPZs. A description of the Proposed Project and alternatives to the Proposed Project is contained in Chapter 4 of the EIR, Proposed Project and Alternatives. As stated within Chapter 4, airfield improvements are limited to the taxiways, taxilanes, and apron areas near Terminal 2 West. The Proposed Project does not alter the Airport's runway, its safety areas, or approach visibility minima.

# General Comment #9: Why were transit improvements and TDM/TSM not included as mitigation measures?

The SDCRAA supports improvements to Airport transit service and is developing policies and programs to encourage and increase transit ridership by airport users comprised of passengers and employees. The SDCRAA is committed to increasing transit ridership to SDIA and has led a multi-agency Airport Transit/Roadway Committee, which developed a Draft Airport Transit Plan for SDIA identifying opportunities to improve transit access. Committee members represent the following agencies: San Diego County Regional Airport Authority (SDCRAA), San Diego Association of Governments (SANDAG), Metropolitan Transit System (MTS), North Coast Transit District (NCTD), Caltrans, City of San Diego / Centre City Development Corporation (CCDC), Port of San Diego, Federal Aviation Administration, and California Coastal Commission. Because the document is in draft form and the feasibility of each measure is being evaluated, it is uncertain at this point which transit recommendations will ultimately be made and implemented. The main goal of the Airport Transit Plan and the SDCRAA is to increase the airport passenger transit ridership from the existing 1.2 percent to the national average of 4 to 6 percent over the next 3 to 5 years.

The Airport Transit Plan recommends improvements described in Table 2-21 of the EIR, which have been presented to the respective transit agencies. The SDCRAA will conduct feasibility analysis on these recommendations where the SDCRAA has control over the area in question and thus the ability to implement feasible alternatives and is working with other committee members to conduct feasibility analysis on recommendations under their respective jurisdiction. In 2008, additional feasibility analysis and passenger ridership estimates will be prepared. Based upon this analysis, specific airport transit programs will be recommended by the Transit Roadway Committee for implementation by the SDCRAA and the transit agencies.

However, for purposes of the EIR and understanding the effectiveness of transit measures on reducing traffic, the SDCRAA conducted analysis on the segment of North Harbor Drive between Rental Car Road and Laurel Street to assess the benefit from increasing transit ridership from 1.2% to 5% (representing the goal of the Airport Transit Plan). The increase in transit ridership did not reduce impacts to North Harbor Drive to less than significant levels. The SDCRAA estimated the increase in transit ridership to reduce traffic along North Harbor Drive east of the terminals by approximately 2,500 vehicles by 2030.

This increase in transit ridership and resulting decrease in roadway traffic would result in a volume to capacity (v/c) ratio reduction of 04, which is less than the .06 v/c reduction required to reduce traffic to no project conditions. The v/c ratio is the measure of traffic volume on a given segment relative to the traffic capacity of the same segment and is the criteria used to identify the significance threshold (see Section 5.3.3). However, the reduction in traffic and associated decrease in the v/c ratio resulting from an increase in transit ridership is not sufficient to remove potentially significant impacts to North Harbor Drive resulting from implementation of the Proposed Project in 2030. As the increase in transit ridership would not remove potentially significant project impacts specific transit improvements were not included in the EIR as mitigation. Section 5.3.8 of the EIR identifies specific mitigation measures that will reduce all potentially significant traffic impacts to a level of less than significance.

In addition, the SDCRAA is committed to identifying and implementing all feasible transportation systems management (TSM) and transportation demand management (TDM) measures and will do so in cooperation Caltrans, the City of San Diego, and other agencies responsible for the transportation infrastructure surrounding the Airport. Typical TDM and TSM measures primarily benefit employees who are regular users of a facility and this measure is identified under the Airport Transit Plan Recommendation as the Employee Transit Incentive Program.

The SDCRAA conducted analysis on the segment of North Harbor Drive between Rental Car Road and Laurel Street to assess the benefit of employee TDM/TSM measures. According to the Parsons 2004, Update of Traffic Data for San Diego International Airport traffic, used for the EIR traffic analysis (see Section 5.3.1.2), employee trips represent approximately 8% of daily traffic at SDIA. If employee trips were reduced 10%, there would be a reduction of approximately 680 vehicles on North Harbor Drive in 2030. This equates to a .01 v/c ratio reduction along North Harbor Drive between Rental Car Road and Laurel, less than the .06 v/c ratio reduction required to eliminate any potentially significant impact resulting form implementation of the Proposed Project in 2030. As TSM/TDM measures would not remove potentially significant project impacts, Section 5.3.8 of the EIR identifies other mitigation measures that will reduce all potentially significant traffic impacts to a level of less than significant.

In addition, the identified transit measures will be implemented only through the cooperation and under the jurisdiction of other agencies, including Metropolitan Transit System (MTS) and North Coast Transit District (NCTD). Because SDCRAA cannot guarantee that the transit improvement measures will be implemented and because it is currently working with a multi-agency Airport Transit/Roadway Committee, which developed the Draft Airport Transit Plan for SDIA, SDCRAA did not identify transit measures as mitigation and instead focused on other traffic related mitigation measures.

### A.3.1.2 <u>Federal and State Agencies, Planning Groups, and Local Agency</u> <u>Comments and Responses</u>

This section contains copies of the comments and responses received from State and Federal agencies, planning groups, and local agencies. Within each letter, the individual comments have been marked with a number corresponding to the response in the table immediately following the letter.

From:	Cotoia Maj Heather J	
Sent:	Monday, February 04, 2008 11:57 AM	
То:	Airport Planning	
Cc:	Myers GS15 Clifford O	
Subject:	DRAFT EIR SAN DIEGO INTERNATIONAL AIRPORT MASTER PLAN	
Signed By:	Verifying the signature. Click the icon for details.	
Attachments: Draft EIR MCRDSD 080201.PDF		

To Whom it May Concern,

On behalf of Mr. Myers, Community and Plans Liaison Officer, Marine Corps Recruit Depot San Diego, attached is the comments on the Draft Environmental Impact Report for the San Diego International Airport Master Plan.

vrs *Heather J. Cotoia* Major, U.S. Marine Corps Deputy, AC/S G-1 Marine Corps Recruit Depot San Diego & Western Recruiting Region

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PLANNING DEPT #44



#### UNITED STATES MARINE CORPS MARINE CORPS RECRUIT DEPOT/WESTERN RECRUITING REGION 1600 HENDERSON AVENUE SUITE 238 SAN DIEGO, CALIFORNIA 92140-50017

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Mr. Ted Anasis San Diego County Regional Airport Authority P.O. Box 82776 San Diego, California 92138-2776

Dear Mr. Anasis,

Thank you for the opportunity to comment on the Draft Environmental Impact Report for the San Diego International Airport Master Plan. Our comments are provided below:

Lease for runway extension and Instrument Landing System (115) - 1.2.1. The runway extension and Instrument Landing System are located on parcels of Marine Corps Recruit Depot, San Diego (MCRDSD) property that are leased to the Airport Authority. Although the expiration date of the lease is beyond the 2015 projections, it should be included to be a more accurate reflection of Airport holdings.

California Environmental Quality Act (CEQA) document - 1.5 and 2.1.1. MCRDSD requests to be included as an interested party for review of the document when available.

Aviation forecast - 2.2.2 (Table 2-5). A chart that reflects past projections of annual passenger loading versus actual would be beneficial. A 1997 Master Plan working group document projected 2005 annual passenger loading to be 10,000,000 versus the actual amount of 17,372,521. The chart would allow the reviewer a more accurate picture of projections and potential impacts.

4. Development of the north side of the runway - 2.4.2 & 4.5.4. MCRDSD is concerned with any development proposed near Washington Street. The Washington Street gate is the main gate for visitor entry and tractor/trailer deliveries.

5. Capacity - 3.2.2. A key premise of the report is the assumption that the proposed actions will not increase capacity. That assumption is based upon the airlines current financial situation. Adding additional gates does make it possible for the airport to increase capacity if the fiscal situation changes. 6. Noise discussed as an average - 5.1.1. Disruption and irritation from aircraft typically come from spikes in noise. With more take-offs and landings, the frequency of the spikes increases. Averaging tends to camouflage the impact. Please address the frequency, duration and decibel level of the spikes in the final document.

California Advisory Handbook for Community and Military Compatibility Planning (Handbook). Several sections of the report highlight planning guidelines and community plans. Please include the Handbook in the report. It can be found on top://www.opr.ca.gov/military.html.

►. View corridor - Fig 5.95. The discussions and photographs of view corridors did not include Henderson Avenue. The proposed 10-gate extension will make the terminal visible on this primary street. This may constitute an adverse impact to the MCRDSD Historic District.

A. The point of contact for this matter is Major Frank McClintick at (619)524-4381 or frank.mcclintick@usmc.mil.

D. W. ZAUTCKE Colonel USMC By direction 7

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United States Marine Corps		Signed by: D.W. Zautcke, Colonel USMC
Subject:	Draft Environmental Impact Report (EIR) for San Di	ego International Airport Master Plan Project
Comment: 1	Subject: Lease for runway extension and Instrument Landing System (ILS) – 1.2.1	Response
The runway extension and Instrument Landing System are located on parcels of Marine Corps Recruit Depot, San Diego (MCRDSD) property that are leased to the Airport Authority. Although the expiration date of the lease is beyond the 2015 projections, it should be included to be a more accurate reflection of Airport holdings.		As described in Chapter 2, Project Description, of the Draft EIR, the proposed project does not alter the Airport's runway or navigational aid facilities. The commenter is correct that portions of land currently utilized for airfield and navigational aid facilities are utilized under the terms of a lease agreement between the SDCRAA and MCRDSD.
Comment 2	Subject: California Environmental Quality Act (CEQA) document – 1.5 and 2.1.1	Response
the document when		The DEIR was released in October 2007 and the MCRDSD was provided a copy of the document for review.
Comment 3Subject: Aviation forecast – 2.2.2 (Table 2-5)A chart that reflects past projections of annual passenger loading versus actual would be beneficial. A 1997 Master Plan working group document projected 2005 annual passenger loading to be 10,000,000 versus the actual amount of 17,372,521. The chart would allow the reviewer a more accurate picture of projects and potential impacts.		Response Historical data might provide perspective. However, the EIR analysis is based on future operational levels that are related to recent projects. The forecast operational levels were obtained using the best available modeling techniques and the forecast was approved by the FAA in June 2005. We do not believe that showing previous projects would provide meaningful information for analyzing future passenger levels provided in Table 2-2.
Comment 4	Subject: Development of the north side of the runway – 2.4.2 & 4.5.4	Response
MCRDSD is concerned with any development proposed near Washington Street. The Washington Street gate is the main gate for visitor entry and tractor/trailer deliveries.		There is no Section 4.5.4 in the EIR. The Airport Authority maintains an easement to Washington Street that will continue to be used for ground access to the airport. The Airport Authority has evaluated the traffic volumes at this intersection in the Draft EIR and will review the environmental analysis conducted by the USMC for any project modifications to Washington Street.
Comment 5	Subject: Capacity – 3.2.2	Response
A key premise of the report is the assumption that the proposed actions will not increase capacity. That assumption is based upon the airlines current financial situation. Adding additional gates does make it possible for the airport to increase capacity if the fiscal situation changes.		Comment noted; all environmental analysis is based on forecasting which considers the financial strengths of the area of influence. See also Response to General Comment #7.
Comment 6	Subject: Noise discussed as an average – 5.1.1	Response
Disruption and irritation from aircraft typically come from spikes in noise. With more take-offs and landings, the frequency of the spikes		The EIR uses both a cumulative noise metric and a Time Above 65 dB noise metric. Use of a cumulative noise metric is standard practice for

increases. Averaging tends to camouflage the impact. Please address the frequency, duration and decibel level of the spikes in the final document.		determining impact. However, the EIR did consider the time above metric at 5 dB intervals from 65 dB to 95 dB and nighttime flights above 80 SEL and 90 SEL. These metrics address frequency, duration, and various decibel levels. See Section 5.1.1.1 for the discussion of the use of the Time Above 65 dB metric and 5.1.2 for discussion of the supplemental metrics used in the EIR.
Comment 7	Subject: California Advisory Handbook for Community and Military Compatibility Planning (Handbook)	Response
Several sections of the report highlight planning guidelines and community plans. Please include the Handbook in the report. It can be found on <a href="http://www.opr.ca.gov/military.html">http://www.opr.ca.gov/military.html</a>		Comment noted. The Military Handbook is not applicable to the Airport Master Plan EIR as the Proposed Project does not conflict with any military uses (i.e. low-level flight paths, military impact zones, or special use airspace). The EIR, however, has been updated to incorporate by reference the Military Handbook, see Section 2.5. The Handbook is available at http://www.opr.ca.gov/military/handbook/Complete_Advisory_Handbook _2006.pdf
Comment 8	Subject: View corridor – Fig 5.95	Response
The discussions and photographs of view corridors did not include Henderson Avenue. The proposed 10-gate extension will make the terminal visible on this primary street. This may constitute an adverse impact to the MCRDSD Historic District.		Additional photographs were taken and have been included in response to this comment directly following this comment page. Photographs include views on MCRDSD from Henderson Avenue and nearby streets looking south/southwest toward the Airport where the proposed 10-gate extension to Terminal 2W would be located. The existing terminal 2 is visible from several of the views, while other views toward the airport are visually screened by buildings and trees on the MCRDSD base. The proposed expansion to the terminal would be at the same relative height and scale as the existing terminal, and would be at the same distance as existing airport facilities. The existing Terminal 2 will screen views of the proposed parking structure and second-level road/curbside that are proposed to serve Terminal 2 in the Airport Implementation Plan.
		No scenic resources are visible from any of the views in the photographs that look toward the Airport and Henderson Avenue. The proposed expansion is consistent with existing airport facilities, and therefore would not create an adverse visual impact to the MCRDSD Historic District. This information does not represent significant new information and does not affect the significance determinations presented in the Draft EIR.



Department of Toxic Substances Control



Arnold Schwarzenegger Governor

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PLANNING DEPT #44

Mr. Ted Anasis, AICP Airport Planning San Diego County Regional Airport Authority P.O. Box 82776 San Diego, California 92138

NOTICE OF AVAILABILITY OF A DRAFT ENVIRONMENTAL IMPACT REPORT FOR THE AIRPORT MASTER PLAN, SAN DIEGO INTERNATIONAL AIRPORT (NORTH HARBOR DRIVE), SDCRAA # EIR-06-01 PROJECT, CITY OF SAN DIEGO, SAN DIEGO COUNTY (SCH#2005091105)

Dear Mr. Anasis:

November 6, 2007

The Department of Toxic Substances Control (DTSC) has received your submitted Public Notice of Availability of a draft Environmental Impact Report (EIR) with an Executive Summary, EIR, Appendices and supporting documents for the abovementioned project. The following project description is stated in your document: "The San Diego International Airport Master plan includes the development and operation of the following major project components: existing Terminal 2 West with 10 new jet gates: construct new aircraft parking apron; construct new apron and aircraft taxilanes; construct new second-level roadway and departure curb serving Terminal 2; and construct a new parking structure. A project description and site plans describing project components are included in the Draft EIR." DTSC sent comments to SDCRAA on your above-mentioned project on October 24, 2004 and June 12, 2006. DTSC repeats those comments; please address if applicable.

- The EIR should identify the current or historic uses at the project site that may have resulted in a release of hazardous wastes/substances.
- 2) The EIR should identify the known or potentially contaminated sites within the proposed Project area. For all identified sites, the EIR should evaluate whether conditions at the site may pose a threat to human health or the environment. Following are the databases of some of the regulatory agencies:
- National Priorities List (NPL): A list maintained by the United States Environmental Protection Agency (U.S.EPA).

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Linda S. Adams Secretary for Environmental Protection

- Envirostor (formerly CalSites): A Database primarily used by the California Department of Toxic Substances Control, accessible through DTSC's website (see below).
- Resource Conservation and Recovery Information System (RCRIS): A database of RCRA facilities that is maintained by U.S. EPA.
- Comprehensive Environmental Response Compensation and Liability Information System (CERCLIS): A database of CERCLA sites that is maintained by U.S.EPA.
- Solid Waste Information System (SWIS): A database provided by the California Integrated Waste Management Board which consists of both open as well as closed and inactive solid waste disposal facilities and transfer stations.
- Leaking Underground Storage Tanks (LUST) / Spills, Leaks, Investigations and Cleanups (SLIC): A list that is maintained by Regional Water Quality Control Boards.
- Local Counties and Cities maintain lists for hazardous substances cleanup sites and leaking underground storage tanks.
- The United States Army Corps of Engineers, 911 Wilshire Boulevard, Los Angeles, California, 90017, (213) 452-3908, maintains a list of Formerly Used Defense Sites (FUDS).
- 3) The EIR should identify the mechanism to initiate any required investigation and/or remediation for any site that may be contaminated, and the government agency to provide appropriate regulatory oversight. If necessary, DTSC would require an oversight agreement in order to review such documents. Please see comment No.17 below for more information.
- 4) All environmental investigations, sampling and/or remediation for the site should be conducted under a Workplan approved and overseen by a regulatory agency that has jurisdiction to oversee hazardous substance cleanup. The findings of any investigations, including any Phase I or II Environmental Site Assessment Investigations should be summarized in the document. All sampling results in which hazardous substances were found above regulatory standards should be clearly summarized in a table.

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- 5) Your document states in Section 5.15 Hazards and Hazardous Materials the following information: "Table 5.15.2 Sites and Facilities Reported or with the Potential to Contain Hazardous Wastes or Environmental Contamination in the Vicinity of SDIA. Former Naval Training Center Inactive Landfill. Former Rental Car Facility Fuel Farm. Former Lindbergh Field Fuel Farm. Former US Air Hangar and Maintenance Facility. Former Teledyne-Ryan Facility. Airport Fuel Farm. Former Lindbergh Field Live-Fire Training Facility. Former General Dynamics (Lindbergh Field Plant) Facility. General Approach and Methodology. Regulatory Framework. Environmental Setting. Level of Significance after Mitigation Measures. "Proper investigation, sampling and remedial actions overseen by the respective regulatory agencies, if necessary, should be conducted at the site prior to the new development or any construction. All closure, certification or remediation approval reports should be included in the EIR.
- 6) If any property adjacent to the project site is contaminated with hazardous chemicals, and if the proposed project is within 2,000 feet from a contaminated site, then the proposed development may fall within the "Border Zone of a Contaminated Property." Appropriate precautions should be taken prior to construction if the proposed project is within a Border Zone Property.
- 7) If buildings, other structures, or associated uses; asphalt or concrete-paved surface areas are being planned to be demolished, an investigation should be conducted for the presence of other related hazardous chemicals, lead-based paints or products, mercury, and asbestos containing materials (ACMs). If other hazardous chemicals, lead-based paints or products, mercury or ACMs are identified, proper precautions should be taken during demolition activities. Additionally, the contaminants should be remediated in compliance with California environmental regulations and policies.
- 8) The project construction may require soil excavation or filling in certain areas. Sampling may be required. If soil is contaminated, it must be properly disposed and not simply placed in another location onsite. Land Disposal Restrictions (LDRs) may be applicable to such soils. Also, if the project proposes to import soil to backfill the areas excavated, sampling should be conducted to ensure that the imported soil is free of contamination.
- 9) Human health and the environment of sensitive receptors should be protected during the construction or demolition activities. If it is found necessary, a study of the site and a health risk assessment (i.e. Section 5.16 Human Health Risk Assessment) overseen and approved by the appropriate government agency

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and a qualified health risk assessor should be conducted to determine if there are, have been, or will be, any releases of hazardous materials that may pose a risk to human health or the environment.

- 10) If it is determined that hazardous wastes are, or will be, generated by the proposed operations, the wastes must be managed in accordance with the California Hazardous Waste Control Law (California Health and Safety Code, Division 20, Chapter 6.5) and the Hazardous Waste Control Regulations (California Code of Regulations, Title 22, Division 4.5).
- 11) If it is determined that hazardous wastes are or will be generated and the wastes are (a) stored in tanks or containers for more than ninety days, (b) treated onsite, or (c) disposed of onsite, then a permit from DTSC may be required. If so, the facility should contact DTSC at (714) 484-5423 to initiate pre-application discussions and determine the permitting process applicable to the facility.
- 12) If it is determined that hazardous wastes will be generated, the facility should obtain a United States Environmental Protection Agency Identification Number by contacting (800) 618-6942.
- 13) Certain hazardous waste treatment processes may require authorization from the local Certified Unified Program Agency (CUPA). Information about the requirement for authorization can be obtained by contacting your local CUPA.
- 14) If the project plans include discharging wastewater to a storm drain, you may be required to obtain an NPDES permit from the overseeing Regional Water Quality Control Board (RWQCB).
- 15) If during construction/demolition of the project, the soil and/or groundwater contamination is suspected, construction/demolition in the area would cease and appropriate health and safety procedures should be implemented.
- 16) If the site was used for agricultural, cattle ranching or related activities, onsite soils and groundwater might contain pesticides, agricultural chemical, organic waste or other related residue. Proper investigation, and remedial actions, if necessary, should be conducted under the oversight of and approved by a government agency at the site prior to construction of the project.
- 17) Envirostor (formerly CalSites) is a database primarily used by the California Department of Toxic Substances Control, and is accessible through DTSC's website. DTSC can provide guidance for cleanup oversight through an

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> Environmental Oversight Agreement (EOA) for government agencies, or a Voluntary Cleanup Agreement (VCA) for private parties. For additional information on the EOA please see www.dtsc.ca.gov/SiteCleanup/Brownfields, or contact Maryam Tasnif-Abbasi, DTSC's Voluntary Cleanup Coordinator, at (714) 484-5489 for the VCA.

18) In future CEQA documents please provide complete contact information, including contact person information, contact fax and e-mail address, and agency web address which contains the project information. Also, if the project title changes, please provide historical project title(s).

If you have any questions regarding this letter, please contact Ms. Teresa Hom, Project Manager, preferably at email: thom@dtsc.ca.gov or (714) 484-5477.

Sincerely,

(Almo

Greg Holmes Unit Chief Southern California Cleanup Operations Branch - Cypress Office

cc: Governor's Office of Planning and Research State Clearinghouse P.O. Box 3044 Sacramento, California 95812-3044

> CEQA Tracking Center Department of Toxic Substances Control Office of Environmental Planning and Analysis 1001 I Street, 22nd Floor, M.S. 22-2 Sacramento, California 95814

CEQA#1891

State of California Department of Toxic Substance Control		Signed by: Greg Holmes, Unit Chief, Southern California Cleanup Operations Branch- Cypress Office
Subject:	Notice of availability of a draft environmental impact	t report for the Airport Master Plan, San Diego International Airport c, City of San Diego, San Diego County (SCH#2005091105)
Comment: 1	Subject:	Response:
	dentify the current or historic uses at the project site	Section 5.15.4 of the EIR contains information pertaining to the curren
		and historic uses of the project site that have (or have the potential to have) resulted in the release of hazardous wastes/substances.
Comment: 2	Subject:	Response
that may have resulted in a release of hazardous wastes/substances.Comment: 2Subject:The EIR should identify the known or potentially contaminated siteswithin the proposed Project area. For all identified sites, the EIR shouldevaluate whether conditions at the site may pose a threat to humanhealth or the environment. Following are the databases of some of theregulatory agencies:-National Priorities List (NPL): A list maintained by the United StatesEnvironmental Protection Agency (U.S. EPA)-Envirostor (formerly CalSites): A database primarily used by theCalifornia Department of Toxic Substances Control, accessible throughDTSC's website (see below)-Resource Conservation and Recovery Information System (RCRIS): Adatabase of RCRA facilities that is maintained by the U.S. EPA-Comprehensive Environmental Response Compensation and LiabilityInformation System (CERCLIS): A database provided by theCalifornia Integrated Waste Management Board which consists of bothopen as well as closed and inactive solid waste disposal facilities andtransfer stationsLeaking Underground Storage Tanks (LUST)/Spills, LeaksInvestigations and Cleanups (SLIC): A list that is maintained byRegional Water Quality Control BoardsLocal Counties and Cities maintain lists for hazardous substancescleanup sites and		The EIR contains a listing and summary information of sites within the Project area that are known (or have the potential to have) environmental contamination and whether these conditions may pose a threat to human health or the environment. See Section 5.15.4. These sites were identified using the information available from the database listed.
Comment: 3	Subject:	
The EIR should i	dentify the mechanism to initiate any required	Comment noted: First, the EIR contains a summary listing of all the

investigation and/or remediation for any site that may be contaminated, and the government agency to provide appropriate regulatory oversight. If necessary, DTSC would require an oversight agreement in order to review such documents. Please see comment No. 17 below for more information.	sites in the vicinity of SDIA that are known (or have the potential) to have environmental contamination and/or require further investigation or remediation. Second, all further and necessary investigations will be conducted prior to site remediation and development. (In some cases, it may be more cost-effective and environmentally sound to conduct the remediation during the site development.) Third, all activities involving sites with environmental contamination will be coordinated with the appropriate governmental agencies. In accordance with Health & Safety Code Section 101480-101490 and the policies of the County of San Diego Department of Environmental Health (DEH), the Authority will apply for regulatory oversight by DEH in those instances where no investigation, remediation, or regulatory oversight is currently underway.
Comment:4 Subject:	
All environmental investigations sampling and/or remediation for the site should be conducted under a Workplan approved and overseen by a regulatory agency that has jurisdiction to oversee hazardous substance cleanup. The findings of any investigations, including any Phase I or II Environmental Site Assessment Investigations should be summarized in the document. All sampling results in which hazardous substances	All environmental investigations (including sampling and/or remediation) will be conducted under a Work Plan that has been properly approved. The EIR contains a summary listing of all the sites in the vicinity of SDIA that are known to have environmental contamination. This
were found above regulatory standards should be clearly summarized in a table.	information was obtained through environmental investigations (including Phase I/II Environmental Site Assessment Investigations) among other resources, which are referenced in the EIR. Because the sampling results from these investigations are so voluminous, the findings from these investigations are summarized in the EIR, Section 5.15.4.
Comment: 5 Subject:	All personant any incompanial investigations, compliant and remedial
Your document states in Section 5.15 Hazards and Hazardous Materials the following information: "Table 5.15.2 Sites and Facilities Reported or with the Potential to Contain Hazardous Wastes or Environmental Contamination in the Vicinity of SDIA. Former Naval Training Center Inactive Landfill. Former Rental Car Facility Fuel Farm. Former Lindbergh Field Fuel Farm. Former US Air Hangar and Maintenance Facility. Former Toledyne Dyan Facility. Airport Fuel	All necessary environmental investigations, sampling and remedial actions will be approved and overseen by the proper regulatory agencies and will be conducted prior to the development of any construction. Resource Conservation & Recovery Act 42 U.S.C. §§6901-6992k. California Integrated Waste Management Board Title 27 California Code of Regulations.
Maintenance Facility. Former Teledyne-Ryan Facility. Airport Fuel Farm. Former Lindbergh Field Live-Fire Training Facility. Former General Dynamics (Lindbergh Field Plant) Facility. General Approach and Methodology. Regulatory Framework. Environmental Setting. Level of Significance after Mitigation Measures." Proper investigation, sampling and remedial actions overseen by the respective regulatory agencies, if necessary, should be conducted at the site prior to the new	The EIR contains summary listings and descriptions of all closure, certifications, and remediation approval reports for the study area. See Table 5-15.2.

development or any construction. All closure, certification or	
remediation approval reports should be included in the EIR.	
Comment: 6 Subject:	
If any property adjacent to the project site is contaminated with hazardous chemicals, and if the proposed project is within 2,000 feet from a contaminated site, then the proposed development may fall within the "Border Zone of a Contaminated Property." Appropriate	Comment noted. The EIR contains a summary listing of all the sites in the vicinity of SDIA that are known to have environmental contamination.
precautions should be taken prior to construction if the proposed project is within a Border Zone Property.	
Comment 7 Subject:	
If buildings or other structures, asphalt or concrete-paved surface areas are being planned to be demolished, an investigation should be conducted for the presence of other related hazardous chemicals, lead- based paints or products, mercury, and asbestos containing materials (ACMs). If other hazardous chemicals, lead-based paints or products, mercury or ACMs are identified, proper precautions should be taken during demolition activities. Additionally, the contaminants should be remediated in compliance with California environmental regulations and policies.	Comment noted. The EIR contains a summary listing of all the sites in the vicinity of SDIA that are known to have environmental contamination.
Comment: 8 Subject:	
The project construction may require soil excavation or filling in certain areas. Sampling may be required. If soil is contaminated, it must be properly disposed and not simply placed in another location onsite. Land Disposal Restrictions (LDRs) may be applicable to such soils. Also, if the project proposes to import soil to backfill the areas excavated, sampling should be conducted to ensure that the imported soil is free of contamination.	Comment noted and these soil sampling precautions will be adopted and incorporated into all site sampling and remediation Work Plans. Resource Conservation & Recovery Act 42 U.S.C. §§6901-6992k. California Integrated Waste Management Board Title 27 California Code of Regulations.
Comment: 9 Subject:	
Human health and the environment of sensitive receptors should be protected during the construction or demolition activities. If it is found necessary, a study of the site and a health risk assessment (i.e. Section 5.16 Human Health Risk Assessment) overseen and approved by the appropriate government agency and a qualified health risk assessor should be conducted to determine if there are, have been, or will be, any releases of hazardous materials that may pose a risk to human health or the environment.	The Health Risk Assessment (Section 5.16) of sensitive receptors (these included residences, schools, workers, and recreational locations) has thus far found no significant or adverse health impact on sensitive receptors within the area surrounding the Airport.
Comment: 10 Subject:	
If it is determined that hazardous wastes are, or will be, generated by the proposed operations, the wastes must be managed in accordance with the California Hazardous Waste Control Law (California Health and Safety Code, Division 20, Chapter 6.5) and the Hazardous Waste	Comment noted and the site/building tenants of the proposed projects will be obligated to adhere to all federal, state and local regulations pertaining to the generation, storage and disposal of hazardous wastes.

	(California Code of Regulations, Title 22, Division	
4.5) Comment: 11	Subject:	
		Comment noted (see response to your Comment #10.)
If it is determined that hazardous wastes are or will be generated and the wastes are (a) stored in tanks or containers for more than ninety		Somment hoted (See response to your comment #10.)
days, (b) treated onsite, or (c) disposed of onsite, then a permit from		
DTSC may be required. If so, the facility should contact DTSC at (714)		
	pre-application discussions and determine the	
	oplicable to the facility.	
Comment: 12	Subject:	
	t hazardous wastes will be generated, the facility	Comment noted (see response to your Comment #10.)
	ed States Environmental Protection Agency	
	r by contacting (800) 618-6942.	
	Subject	
	aste treatment processes may require	Comment noted (see response to your Comment #10.)
authorization from the local Certified Unified Program Agency (CUPA).		
Information about the requirement for authorization can be obtained by contacting your local CUPA.		
	Subject:	
	clude discharging wastewater to a storm drain, you	Comment noted and SDIA operates under SWRCB Water Quality,
may be required to obtain an NPDES permit for the overseeing Regional Water Quality Control Board (RWQCB).		NPDES General Permit No. CAS000001, Waste Discharge Requirements for Discharges of Storm Water Associated with Industrial Activities Excluding Construction Activities, generally referred to as the General Industrial Storm Water Permit. Under the General Industrial Storm Water Permit, SDIA is required to control and eliminate sources of pollution in storm water through development and implementation of a SWPPP. Any modifications to the NPDES permit necessary to implement the Proposed Project will be obtained from the RWQCB prior to any permitted wastewater discharge.
Comment: 15	Subject:	
		Comment noted.
water contamination is suspected, construction/demolition in the area		
would cease and appropriate health and safety procedures should be		
implemented.	Publicati	
Comment: 16Subject:If the site was used for agricultural, cattle ranching or related activities,		The group of the planned improvements to SDIA have never been
		The areas of the planned improvements to SDIA have never been used for agriculture, cattle ranching or related activities. See Appendix
onsite soils and groundwater might contain pesticides, agricultural chemical, organic waste or other related residue. Proper investigation,		F for history of the SDIA site.
and remedial actions, of necessary, should be conducted under the		
	roved by a government agency at the site prior to	
construction of the project.		

Comment: 17 Subject:	
Envirostor (formerly CalSites) is a database primarily used by the California Department of Toxic Substances Control, and is accessible through DTSC's website. DTSC can provide guidance for cleanup oversight through an Environmental Oversight Agreement (EOA) for government agencies, or a Voluntary Cleanup Agreement (VCA) for private parties. For additional information on the EOA please see <u>www.dtsc.ca.gov/SiteCleanup/Brownfiles</u> , or contact Maryam Tasnif- Abbasi, DTSC's Voluntary Cleanup Coordinator, at (714) 484-5489 for the VAC.	Comment noted. (See also response to your Comment #5)
Comment: 18 Subject:	
In future CEQA documents please provide complete contact information, including contact person information, contact fax and email address, and agency web address which contains the project information. Also, if the project title changes, please provide historical project title(s).	Comment noted; future CEQA documents produced by the SDCRAA will include the information requested.

Department of Toxic Substances Control

Maureen F. Gorsen, Director 5796 Corporate Avenue Cypress, California 90630

RECEIVED

DEC 032007

### PLANNING DEPT. #44

Mr. Ted Anasis, AICP San Diego County Regional Airport Authority P.O. Box 82776 San Diego, California 92138-2776

### DRAFT ENVIRONMENTAL IMPACT REPORT (EIR) FOR SAN DIEGO INTERNATIONAL AIRPORT MASTER PLAN PROJECT (SCH# 2005091105)

Dear Mr. Anasis:

November 29, 2007

The Department of Toxic Substances Control (DTSC) has received your submitted Notice of Preparation of a Supplemental EIR for the above-mentioned project. The following project description is stated in your document: "The San Diego International Airport Master Plan includes the development and operation of the following major project components: expand existing Terminal 2 West with 10 new jet gates; construct new aircraft parking apron; construct new apron and aircraft taxi-lanes; construct new second-level roadway and departure curb serving Terminal 2; and construct a new parking structure."

Based on the review of the submitted document DTSC has the following comments:

- 1) All environmental investigations, sampling and/or remediation for the site should be conducted under a Workplan approved and overseen by a regulatory agency that has jurisdiction to oversee hazardous substance cleanup. The findings of any investigations, including any Phase I or II Environmental Site Assessment Investigations should be summarized in the document. All sampling results in which hazardous substances were found should be clearly summarized in a table.
- 2) If buildings or other structures, asphalt or concrete-paved surface areas are being planned to be demolished, an investigation should be conducted for the presence of other related hazardous chemicals, lead-based paints or products, mercury, and asbestos containing materials (ACMs). If other hazardous chemicals, lead-based paints or products, mercury or ACMs are identified, proper precautions should be taken during demolition activities. Additionally, the

Arnold Schwarzenegger Governor



Linda S. Adams

Secretary for

**Environmental Protection** 

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Near Term Improvements EA

Mr. Ted Anasis November 29, 2007 Page 2

contaminants should be remediated in compliance with California environmental regulations and policies.

- 3) The project construction may require soil excavation or filling in certain areas. Sampling may be required. If soil is contaminated, it must be properly disposed and not simply placed in another location onsite. Land Disposal Restrictions (LDRs) may be applicable to such soils. Also, if the project proposes to import soil to backfill the areas excavated, sampling should be conducted to ensure that the imported soil is free of contamination.
- 4) If during construction/demolition of the project, the soil and/or groundwater contamination is suspected, construction/demolition in the area would cease and appropriate health and safety procedures should be implemented.
- 5) Envirostor (formerly CalSites) is a database primarily used by the California Department of Toxic Substances Control, and is accessible through DTSC's website. DTSC can provide guidance for cleanup oversight through an Environmental Oversight Agreement (EOA) for government agencies, or a Voluntary Cleanup Agreement (VCA) for private parties. For additional information on the EOA please see <u>www.dtsc.ca.gov/SiteCleanup/Brownfields</u>, or contact Maryam Tasnif-Abbasi, DTSC's Voluntary Cleanup Coordinator, at (714) 484-5489 for the VCA.
- 6) In future CEQA documents please provide the contact person's e-mail address.

If you have any questions regarding this letter, please contact Ms. Eileen Khachatourians, Project Manager, at (714) 484-5349 or email at EKhachat@dtsc.ca.gov.

Sincerely,

in Holmes

Greg Holmes Unit Chief Southern California Cleanup Operations Branch - Cypress Office

cc: See next page

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Mr. Ted Anasis November 29, 2007 Page 3

cc: Governor's Office of Planning and Research State Clearinghouse P.O. Box 3044 Sacramento, California 95812-3044

> CEQA Tracking Center Department of Toxic Substances Control Office of Environmental Planning and Analysis 1001 I Street, 22<sup>nd</sup> Floor, M.S. 22-2 Sacramento, California 95814

CEQA# 1923

State of California Department of Toxic Substances Control		Signed by: Greg Holmes, Unit Chief, Southern California Cleanup
Subject:		Operations Branch- Cypress Office ego International Airport Master Plan Project (SCH# 2005091105)
Comment: 1	Subject: Sample Procedures	Response
		See response to State of California Department of Toxic Substance
All environmental investigations, sampling and/or remediation for the		Control (DTSC) Comment # 4.
site should be conducted under a Workplan approved and overseen by		
a regulatory agency that has jurisdiction to oversee hazardous		
substance cleanup. The findings of any investigations, including any		
Phase I or II Environmental Site Assessment Investigations should be summarized in the document. All sampling results in which hazardous		
	und should be clearly summarized in a table.	
Comment 2	Subject: Demolition Procedures	Response
	structures, asphalt or concrete-paved surface areas o be demolished, an investigation should be	See response to State of California Department of Toxic Substance Control (DTSC) Comment # 7.
	resence of other related hazardous chemicals, lead-	
	ducts, mercury, and asbestos containing materials	
	zardous chemicals, lead-based paints or products,	
	re identified, proper precautions should be taken	
	ctivities. Additionally, the contaminants should be	
	liance with California environmental regulations and	
policies.	nance with California environmental regulations and	
Comment 3	Subject: Soil excavation/importing	Response
	ction may require soil excavation or filling in certain	See response to State of California Department of Toxic Substance
	ay be required. If soil is contaminated, it must be	Control (DTSC) Comment # 8.
	nd not simply placed in another location onsite.	
and Disposal Rest	rictions (LDRs) may be applicable to such soils.	
Also if the project r	proposes to import soil to backfill the areas	
	g should be conducted to ensure that the imported	
soil is free of contar		
Comment 4	Subject: Contamination	Response
If during construction/demolition of the project, the soil and/or		See response to State of California Department of Toxic Substance
	nination is suspected, construction/demolition in the	Control (DTSC) Comment # 15.
area would cease and appropriate health and safety procedures should		
be implemented.		
Comment5	Subject: EOAs and VCAs	Response
,		See response to State of California Department of Toxic Substance
California Department of Toxic Substances Control, and is accessible		Control (DTSC) Comment # 17.
California Departme	bsite. DTSC can provide guidance for cleanup	
California Departme through DTSC's we	bsite. DTSC can provide guidance for cleanup n Environmental Oversight Agreement (EOA) for	

private parties. For additional information on the EOA please see <u>www.dtsc.ca.gov/SiteCleanup/Brownfiles</u> , or contact Maryam Tasnif- Abbasi, DTSC's Voluntary Cleanup Coordinator, at (714) 484-5489 for the VAC.		
Comment 6	Subject: Future contact Information	Response
In future CEQA documents please provide the contact person's e-mail address.		Comment noted.

### CALIFORNIA COASTAL COMMISSION

45 FREMONT, SUITE 2000 SAN FRANCISCO, CA 94105-2219 VOICE AND TDD (415) 904-5200 FAX (415) 904-5400



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December 11, 2007

## RECEIVED

010 17 200

Ted Anasis, AICP Manager, Airport Planning San Diego County Regional Airport Authority ATTN: Paul Webb P.O. Box 82776 San Diego, CA 92138-2776

PLANNING DEPT. #44

Subject: October 2007 Draft Environmental Impact Report for the Airport Master Plan for San Diego International Airport

Dear Mr. Anasis:

The Coastal Commission federal consistency staff received the above-referenced document and submits the following comments. In September 2006 the Commission staff submitted comments on the May 2006 version of the Draft EIR for the Airport Master Plan. It is our understanding that the only substantive difference between the 2006 and 2007 documents is the change in the planning horizon from 2015 to 2030. As such, the Commission is re-submitting our September 14, 2006, letter to serve as our comments on the 2007 Draft EIR.

Sincerely,

ARRY Smon

Larry Simon Federal Consistency Coordinator

Enclosure

cc: CCC – San Diego Coast District

#### CALIFORNIA COASTAL COMMISSION 45 FREMONT, SUITE 2000 SAN FRANCISCO. CA 94105-2219 VOICE AND TDD (415) 904-5200 FAX (415) 904-5400



September 14, 2006

Ted Anasis, AICP Manager, Airport Planning San Diego County Regional Airport Authority P.O. Box 82776 San Diego, CA 92138-2776

Subject: Draft Environmental Impact Report (DEIR) for the Airport Master Plan for San Diego International Airport

Dear Mr. Anasis:

The Coastal Commission federal consistency staff conducted a brief review of the abovereferenced document for San Diego International Airport and submits the following comments. The DEIR evaluates the proposed Airport Master Plan, which consists of two elements: the Airport Land Use Plan and airport facility improvement projects designed to meet forecast air traffic demand through 2015. The Land Use Plan is a policy document that describes the boundaries of and the land uses on the airport. The proposed improvement projects include (but are not limited to) expansion of Terminal 2 West with ten new jet gates, construction of new aircraft parking aprons and aircraft taxilanes, reconstruction of Taxiway C and construction of a new taxiway east of Taxiway D, construction of a new parking structure and a surface parking lot, and construction of new general aviation facilities.

The DEIR states that one or more of these projects may require additional environmental review and approvals from government agencies. The DEIR states on page 5.10-1 that:

In accordance with the Coastal Act and Airport Authority Act, SDCRAA will seek Coastal Development Permits (if necessary) for the proposed developments at SDIA that would follow adoption of the plan (e.g., Implementation Plan projects).

. .

Where Coastal Development Permits are necessary, SDCRAA will apply for these directly to the Coastal Commission.

The Commission staff agrees that that the SDCRAA will need to obtain coastal development permits from the Commission for proposed development at SDIA contemplated under the proposed Airport Master Plan.

Ted Anasis San Diego County Regional Airport Authority Page 2

Section 3.3 of the DEIR examines proposed federal, state, and local actions and required permits for the Airport Master Plan and states in part that:

The proposed Federal actions include Federal Aviation Administration approval of the Airport Layout Plan showing the proposed development, and the completion of the National Environmental Policy Act documentation.

Pursuant to the federal Coastal Zone Management Act (CZMA Section 307 (16 U.S.C. §1456), and 15 CFR Part 930 of the CZMA Federal Consistency Regulations) the Commission reviews federal activities, development projects, permits and licenses, and financial support to state and local governments for consistency with the California Coastal Management Program (CCMP) and in particular, the Chapter 3 policies of the California Coastal Act. Should the Federal Aviation Administration (FAA) propose development at SDIA in conjunction with or independent of the SDCRAA's proposed improvement projects, the FAA will need to prepare and submit to the Commission a consistency determination for such development. The FAA may also need to determine that Commission review of a consistency determination is needed in order for the FAA to complete its responsibilities under the National Environmental Policy Act for proposed development at SDIA. In addition, the SDCRAAA may need to prepare and submit to the Commission a consistency certification for the FAA's approval of the aforementioned Airport Layout Plan.

The Commission notes that the FAA's requirement for Commission review of a consistency determination (under any of the above scenarios) may precede the SDCRAA's anticipated schedule for submitting coastal development permit applications for airport improvement projects. In a case where the FAA is proposing development (e.g., navigation aids for airport operations proposed under the Airport Master Plan), the Commission can review a consistency determination from the FAA and either concur with or object to the project, based on conformance with the CCMP. Alternatively, where the SDCRAA is seeking Commission concurrence with the FAA's approval of an Airport Layout Plan that reflects the SDCRAA's proposed Airport Master Plan, the Commission could review that consistency certification and concur in concept (if it conforms with the CCMP), acknowledging that it will subsequently review more detailed coastal development permit applications from the SDCRAA for specific improvement projects described in the Airport Master Plan.

The primary issues that the Coastal Commission will focus on in its review of coastal development permits, consistency determinations, and consistency certifications are biological resources, water quality, and public access. The standard of review for consistency determinations and certifications is the CCMP and in particular, the Chapter 3 policies of the Coastal Act.

Thank you for the opportunity to comment on the DEIR. Additional procedural and substantive information on the federal consistency process can be obtained at the Commission's web site, <u>www.coastal.ca.gov/fedcd/fedcndx.html</u>. Please contact me at (415) 904-5288 should you have

Ted Anasis San Diego County Regional Airport Authority Page 3

any questions regarding the federal consistency process. Please contact Diana Lilly in the Commission's San Diego Coast District Office at (619) 767-2370 for questions regarding the coastal development permit process.

Sincerely,

LARRY Sunon

Larry Simon Federal Consistency Coordinator

cc: CCC – San Diego Coast District FAA – San Diego

State of California California Coasta		Signed by: Larry Simon, Federal Consistency Coordinator						
Subject:		br the Airport Master Plan for San Diego International Airport						
Comment 1	Subject: Resubmitted Comments	Response						
The Coastal Comm referenced docume 2006 the Commiss version of the Draf understanding that the 2007 documen	nission federal consistency staff received the above- ent and submits the follow comments. In September sion staff submitted comments on the May 2006 t EIR for the Airport Master Plan. It is our t the only substantive different between the 2006 and ts is the change in the planning horizon from 2015 to be Commission is re-submitting our September 14,	Comment noted; the only substantive difference between the two drafts is the Environmental Analysis extended to 2030.						
2006 letter to serve	e as our comments on the 2007 Draft EIR.							
Comment 2	Subject: Additional Review/Approval	Response						
The DEIR states the additional environme agencies. The DE In accordance with will seek Coastal De developments at S Implementation Pla are necessary, SD Commission. The Commission s coastal developme development at SD Plan.	hat one or more of these projects may require mental review and approvals from government IR states on page 5.10-1 that: In the Coastal Act and Airport Authority Act, SDCRAA Development Permits (if necessary) for the proposed DIA that would follow adoption of the plan (e.g., an projects)Where Coastal Development Permits ICRAA will apply for these directly to the Coastal staff agrees that the SDCRAA will need to obtain ent permits from the Commission for proposed DIA contemplated under the proposed Airport Master	The Commission staff's concurrence with this section of the Draft EIR is noted.						
Comment 3	Subject: Section 3.3	Response						
actions and require part that: The prop Administration app proposed develop Environmental Pol Coastal Zone Man and 15 CFR Part 9 the Commission re permits and license governments for co Program (CCMP) a	DEIR examines proposed federal, state, and local ed permits for the Airport Master Plan and states in posed Federal actions include Federal Aviation proval of the Airport Layout Plan showing the ment, and the completion of the National icy Act documentation. Pursuant to the federal agement Act (CZMA Section 307 (16 U.S.C § 1456), 30 of the CZMA Federal Consistency Regulations) eviews federal activities, development projects, es, and financial support to state and local posistency with the California Coastal Management and in particular, the Chapter 3 policies of the Act. Should the Federal Aviation Administration	The federal Coastal Zone Management Act compliance requirements as they pertain to SDCRAA and the FAA are noted. SDCRAA will comply with applicable elements of the federal Coastal Zone Management Act and anticipates that the FAA will do the same.						

(FAA) propose development at SDIA in conjunction with or independent of the SDCRAA's proposed improvement projects, the FAA will need to prepare an submit to the Commission a consistency determination for such development. The FAA may also need to determine that Commission review of a consistency determination is needed in order for the FAA to complete its responsibilities under the National Environmental Policy Act for proposed development at SDIA. In addition, the SDCRAA may need to prepare and submit to the Commission a consistency certification for the FAA's approval of the aforementioned Airport Layout Plan.	
Comment 4 Subject: Commission consistency determination	Response
The Commission notes that the FAA's requirements for Commission review of a consistency determination (under any of the above scenarios) may precede the SDCRAA's anticipated schedule for submitting coastal development permit applications for airport improvement projects. In a case where the FAA is proposing development (e.g., navigation aids for airport operations proposed under the Airport Master Plan), the Commission can review a consistency determination from the FAA and either concur with or object to the project, based on conformance with the CCMP. Alternatively, where the SDCRAA is seeking Commission concurrence with the FAA's approval of an Airport Layout Plan that reflects the SDCRAA's proposed Airport Master Plan, the Commission could review that consistency certification and concur in concept (if it conforms with the CCMP), acknowledging that it will subsequently review more detailed coastal development permit applications from the SDCRAA for specific improvement projects described in the Airport Master Plan. The primary issues that the Coastal Commission will focus on in its review of coastal development permits, consistency determinations, and consistency certifications are biological resources, water quality, and public access. The standard of review for consistency determinations and certifications is the CCMP and in particular the Chapter 3 policies of the Coastal Act.	The Coastal Commission's role in the development process and its anticipated focus on biological resources, water quality, and public access are noted.

#### DEPARTMENT OF CALIFORNIA HIGHWAY PATROL 4902 Pacific Highway San Diego, CA 92110-4097 (619) 220-5492 (800) 735-2929 (TT/TDD) (800) 735-2922 (Voice)

November 16, 2007

File No.: 645.06.12678.V5239

# RECEIVED

NOV 3 - 2007

# PLANNING DEPT. #44

Mr. Ted Anasis Manager, Airport Planning San Diego County Regional Airport Authority P.O. Box 82776 San Diego, CA 92138-2776

Dear Mr. Anasis:

Re: Project SCH# 2005091105, Draft Environmental Impact Report, Airport Master Plan, San Diego International Airport.

The San Diego Area Office of the California Highway Patrol has received a Draft Environmental Impact Report (EIR) for the above entitled project. Because of our geographical proximity to the site, we have been asked by Department's Special Projects Section to assess traffic related matters that may affect our area operations.

According to your draft report, the Proposed Airport Land Use Plan may be modified or amended in the future to respond to changes in the demand for Airport facilities as identified in future passenger, operations and cargo forecasts.

Your traffic analyses were based upon anticipated conditions in the years 2010, 2015, 2020, 2025 and 2030 for the proposed project and its alternatives. Your estimated trip generation increases under three assumptions for the period from 2005 to 2010 ranged from 9400 to 9500 and if the period is extended to 2015 the range is from 24,250 to 24,400. Your report recognizes the significant impact upon I-5, I-8, SR 163 and SR 94.

In your report you propose to "Establish a Construction Coordination Office within the Ground Transportation Department." The duties of this entity are described in Attachment A, attached hereto and by this reference incorporated herein as though fully set forth. We are requesting that you specifically incorporate notification to the California Highway Patrol as a requirement of the duties of that entity. In light of the foregoing, we request that you keep our office informed of those activities which will affect the roadways under our jurisdiction.

We appreciate being given the opportunity of responding to your EIR. If you have any questions regarding this letter and our comments, please contact Lt. Clayton M. Carter at (619) 220-5492.

Sincerely,

CARY MCGAGIN, Captain Commander San Diego Area

cc: Special Projects Section

Safety, Service, and Security

#### Attachment A

Establish a Construction Coordination Office within the Ground Transportation Department. This office would operate during the life of the Proposed Airport Implementation Plan construction period to coordinate deliveries, monitor traffic conditions, advise motorists about detours, congested areas, and alternative parking areas, and monitor and enforce delivery times and routes. SDIA will periodically analyze traffic conditions on designated routes during construction to evaluate and optimize the transportation system during the construction period.

This office will undertake a variety of duties, including, but not limited to:

• Inform motorists about detours, alternative parking, and congestion by use of static or changeable message signs, media announcements, airport website, airport information, roadway, radio station, etc;

· Work with police to enforce delivery times and routes, including specified truck routes;

Establish staging areas;

• Coordinate with emergency response agencies to maintain emergency access and response times;

• Coordinate Caltrans, and city roadway projects with SDIA projects so as to minimize impacts to travel;

- · Monitor and coordinate deliveries;
- Establish detour routes;
- · Work with neighbors to address their concerns regarding construction activity traffic;

• Analyze traffic conditions to determine the need for additional traffic controls, communication, signal modifications, lane re-striping, rerouting, etc.

Require Orientation for Construction Personnel. All construction personnel will be required through contractual means to participate in an SDIA project specific orientation that includes where to park, where staging areas are located, construction policies, delivery routes, detours, airport construction area driving protocol, etc., in addition to airport safety and security issues training.

There would be a temporary and unavoidable increase in traffic volumes on project area roadways during construction of the Proposed Airport Implementation Plan due to traffic generated by trucks hauling materials and equipment, and construction workers commuting to and from SDIA. Construction worker and truck trips were estimated by the San Diego International Airport Program Study Construction Schedule Estimation. Equipment, crews and activity durations were provided in a conceptual schedule to show how the SDCRAA would most likely complete project elements and the program in the required sequence to maintain an operating airport. This construction schedule was produced for this EIR primarily to analyze impacts to air quality from construction activities, but is also used also to analyze impacts to traffic and circulation.

The critical issue relating to project construction involves maintenance of traffic in the immediate construction zone, and handling the additional traffic related to transportation materials and crews. No construction traffic would be expected to use residential street to access SDIA. Construction workers would be expected to generate few peak hour trips because their work shifts typically start before the morning peak and end before the evening peak. All workers would

be expected to park on-site at SDIA. Construction-related truck trips that would occur while the peak numbers of employees are present would be minimal, with construction materials and equipment being hauled during off-peak hours. There would be some circumstances, for instance when concrete pours are being made to construct the parking structure, there would be up to one truck every seven minutes from 7:00 AM to 4:00 PM, or eight to nine truck trip per hour during the AM peak hour. Because these impacts are temporary, no potential significant impacts are anticipated and no mitigation measures are required. It should be noted, however, that the contractor will prepare a traffic control plan as part of construction contract in order to ensure that construction worker and truck trip are minimized during AM peak hours and will not use residential streets to access SDIA.

Because construction is a short-term activity and would be expected to follow plans and rules that minimize affects, no potential significant impacts to traffic and circulation are expected.

State of California	Signed by: Cary McGagin, Captain Commander, San Diego Area					
Department of California Highway Patrol						
Subject: Project SCH# 20050911105, Draft Environmental In	mpact Report, Airport Master Plan, San Diego International Airport					
Comment: 1 Subject: Duties of Ground Transportation	Response					
Connection						
In your report you propose to "Establish a Construction Coordination Office within the Ground Transportation Department." The duties of this entity are described in Attachment A, attached hereto and by this reference incorporated herein as though fully set forth. We are requesting that you specifically incorporate notification to the California Highway Patrol as a requirement of the duties of that entity. In light of the foregoing, we request that you keep our office informed of those activities which will affect the roadways under our jurisdiction.	Comment noted. The SDCRAA will incorporate in the files in the Construction Coordination Office, notify the California Highway Patrol as needed and keep the Department of California Highway Patrol informed about activities that will potentially affect roadways under the Department's jurisdiction.					

**DEPARTMENT OF TRANSPORTATION** DIVISION OF AERONAUTICS – M.S.#40 1120 N STREET P. O. BOX 942873 SACRAMENTO, CA 94273-0001 PHONE (916) 654-4959 FAX (916) 653-9531



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NOV 1.9 2007

November 9, 2007

Mr. Ted Anasis San Diego County Regional Airport Authority P.O. Box 82776 San Diego, CA 92138-2776

. . . .

PLANNING DEPT. #44

Dear Mr. Anasis:

TTY (916) 651-6827

San Diego International Airport Master Plan Draft Environmental Impact Report; SCH# 2005091105

The California Department of Transportation (Caltrans), Division of Aeronautics (Division), reviewed the above-referenced document with respect to airport-related noise and safety impacts and regional aviation land use planning issues pursuant to the California Environmental Quality Act (CEQA). The Division has technical expertise in the areas of airport operational safety, noise and airport land use compatibility. We are a funding agency for airport projects and we have permit authority for public-use and special-use airports and heliports. We offer the following comments for your consideration.

The San Diego County Regional Airport Authority (SDCRAA) is updating the San Diego International Airport Master Plan to accommodate existing and future demand for air travel in the San Diego Region through 2030. The project to be evaluated consists of "two key components." The first component is the Airport Land Use Plan, a policy document which will describe four general categories of land use on the airport: airfield, terminal, ground transportation and airport support. The second component is implementation of specific projects contained in the Airport Master Plan, called the Proposed Airport Implementation Plan.

San Diego International Airport operates with a State Airport Permit issued by the Division. Detailed information regarding the Division and the State airport permit process is available on-line at http://www.dot.ca.gov/hq/planning/aeronaut/. For questions concerning the State airport permit process, please contact the Division's Aviation Safety Officer for San Diego County, Jeff Brown, at (916) 654-4565.

Prior to amending the State airport permit or releasing State funds for airport projects, the Division, as a responsible agency under CEQA, must be assured that the proposal is in full compliance with CEQA. The issues of primary concern to us include airport-related noise and safety impacts on the surrounding community as well as the community's potential effect on airport operations. Consideration given to the issue of compatible land uses in the vicinity of the airport should help to relieve future conflicts between the airport and its neighbors. If the master plan environmental document adequately addresses the issues associated with the master plan projects, additional environmental documentation may not be required. CEQA, Public Resources Code 21096, also requires the Caltrans Airport Land Use Planning Handbook be utilized as a resource in the preparation of environmental documents for projects within the boundaries of an airport land use compatibility plan, or if such a plan has not been adopted, within two nautical miles of an airport.

The SDCRAA has directed the formation of the Airport Land Use Compatibility Plan Technical Advisory Group to assist in the preparation of the Final Airport Land Use Compatibility Plans for the airports within San Diego County. According to the Draft Environmental Impact Report (DEIR), the SDCRAA anticipates adopting the San Diego International Airport Land Use Compatibility Plan by the year 2009.

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Mr. Ted Anasis November 9, 2007 Page 2

California Public Utilities Code Section 21659 prohibits structural hazards on or near airports. Structures should not be at a height that will result in penetration of the airport imaginary surfaces in accordance with the Federal Aviation Administration's Federal Aviation Regulations Part 77 "Objects Affecting Navigable Airspace."

San Diego International Airport is classified as a "noise problem airport" and operates with a "variance" from the State Noise Standards (California Code of Regulations, Title 21, Section 5000 et seq.). From the information provided in Table 5-1.5 of the DEIR, the "Preferred Alternative" will result in an increase in the number of new housing units in the 65 decibel (dB) and greater future Community Noise Equivalent Level (CNEL) contours for the airport. Table 1-5, "Summary of Impacts and Mitigation Measures" does not appear, however, to address mitigation for this increase in homes within the airport's "noise impact area" (NIA), which is the area within the airport's 65 dB CNEL contour that is composed of incompatible land uses as defined in Section 5014 of the Noise Standards. We also noted that the "Federal and State Standards" text on page 5.1-2 of the DEIR neglects to address the State Noise Standards. For questions concerning the State Noise Standards requirements, please contact the Division's Airport Noise Specialist, Betsy Eskridge, at (916) 654-5203.

The protection of airports from incompatible land use encroachment is vital to California's economic future. Although the need for compatible and safe land uses near airports in California is both a local and a state issue, airport staff, airport land use commissions and airport land use compatibility plans are key to protecting an airport and the people residing and working in the vicinity of an airport. Consideration given to the issue of compatible land uses in the vicinity of an airport should help to relieve future conflicts between airports and their neighbors.

We are interested in the airport master planning process and request copies of all future airport master plan documents. Please contact Philip Crimmins, the Division's airport master plan coordinator for San Diego County, at (916) 654-6223, if you have questions regarding the Division's participation in the master plan process.

These comments reflect the areas of concern to the Division of Aeronautics with respect to airport-related noise and safety impacts and regional airport land use planning issues. We advise you to contact our District 11 San Diego office concerning surface transportation issues.

Thank you for the opportunity to review and comment on this proposal. If you have any questions, please call me at (916) 654-5314.

Sincerely,

ttes nou

SANDY HESNARD Aviation Environmental Specialist

c: State Clearinghouse, San Diego County Regional Airport Authority

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State of California Department of Transportation	Signed by: Sandy Hesnard, Aviation Environmental Specialist
Subject: San Diego International Airport Master Plan Draft E	nvironmental Impact Report; SCH# 2005091105
Comment: 1 Subject: Airport Land Use	Response
The San Diego County Regional Airport Authority (SDCRAA) is updating the San Diego International Airport Master Plan to accommodate existing and future demand for air travel in the San Diego Region through 2030. The project to be evaluated consists of "two key components." The first component is the Airport Land Use Plan, a policy document which will describe four general categories of land use on the airport: airfield, terminal, ground transportation and airport support. The second component is implementation of specific projects contained in the Airport Master Plan, called the Proposed Airport	Comment noted. The SDCRAA used the Caltrans Airport Land Use Plan Handbook as a resource in preparation of the EIR. The SDCRAA is in the process of preparing the EIR for the amended SDIA ALUCP. The NOP was released in early 2005 and the FEIR is expected in 2009. The amended SDIA ALUCP will include the 2030 CNEL contours generated in the AMP Draft EIR. The SDIA ALUCP will speak to compatibility issues associated with operational growth that are not induced by projects considered in this EIR. This information has
Implementation Plan. The San Diego International Airport operates with a State Airport Permit issued by the Division. Detailed information regarding the Division and the State airport process is available on-line at: <u>http://www.dot.ca.gov/hg/planning/aeronaut/</u> . For questions concerning the State airport permit process, please contact the Division's Aviation Safety Officer for San Diego County.	<ul> <li>been added to the ALUCP discussion of the ALUCP in Section 5.2.2.2 of the FEIR. This information does not represent significant new information and does not affect the significance determinations presented in the Draft EIR.</li> <li>Individual community plans are considered in Section 5.2 of the EIR. The forthcoming amendment to the SDIA ALUCP will also consider community plans.</li> </ul>
Prior to amending the State airport permit or releasing State funds for airport projects, the Division, as a responsible agency under CEQA, must be assured that the proposal is in full compliance with CEQA. The issues of primary concern to us include airport-related noise and safety impacts on the surrounding community as well as the community's potential effect on airport operations. Consideration given to the issue of compatible land uses in the vicinity of the airport should help to relieve future conflicts between the airport and its neighbors. If the master plan environmental document adequately addresses this issues associated with the master plan projects, additional environmental documentation may not be required. CEQA, Public Resources Code 21096, also requires the Caltrans Airport Land Use Planning Handbook be utilized as a resource in the preparation of environmental documents for projects within the boundaries of an airport land use compatibility plan, or if such a plan has not been adopted, within two nautical miles of an airport.	The SDCRAA is also concerned with noise and safety and has addressed the potential noise and land use impacts of the Proposed Project in Sections 5.1 and 5.2 of the EIR. The Proposed Project accommodates forecast demand and does not promote unsafe actions. As mentioned previously, the SDIA ALUCP will address compatibility issues associated with operational growth that are not induced by projects considered in this EIR. The SDIA Airport Master Plan EIR addresses CEQA Public Resources Code 21096 however the SDIA ALUCP addresses the mitigation requirements set for noise compatibility planning for land uses surrounding the airport. The SDIA ALUCP sets standards for land use compatibility related to aviation noise inclusive of sound attenuation requirements.
Comment 2 Subject: Structural Hazards	Response
The SDCRAA has directed the formation of the Airport Land Use	Comment noted. The SDCRAA considered structural hazards in

Compatibility Plan Technical Advisory Group to assist in the preparation of the Final Airport Land Use Compatibility Plans for the airports within San Diego County. According to the Draft Environmental Impact Report (DEIR), the SDCRAA anticipates adopting the San Diego International Airport Land Use Compatibility Plan by the year 2009. California Public Utilities Code Section 21659 prohibits structural hazards on or near airports. Structures should not be at a height that will result in penetration of the airport imaginary surfaces in accordance with the Federal Aviation Administration's Federal Aviation Regulations Part 77 "Objects Affecting Navigable Airspace"	accordance with FAA's Part 77 Regulation in contemplation of airport improvements.
Comment 3 Subject: Noise	Response
San Diego International Airport is classified as a "noise problem airport" and operates with a "variance" from the State Noise Standards (California Code of Regulations, Title 21, Section 5000 et seq.). From the information provided in Table 5-15 of the DEIR, the "Preferred Alternative" will result in an increase in the number of new housing units in the 65 decibel (dB) and greater future Community Noise Equivalent Level (CNEL) contours for the airport. Table 1-5, "Summary of Impacts and Mitigation Measures" does not appear, however, to address mitigation for this increase in homes within the airport's "noise impact area" (NIA), which is the area within the airport's 65 dB CNEL contour that is composed of incompatible land uses as defined in Section 5014 of the Noise Standards. We also noted that the "Federal and State Standards" text on page 5.1-2 of the DEIR neglects to address the State Noise Standards. For questions concerning the State Noise Standards requirements, please contact the Division's Airport Noise Specialist.	The DEIR delineated all housing units and estimated population based on SANDAG GIS land use and 2000 census data at 5 dB CNEL intervals from 60 dB CNEL to 75 dB CNEL regardless of building sound attenuation. This meets the State Noise Standards Section 5014 (a) requirements. The SDCRAA is the process of amending the ALUCP for SDIA, as well as updating the Part 150. These processes will address the Airport's noise impact areas in total. The Proposed Project for the AMP does not induce operations and, therefore, the growth in noise levels can not be attributed to the Proposed Project. The ALUCP and Part 150 are the mechanisms that address overall growth in operations at an airport facility.

Al Cox 4050 Taylor Street San Diego, CA 92110 Phone: 619-688-6003 FAX: 619-688-4299 E-mail: Al.Cox@dot.ca.gov

# CALTRANS

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FEB 0.4 2008

# PLANNING DEPT. #44

To:	Ted Anasis	From:	Jacob Armstrong				
	SDCRAA		Development Review Branch				
			Caltrans District 11				
Fax	(619) 400-2459	Pages:	4 Total				
Phone:	(619) 400-2478	Date:	February 4, 2008				
Re:	SCH 2005091105	CC:	······				

See attached correspondence regarding the Airport Master Plan for the San Diego International Airport



STATE OF CALIFORNIA-BUSINESS, TRANSPORTATION AND HOUSING AGENCY

DEPARTMENT OF TRANSPORTATION District 11 + 4050 Taylor Street - M.S. 240 San Diego, CA 92110 PHONE (619) 688-6960 FAX (619) 688-6960 FAX (619) 688-4299 TTY (619) 688-3214

February 4, 2008

Flex your power! Be energy efficient!

11-SD-005 PM 17.53 SCH 2005091105

Mr. Ted Anasis San Diego County Regional Airport Authority P. O. Box 82776 San Diego, CA 92138-2776

Dear Mr. Anasis:

The California Department of Transportation (Caltrans) has reviewed the Draft Environmental Impact Report (DEIR) for the Airport Master Plan (AMP) for the San Diego International Airport (SDIA). The State highways serving the airport (Interstate 5 [I-5], Interstate 8 [I-8], State Route 163 [SR-163], and others) should be regarded as both local and regional assets facilitating access and mobility needs for the entire San Diego region and SDIA. Caltrans has the following comments regarding the AMP's DEIR and the potential impacts on the State Highway system.

#### **Traffic Impact Analysis**

The DEIR needs to provide a map of existing streets and their access to existing freeway ramps.

The DEIR, Table 5-3.15-2005, Existing Freeway Ramp Operations-Existing Conditions: volumes shown on this table are lower than Caltrans' Peak Hour Demand volumes. Please explain.

The DEIR states that by 2015 an estimated 5.5 million travelers will use the SDIA, therefore, contributing to the traffic volumes on both the freeway ramps and main lanes. However, the DEIR is unclear how the additional traffic volumes will impact these freeway facilities. Therefore, the DEIR should include a site map for all the turning movement volumes (SDIA traffic volumes included) for all freeway ramps along I-5 and all intersecting local streets for years 2005, 2010, and 2015.

The DEIR should include a Ramp Intersection Capacity Analysis in terms of intersecting lane vehicles per hour (ILV/Hr.) in accordance with the Caltrans Highway Design manual Section 406. It should be understood that the proposed mitigation measure of changing the timing of the existing traffic signals on the freeway ramps will not mitigate the impact caused by the 5.5 million travelers that go to the SDIA. Caltrans endeavors to maintain a target Level of

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Ted Anasis February 4, 2008 Page 2

Service (LOS) at the transition between LOS "C" and LOS "D" on Caltrans owned facilities, including intersections.

#### **DEIR** Analysis

The DEIR identifies a Significant Impact on Freeway Operations for the proposed Airport Land Use Plan (2030). The discussion of widening I-5 as a potential mitigation measure does not provide a full analysis of potential I-5 related improvements and comes to the sole conclusion that "...widening the freeway by one lane in one direction could reduce densities by as much as 20%, as shown in Table 5-3.120. Freeway widening is therefore more than necessary to mitigate the freeway impacts associated with the Proposed Airport Land Use Plan" (Page 5.3-171).

The widening of I-5 as the sole mitigation in the DEIR is not a sufficient or acceptable analysis. The EIR should describe feasible measures which could minimize significant adverse impacts. Caltrans recommends the San Diego County Regional Airport Authority (SDCRAA) incorporate into the DEIR recommendations from the Airport Transit/Roadway Committee and the Central I-5 Corridor Study. Where several measures are available to mitigate an impact, each should be discussed and the basis for selecting a particular measure should be identified. Formulation of mitigation measures should not be deferred until some future time (CEQA Guidelines 15126.4).

There are also no transit mitigation measures identified. Caltrans encourages the SDCRAA to examine a reasonable range of alternatives such as other modes to and from the airport. This includes a full array of ground transportation alternatives linking the SDLA with the surrounding transportation network to help mitigate the impacts the proposed AMP will have on the regional transportation system. The DEIR should include a comprehensive set of effective mitigation measures that includes, but not limited to; Transportation Systems Management strategies (TSM) and SDIA access improvements for buses, taxis, and vanpools.

The mitigation measures in the EIR should take the form of a reasonable attempt to implement the freeway and transit improvements identified in the Regional Transportation Plan (RTP). The RTP calls for direct ramps from I-5 to Pacific Highway, and exclusive bus/HOV lanes between Old Town Transit Center and the airport. These improvements in the RTP are based upon previous studies, including the 2003 Airport Transit Access Study, the Central I-5 Corridor Study, and recommendations from the Airport Transit/Roadway Committee. The EJR should include the improvements and alternatives in these studies as part of its analysis in the EIR.

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Ted Anasis February 4, 2008 Page 3

#### Mitigation Measures

Caltrans does not agree with the DEIR's findings that affected agency's facilities impacted by the AMP are the sole responsibility and jurisdiction of said agency and not the responsibility of the SDCRAA. The SDCRAA should work with Caltrans, City of San Diego, the San Diego Association of Governments (SANDAG) and others, in examining alternatives and funding solutions to mitigate for transportation impacts created by the growth of the SDIA.

The City of Marina case clearly states that "each public agency shall mitigate or avoid the significant effects on the environment of projects that is carries out or approves whenever it is feasible to do so" (Marina p. 360). While the Supreme Court did indicate that public agencies sometimes cannot spend money if it has not been appropriated, as well as the certain limitations on the expenditure of public funds, there is still a duty to ask for the funds to perform the required mitigation as part of the project funding package and/or identify which funds may be eligible.

While it is understood the Airport Authority operates under provisions required by certain Federal Aviation Administration (FAA) grant assurances that restrict the use of airport funds outside of the airport boundaries, the FAA has indicated that they are willing to consider whether or not the use of airport revenue may be permitted for certain off-airport transportation mitigation measures that provide direct access to the airport. However, the FAA's determination will not be known until a final, approved mitigation package is available for discussion with the FAA (Mitigation Measure 5.3.8 AMP DEIR). While we appreciate this language in the DEIR, it is imperative that the appropriate mitigation proposals be identified through the analysis and included in the Final EIR in order to facilitate such future discussions with the FAA. In addition, the SDCRAA should identify funding received from non-FAA sources that may be eligible for off-airport mitigation.

The Airport Authority has been very cooperative and active in meeting with Caltrans representatives. We appreciate the opportunity to be involved in the Master Plan process and look forward to continuing cooperation with the SDCRAA in coordinating land use and transportation issues associated with the AMP. If you have questions regarding Caltrans comments, please contact me at (619) 688-6960.

Sinceré

Jacob Armstrong, Chief Development Review Branch

c: Miriam Kirshner, San Diego Association of Governments Labib Qasem, City of San Diego, Development Services Dept. Scott Morgan, State Clearinghouse

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State of California		Signed by: Jacob Armstrong, Chief						
	nent of Transportation	Development Review Branch						
Subject:	San Diego International Airport Master Plan Draft E							
Comment: 1	Subject: Provide Map	Response						
	provide a map of existing streets and their access to	Figure 5.3-1 provides a diagram of the existing streets and freeway						
existing freeway ran		ramps.						
Comment 2	Subject: Table 5-3.14-2005	Response						
Existing Conditions:	3.15-2005, Existing Freeway Ramp Operations- volumes shown on this table are lower than r Demand Volumes. Please Explain.	Freeway ramp volumes for 2005, <i>Existing Conditions</i> , are based on SANDAG Series 10 model data. The SANDAG model data was post processed as described in Section 5.3.1.1, to remove SANDAG model estimates of airport traffic that were based on the 2000 SDIA air passenger forecasts. Then the revised airport traffic volumes were calculated based on the FAA approved 2004 SDIA air passenger forecasts and added to the background volumes. As a result, the volumes may vary slightly from Caltrans' volumes. During preparation of the DEIR, Caltrans provided average daily traffic (ADT) volumes for each ramp in the study area; however, the ramp meter analysis shown in Table 5-3.15 is based on peak hour volumes.						
Comment 3	Subject: Contributing Traffic Volumes	Response						
the SDIA, therefore, freeway ramps and additional traffic volu the DEIR should inc volumes (SDIA traff and all intersecting	at by 2015 an estimated 5.5 million travelers will use , contributing to the traffic volumes on both the main lanes. However, the DEIR is unclear how the umes will impact these freeway facilities. Therefore, clude a site map for all the turning movement ic volumes included) for all freeway ramps along I-5 local streets for years 2005, 2010, and 2015.	In 2015 under both the Proposed Airport Implementation Plan and No Project Alternatives, 22.8 million annual passengers are forecast to use SDIA (see Tables 5-3.18 and 5-3.81). Future freeway ramp and mainline volumes under the Proposed Airport Implementation Plan are presented in Tables 5-3.27 and 5.3-28 and compared to volumes under the No Project Alternative. Intersection lane configurations are depicted in Figure 5.3-4, turning movement volumes and operations under the Proposed Implementation Plan are presented in Tables 5-3.22 through 5-3.25, and a breakout of airport traffic and background traffic at each intersection are provided in Tables D-42 through D-52 in Appendix D. In addition, Figure 5.3-5 has been updated, in cooperation with Caltrans staff, to identify each intersection by number corresponding to the above referenced tables and depicts the direction of turning movements for each intersection.						
Comment 4	Subject:	Response						
terms of intersecting the Caltrans Highwa understood that the of the existing traffic	clude a Ramp Intersection Capacity Analysis in g lane vehicles per hour (ILV/Hr.) in accordance with ay Design manual Section 406. It should be proposed mitigation measure of changing the timing c signals on the freeway ramps will not mitigate the the 5.5 million travelers that go to the SDIA. Caltrans	At Caltrans request, SDCRAA has conducted the attached ILV/Hr analysis for each signalized ramp intersection located within the Study Area. Note that the FEIR uses the more precise Highway Capacity Manual (HCM) methodology to assess traffic impacts and the ILV/Hr analysis is provided for informational purposes only.						

endeavors to maintain a target Level of Service (LOS) at the transition between LOS "C" and LOS "D" on Caltrans owned facilities, including intersections.	In 2015 under both the Proposed Airport Implementation Plan and No Project Alternatives, 22.8 million annual passengers are forecast to use SDIA (see Tables 5-3.18 and 5-3.81). The EIR Section 5.3.5.2 presents the traffic impact analysis for the proposed project and EIR Section 5.3.8.4 discusses potential impacts and proposed mitigation for freeway ramps. No significant impacts to metered freeway ramps would result from development of the proposed project (either the Proposed Airport Implementation Plan or Airport Land Use Plan). The SDCRAA understands that Caltrans endeavors to maintain a target Level of Service at the transition between LOS "C" and LOS "D" on Caltrans-owned facilities. All potential impacts to freeway ramp intersections along with mitigation measures are identified in Section 5.8.
Comment 5 Subject: Table 5-3.120	Response
The DEIR identifies a Significant Impact on Freeway Operations for the proposed Airport Land Use Plan (2030). The discussion of widening I-5 as a potential mitigation measure does not provide a full analysis of potential I-5 related improvements and comes to the sole conclusion that "widening the freeway by one lane in one direction could reduce densities by as much as 20%, as shown in Table 5-3.120. Freeway widening is therefore more than necessary to mitigate the freeway impacts associated with the Proposed Airport Land Use Plan" (Page 5.3-171)	See response to your Comment #6.
Comment 6 Subject: Widening I-5 as Mitigation	Response
The widening of I-5 as the sole mitigation in the DEIR is not as sufficient or acceptable analysis. The EIR should describe feasible measures which could minimize significant adverse impacts. Caltrans recommends the San Diego County Regional Airport Authority (SDCRAA) incorporate into the DEIR recommendations from the Airport Transit/Roadway Committee and the Central I-5 Corridor Study. Where several measures are available to mitigate an impact, each should be discussed and the basis for selecting a particular measure should be identified. Formulation of mitigation measures should not be deferred	The widening of I-5 is identified in the EIR because it is the primary mitigation measure that can be quantified to fully mitigate all impacts to the freeway segments under the Airport Land Use Plan and was identified as a recommendation in the <i>2003 Central Interstate 5 Corridor Study</i> led by SANDAG and Caltrans. However, the SDCRAA acknowledges that freeway widening is complex and additional alternatives that may reduce but not fully mitigate all impacts to the freeway network should be explored.
until some future time (CEQA Guidelines 15126.4)	During discussions with Caltrans staff, recommendations from the Central I-5 Freeway study were reviewed. Recommended Alternative E, I-5 freeway ramps from Old Town Avenue to Pacific Highway, was determined to have the potential to provide benefits to freeway segments impacted by the Proposed Land Use Plan. As shown in Section 5.3.8, this improvement would improve conditions on the NB and SB section of I-5 from Old Town Avenue to Washington Street and

Comment 7       Subject: No Transit Mitigations         There are also no transit mitigation measures identified. Caltrans encourages the SDCRAA to examine a reasonable range of alternatives such as other modes to and from the airport. This includes a full array of ground transportation alternatives linking the SDIA with the surrounding transportation network to help mitigate the impacts the proposed AMP will have on the regional transportation system. The DEIR should include a comprehensive set of effective mitigation measures that includes, but not limited to; Transportation Systems	mitigate the potentially significant impact on the NB section during the PM period to No Project conditions. Additional segments of I-5 will still experience potentially significant impacts with the implementation of I-5 freeway ramps. Those impacts could be mitigated with freeway widening discussed in Section 5.3.8. Also note that because the Airport Land Use Plan is considered on a program level in this EIR, the SDCRAA will undertake additional environmental review on specific projects generalized in the Airport Land Use Plan as those projects are moved forward for planning and design. Response See response to General Comment #9.
Management strategies (TSM) and SDIA access improvements for buses, taxis, and vanpools.	
Comment 8 Incorporating RTP mitigation measures	Response
The mitigation measures in the EIR should take the form of a reasonable attempt to implement the freeway and transit improvements identified in the Regional Transportation Plan (RTP). THE RTP calls for direct ramps from I-5 to Pacific Highway, and exclusive but/HOV lanes between Old Town Transit Center and the airport. These improvements in the RTP are based upon previous studies, including the 2003 Airport Transit Access Study, the Central I-5 Corridor Study, and recommendations from the Airport Transit/Roadway Committee. The EIR should include the improvements and alternatives in these studies as part of its analysis in the EIR.	In response to Caltrans' request, the SDCRAA has evaluated specific recommendations from the 2003 Central I-5 Corridor Study. SDCRAA evaluated the potential benefit of providing direct ramps from I-5 at Old Town Avenue to Pacific Highway as a freeway segment improvement (the Central I-5 Corridor Study Recommended Improvement Alternative E). This has been added to Section 5.3.8 as potential mitigation for impacts resulting from the Airport Land Use Plan. See response to your Comment #6. The Airport Land Use Plan provides a dedicated transit corridor along Pacific Highway from Washington Street to the South terminals and the traffic analysis assumes public transit vehicles and parking/rental car shuttles from the CONRAC would use this corridor. <i>Central I-5 Corridor Study</i> recommended Alternative B, Pacific Highway Viaduct, which was not included in the mitigation analysis, as it would allow traffic to I-5 South and from I-5 North, south of the Airport, to use the Pacific Highway Viaduct, potentially extending freeway impacts north of Hawthorn.

Comment 9 Responsibility of mitigation	Response
Caltrans does not agree with the DEIR's findings that affected agency's	As described in Section 5.3.8 of the Draft EIR, roadway segments,
facilities impacted by the AMP are the sole responsibility and jurisdiction	intersections and arterial roadways in the project area are within the
of said agency and not the responsibility of the SDCRAA. The	responsibility and jurisdiction of the City and not the SDCRAA. Freeway
SDCRAA should work with Caltrans, City of San Diego, the San Diego	ramps and operations in the project area are within the responsibility and
Association of Governments (SANDAG) and others, in examining	jurisdiction of Caltrans and not the SDCRAA. Although the SDCRAA
alternative and funding solutions to mitigate for transportation impacts	does not have the authority to impose mitigation measures affecting
created by the growth of the SDIA.	transportation and circulation facilities within the responsibility and
	jurisdiction of another public agency, SDCRAA would coordinate with the
The City of Marina case clearly states that "each public agency shall	City and Caltrans in implementing necessary mitigation measures and
mitigate or avoid the significant effects on the environment of projects	recommends that the following mitigation measures be considered as
that it carries out or approves whenever it is feasible to do so" ( <i>Marina p 360</i> ). While the Supreme Court did indicate that public agencies	results of future regional growth. While the Airport Authority operates under strict provisions required by certain FAA grant assurances that
sometimes cannot spend money if it has not been appropriated, as well	restrict the use of airport funds outside of the airport boundaries. See
as the certain limitations on the expenditure of public funds, there is still	Policy and Procedures Concerning the Use of Airport Revenue, 64 Fed.
a duty to ask for the funds to perform the required mitigation as part of	Reg. 7679 et seq. (Feb 16, 1999). However, the FAA has indicated that
the project funding package and/or identify which funds may be eligible.	they are willing to consider whether or not the use of airport revenue
	may be permitted for funding certain off-airport transportation mitigation
While it is understood the Airport Authority operates under provisions	measures that provide direct access to the airport. If the City or Caltrans
required by certain Federal Aviation Administration (FAA) grant	take action to approve and implement the road and freeway
assurances that restrict the use of airport funds outside of the airport	improvements identified, the SDCRAA will coordinate with the FAA to
boundaries, the FAA has indicated that they are willing to consider	identify off-airport improvements that are eligible to utilize airport
whether or not the use of airport revenue may be permitted for certain	revenues. See Response to General Comment #5.
off-airport transportation mitigation measures that provide direct access	
to the airport. However, the FAA's determination will not be known until	
a final, approved mitigation package is available for discussion with the	
FAA (Mitigation Measure 5.3.8 AMP DEIR). While we appreciate this	
language in the DEIR, it is imperative that the appropriate mitigation proposals be identified through the analysis and included in the Final	
EIR in order to facilitate such future discussions with the FAA. In	
addition, the SDCRAA should identify funding received from non-FAA	
sources that may be eligible for off-airport mitigation.	

#### SAN AMP EIR TIS ILV ANALYSIS SUMMARY

		2010 No Project				2015 No Project				2030 No Project			
		Ca	Itrans ILV	HCN	1	Caltr	ans ILV	HCN	1	Caltr	ans ILV	HCN	Λ
			Operating	Delay			Operating	Delay			Operating	Delay	
Intersection	Peak Hr	ILV/Hr	Level	(sec)	LOS	ILV/Hr	Level	(sec)	LOS	ILV/Hr	Level	(sec)	LOS
1. Grape & I-5 SB On-Ramp	AM	689	Stable Flow	11.1	В	757	Stable Flow	8.9	Α	1,128	Stable Flow	15.1	В
	PM	1,409	Unstable Flow	28.6	С	1,528	Stop & Go	35.2	D	2,337	Stop & Go	87.1	F
2. Hawthorne & I-5 NB Off-Ramp	AM	892	Stable Flow	11.1	В	917	Stable Flow	10.6	В	1,121	Stable Flow	15.3	В
	PM	564	Stable Flow	11.8	В	586	Stable Flow	12.0	В	717	Stable Flow	11.0	В
<ol><li>Washington St &amp; SanDiego Ave</li></ol>	AM	502	Stable Flow	12.5	В	534	Stable Flow	13.1	В	656	Stable Flow	15.0	В
	PM	697	Stable Flow	13.6	В	752	Stable Flow	14.1	В	757	Stable Flow	16.8	В
<ol> <li>Washington St &amp; Hancock St</li> </ol>	AM	482	Stable Flow	27.8	С	503	Stable Flow	28.1	С	388	Stable Flow	25.9	С
	PM	829	Stable Flow	30.2	С	797	Stable Flow	30.8	С	622	Stable Flow	28.0	С
5. Washington St & Pacific Hwy SB-Ramps	AM	307	Stable Flow	12.6	В	340	Stable Flow	12.7	В	556	Stable Flow	12.4	В
	PM	604	Stable Flow	14.9	В	657	Stable Flow	15.1	В	1,137	Stable Flow	17.4	В
<ol><li>Washington St &amp; Pacific Hwy NB-Ramps</li></ol>	AM	428	Stable Flow	33.5	С	512	Stable Flow	46.7	D	349	Stable Flow	31.1	С
	PM	678	Stable Flow	67.7	E	817	Stable Flow	107.8	F	511	Stable Flow	79.3	E

		20	2010 Project (With Garage)			2015 Project (With Garage)				2030 Project (With Garage)			
		Ca	Itrans ILV	HCM		Caltrans ILV		HCM		Caltrans ILV		HCM	
			Operating	Delay			Operating	Delay			Operating	Delay	
Intersection	Peak Hr	ILV/Hr	Level	(sec)	LOS	ILV/Hr	Level	(sec)	LOS	ILV/Hr	Level	(sec)	LOS
1. Grape & I-5 SB On-Ramp	AM	687	Stable Flow	11.1	В	755	Stable Flow	10.8	В	1,139	Stable Flow	15.3	В
	PM	1,406	Unstable Flow	28.3	С	1,524	Stop & Go	34.7	С	2,350	Stop & Go	90.1	F
2. Hawthorne & I-5 NB Off-Ramp	AM	891	Stable Flow	11.0	В	915	Stable Flow	10.6	В	1,131	Stable Flow	16.0	В
	PM	563	Stable Flow	11.8	В	584	Stable Flow	12.0	В	723	Stable Flow	11.1	В
<ol><li>Washington St &amp; SanDiego Ave</li></ol>	AM	503	Stable Flow	12.5	В	534	Stable Flow	13.1	В	657	Stable Flow	14.9	В
	PM	697	Stable Flow	13.6	В	765	Stable Flow	14.1	В	759	Stable Flow	16.8	В
<ol> <li>Washington St &amp; Hancock St</li> </ol>	AM	461	Stable Flow	27.8	С	504	Stable Flow	28.1	С	390	Stable Flow	25.9	С
	PM	793	Stable Flow	30.2	С	858	Stable Flow	30.8	С	625	Stable Flow	28.0	С
5. Washington St & Pacific Hwy SB-Ramps	AM	308	Stable Flow	12.6	В	341	Stable Flow	12.7	В	561	Stable Flow	12.5	В
	PM	605	Stable Flow	14.9	В	657	Stable Flow	15.1	В	1,105	Stable Flow	17.6	В
<ol><li>Washington St &amp; Pacific Hwy NB-Ramps</li></ol>	AM	428	Stable Flow	33.5	С	512	Stable Flow	46.9	D	144	Stable Flow	21.2	С
	PM	679	Stable Flow	68.5	E	818	Stable Flow	100.5	F	518	Stable Flow	79.8	E

			2005 Existing C	ondition		:	2015 Land Us	e Plan			2030 Land Us	e Plan	
		Ca	Itrans ILV	НСМ		Caltr	ans ILV	HCN	1	Caltı	rans ILV	HCM	Ν
							Operating	Delay			Operating	Delay	
Intersection	Peak Hr	ILV/Hr	<b>Operating Leve</b>	Delay (sec)	LOS	ILV/Hr	Level	(sec)	LOS	ILV/Hr	Level	(sec)	LOS
1. Grape & I-5 SB On-Ramp	AM	589	Stable Flow	13.7	В	804	Stable Flow	10.4	В	1,191	Stable Flow	15.4	В
	PM	1,193	Stable Flow	31.3	С	1,615	Stop & Go	48.9	D	2,445	Stop & Go	113.0	F
2. Hawthorne & I-5 NB Off-Ramp	AM	793	Stable Flow	52.3	D	967	Stable Flow	21.4	С	1,184	Stable Flow	22.5	С
	PM	508	Stable Flow	20.9	С	647	Stable Flow	18.3	В	788	Stable Flow	10.8	В
<ol><li>Washington St &amp; SanDiego Ave</li></ol>	AM	475	Stable Flow	12.3	В	709	Stable Flow	13.3	В	674	Stable Flow	15.2	В
	PM	662	Stable Flow	13.3	В	775	Stable Flow	14.0	В	771	Stable Flow	16.6	В
<ol> <li>Washington St &amp; Hancock St</li> </ol>	AM	471	Stable Flow	22.9	С	509	Stable Flow	27.8	С	428	Stable Flow	26.0	С
	PM	821	Stable Flow	26.0	С	865	Stable Flow	30.6	С	630	Stable Flow	27.7	С
5. Washington St & Pacific Hwy SB-Ramps	AM	277	Stable Flow	20.1	С	360	Stable Flow	12.2	В	622	Stable Flow	12.8	В
	PM	552	Stable Flow	24.1	С	675	Stable Flow	15.3	В	1,155	Stable Flow	18.1	В
<ol><li>Washington St &amp; Pacific Hwy NB-Ramps</li></ol>	AM	644	Stable Flow	34.7	С	503	Stable Flow	69.3	E	424	Stable Flow	54.6	D
	PM	1,263	<b>Unstable Flow</b>	37.0	D	853	Stable Flow	106.8	F	556	Stable Flow	81.9	F

Source: HNTB, 2008.

San Diego International Airport Master Plan

From: Sent: To: Cc: Subject: Mehdi Rastakhiz [MRastakhiz@sandiego.gov] Wednesday, November 21, 2007 10:40 AM Marc Cass Airport Planning; Bobbi Salvini San Diego Airport Master Plan Draft EIR

Attachments:

Memo to Marc Cass for San Diego Airport Draft EIR Master Plan 11 07.doc



Memo to Marc Cass for San Dieg... Marc,

Attached, please find our comments for the San Diego Airport Master Plan Draft EIR. Please call me if you have any questions.

Thanks, Mehdi

# RECEIVED

NOV 21 2007

## PLANNING DEPT. #44

## CITY OF SAN DIEGO mayor jerry sanders M E M O R A N D U M

SUBJECT:	San Diego Airport Master Plan Draft EIR
FROM:	Mehdi Rastakhiz, Associate Engineer, MWWD, EPM Development Section
TO:	Marc Cass, Environmental Planner, DSD
DATE:	November 21, 2007

The Development Section of the Metropolitan Wastewater Department (MWWD) reviewed the draft environmental document referenced above and has the following comments:

This project will be constructed after the trash within the NTC site is removed and site is remediated. Two major City of San Diego interceptors, North Metro Interceptor Sewer gravity lines (114-inches and 96-inches) are located at the proposed project site. There is also an 18-inch VC trunk sewer within the proposed site which runs parallel to Sprunce Road. The Scope of Work (SOW) for the proposed landfill remediation project must be very clear as it affects the major interceptors, including the depth of excavation and depth of cover remaining on the pipe during the excavation for remediation.

The analysis should include the condition assessment and structural integrity evaluation of the existing interceptors; weight of the heavy equipment during construction, dynamic load calculations, shoring and construction phasing plans that demonstrates how the work will be performed to protect the interceptors and the trunk sewer and coordination for potential shut down of any upstream pump station(s). If any structural support is being proposed it has to be reviewed and approved by the MWWD Development Section and Devolvement Services Department (DSD) structural engineers. The proposed improvement to the pipe must be compatible and meet the intent of use of the proposed airport facility.

If inserting a liner is being proposed it has to be evaluated for structural support and reduction of capacity due to reduction of cross sectional area of a very large diameter pipe. Both dewatering and especially by passing the flow during the operation will be a great concern. By passing the flow has to meet the Regional Water Quality Control Board (RWQCB) requirements for complete redundancy. The report should address any other sewer pipe that is being affected.

If you have any questions regarding this matter, please call me at (619) 533-5155.

cc: Bobbi Salvini

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City of San Diego Metropolitan Wastewater Department		Signed by: Mehdi Rastakhiz, Associate Engineer			
Date of Letter: Date receive:		Date receive:			
Subject San Diego Airport Master Plan Draft EIR		n Draft EIR			
Comment 1	Subject: Scope of Work		Response:		
This project will be constructed after the trash within the NTC site is removed and site is remediated. Two major City of San Diego interceptors, North Metro Interceptor Sewer gravity lines (114-inches and 96-inches) are located at the proposed project site. There is also an 18-inch VC trunk sewer within the proposed site which runs parallel to Sprunce Road. The Scope of Work (SOW) for the proposed landfill remediation project must be very clear as it affects the major interceptors, including the depth of excavation and depth of cover remaining on the pope during the excavation for remediation.			Comment noted; The Scope of Work for NTC Landfill Remediation Phase 2 Plans and Specifications indicates that 10 feet of cover will be maintained over the sewer lines at all times. In the event there is less than 10 feet of cover for some reason during construction, the contractor shall submit a plan for approval by the Airport Authority to protect the pipe while construction is ongoing. The Landfill Remediation work is a significant distance from the 18-inch VC trunk sewer parallel to Sprunce and no interface is anticipated.		
Comment 2	Subject: Proposed Improvem		Response		
The analysis should include the condition assessment and structural integrity evaluation of the existing interceptors; weight of the heavy equipment during construction, dynamic load calculations, shoring and construction phasing plans that demonstrates how the work will be performed to protect the interceptors and the trunk sewer and coordination for potential shut down of any upstream pump station(s). If any structural support is being proposed it has to be reviewed and approved by the MWD Development Section and Devolvement Services Department (DSD) structural engineers. The proposed improvement to the pipe must be compatible and meet the intent of use of the proposed airport facility.			Comment noted: The Airport Authority will coordinate with MWWD. Any work plans submitted to the Airport Authority regarding protection of the sewer lines will be forwarded to the MWWD for review and comment. Design for the sewer lines is being coordinated with MWWD. No work will proceed without a City of San Diego plan check process. The Airport Authority's understanding is that MWD and DSD will review and approve the plans prior to beginning the work.		
Comment 3	Subject: Structural Support and RWQCB requirements.		Response		
If inserting a liner is being proposed it has to be evaluated for structural support and reduction of capacity due to reduction of cross sectional area of a very large diameter pipe. Both dewatering and especially by passing the flow during the operation will be a great concern. By passing the flow has to meet the Regional Water Quality Control Board (RWQCB) requirements for complete redundancy. The report should address any other sewer pipe that is being affected.		of cross sectional og and especially by at concern. By Quality Control Board The report should	Comment noted: Designers for the Airport Authority are specifically addressing structural support and reduction of capacity for a very large diameter pipe. Any sewer pipe potentially affected so as to cause a reduction in capacity will meet the RWQCB requirements for redundancy.		



## RECEIVED

NEC 1:6 2007

# CITY OF CORONADO

PLANNING DEPT. #44

OFFICE OF THE MAYOR 1825 STRAND WAY CORONADO, CA 92118

December 19, 2007

TOM SMISEK MAYOR (619) 522-7322

San Diego County Regional Airport Authority PO Box 82776 San Diego CA 92138-2776

# Re: Comments from the City of Coronado on the Draft Environmental Impact Report (EIR) for the San Diego International Airport Master Plan

The Draft EIR was formally reviewed by the City of Coronado City Council on November 20, 2007, at a public meeting. Although the City has no specific comments on potential adverse environmental impacts that may occur from the implementation of the Master Plan, there are significant land use and transportation issues with the proposed Master Plan itself that need to be evaluated for the benefit of the region.

The Master Plan for the viability of San Diego International Airport (SDIA) as the primary airport for the San Diego region has incorporated and/or recommended several projects that will not improve or enhance its capability for meeting future demands. Due to its location, the airport needs to be sensitive to future development and the maximum utilization of its limited land mass. While the single runway operation is a sizable constraint, it is workable and should be optimized. Transportation to and from the airport must be improved by situating their destination points on the airport in the proper places.

- 1. Because of the increasing traffic on North Harbor Drive due to the future development of the bay front, an effort must be made to reduce airport traffic along this route. Therefore, increasing the south side terminal capacity will not improve this situation. A north terminal must be constructed on the other side of the runway that is accessed from I-5. Using today's mix of airlines serving SDIA, the obvious choice would be Southwest Airlines and possibly Jet Blue. This would separate the ground traffic and protect one of the most favorable draws to SDIA its easy accessibility.
- 2. Negotiations with the U.S. Marine Corps must be resumed to purchase/trade real estate for the construction of a north taxiway along the length of the runway. This would avoid delays by landing aircraft from having to cross the runway while taxiing back to the north terminal.
- 3. A new parking structure on the south side would no longer be necessary.

San Diego International Airport Master Plan

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San Diego County Regional Airport Authority December 19, 2007 Page Two

- 4. Because of the limited size of the facility, rental cars would need to be kept off the airport land.
- 5. Commuter aircraft can continue in their current location until landing/takeoff requirements surpass the capability of the single runway. They can then be moved to outlying airports. This will decrease ground traffic as well as runway operations.
- 6. A transportation hub on the north side may be something to consider in the future. Right now, possibly a train station could be incorporated. Until there is a change in public transportation use, this may not be the best use of limited funds for improving the airport.

Thank you for providing the opportunity to comment. If you have any questions, please contact Tony Peña, Director of Community Development at (619) 522-7330, or via email at tpena@coronado.ca.us.

Sincerely, Tom Smisek

Mayor

cc: City Council City Manager Assistant City Manager Community Development Director 5

6

City of Coronado Office of the Mayor		Signed by: Tom Smisek, Mayor
Subject		nvironmental Impact Report (EIR) for the San Diego International Airport
Comment 1	Subject: Traffic	Response
Because of the increasing traffic on North Harbor Drive due to the future development of the bay front, an effort must be made to reduce airport traffic along this route. Therefore, increasing the south side terminal capacity will not improve this situation. A north terminal must be constructed on the other side of the runway that is accessed from I-5. Using today's mix of airlines serving SDIA, the obvious choice would be Southwest Airlines and possibly Jet Blue. This would separate the ground traffic and protect one of the most favorable draws to SDIA – its easy accessibility.		This EIR considers the near-term requirements for maintaining an adequate level of service at SDIA through 2015. See Section 2.3 Objectives of the Proposed Project and Proposed Project Description of the EIR.
		As stated in Section 1.4.1 of the Draft Environmental Impact Report, use of other terminal locations on airport (including the area north of Runway 9-27) were rejected because "land is not currently available anywhere else on the airport property that could accommodate the needed terminal area. If adequate land was available in the North Area it would require splitting terminal operations which would require duplication of many infrastructure components leading to inefficient operations and confusion for passengers." Additional land would also be required to utilize for an extension of Taxiway C to serve a north terminal.
		As the commenter states, moving specific airlines to the north area would separate ground traffic. The separation of ground traffic is inconsistent with the goals and objectives set forth in the Airport Master Plan – specifically, the enhancement of airport access as part of the region's transportation system and the objective to configure the roadway system to avoid congestion points that lead to traffic delays and confusion.
Comment 2	Subject: USMC negotiations	Response
Negotiations with the purchase/trade real the length of the ru	he U.S. Marine Corps must be resumed to al estate for the construction of a north taxiway along nway. This would avoid delays by landing aircraft so the runway while taxiing back to the north terminal.	As stated in Chapter 7.1, <i>Facility Requirements – Airfield</i> , of the Draft Airport Master Plan, it is recommended that the SDCRAA resume negotiations with the US Marine Corps on a potential land transfer sufficient to accommodate the proposed extension of Taxiway C. However, this recommendation was made with three stipulations outlined in the Master Plan report: (1) All or portions of the MCRD property become readily available at some point in the future, (2) Significant ancillary development occurs on the north portion of the airfield increasing operations originating or terminating in that portion of the airfield concurrent with overall operations growth, which will lead to problematic levels of delay for aircraft attempting to cross the runway to reach the north complex, (3) Airport operations levels reach the

		constraint threshold of 260,000 annually, further congesting		
0 10		Taxiway B. At the current time, none of these conditions have been met.		
Comment 3	Subject: Parking	Response		
necessary.	ture on the south side would no longer be	The EIR analyzes an alternative that does not include a parking structure adjacent to Terminal 2 West. However, as summarized in Section 1.3.4, Summary of Alternatives Considered in Detail, the Proposed Project without Parking Structure alternative does not meet the project objectives for the following reason: "Accommodates forecast growth through 2015 and utilizes airport property efficiently but would not improve Level of Service/convenience for airport users including business travelers, 'meeters and greeters,' and other passengers such as families being accompanied to and from the terminal."		
		The commenter appears to be suggesting that a new parking structure adjacent to Terminal 2 West would "no longer be necessary" if, and only if, the proposed project were to be replaced with a terminal facility north of Runway 9-27. As stated in Section 3.2.3.3, Increase Public Parking Areas, "theAirport Master Plan facility requirements provided in [Draft EIR] Table 3-3 show that a total of 4,085 parking spaces are available at the terminal area today while demand for terminal area parking exceeds 6,000 spaces." Thus, the existing surface parking facilities are deficient for the existing demand level and will be increasingly deficient as demand increases. A parking structure would help provide sufficient facilities to meet both the existing and projected demand.		
Comment 4	Subject: Rental Cars	Response		
Because of the limited size of the facility, rental cars would need to be kept off the airport land.		As stated in Section 3.2.3.5 of the Draft EIR, Further Ground Transportation Improvements, "the Airport Master Plan identifies additional ground transportation facilities that may be contemplated including transit access and rental car facility requirement, both requiring extensive coordination with transportation/transit agencies and off- Airport tenants." At the current time there are no rental car facilities located on airport property. The Proposed Airport Land Use Plan, described in Section 4.1.1 of the Draft EIR, identifies ground transportation land uses including rental car facilities. The Proposed Airport Land Use Plan identifies a 30 acre land area that would be designated for future uses including, but not limited to, the development of rental car facilities.		
Comment 5	Subject: Commuter Aircraft	Response		
	an continue in their current location until	Existing federal laws prevent the San Diego County Regional Airport		
landing/takeoff requirements surpass the capability of the single		Authority from restricting access to San Diego International Airport by		
runway. They can then be moved to outlying airports. This will		aircraft type or airline. Airlines may choose to relocate their scheduled		

decrease ground traffic as well as runway operations.	air service to and from the San Diego region to other airports that are certified for use by commercial airlines. However, these decisions are made at the discretion of the airlines. At the current time, there is only one other airport (McClellan-Palomar Airport in Carlsbad) in San Diego County currently served by scheduled commercial airlines. In addition, the airline operations and passenger forecast used to estimate vehicular traffic take into account the operational capacity of the single runway at SDIA.			
Comment 6 Subject: Transportation Hub	Response			
A transportation hub on the north side may be something to consider in the future. Right now, possibly a train station could be incorporated. Until there is a change in public transportation use, this may not be the best use of limited funds for improving the airport.	Comment noted. The Vision Plan for SDIA will consider integrated multi- model transportation facilities as the extended future of the Airport is analyzed.			



## **COUNCILMEMBER KEVIN FAULCONER**

SECOND DISTRICT

February 4, 2008

# RECEIVED

FEB 0.5 2008

Mr. Ted Anasis San Diego Regional Airport Authority P.O. Box 82776 San Diego, CA 92138-2776 PLANNING DEPT #44

Re: Airport Master Plan Draft Environmental Impact Report

Dear Mr. Anasis:

I appreciate the opportunity to comment on the Airport Master Plan Draft Environmental Impact Report (DEIR). After reviewing the DEIR, focusing particularly on the Airport Master Plan's effects on the surrounding neighborhoods, it appears that the data presented in the DEIR reinforces the need for an alternate airport site. Additionally, the issues regarding air traffic noise, single runway limitations, vehicular traffic, and the proposed parking structure need further evaluation.

#### **New Airport Location Search**

Any conversation regarding the expansion of, or significant capital improvements to, Lindbergh Field must include a discussion of the search for a new airport location. It has been stated by many planning organizations that Lindbergh Field will reach capacity in the near future. Notably, this point was argued by the Airport Authority in the 2006 Proposition A campaign and is highlighted in this DEIR.

The search for a new airport location should and must resume for two reasons:

- 1. There is no voter mandate to discontinue the search.
- 2. The Master Plan's proposed projects will only offset the rising capacity demand for a limited time.

One of the reasons for deferring the search for a new airport is the misconception that through the failure of Proposition A, which asked if the Airport Authority should pursue MCAS Miramar as a location for a commercial airport, San Diego County voters decided that Lindbergh Field is to remain the region's international airport. In fact, the DEIR states that:

> "(t)he result of the Airport Site Selection Program, as determined by the voters of San Diego, is that the region's primary airport is Lindbergh Field for the foreseeable future."

Page 2 Mr. Ted Anasis February 4, 2008

I do not agree with that summation and request that any statements of this nature in the DEIR be clarified to note that the voters rejected the latest proposal for MCAS Miramar as the new location for San Diego International Airport (SDIA); they did not endorse Lindbergh Field as the optimal location for SDIA.

#### **Inherent Capacity Limitations**

Lindbergh Field's capacity, as noted in the DEIR, is limited by its "constraining component," the single runway. No amount of capital improvements, including the addition of new gates at Terminal 2, will overcome this limitation. The improvements outlined in the DEIR will only postpone the inevitable - the need for a new, dual runway airport.

On top of the constraints imposed by a single runway, it is acknowledged that the projects outlined in the DEIR's Implementation Plan are, at best, only short-term proposals. It is recognized that "no implementation improvements are proposed beyond those required to meet 2015 aviation demand." At best, this plan will only seek to meet the growth projections in the next seven years. The Airport Authority should continue to seek a new, viable location for SDIA.

#### Air Traffic Noise

In determining the impacts on nighttime sleep disturbance, the DEIR compares the preferred project alternative to 2005 baseline levels and to the No Project Alternative.

The DEIR concludes that "...there is not a substantial change in noise affecting sleep and there is less than a significant impact." However, several figures show that some areas of Uptown, Loma Portal, Midway and Ocean Beach could expect more flights. The basis for the conclusion that there would be no significant impact to nighttime sleep disturbance is unclear. Both the data and history suggest that increased flights result in increased frequency of air traffic noise. The DEIR's conclusion of no significant impact to nighttime sleep disturbance must be clearly substantiated.

## **Vehicular Traffic Impacts**

North Harbor Drive is one of the critical gateways in to and out of the Point Loma, Midway and Ocean Beach communities. The traffic increase identified in the DEIR could lead to gridlock on this critical artery. The data in the DEIR indicates that airport generated traffic will increase through 2030. In fact, the data show that several street segments under the proposed plan (with the parking structure) on North Harbor Drive decrease to an "F" rated level of service when compared to the No Project Alternative. This jump in traffic will surely spill into the surrounding communities as non-airport traffic migrates to less congested roads.



A significant element of the DEIR that remains ambiguous is the source of funding for the suggested traffic mitigation measures. Without definite funding, either from the FAA or another source, to pay for the proposed traffic projects, any plan that would increase the traffic impacts to the surrounding neighborhoods is not viable. The City of San Diego should not be responsible for funding any of the traffic projects. The Airport Authority should immediately seek the

Page 3 Mr. Ted Anasis February 4, 2008

FAA's determination as to whether airport funds can be used outside airport boundaries for transportation mitigation measures.

#### **Parking Structure Alternative**

Because of the extreme sensitivity of North Harbor Drive as well as the need to preserve or improve the levels of service at its intersections, I urge the Airport Authority not approve the parking structure. Centralizing parking in the form of a 5,000 space multilevel parking structure will be one of the critical factors that will impede traffic flow on North Harbor Drive. The Airport Authority should further compare the different traffic and circulation impacts between the parking structure and no parking structure alternatives.

#### Conclusion

The DEIR needs to clearly address capacity limitations at Lindbergh Field, including a way to accommodate future air traffic demand through the use of a single runway.

The information within the DEIR states that a single runway cannot accommodate the projected increased air traffic. In addition, as described above, the data presented regarding the increased impacts from traffic noise, vehicular traffic, and the proposed parking structure need further evaluation.

I appreciate your attention to the issues I have raised in this letter. Please contact me should you have questions.

Sincerely,

Kevin Faulcoher Councilmember, Second District

KF:mta



City of San Diego Councilmember Kevin Faulconer		Signed By: Kevin Faulconer, Councilmember, Second District
Subject	Airport Master Plan Draft Environmental Impact Rep	port
Comment 1	Subject: New Airport Location Search	Response
Any conversation regarding the expansion of, or significant capital improvement to, Lindbergh Field must include a discussion of the search for a new airport location. It has been stated by many planning organizations that Lindbergh Field will reach capacity in the near future. Notably, this point was argued by the Airport Authority in the 2006 Proposition A campaign and is highlighted in this DEIR.		See response to General Comment #1.
<ul> <li>The search for a new airport location should and must resume for two reasons: <ol> <li>There is no voter mandate to discontinue the search</li> <li>The Master Plan's proposed projects will only offset the rising capacity demand for a limited time.</li> </ol> </li> <li>One of the reasons for deferring the search for a new airport is the misconception that through the failure of Proposition A, which asked if the Airport Authority should pursue MCAS Miramar as a location for a commercial airport, San Diego County voters decided that Lindbergh Field is to remain the region's international airport. In fact, the DEIR states that:</li> </ul>		The SDCRAA has initiated, in collaboration with the City of San Diego, the San Diego Association of Governments (SANDAG), and the California Department of Transportation (Caltrans), a long term Vision Plan for San Diego International Airport to provide for the region's air transportation needs. While the Vision Plan will not identify a new airport location, it is intended to suggest solutions for additional air transportation capacity to meet the needs of the region beyond the improvements proposed in the Airport Master Plan as analyzed in the Draft EIR.
	Airport Site Selection Program, as determined by the b, is that the region's primary airport is Lindbergh eable future."	
I do not agree with that summation and request that any statements of this nature in the DEIR be clarified to note that the voters rejected the latest proposal for MCAS Miramar as the new location for San Diego International Airport (SDIA); they did not endorse Lindbergh Field as the optimal location for SDIA.		Section 2.2.4 of the EIR represented the facts of the vote taken in November of 2006 and noted the steps that would be required to select a new site for the airport. The Airport Site Selection process is separate and independent from the Airport Master Plan process which is the subject of the EIR. The intention of the EIR is not to describe the vote as reflecting a choice of the people that Lindbergh Field is the optimal location for SDIA. Section 1.1.3 of the EIR correctly describes the election as a rejection of the use of MCAS Miramar for a commercial airport facility and nothing more. The EIR does not indicate that the voters endorsed Lindbergh Field as the preferred location, however, until a new Airport Site Selection Program is undertaken, Lindbergh Field is the region's primary airport for the foreseeable future.

Comment.2 Subject: Inherent Capacity Limitations	Response
Lindbergh Field's capacity, as noted in the DEIR, is limited by its "constraining component," the single runway. No amount of capital improvements, including the addition of new gates at Terminal 2, will overcome this limitation. This improvements outlined in the DEIR will only postpone the inevitable – the need for a new, dual runway airport. On top of the constraints imposed by a single runway, it is	See response to General Comment #1. The SDCRAA has embarked on the next phase of the Master Plan process and is examining options for the extended future at SDIA and/or other options that might meet the future regional demand for air transportation.
acknowledged that the projects outlined in the DEIR's Implementation Plan are, at best, only short-term proposals. It is recognized that "no implementation improvements are proposed beyond those required to meet 2015 aviation demand." At best, this plan will only seek to meet the growth projections in the next seven years. The Airport Authority should continue to seek a new, viable location for SDIA.	
Comment 3 Subject: Air Traffic Noise	Response
In determining the impacts on nighttime sleep disturbance, the DEIR compares the preferred project alternative to 2005 baseline levels and the No Project Alternative. The DEIR concludes that "there is not a substantial change in noise affecting sleep and there is less than a significant impact." However, several figures show that some areas of Uptown, Loma Portal, Midway and Ocean Beach could expect more flights. The basis for the conclusion that there would be no significant impact to nighttime sleep disturbance is unclear. Both the data and history suggest that increased flights result in increased frequency of air traffic noise. The DEIR's conclusion of no significant impact to nighttime sleep disturbance must be clearly substantiated.	There will be additional flights at SDIA in 2015 compared to 2005 operational levels. The EIR concludes that there will be no significant impacts associated with the increase in operations when compared to the 2015 No Build alternative. The No Build alternative for 2015 represents the growth operations projected for SDIA that will occur if the Proposed Project is not approved and constructed. This analysis is based on California Code of Regulations Title 14, § 15126.6 (e)(3)(B). See also Response to General Comment #6.
Comment 4 Subject: Vehicular Traffic Impacts	Response
North Harbor Drive is one of the critical gateways in to and out of the Point Loma, Midway and Ocean Beach communities. The traffic increase identified in the DEIR could lead to gridlock on this critical artery. The data in the DEIR indicates that airport generated traffic will increase through 2030. In fact, the data show that several street segments under the proposed plan (with the parking structure) on North Harbor Drive decrease to an "F" rated level of service when compared to the No Project Alternative. This jump in traffic will surely spill into the surrounding communities as non-airport traffic migrates to less congested roads.	The EIR identifies all impacts and proposed mitigation for these impacts (see Section 5.3.8) that would result from development of the Proposed Airport Implementation Plan. The shift of airport traffic using the west to access the airport is assumed to grow from the existing 15% to 30% in 2030. This increase in traffic using the westbound path leaving the airport to access the freeways is partially contributable to the increased traffic congestion east of the airport roadways leading to the freeway and is an appropriate assumption as traffic east of the airport increases. Traffic impacts identified in Section 5.3 take into account this shift.
	Portions of North Harbor Drive operate at LOS F under the Proposed Implementation Plan (with and without parking structure) along with the

	No Project alternative. No potentially significant impacts result from the Proposed Project until 2025 and mitigation measures are identified to mitigate potentially significant impacts that are identified under all alternatives in 2025 and 2030.
Comment 5 Subject:	Response
A significant element of the DEIR that remains ambiguous is the source of funding for the suggested traffic mitigation measures. Without definite funding, either from the FAA or another source, to pay for the proposed traffic projects, any plan that would increase the traffic impacts to the surrounding neighborhoods is not viable. The City of San Diego should not be responsible for funding any of the traffic projects. The Airport Authority should immediately seek the FAA's determination as to whether airport funds can be used outside airport boundaries for transportation mitigation measures.	Comment noted; the SDCRAA will consult with the FAA to determine those projects eligible to use airport revenues. The commenter should note that increased traffic is not induced by the Proposed Project. Specifically, increased operations are projected for SDIA regardless of improvements to the terminal and the Airport provides a needed public service. Improvements to off-airport roadways and city-dedicated streets are not the lone responsibility of the SDCRAA.
Comment 6 Parking Structure Alternative	Response
Because of the extreme sensitivity of North Harbor Drive as well as the need to preserve or improve the levels of service at its intersections, I urge the Airport Authority not approve the parking structure. Centralizing parking in the form of a 5,000 space multilevel parking structure will be one of the critical factors that will impede traffic flow on North Harbor Drive. The Airport Authority should further compare the different traffic and circulation impacts between the parking structure and no parking structure alternatives.	The parking structure will serve to accommodate projected parking demand requirements that would not necessarily go off-site if parking is not provided. Extensive traffic analysis was completed and provided in Section 5.3.5.2; this analysis compares the Proposed Project with a parking structure and without a parking structure. The difference in impact for North Harbor Drive is not significant when considering the Proposed Project with and without a parking structure.

From: Kirshner, Miriam [mailto:mki@sandag.org]
Sent: Monday, February 04, 2008 4:27 PM
To: Anasis Theodore
Cc: Wilschetz Keith; Schumacher, Dave; Leiter, Bob; Wiley, Julie
Subject: Revised Comment Letter on Airport Master Plan DEIR

Hi Ted – Attached is a replacement comment letter on the Draft EIR for the Airport Master Plan. I apologize for the confusion. We overlooked a few revisions in our earlier version.

Please toss the earlier letter and use this one instead. I am sending a hard copy also.

Miriam Kirshner Senior Transit Planner SANDAG 401 B Street, Suite 800 San Diego, CA 92101 mki@sandag.org 619-699-6995

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PLANNING DEPT. #44

2/5/2008



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Mexico

February 4, 2008

File Number: 3000600

Mr. Ted Anasis, Manager of Airport Planning San Diego County Regional Airport Authority P.O. Box 82776 San Diego, CA 92138-2776

Dear Mr. Anasis:

SUBJECT: Draft Environmental Impact Report for the Airport Master Plan

Thank you for the opportunity to review the revised Draft Environmental Impact Report (DEIR) for the San Diego International Airport Master Plan, dated October 2007.

We appreciate the modifications and additions to the DEIR resulting from discussions between our two agencies about the original draft EIR and our agencies' interdependent planning efforts. We also appreciate having had the opportunity to meet with you and other members of the Airport Authority to review SANDAG's remaining concerns about the DEIR and to discuss how the Airport Authority might participate in making improvements to surface transportation to mitigate the project's traffic impacts and improve access to the airport.

This letter summarizes our comments on the original DEIR released in May 2006 and points out where we believe the revised DEIR either addresses these comments or is in need of further modification. These concerns were discussed with the SANDAG Transportation Committee on January 18, 2008, which concurred with the comments raised in this letter.

SANDAG staff supports the following new elements of the revised DEIR:

- The time horizon for the travel forecast has been extended to 2030, as requested by SANDAG and others. This timeline conforms to the time horizon for the Regional Transportation Plan (RTP) and its traffic models.
- The DEIR contains alternative development plans for the airport, including the option to include or exclude the 2,000 to 4,000-space parking structure, and the option of pursuing development of an intermodal transit center and consolidated rental car facility on the north side of the airfield. The intermodal facility also could include passenger drop-off and an internal shuttle to the terminals. These new alternatives would move the airport closer to the long-range possibility of providing for passenger access on the north side, where freeway and transit access improvements could be provided.

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 Potential transit improvements that have been identified by the Airport Transit Committee are referenced in the revised DEIR.

SANDAG staff has concerns about the following elements of the revised DEIR:

- The alternative that eliminates the Terminal 2 parking structure does not evaluate possible parking pricing, management, and transit improvements that could help alleviate the reduction in parking. Thus, it is not described on an equal footing with the parking structure alternative. The conclusion in the revised DEIR that this alternative does not meet the project objectives is not supportable without consideration of these measures.
- The traffic analysis assumes that the proposed airport improvements do not generate additional • trips on the road network. Projected growth in air passengers is not attributed to airport improvements identified in the Airport Master Plan (AMP), and is assumed to occur whether or not the proposed airport improvements are made. In other words, the revised DEIR does not include a "plan-to-ground" impact comparison. This method of traffic analysis understates traffic impacts. In accordance with California Environmental Quality Act (CEQA) Guidelines Section 15125, "where a proposed project is compared with an adopted plan, the analysis shall examine the existing physical condition at the time the Notice of Preparation is published." This "plan-to-ground" analysis has been clarified in many court decisions, including Environmental Information and Planning Council v. County of El Dorado (1982) 131 Cal. App. 3d 350, "where two plans could not be compared to each other without showing how they would relate to the existing level of development." The Airport Authority's analysis is also in conflict with Woodward Park Homeowners Association Inc. v. City of Fresno (2007) 150 Cal.App. 4th 683, which discusses the requirement that the lead agency use the existing physical condition at the time the notice of preparation is prepared as the baseline and proper use of a two-baseline approach in the event the lead agency wishes to use an alternate baseline.

Airport Authority staff has contended that it is within its discretion to utilize a baseline of "existing conditions" that is years in the future for purposes of analyzing impacts pursuant to CEQA Guideline 15126.2. The Airport Authority has not established substantial evidence supporting its use of a baseline other than 2005 existing conditions. Furthermore, the Airport Authority's contention that it can use a synthetic ceiling (airport's passenger capacity due to a single runway) for purposes of setting a baseline for determining impacts under CEQA has been disapproved on several occasions, most recently in <u>Communities for a Better Environment v.</u> <u>South Coast Air Quality Management District</u> 2007 WL 4395256 (Cal.App. 2 Dist.) (Cal.App. 2 Dist., 2007).

• The revised DEIR does not commit the Airport Authority to implement improvements to the freeway and public transit network to mitigate traffic impacts. While potential freeway and transit improvements are described, they are not included as project features or mitigation measures. Mitigation measures should relate to the impacts identified in the traffic analysis, and should include freeway and transit improvements that are identified in the RTP and/or Airport Transit Plan, and that are consistent with Federal Aviation Administration regulations regarding the use of airport revenues. The Airport Authority can use FAA and passenger facility charges in a creative and cooperative fashion with other agencies to mitigate its impacts.

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It is our understanding that the Airport Authority has recently embarked on a Vision Plan for SDIA to plan for the airport's long-term development. Although site planning has not begun, the concept of providing for passenger access on the north side of the airport, including new freeway ramps, rail extensions, and/or an intermodal center, has emerged as an important future element. Completion of the north taxiway by extending it to the west also appears to be an important improvement. The land use section of the EIR should address whether and how this short-term Airport Master Plan is compatible with the long-term development of San Diego International Airport. In other words, the EIR should analyze whether construction of the AMP improvements would conflict with possible future north side improvements, such as the taxiway extension, freeway and rail connections, and the intermodal center. Please keep in mind that the "lead agency must consider the whole of an action, not simply its constituent parts, when determining whether it will have a significant environmental effect." (CEQA Guidelines Section 15003[h].)

We appreciate that the Airport Authority is leading an effort to identify needed transit improvements to serve airport users and to identify funding responsibilities. We look forward to working with you on developing these concepts and their inclusion in the Airport Master Plan and DEIR. We also support your efforts to prepare a Vision Plan for SDIA and appreciate your outreach to SANDAG and other stakeholders in this effort. Finally, we appreciate your assistance in our effort to develop an air-rail network study for the San Diego region. We look forward to continued collaboration on these major programs.

Thank you for considering these comments.

Sincerely,

BOB LEITER Director of Land Use and Transportation Planning

BL/MK/cd

SANDAG		Signed By: Bob Leiter, Director of Land Use and Transportation
Subject	Droft Environmental Impact Depart for the Airport M	Planning exter Dian
Subject	Draft Environmental Impact Report for the Airport M	
Comment 1	Subject: Traffic Timeline	Response
The time horizon for the travel forecast has been extended to 2030, as requested by SANDAG and others. This timeline conforms to the time horizon for the Regional Transportation Plan (RTP) and its traffic models.		Comment noted.
Comment 2	Subject: Alternate Development plans	Response
including the option parking structure, ar intermodal transit ce side of the airfield. drop-off and in inter would move the airp for passenger acces	alternative development plans for the airport, to include or exclude the 2,000 to 4,000-space and the option of pursuing development of an enter and consolidated rental car facility on the north The intermodal facility also could include passenger nal shuttle to the terminals. These new alternatives port closer to the long-range possibility of providing as on the north side, where freeway and transit ts could be provided.	Comment noted. The Airport Land Use Plan includes a transit corridor on the Airport, described in Section 4.1.1 that would provide shuttles and high-occupancy vehicles with direct access between the transit center and consolidated rental car facility on the north and terminals in the south.
Comment 3	Subject:	Response
Potential transit improvements that have been identified by the Airport Transit Committee are references in the revised DEIR.		Comment noted.
Comment 4	Subject: Terminal 2 parking alternative	Response
The alternative that eliminates the Terminal 2 parking structure does not evaluate possible parking pricing, management, and transit improvement that could help alleviate the reduction in parking. Thus, it is not described on an equal footing with the parking structure alternative. The conclusion in the revised DEIR that this alternative does not meet the project objectives is not supportable without consideration of these measures.		The EIR analyzes the impact of a parking structure specific to environmental categories without expectation of pricing or other management techniques for managing demand. While these techniques may serve to reduce demand for on-airport facilities the impact assessed for the Proposed Project with and without the structure is a conservative estimate of the potential impact.
Comment 5	Subject: Baseline conditions	Response
The traffic analysis assumes that the proposed airport improvements do not generate additional trips on the road network. Projected growth in air passengers is not attributed to airport improvements identified in the Airport Master Plan (AMP), and is assumed to occur whether or not the proposed airport improvements are made. In other words, the revised DEIR does not include a 'plan-to-ground" impact comparison. This method of traffic analysis understates traffic impacts. In accordance with California Environmental Quality Act (CEQA) Guidelines Section 1515, "where a proposed project is compared with an adopted plan, the analysis shall examine the existing physical condition at the time the		See response to General Comment #6. Commenter cites <i>Environmental Planning and Information Council</i> ( <i>"EPIC"</i> ) v. County of <i>El Dorado</i> , 131 Cal.App.3d 350 (1982), for the proposition that the DEIR must include a "plan-to-ground" analysis that includes an examination of the existing physical conditions at the time the Notice of Preparation is published. Commenter is correct regarding CEQA's requirement that the DEIR include a description of existing environmental conditions. However, the description of existing environmental conditions is not always the appropriate point of

Notice of Preparation is published." This "plan-to-ground" analysis has been clarified in many court decisions, including <u>Environmental</u> <u>Information and Planning Council v. County of El Dorado</u> ( <u>http://ceres.ca.gov/ceqa/cases/1982/el_dorado_043082.html)</u> (1982) 131 Cal. App. 3d 35o, "where two plans could not be compared to each other without showing how they would related to the existing level of development." The Airport Authority's analysis is also in conflict with <u>Woodward Park Homeowners Association Inc. v City of Fresno</u> (2007) 150 Cal. App. 4 <sup>th</sup> 683, which discusses the requirement that the lead	comparison for assessing the environmental effects of a proposed project. The Guidelines and case law acknowledge that although existing conditions "normally" serve as the best starting point for assessing environmental impacts, but is not always the appropriate basis for determining the actual environmental impacts of a proposed project. In this case, basing a calculation of environmental effects upon a comparison between existing conditions and projected future conditions would present a false picture of the environmental effects of the Proposed Project.
agency use the existing physical condition at the time the notice of preparation is prepared as the baseline and proper use of a two- baseline approach in the event the lead agency wishes to use an alternate baseline. Airport Authority staff has contended that it is within its discretion to utilized a baseline of "existing conditions" that is years in the future for purposes of analyzing impacts pursuant to CEQA Guideline 15126.2. The Airport Authority has not established substantial evidence supporting its use of a baseline other than 2005 existing conditions. Furthermore, the Airport Authority's contention that it can use a synthetic ceiling (airport's passenger capacity due to a single runway) for purposes of setting a baseline for determining impacts under CEQA has been disapproved on several occasions, most recently in <u>Communities for a Better Environment v. South Coast Air Quality Management District</u> 2007 WL 4395256 (Cal.App. 2 Dist.) (Cal. App. 2 Dist., 2007).	The cases cited in the comment support the approach of the DEIR. For example, <i>EPIC</i> held that in assessing the impacts of a proposed project for an <i>undeveloped</i> piece of property, agencies should compare impacts that would arise from the actual development of that parcel against the existing environment, rather than some hypothetical, potential allowable development. In <i>EPIC</i> , the agency compared an out-of-date general plan with a new general plan that would allow less growth than the old plan. The court held that because the old plan was both out-of-date and quite different from the existing plan, the EIR had to address the existing level of actual physical development in the county as the basis for comparison. Thus, <i>EPIC</i> stands for the proposition that an agency cannot use hypothetical situations when determining significant effects, but must deal with the actual circumstances in which a project is proposed to be carried out. In this case, the actual circumstance is that SDIA is, and will continue to be, a fully functional operating airport.
	an existing facility. The comparison made in the AMP EIR is between what is projected to occur if the existing facility (SDIA) continues to be used, based on FAA-approved forecasts, and what would occur if the AMP facilities are constructed.
	The court's analysis in the <i>Woodward Park</i> case supports the DEIR's approach to assessing the possible adverse environmental effects by affirming that the goal of CEQA is to provide information regarding the likely environmental impacts of a project. The court explained that the data examined and the comparisons made by the agency are tools to

Comment 6       Subject: Mitigation Traffic Impacts         The revised DEIR does not commit the Airport Authority to implement improvements to the freeway and public transit network to mitigate	ensure "that the evaluation of impacts normally will do what common sense says it should do and what the EIR's most important audience, the public, will naturally assume it does: compare what will happen if the project is build with what will happen if the site is left alone." <i>Woodward</i> <i>Park</i> , 150 Cal. App.4th at 707. The FAA-approved forecast indicates future airport operational levels that will occur, regardless of changes in the facilities at SDIA that the AMP would provide for efficiency and the comfort of the traveling public. These flight and passenger activity levels do not depend on implementation of the Proposed Project. Thus, in comparing present conditions to future conditions, it would be misleading to treat future environmental concerns in the Airport area as resulting from or caused by the Proposed Project. As the Proposed Project has no causal relationship with potential significant adverse environmental impacts, conducting such an assessment would set a false base for comparison and directly conflict with the CEQA's goals of providing an accurate assessment of potential environmental harms resulting from a proposed project. Response As described in Section 5.3.8, mitigation measures were identified in this section for each potentially significant impact per CEQA guidelines.
traffic impacts. While potential freeway and transit improvements are described, they are not included as project features or mitigation measures. Mitigation measures should relate to the impacts identified in the traffic analysis, and should include freeway and transit improvements that are identified in the RTP and/or Airport Transit Plan, and that are consistent with Federal Aviation Administration regulations	Only the Land Use Plan resulted in potentially significant impacts to freeway segments. Mitigation, including the freeway ramps recommended in the Central I-5 Corridor Study has been identified in Section 5.3.8.3. The EIR identifies a range of traffic related mitigation measures which together reduce traffic related impacts to a level of less than significant, and thus further mitigation is unnecessary.
regarding the use of airport revenues. The Airport Authority can use FAA and passenger facility charges in a creative and cooperative fashion with other agencies to mitigate its impacts.	See response to General Comment #9 for discussion on transit improvements.
	As the commenter notes, FAA statutes and regulations restrict the ability of the SDCRAA to fund county wide initiatives to reduce regional traffic impacts.
	The Mitigation Monitoring and Reporting Program provides the SDCRAA's commitment to mitigation.
Comment 7 Subject: Vision Plan for SDIA	Response
It is our understanding that the Airport Authority has recently embarked on a Vision Plan for SDIA to plan for the airport's long-term	The Proposed Airport Land Use Plan speaks to the future of the Airport at the onset of the EIR. The SDCRAA initiated the next phase of
development. Although site planning has not begun, the concept of	planning for SDIA in February 2008 (Vision Plan). The findings of the

providing for passenger access on the north side of the airport, including new freeway ramps, rail extensions, and/or an intermodal center, has emerged as an important future element. Completion of the north taxiway by extending it to the west also appears to be an important improvement. The land use section of the EIR should address whether and how this short-term Airport Master Plan is compatible with the long-term development of San Diego International	Vision Plan will be reviewed environmentally in the future. Because the Vision Plan is at its initiation stage, analysis of improvements that will be formed by the Vision Plan are yet unknown and more detailed analysis would be speculative. At this time, the inclusion of the ALUP is the best estimate of future airport uses to meet the forecast demand for air service.
Airport. In other words, the EIR should analyze whether construction of the AMP improvements would conflict with possible future north side improvements, such as the taxiway extension, freeway and rail connections, and the intermodal center. Please keep in mind that the "lead agency must consider the whole of an action, not simply its constituent parts, when determining whether it will have a significant	With the inclusion of the Airport Land Use Plan on a program level the SDCRAA has met its obligation to consider at a programmatic level the potential effects of for additional development at SDIA, even though the exact details of such additional development cannot be known at the time of the EIR.
environmental effect." (CEQA Guidelines Section 15003[h].)	In addition, none of the proposed improvements described in the Draft EIR would conflict with the types of improvements that may be considered for the area north of Runway 9/27 in the Vision Plan.



# THE CITY OF SAN DIEGO

February 4, 2008

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FEB 04 2008

Ted Anasis, Airport Planning Manager San Diego Regional Airport Authority P.O. Box 82776 San Diego, CA 92138-2776

PLANNING DEPT. #44

# Subject: City of San Diego Comments on the Draft Environmental Impact Report for the Airport Master Plan for the San Diego International Airport (SCH No. 2005091105).

Dear Mr. Ted Anasis:

The City of San Diego ("City") has received and reviewed the Draft Environmental Impact Report ("DEIR") for the Airport Master Plan ("AMP") for the San Diego International Airport ("SDIA") and appreciates this opportunity to provide comments to the San Diego County Regional Airport Authority ("Airport Authority"). In response to the DEIR, the City as identified potential environmental issues that may have a significant affect to the City of San Diego. Continued coordinated planning between the City, Airport Authority, and other local, regional, state, and federal agencies will be essential to addressing the impacts from the future growth of SDIA. The City looks forward to working with the Airport Authority towards that end.

Staff from the Development Services Department ("DSD"), City Planning & Community Investment Department ("CPCI"), and Metropolitan Wastewater Department ("MWWD") have reviewed the DEIR and have the following comments regarding the content of the DEIR:

## Development Services Department, Entitlements Division, Transportation Development Section: Labib Qasem (619) 446-5358

- 1. The DEIR covers the airport trip generation as 85,000 daily trips in 2005, 110,000 daily trips in 2015 and 135,000 daily trips in 2030. The Airport Authority is required to provide all the required transportation mitigation measures for the 2030 future demand of 50,000 additional daily trips at the SDIA site.
- 2. The current traffic demand for SDIA should be compared to the future 2030



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traffic demand in the traffic study. The proposed supply side alternatives for the SDIA expansion should not be the basis for the traffic comparison in the traffic study. The supply side alternatives for the SDIA expansion show very small change in the future traffic demand.

- 3. The City's classification on Rosecrans Street between Nimitz Boulevard and Barnett Avenue is a five lane Major Street with a capacity of 45,000 Average Daily Trips ("ADT"). This will affect some of the tables regarding the level of service on this segment of this street.
- 4. Table 5-3.18 shows zero trip generation for 2015 for both in Daily and In trips. This typo should be corrected.
- 5. Table 5-3.21, 5-3.26 and 5-3.28 should compare the proposed project traffic impacts to Existing Condition.
- 6. Any street or intersection with unacceptable level of service of E or F within the study area shall require project traffic mitigation due to the trip generation increase of 50,000 daily trips in 2030 at SDIA.
- 7. The proposed project shall provide as a minimum the following transportation mitigation measures to the satisfaction of the City Engineer:
  - a. Sassafras Street between Pacific Highway and India Street construct additional lanes for a total of two lanes in each direction.
  - b. Kettner Boulevard between Sassafras Street and Palm Street construct additional lanes for a total of four lanes.
  - c. North Harbor Drive between Terminal One Access and Hawthorne Street construct additional lanes for a total of ten lanes.
  - d. Grape Street between North Harbor Drive and Kettner Boulevard construct additional lanes for a total of five lanes.
  - e. Grape Street between Kettner Boulevard and I-5 construct additional lanes for a total of six lanes.
  - f. Hawthorne Street between North Harbor Drive and Kettner Boulevard - construct additional lanes for a total of four lanes.
  - g. Hawthorne Street between Kettner Boulevard and I-5 construct additional lanes for a total of four lanes.

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- h. Kettner Boulevard between Washington Street and Palm Street construct additional lanes for a total of four lanes.
- i. Laurel Street between Pacific Highway and Kettner Boulevard construct a raised median and reclassify as a four lane Major Street.
- j. India Street between Olive Street and Washington Street construct additional lane for a total of four lanes.
- k. At the intersection of Grape Street / Pacific Highway construct an exclusive northbound right turn lane.
- 1. At the intersection of Grape Street / Kettner Boulevard construct two southbound left turn lanes.
- m. At the intersection of Sassafras Street / Kettner Boulevard construct an exclusive southbound right turn lane.
- n. At the intersection of Grape Street / I-5 southbound on-ramp construct an exclusive eastbound right turn lane and a 3-lane on ramp.
- o. Provide a traffic signal at the intersection of North Harbor Drive and McCain Road.
- 8. Provide additional freeway improvements to I-5 and I-8 to mitigate the proposed project traffic impacts based on the future 2030 traffic demand.
- 9. Provide additional transit improvements and free transit passes to increase the transit ridership to and from the airport site and reduce the future traffic impacts.
- 10. Provide a Transportation Demand Management ("TDM") Plan for all the employees working at SDIA that includes private shuttles and free transit passes.
- 11. Provide a Transportation Phasing Plan for the required transportation mitigation measures based on the traffic need and the existing right-of-way constrains to the satisfaction of the City Engineer.

## Development Services Department, Entitlements Division, Environmental Analysis Section: Marc Cass (619) 446-5330

1. As a baseline, the City of San Diego has established a threshold of 45 years of age to initiate an evaluation of historical significance under the California Environmental Quality Act (CEQA). CEQA Public Resources Code section

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21084.1 states that "a project that may cause a substantial adverse change in the significance of a historical resource is a project that may cause a significant effect on the environment." A historical resource is a resource that is listed in, or determined to be eligible for, the California Register of Historical Resources. Historical resources that are listed in a local historical register are presumed to be historically significant, unless a preponderance of the evidence indicates the resource is not historically significant.

Section 5.7.1.1 of the DEIR discusses properties which are 50 years old or older, as well as those that will become 50 years old by 2015. The analysis should include all properties that are 45 years old or older.

- 2. Under CEQA, the DEIR must include feasible mitigation measures for impacts resulting from project approval. The DEIR indicates airport trip generation for 2005 as being 85,000 daily trips with a forecasted 110,000 daily trips for 2015 and 135,000 daily trips for 2030. The traffic mitigation outlined in the DEIR should be reconfigured for all traffic impacts that result from 2030 trip forecast. The EIR should identify and make clear the party responsible for implementing the mitigation measures. As the responsible agency for the operation and long-term planning and development of SDIA, the Airport Authority is responsible for mitigating all traffic impacts expected to occur through the year 2030.
- 3. In the Noise section, 5.1-1, Community Noise Equivalent Level ("CNEL") is defined as the "average noise level over a 24-hour period with a 3 decibel increase attributed to evening operations (i.e., operations between 7 PM to 10 PM) and a 10 decibel increase attributed to nighttime operations (i.e., operations between 10 PM and 7 AM)." The City of San Diego's Significance Determination Thresholds (January 2007) defines the CNEL as the "average noise level over a 24-hour period with a 3 decibel increase attributed to evening operations (i.e., operations between 7 PM to 10 PM) and a 10 decibel increase attributed to evening operations (i.e., operations between 7 PM to 10 PM) and a 10 decibel increase attributed to nighttime operations (i.e., operations between 7 PM to 10 PM) and a 10 decibel increase attributed to nighttime operations (i.e., operations between 10 PM and 7 AM)." Provide justification in the use of a 3 decibel increase used in the DEIR vs. the City's 5 decibel increase in evening operations.
- 4. The Noise section, 5.1-14, discusses nighttime disturbances as a result of the preferred project when compared to the baseline conditions (2005). The DEIR determined that there is not a substantial change in noise affecting sleep and there is a less than significant impact. However, Figures 5.1-20 through 5.1-43 suggest an increase in nighttime changes when compared to baseline conditions. Specifically, Figure 5.1-24 shows a significant increase in increase dilights as delineated by the increase in orange and yellow. It seems that this increase would be substantial and would be considered a significant impact under CEQA. Please expand/clarify on the discussion.

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5. The proposed project would result in the construction of a five story parking structure adjacent to Harbor Drive. The City is unable to determine if the proposed parking structure would have visual impacts. While the level of architectural detail provided for the proposed five story parking structure is not necessary at this time, the EIR should provide renderings/simulations of the bulk and scale of the proposed structure. Specifically, the renderings should identify any key observations point or designated view corridor that the parking structure may impact.

# Metropolitan Wastewater Department, Development Section: Mehdi Rastakhiz (619) 533-5155

- 1. This project will be constructed after the waste within the NTC landfill site is removed and site is remediated. Two major City interceptors, North Metro Interceptor Sewer gravity lines (114-inches and 96-inches) are located at the proposed project site. There is also an 18-inch VC trunk sewer within the proposed site which runs parallel to Sprunce Road. The Scope of Work for the proposed landfill remediation project must be very clear as it affects the major interceptors, including the depth of excavation and depth of cover remaining on the pipe during the excavation for remediation.
- 2. The analysis should include the condition assessment and structural integrity evaluation of the existing interceptors; weight of the heavy equipment during construction, dynamic load calculations, shoring and construction phasing plans that demonstrates how the work will be performed to protect the interceptors and the trunk sewer and coordination for potential shut down of any upstream pump station(s). If any structural support is being proposed, it has to be reviewed and approved by the MWWD Development Section and DSD structural engineers. The proposed improvement to the pipe must be compatible and meet the intent of use of the proposed airport facility.
- 3. If inserting a liner is being proposed it has to be evaluated for structural support and reduction of capacity due to reduction of cross sectional area of a very large diameter pipe. Both dewatering and especially by passing the flow during the operation will be a great concern. By passing the flow has to meet the Regional Water Quality Control Board ("RWQCB") requirements for complete redundancy. The report should address any other sewer pipe that is being affected.

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# City Planning & Community Investment, Community Planning Division: Tait Galloway (619) 533-4550

#### 1. **Overall EIR Analysis**

The City understands that the DEIR includes both program and project level analyses. As such, the following issues should be address in the Final EIR:

- a. In general, the EIR should indicate where the analysis specifically addresses the project or the program since subsequent project level environmental analyses may use this program level EIR.
- b. The EIR should provide additional program level analysis addressing the different development scenarios for the year 2030 that would develop 20 additional gates as outlined in Chapter 8 of the AMP.
- c. The EIR should provide additional program level analysis addressing any potential increase in gate capacity that would increase air operation capacity beyond the maximum build out of the no project alternative for the years 2020 to 2030.
- d. The EIR should further address the NTC Landfill Remediation Project in more detail to explain the linkage to the proposed implementation project.

#### 2. **Proposed Project**

The DEIR indicates that the "No Project" alternative could theoretically accommodate the projected 2020 activity, but it could result in poor passenger services levels resulting from crowded terminal areas. The EIR should address if the No Project alternative would result in the number of occupants exceeding the allowable occupancy load as specified by the state building code for the terminal areas or impact the ability for occupants to exit the terminal areas in the event of an emergency for the projected 2020 and 2030 activity.

#### 3. Background

In section 2.4.3, the DEIR states that the 2004 Airport Land Use Compatibility Plan (ALUCP) for SDIA designates as conditionally compatible new residences and other noise sensitive uses located within 60-65 decibel CNEL noise contours. The EIR should note that the 2004 ALUCP designates the above-mentioned uses has conditionally compatible located within the 60-85 decibel CNEL contour.

#### 4. Noise

It appears to the City that the noise contours as shown in DEIR Figure 5.1-4 for the 2015 CNEL noise contours for the Proposed Project alternative have very small differences from the No Project alternative. DEIR Figure 5.1-17 for the 2030 CNEL noise contours proposed project show a slight increase from the no

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project noise contours. The EIR should indicate if Figure 5.1-17 represents a program level analysis of the level of operation associated with the full implementation of the AMP at 2030.

- 5. The City is unable to determine the impact to future population and housing impacted by the proposed project's CNEL noise contours. It is unclear in DEIR Table 5-1.5 if the population and housing data represents the San Diego Association of Government's ("SANDAG") forecasted housing and population or 2000 Census data. The EIR analysis for this table should incorporate the most recent SANDAG 2030 forecast for population and housing, which can be reported in 5-year increments.
- 6. The City understands that the integrated noise model used in the noise analysis did not account for terrain features including the rising terrain to the northeast of runway 27. The EIR noise analysis should be adjusted or redone to account for terrain features, since it is reasonable to assume that such features will still exist in 2030.
- 7. The City understands that the Airport Authority has recently modified the qualification criteria for the Quiet Home Program to remove the six housing unit per multifamily building limitation as well as enhancing the program's ability to provide noise attenuation to more homes per year. The EIR should address the Quiet Home Program and its role in attenuating existing structures in areas above the 65 decibel noise level.
- 8. The City understands that the Airport Authority is in the process of preparing a new Federal Aviation Administration ("FAA") Part 150 noise land use compatibility study for SDIA. The EIR noise analysis should address the role of the Part 150 study and the potential for the study's recommendations to affect future aircraft operations or impact land use noise compatibility.

### 9. Land Use

The DEIR circulation and traffic analysis proposes traffic improvements that include additional travel lanes and turn lanes to existing surface streets as potential mitigation measures for the proposed project (AMP and Implementation Plan). The EIR should address the acquisition of right-of-way and any associated impacts to land use and on street parking, that supports adjacent commercial land use.

10. The City understands that the 2004 Airport Land Use Compatibility Plan ("ALUCP") contains policies and criteria that have the potential to affect land use at or above the 60 decibel CNEL noise contour. The EIR does not address potential land use impacts to all of the City's community plans that would be impacted within the 2030 projected 60 decibel CNEL noise contour for the 24

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proposed project. The EIR land use analysis should include all of the impacted community plans within the 2030 projected 60 decibel CNEL noise contour for the proposed project.

- 11. The DEIR indicates that the noise contours associated with the proposed project at the 2030 projected noise level would be equal or less than the noise contours adopted in the 2004 ALUCP and therefore, the impact to land use would less than significant. The City is unable to determine if the 2030 projected noise contours are equal or less than the 2004 ALUCP noise contours. The EIR should provide a map showing both the 2030 projected noise contours and the 2004 ALUCP noise contours.
- 12. Runway Protection Zone

The City is unable to determine if the EIR addresses impacts to land use or safety hazards from the Runway Protection Zone ("RPZ") for each runway end. The City understands that FAA requires that the RPZs be shown in either or both an AMP or Airport Layout Plan ("ALP"). The City understands that the RPZs for SDIA are shown in the amended 2006 ALP. The specific RPZ dimensions are based on FAA standards based on the operational characteristics of a runway as specified in FAA Advisory Circular 150/5300-14. The FAA provides guidance to the airport operator concerning the development of uses in the RPZ as specified in FAA Advisory Circular 150/5300-13. If the RPZ impacts property not owned by the airport, the FAA provides strict land use recommendations for future development, but it recommends that the airport obtain ownership of the property in the RPZ. The City understands that the purchasing of property in a RPZ may be eligible for potential FAA funding.

- 13. The Airport Authority Board, as the Airport Land Use Commission for San Diego County, has adopted the FAA land use recommendations for the RPZ in the Airport Land Use Compatibility Plan (ALUCP) for SDIA. When discussing the ALUCP, the EIR does not address the existence of the RPZ limitations or any potential existing or future impacts to land use associated with the RPZ for each runway end. The City understands that the ALUCPs incorporate the RPZ areas with land use compatibility policies for the City to implement, but neither the ALUCPs nor the City defines the geographic extent of the RPZ areas. The RPZ are directly related to the existing and long-term operation of SDIA and their extent is defined by FAA criteria.
- 14. The AMP addresses the operation and development of the airport up to 2030. The AMP states the following objective: "Consider compatibility with surrounding land uses and Airport Authority policies." The City is unable to determine if the Airport Authority has a policy addressing non-airport property in the RPZ. The City understands that the Airport Authority Board, at its January 2008 meeting, gave direction to its staff to provide a financial analysis addressing the acquisition

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of property in the RPZ areas. Given the stated objective of the AMP and recent Airport Authority Board direction, the EIR should do the following:

- a. Disclose the existence of the runway 9-27 RPZ areas;
- b. Provide a map of the existing and any potential future RPZ areas; and
- c. Provide any Airport Authority policies or FAA guidelines associated with land use compatibility in the RPZ that may impact land use including the potential of the Airport Authority to obtain ownership of property in the RPZ areas.

#### 15. Traffic and Circulation

The City understands that the DEIR includes both program and project level analyses. The EIR should address if the program level traffic analysis includes the proposed future 20 additional gates along Harbor Drive and the consolidated rental car facility, transit center, and surface parking along Pacific Highway as addressed in the different development scenarios for the year 2030 outlined in Chapter 8 of the AMP.

- 16. The Proposed ALUP shows a proposed transit corridor from the existing terminal area along Harbor Drive to the North side of the Airport along Pacific Highway. The Plan indicates that a portion of the corridor along Laurel Street and Pacific Highway would require the acquisition of right-of-way. The EIR should address the acquisition of right-of-way and any associated impacts to land use or circulation.
- 17. The City is unable to determine if proposed implementation project with the parking structure would affect the future implementation of a future light rail transit extension or other type of fixed guideway system that may provide access between the terminal areas and future multimodal transit center using the proposed transit corridor shown in the proposed Airport Land Use Plan ("ALUP"). The EIR circulation and traffic analysis at both the program and project levels should analysis any potential impacts the preferred project would have on the potential implementation of a fixed guideway system serving the Terminal 2 area.
- 18. The DEIR proposes that the City, SANDAG, and California Department of Transportation ("Caltran") consider providing future circulation improves including additional travel lanes to existing surface streets as potential mitigation measures for the proposed project (AMP and Implementation Plan).
  - a. The EIR circulation and traffic analysis at both the program and project levels should consider the potential use of High Occupancy Vehicle

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("HOV") lanes from the freeway ramps to the terminal areas as a potential mitigation measure to allow and support the use of vans, shuttles, and buses for airport related passenger and work trips rather than adding new travel lanes to existing roadways.

- b. The EIR circulation and traffic analysis at both the program and project levels should provide a phasing schedule for the potential mitigation measures.
- c. The EIR circulation and traffic analysis should identify a potential process for the Airport Authority to work with the City, SANDAG, Caltran, Metropolitan Transit System ("MTS"), and North County Transit District ("NCTD") to identify regional, state, and federal funding sources to plan and implement potential feasible mitigation measures.
- d. The EIR circulation and traffic analysis should disclose that the potential mitigation measures may cause the need for the City to amend its affected community plans to reflect any changes to planned street classifications, roadway widening and major intersection improvement projects.
- 19. The DEIR addresses the development of an Airport Transit Plan ("ATP") and shows a matrix with recommended transit improvements. The City understands that the ATP is not apart of the AMP. The City supports the implementation of new and improved existing transit access as potential mitigation measures aimed at reducing vehicle parking and circulation impacts.
  - a. The EIR circulation and traffic analysis at both the program and project levels should include the implementation of improvements to existing routes and new routes as addressed in the ATP, including, but not limited to remote parking/terminals with express bus flyway service and light rail transit or bus rapid transit connections to the airport terminal areas.
  - b. The EIR circulation and traffic analysis at both the program and project levels should include the implementation of a comprehensive TDM plan or program for Airport Authority employees and non Airport Authority employees working at the Airport, including but not limited to providing incentives or subsidies for carpooling or vanpooling and transit pass subsidies (full or partial).
  - c. The EIR should document any specific limitations, conditions, or restrictions placed on the Airport Authority by the FAA limiting the funding for capital transit improvements and ongoing operation of transit serving the airport.
- 20. The City understands that the United States Marine Corps is planning to develop the existing access gate to Marine Corp Recruit Depot at Washington Street and

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Pacific Highway into the main entrance for the Depot, which may impact access to the North side of the airport. The EIR should address this potential impact to the circulation on and access to the North Side of the Airport.

21. In section 5.3.1.3, the DEIR states that the Series 10 SANDAG forecast uses 1995 while the Series 11 uses year 2000 as the base year for population / employment inputs. The EIR should note that the Series 9 SANDAG forecast uses 1995, Series 10 uses 2000, and the Series 11 uses year 2004 as the base year for population / employment inputs. In addition, subsequent references to the Series 10 and 11 forecasts should be corrected. Forecast background information can be obtained from the SANDAG website.

Please contact the appropriate above-named individual(s) if you have any questions on the submitted comments. The City respectfully requests that you please address the above comments in the EIR.

Sincerely,

Kelly Broughton Director Development Services Department

KB/tg/mc

cc: William Anderson, FAICP, Deputy Chief Operating Officer: Executive Director City Planning & Development Phil Rath, Policy Advisor, Mayor's Office Janice Weinrick, Assistant Director, City Planning & Community Investment Mary Wright, Deputy Director, City Planning & Community Investment Cecilia Gallardo, Assistant Deputy Director, Development Services Labib Qasem, Senior Traffic Engineer, Development Services Tait Galloway, Senior Planner, City Planning & Community Investment Mehdi Rastakhiz, Associate Civil Engineer, Metro Wastewater Marc Cass, Associate Planner, Development Services

The City of San Diego		Signed by: Kelly Broughton, Director
	rvices Department	Development Services Department
Subject	International Airport (SCH No. 2005091105).	ental Impact Report for the Airport Master Plan for the San Diego
Comment 1	Subject: Development Services Department, Entitlements Division, Transportation Development Section	Response
The DEIR covers the airport trip generation as 85,000 daily trips in 2005, 110, 000 daily trips in 2015 and 135,000 daily trips in 2030. The Airport Authority is required to provide all the required transportation mitigation measures for the 2030 future demand of 50,000 additional daily trips at the SDIA site.		See response to Response to General Comments #3 and #4. The difference between no project and implementation of the plan in 2030 is approximately 6,250 daily trips, not 50,000, and mitigation measures are identified in Section 5.3.8 to address significant impacts resulting from this increase in traffic. CEQA only requires the SDCRAA to mitigate significant environmental effects caused by the Proposed Project, not increased trips that would happen with or without the Project.
Comment 2		Response
The current traffic demand for SDIA should be compared to the Future2030 traffic demand in the traffic study. The proposed supply sidealternatives for the SDIA expansion should not be the basis for thetraffic comparison in the traffic study. The supply side alternatives forthe SDIA expansion show very small change in the future trafficdemand.Comment 3The City's classification on Rosecrans Street between Nimitz Boulevardand Barnett Avenue is a five lane Major Street with a capacity of 45,000		See Response to General Comment #3. The forecast demand for SDIA was developed considering most predominately real personal income for San Diego County and were based on population and personal income forecasts developed by SANDAG, the designated metropolitan planning organization for the San Diego Region. Supply side economics were not part of the forecast development. Response The commenter is correct. The classification of Rosecrans Street between Quimby Street and Barnett Avenue has been revised to a five-
Average Daily Trips ("ADT"). This will affect some of the tables regarding the level of service on this segment of this street.		lane Major Street and the capacity has been changed to 45,000 ADT in the Final EIR. All street segment tables: 5-3.11, 5-3.20, 5-3.21, 5-3.34, 5-3.35, 5-3.46, 5-3.47, 5-3.59, 5-3.60, 5-3.72, 5-3.73, 5-3.100 and 5- 3.101 have been updated and proposed 2015 mitigation to add a 5 <sup>th</sup> lane under the Airport Land Use Plan has been removed as this lane already exists.
Comment 4		Response
Table 5-3.18 shows zero trip generation for 2015 for both in Daily and In trips. This typo should be corrected.		The Final EIR includes this correction.
Comment 5		Response
Table 5-3.21, 5-3.26 and 5-3.28 should compare the proposed project traffic impacts to Existing Conditions.		See response to General Comment #3.
Comment 6		Response
Any street or intersection with unacceptable level of service of E or F within the study area shall require project traffic mitigation due to the trip generation increase of 50,000 daily trips in 2030 at SDIA.		See response to your Comment #1. Mitigation is identified in Section 5.3.8 for all streets and intersections with potential significant impacts resulting from the increase in traffic under the Proposed Implementation

	Plan compared to the No Project Alternative.	
Comment 7	Response	
The proposed project shall provide as a minimum the following	All mitigation identified in this comment, with the exception of (o), is	
transportation mitigation measures to the satisfaction of the City	included in the EIR Section 5.3.8. The EIR identifies measures that	
Engineer:	mitigate the project's direct significant and/or cumulatively considerable	
a. Sassafras Street between Pacific Highway and India Street –	traffic impacts. For information purposes only, the EIR also identifies,	
construct additional lanes for a total of two lanes in each direction.	consistent with the City of San Diego's January 2007 CEQA Significance	
b. Kettner Boulevard between Sassafras Street and Palm Street –	Determination Thresholds guidelines, those improvements that may	
construct additional lanes for a total of four lanes.	restore and maintain the traffic facility to an acceptable Level of Service	
c. North Harbor Drive between Terminal one Access and Hawthorne	defined by the City of San Diego to be LOS D or better. In many cases,	
Street – construct additional lanes for a total of ten lanes.	the mitigation and the improvements are the same. Per the City	
d. Grape Street between North Harbor Drive and Kettner Boulevard –	guidelines, measures required to mitigate the project's direct significant	
construct additional lanes for a total of five lanes.	and/or cumulatively considerable traffic impacts are identified in a	
e. Grape Street between Kettner Boulevard and I-5 – construct	Mitigation Monitoring and Reporting Program to be adopted by the	
additional lanes for a total of six lanes.	Airport Authority.	
f. Hawthorne Street between North Harbor Drive and Kettner		
Boulevard – construct additional lanes for a total of four lanes.	Item (o) identifies the addition of a traffic signal at the intersection of	
g. Hawthorne Street between Kettner Boulevard and I-5 – construct	North Harbor Drive and McCain Road. This mitigation measure is	
additional lanes for a total of four lanes.	proposed as part of the Liberty Station Development and assumed that	
h. Kettner Boulevard between Washington Street and Palm Street –	the signal would be in operation by 2010 (see 5.3.5.2, Page 5.3-37).	
construct additional lanes for a total of four lanes.	The SDCRAA has approved the funding for the installation of this signal	
i. Laurel Street between Pacific Highway and Kettner Boulevard –	and has submitted the engineering designs to the City of San Diego	
construct a raised median and reclassify as a four lane Major	Traffic Engineer for review and approval. The traffic signal is anticipated	
Street.	to be installed and operational in 2008.	
j. India Street between Olive Street and Washington Street –		
construct additional lane for a total of four lanes.	The Mitigation Monitoring and Reporting Program identifies the parties	
k. At the intersection of Grape Street/Pacific Highway – construct an	responsible for implementing the mitigation measures.	
exclusive northbound right turn lane.		
I. At the intersection of Grape Street/Kettner Boulevard - construct		
two southbound left turn lanes.		
m. At the intersection of Sassafras Street/Kettner Boulevard –		
construct an exclusive southbound right turn lane.		
n. At the intersection of Grape Street/I-5 southbound on-ramp –		
construct an exclusive eastbound right turn lane and a 3-lane on		
ramp.		
o. Provide a traffic signal at the intersection of North Harbor Drive and		
McCain Road.		
Comment 8	Response	
Provide additional freeway improvements to I-5 and I-8 to mitigate the	Mitigation is identified in Section 5.3.8 for all freeway segments and	
proposed project traffic impacts based on the future 2030 traffic	freeway ramps with potentially significant impacts resulting from the	
demand.	increase in traffic under the Proposed Airport Implementation Plan	

Comment 9         Provide additional transit improvements and free transit passes to increase the transit ridership to and from the airport site and reduce th future traffic impacts.         Comment 10         Provide a Transportation Demand Management ("TDM") Plan for all th employees working at SDIA that includes private shuttles and free transit passes.	Response
Comment 11	Response
Provide a Transportation Phasing Plan for the required transportation mitigation measures based on the traffic need and the existing right-of way constrains to the satisfaction of the City Engineer.	<ul> <li>mitigate the project's direct significant and/or cumulatively considerable traffic impacts. For information purposes only, the EIR also identifies, consistent with the City of San Diego's January 2007 CEQA Significance Determination Thresholds guidelines, those improvements that may restore and maintain the traffic facility to an acceptable Level of Service-defined by the City of San Diego to be LOS D or better. In many cases, the mitigation and the improvements are the same. Per the City guidelines, measures required to mitigate the project's direct significant and/or cumulatively considerable traffic impacts are identified in a Mitigation Monitoring and Reporting Program to be adopted by the Airport Authority.</li> <li>The SDCRAA does not have jurisdiction to implement off-airport improvements. If the City of San Diego proposes to implement the roadway improvements identified, the SDCRAA will coordinate with the FAA to identify those off-airport road improvements that are eligible to utilize airport revenues.</li> </ul>
Comment 12 Development Services Department, Entitlements Division, Environmental Analysis Section	Response
As a baseline, the City of San Diego has established a threshold of 45 years of age to initiate an evaluation of historical significance under the California Environmental Quality Act (CEQA). CEQA Public Resources Code section 21084.1 states that "a project that may cause a substantial adverse change in the significance of a historical resource	<ul> <li>would be 50 years old by 2015. The text on page 5.7-1 of the Final EIR</li> <li>has been corrected to reflect this inconsistency in the DEIR. This</li> <li>information does not represent significant new information and does not</li> </ul>

a project that may cause a significant effect on the environment." A historical resource is a resource that is listed in, or determined to be eligible for, the California Register of Historical Resources. Historical resources that are listed in a local historical register are presumed to be historically significant, unless a preponderance of the evidence indicates the resource is not historically significant. Section 5.7.1.1 of the DEIR discusses properties which are 50 years old or older, as well as those that will become 50 years old by 2015. The	
analysis should include all properties that are 45 years old or older.	
Comment 13	Response
Under CEQA, the DEIR must include feasible mitigation measures for impacts resulting from project approval. The DEIR indicates airport trip generation for 2005 as being 85,000 daily trips with a forecasted 110,000 daily trips for 2015 and 135,000 daily trips for 2030. The traffic mitigation outlined in the DEIR should be reconfigured for all traffic impacts that result from the 2030 trip forecast. The EIR should identify and make clear the party responsible for implementing the mitigation measures. As the responsible agency for the operation and long-term planning and development of SDIA, the Airport Authority is responsible for mitigating all traffic impacts expected to occur through the year 2030.	The EIR identifies measures that mitigate the project's direct significant and/or cumulatively considerable traffic impacts. For information purposes only, the EIR also identifies, consistent with the City of San Diego's January 2007 CEQA Significance Determination Thresholds guidelines, those improvements that may restore and maintain the traffic facility to an acceptable Level of Service defined by the City of San Diego to be LOS D or better. In many cases, the mitigation and the improvements are the same. Per the City guidelines, measures required to mitigate the project's direct significant and/or cumulatively considerable traffic impacts are identified in a Mitigation Monitoring and Reporting Program to be adopted by the Airport Authority.
	The SDCRAA does not have jurisdiction to implement off-airport improvements. If the City of San Diego proposes to implement the roadway improvements identified, the SDCRAA will coordinate with the FAA to identify those off-airport road improvements that are eligible to utilize airport revenues.
Comment 14	Response
In the Noise section, 5.1-1, Community Noise Equivalent Level ("CNEL") is defined as the "average noise level over a 24-hour period with a 3 decibel increase attributed to evening operations (i.e., operations between 7 PM to 10 PM) and a 10 decibel increase attributed to nighttime operations (i.e., operations between 10 PM and 7 AM)." The City of San Diego's Significance Determination Thresholds (January 2007) defines the CNEL as the "average noise level over a 24- hour period with a 3 decibel increase attributed to evening operations (i.e., operations between 7 PM and 10 PM) and a 10 decibel increase attributed to nighttime operations (i.e., operations between 10 PM and 7 AM)." Provide justification in the use of a 3 decibel increase used in the DEIR vs. the City's 5 decibel increase in evening operations.	The commenter is correct. The analysis has been updated to reflect a 5 dB penalty for evening operations. Although the additional 2 dB penalty increases the size of the CNEL contours, the difference in contours between the Proposed Project, No Project, and Alternatives remains proportional to the DEIR analysis. Because the differences between alternatives remain proportional, this information does not represent significant new information and does not affect the significance determinations presented in the Draft EIR. The FEIR includes corrected population analysis and graphics in Section 5.1.1 of the document.

Comment 15		Response
The Noise section, 5.1-14, discusses nighttime disturbances as a result of the preferred project when compared to the baseline conditions (2005). The DEIR determined that there is not a substantial change in noise affecting sleep and there is a less than significant impact. However, Figures 5.1-20 through 5.1-43 suggest an increase in nighttime changes when compared to baseline conditions. Specifically, Figure 5.1-24 shows a significant increase in increased flights as delineated by the increase in orange and yellow. It seems that this increase would be substantial and would be considered a significant impact under CEQA. Please expand/clarify on the discussion.		The night time operational analysis must be considered in total, rather than discretely. The EIR considers the difference between the No Project and Proposed Project and Project Alternative for significance. See Response to General Comment #6 describing why this comparison is appropriate for determining significance. To determine significance, the EIR examined the increased noise (if any) resulting from the Proposed Project. The threshold of significance for noise was whether the Proposed Project results in either: (1) a 1.5 dB or more increase resulting in noise sensitive areas being exposed to a 65 CNEL or greater, as compared to the No Project Alternative; or (2) a 3 dB ore more increase resulting in noise sensitive areas being exposed to 60 CNEL or greater, as compared to the No Project Alternative. The Proposed Project will not cause either threshold to be exceeded. See EIR 5.1-6.
		When Table 5-1.6 is considered with Figures 5.1-25 and 5.1-31 it can be surmised that some residents will experience 10 or less additional single events of 80 SEL while others will have a reduction in those noise levels, the same is true of the 90 SEL by the year 2030 if the forecast for 2030 is met and aircraft noise is not reduced by quieter aircraft.
		The 2015 analysis provides the most reasonable estimate of the future as aircraft technology and fleet mix will not have changed significantly within the timeframe analyzed. Reviewing figures 5.1-23 and 5.1-29 indicates that differences in the Proposed Project and the No Project Alternatives are minor and although some residents may experience up to 10 additional operations above 80 or 90 SEL other residents will receive reduced flights.
Comment 16		Response
The proposed project would result in the parking structure adjacent to Harbor D determine if the proposed parking structure while the level of architectural detail p story parking structure is not necessar provide renderings/simulations of the lestructure. Specifically, the renderings observations point or designated view may impact.	Drive. The City is unable to inclure would have visual impacts. provided for the proposed five ry at this time, the EIR should bulk and scale of the proposed should identify any key	Existing views from North Harbor Drive to the north are presently of the airport terminals, airport roads and parking. The proposed project will not alter the views toward the airport from North Harbor Drive and will be similar airport terminal, road and parking facilities. Vehicle operators and passengers traversing on North Harbor Drive have no expectation of viewing a visual landmark or scenic vista on the airport. No views from North Harbor Drive to the south towards Harbor Island, San Diego Bay or downtown San Diego will be altered by the proposed project. There are no significant visual impacts due to the parking structure element of the proposed project.

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Comment 17	Subject: Metropolitan Wastewater Department, Development Section	Response
This project will be constructed after the waste within the NTC landfillsite is removed and site is remediated. Two major City interceptors,North Metro Interceptor Sewer gravity lines (114-inches and 96-inches)are located at the proposed project site. There is also an 18-inch VCtrunk sewer within the proposed site which runs parallel to SprunceRoad. The Scope of Work for the proposed landfill remediation projectmust be very clear as it affects the major interceptors, including thedepth of excavation and depth of cover remaining on the pipe during theexcavation for remediation.Comment 18The analysis should include the condition assessment and structuralintegrity evaluation of the existing interceptors; weight of the heavyequipment during construction, dynamic load calculations, shoring and		Comment noted.           Response           Comment noted. Engineering designs for the proposed project above the interceptors and trunk sewer will be submitted to the MWWD Development Section for review and approval.
construction phasing performed to protect coordination for pote any structural suppo approved by the MW engineers. The prop and meet the intent of	plans that demonstrates how the work will be the interceptors and the trunk sewer and ntial shut down of any upstream pump station(s). If rt is being proposed, it has to be reviewed and WD Development Section and DSD structural losed improvement to the pipe must be compatible of use of the proposed airport facility.	
Comment 19		Response
If inserting a liner is being proposed it has to be evaluated for structural support and reduction of capacity due to reduction of cross sectional area of a very large diameter pipe. Both dewatering and especially by passing the flow during the operations will be a great concern. By passing the flow has to meet the Regional Water Quality Control Board ("RWQCB") requirements for complete redundancy. The report should address any other sewer pipe that is being affected.		Comment noted. Engineering designs for the proposed project above the interceptors and trunk sewer will be submitted to the MWWD Development Section for review and approval.
Comment 20	Subject: City Planning & Community Investment, Community Planning Division	Response
<ul> <li>The City understands that the DEIR includes both program and project level analyses. As such, the following issues should be address in the Final EIR:</li> <li>a. In general, the EIR should indicate where the analysis specifically addresses the project or the program since subsequent project level environmental analyses may use this program level EIR</li> </ul>		a) The DEIR defined the program and project level components in Chapter 3. The Airport Land Use Plan was considered on a program level and the Proposed Airport Implementation Plan was considered on a project level as the SDCRAA seeks to implement certain specific improvements described to meet demand through 2015. The 10 project components included in the Proposed Airport Implementation Plan are specifically described and analyzed at a project level in Chapter 5. If

<ul> <li>b. The EIR should provide additional program level analysis addressing the different development scenarios for the year 2030 that would develop 20 additional gates as outlined in Chapter 8 of the AMP.</li> <li>c. The EIR should provide additional program level analysis addressing any potential increase in gate capacity that would increase air operation capacity beyond the maximum build out of the no project alternative for the years 2020 to 2030.</li> <li>d. The EIR should further address the NTC Landfill Remediation Project in more detail to explain the linkage to the proposed implementation project.</li> </ul>	<ul> <li>future projects are proposed by the SDCRAA or its tenants, those future projects will be evaluated for conformance with the adopted Airport Land Use Plan and the program level environmental analysis included in the Draft EIR.</li> <li>b) Although environmental impacts through the year 2030 are included for analysis in the EIR, it is only included to provide information consistent with regional planning projects for traffic modeling. The Airport Master Plan developed concepts that could serve beyond 2015 on a conceptual basis and the Airport Land Use Plan was developed as a planning guide as to how airport property may be used conceptually to meet the demand for the region's air service, However, only those 10 elements in the Implementation Plan are proposed for construction and operations at this time to meet demand through 2015. As such, SDCRAA concluded that programmatic analysis of additional 20 gates as outlined in Chapter 8 of the Airport Master Plan is speculative and not necessary.</li> <li>c) The analysis of 2030 was completed for transportation to coincide with regional planning and all other impact categories were analyzed for consistency reasons, but additional improvements are unknown at this point and thus analysis beyond those specific improvements planned to accommodate growth through 2015 would be speculative.</li> <li>d) Remediation of the former Naval Training Center (NTC) landfill is an approved project that is anticipated to be completed before the improvements addressed in the Airport Master Plan would be implemented. The SDCRAA Board certified the Former NTC Landfill Remediation Project Final EIR and approved the remediation project at its December 10, 2007 meeting. The former NTC landfill was addressed as a separate project under CEQA because it has independent utility from the Airport Master Plan evaluated in this EIR. Because the Former</li> </ul>
	from the Airport Master Plan evaluated in this EIR. Because the Former NTC Landfill Remediation Project was the subject of detailed analysis in a project-specific EIR, detailed discussion in the Airport Master Plan EIR
	is not necessary.
Comment 21	Response
The DEIR indicates that the "No Project" alternative could theoretically accommodate the projected 2020 activity, but it could result in poor	Although service levels at the Airport would be expected to deteriorate under the No Project Alternative, this would not lead to building
passenger services levels resulting from crowded terminal areas. The	occupancies in excess of allowable limits. The Draft EIR (pp. 3-5 to 3-6)
EIR should address if the No Project alternative would result in the	acknowledges that increased crowding and congestion would be
number of occupants exceeding the allowable occupancy load as	projected to occur under the No Project Alternative. The SDCRAA
specified by the state building code for the terminal areas or impact the	would not allow increased crowding to result in unsafe conditions in

ability for occupants to exit the terminal areas in the event of an emergency for the projected 2020 and 2030 activity.	general and, specifically, would not allow occupancies in excess of fire code limits. Passenger terminal occupancy levels are primarily a function of how many passengers are waiting to board aircraft—arriving passengers tend to exit terminal areas quickly and the number of employees in terminals remains fairly constant during the day. Accordingly, if necessary for fire safety reasons, the SDCRAA could place restrictions on how soon before a flight passengers could pass through security checkpoints and enter the gate areas. This would effectively limit the passenger volumes in the gate areas and in the security checkpoint lines, where crowding tends to be the worst. The SDCRAA could also require that, where feasible, queues for ticketing/check-in and security checkpoints extend out of the terminals and onto the sidewalks, thereby reducing the number of people inside the terminal at any one time. It should be noted that the SDCRAA does not envision that such measures would be necessary; however, they could be implemented if needed to ensure compliance with fire code occupancy requirements. The SDCRAA also acknowledges that such measures would represent a burden on passengers (and airlines) that would lower the quality of service for travelers, which is one reason why the Proposed Project addressed in this EIR, including the new gates and expanded terminal area, is currently proposed.
Comment 22         In section 2.4.3, the DEIR states that the 2004 Airport Land Use         Compatibility Plan (ALUCP) for SDIA designates as conditionally         compatible new residences and other noise sensitive uses located         within 60-65 decibel CNEL noise contours. The EIR should note that	ResponseThe text on page 2-40 has been corrected. This information does not represent significant new information and does not affect the significance determinations presented in the Draft EIR.
the 2004 ALUCP designates the above-mentioned uses as conditionally compatible located within the 60-85 decibel CNEL contour.	
Comment 23         It appears to the City that the noise contours as shown in DEIR Figure         5.1-4 for the 2015 CNEL noise contours for the Proposed Project         alternative have very small differences from the No Project alternative.         DEIR Figure 5.1-17 for the 2030 CNEL noise contours proposed project         show a slight increase from the no project noise contours. The EIR         should indicated if Figure 5.1-17 represents a program level analysis of         the level of operation associated with the full implementation of the         AMP at 2030.	ResponseThere is a minimal increase in noise contours between 2015 and 2030 as operations only increase by 90 daily operations. This is due to the limitation of the single runway configuration. The runway capacity would begin to become constrained at about 260,000 annual operations and delay would exceed established thresholds of tolerance at approximately 300,000 annual operations. This same forecast is not reached within the 2030 analysis timeline of the EIR. The level of aircraft noise is not influenced by ALUP as stated in sections 5.1.1.5. The noise analysis was extended to 2030 to be consistent with the traffic analysis. The noise analysis is project level in that it only considers the improvements associated with the Proposed Project and the Project Alternative. The

Comment 24         The City is unable to determine the impact to future population and housing impacted by the proposed project's CNEL noise contours. It is unclear in the DEIR Table 5-1.5 if the population and housing data represents the San Diego Association of Government's ("SANDAG") forecasted housing and populations or 2000 Census data. The EIR analysis for this table should incorporate the most recent SANDAG 2030 forecast for population and housing, which can be reported in 5-year increments.	2030 contours represent the project level improvements with traffic growth estimated for 2030. Response The EIR calculated population based on the 2002 Census Data combined with SANDAG GIS land use coverage. It is not standard practice to evaluate population projections for noise analyses unless there is extensive open land within the study area that could be developed residentially. The area within the contours for SDIA through 2030 is essentially a built-out environment (i.e. there is minimum undeveloped area that could be used for residential development). The ALUCP for SDIA seeks to reduce the development of additional non-compatible land uses and therefore with the understanding that the area surrounding SDIA has minimal open area population should not change
	significantly over the years.
Comment 25	Response
The City understands that the integrated noise model used in the noise analysis did not account for terrain features including the rising terrain to the northeast of runway 27. The EIR noise analysis should be adjusted or redone to account for terrain features, since it is reasonable to assume that such features will still exist in 2030.	The noise contours did account for terrain using the standard terrain feature included with the Integrated Noise Model. See Appendix B, Section B.3.1.
Comment 26	Response
The City understands that the Airport Authority has recently modified the qualification criteria for the Quiet Home Program to remove the six housing unit per multifamily building limitation as well as enhancing the program's ability to provide noise attenuation to more homes per year. The EIR should address the Quiet Home Program and its role in attenuating existing structures in areas above the 65 decibel noise level.	The Quiet Home Program is managed under the separate Part 150 process and is not implicated by the Proposed Project. A Part 150 is a voluntary FAA program that focuses on reducing non-compatible land uses subjected to aviation noise. Thus, a detailed analysis of the Quiet Home Program is beyond the scope of the EIR. Under the Part 150 process, homes that receive sound attenuation mitigation that meets the FAA requirements are considered by the FAA to be compatible with aviation noise. The analysis within the EIR does not make this distinction, but rather identifies population and housing within each contour interval analyzed. It is beyond the scope of the EIR and not necessary for the impacts analysis to identify individual homes which have been provided noise attenuation through the Quiet Home Program.
Comment 27	Response
The City understands that the Airport Authority is in the process of preparing a new Federal Aviation Administration ("FAA") Part 150 noise land use compatibility study for SDIA. The EIR noise analysis should address the role of the Part 150 study and the potential for the study's recommendations to affect future aircraft operations or impact land use- noise compatibility.	The Part 150 process is separate from the EIR. It would be speculative to analyze the operational measures that the Part 150 may include. The Part 150 process looks only five years into the future and considers noise abatement and land use measures to reduce existing and future non-compatible land uses (i.e. reduce population within future CNEL contours). Conversely, the EIR compares population and housing units between alternatives to determine if there is a significant change in

	negulation with the alternatives appointed. The FID also approximate
	population with the alternatives considered. The EIR also compares CNEL levels within the 65 CNEL to determine if there is a 1.5 dB CNEL
	increase with and without the alternative considered. The comparison
	indicates that there are no increases of 1.5 dB CNEL in the 65 CNEL.
Comment 28	Response
The DEIR circulation and traffic analysis proposes traffic improvements that include additional travel lanes and turn lanes to existing surface streets as potential mitigation measures for the proposed project (AMP and Implementation Plan). The EIR should address the acquisition of right-of-way and any associated impacts to land use and on street parking, that supports adjacent commercial land use.	The EIR identifies measures that mitigate the project's direct significant and/or cumulatively considerable traffic impacts. For information purposes only, the EIR also identifies, consistent with the City of San Diego's January 2007 CEQA Significance Determination Thresholds guidelines, those improvements that may restore and maintain the traffic facility to an acceptable Level of Service defined by the City of San Diego to be LOS D or better. Section 5.3.8 identifies a proposed mitigation measure to add a lane that will remove on-street parking.
	The SDCRAA does not have jurisdiction to implement off-airport improvements. If the City of San Diego proposes to implement the roadway improvements identified, the SDCRAA will coordinate with the City of San Diego to evaluate those off-airport road improvements that are eligible to utilize airport revenues. In addition, the SDCRAA will coordinate with the City of San Diego in its role as the lead agency for the evaluation and implementation of road improvements within its jurisdiction.
	Section 5.3.8 identifies the need to remove on-street parking to add a lane as a proposed mitigation measure.
Comment 29	Response
The City understands that the 2004 Airport Land use Compatibility Plan ("ALUCP") contains policies and criteria that have the potential to affect land use at or above the 60 decibel CNEL noise contour. The EIR does not address potential land use impacts to all of the City's community plans that would be impacted within the 2030 projected 60 decibel CNEL noise contour for the proposed project. The EIR land use analysis should include all of the impacted community plans within the 2030 projected 60 decibel CNEL noise contour for the proposed project.	The Proposed Project does not cause the effects. Consideration of individual community plans specific to the 60 CNEL was determined to be outside the scope of the EIR because the 2030 CNEL included in this EIR will be included in the SDIA ALUCP and analyzed in the EIR for the that document. Nonetheless, the EIR considers individual community plans within Section 5.2 although not for affect specific to the 60 CNEL. The SDCRAA is in the process of amending SDIA's ALUCP, which focuses on compatibility issues attributed to the 60 CNEL. The EIR provides total population based on housing units within the 60 CNEL. However, the Proposed Project itself does not induce the 2030 contours, but rather continued growth at SDIA with or without the Proposed Project will generate the potential 2030 CNEL contours provided in the EIR.
Comment 30	Response
The DEIR indicates that the noise contours associated with the	After further review, the text in Section 5.2 has been revised to indicate
proposed project at the 2030 projected noise level would be equal or	the ALUCP is being updated with the 2030 contour generated in the EIR.

less than the noise contours adopted in the 2004 ALUCP and therefore, the impact to land use would less than significant. The City is unable to determine if the 2030 projected noise contours are equal or less than the 2004 ALUCP noise contours. The EIR should provide a map showing both the 2030 projected noise contours and the 2004 ALUCP noise contours.	The growth in the contour is, however, not attributed to Proposed Project but to continued growth of operations at SDIA due to market demand and therefore is not a significant effect of the Proposed Project. The growth in noise is being addressed in the ALUCP underway for SDIA. The ALUCP is using the 2030 CNEL contours generated in the EIR for developing compatibility strategies. For near-term noise impacts due to increased aircraft operations the SDCRAA has initiated a Part 150.
Comment 31	Response
The City is unable to determine if the EIR addresses impacts to land use or safety hazards from the Runway Protection Zone ("RPZ") for each runway end. The City understands that the FAA requires that the RPZs be shown in either or both and AMP or Airport Layout Plan ("ALP"). The city understands that the RPZs for SDIA are shown in the amended 2006 ALP. The specific RPZ dimensions are based on FAA standards based on the operation characteristics of a runway as specified in FAA Advisory Circular 150/5300-14. The FAA provides guidance to the airport operator concerning the development of uses in the RPZ as specified in FAA Advisory Circular 150/5300-13. If the RPZ impacts property not owned by the airport, the FAA provides strict land use recommendations for future development, but it recommends that the airport obtain ownership of the property in the RPZ. The City understands that the purchasing of property in a RPZ may be eligible for potential FAA funding.	See response to General Comment #8.
Comment 32	Response
The Airport Authority Board, as the Airport Land Use Commission for San Diego County, has adopted the FAA land use recommendations for the RPZ in the Airport Land Use Compatibility Plan (ALUCP) for SDIA. When discussing the ALUCP, the EIR does not address the existence of the RPZ limitation or any potential existing or future impacts to land use associated with the RPZ for each runway end. The City understands that the ALUCPs incorporate the RPZ areas with land use compatibility policies for the City to implement, but neither the ALUCP nor the City defines the geographic extend of the RPZ areas. The RPZ are directly related to the existing and long-term operation of SDIA and their extent is defined by FAA criteria.	As stated in Chapter 2.4.3 of the Draft EIR, "the San Diego International Airport Land Use Compatibility Plan is anticipated to be adopted by the San Diego County Regional Airport Authority by 2009." The Proposed Project, as described in Chapter 4 of the Draft EIR, does not propose to alter the runway or approach visibility minima at San Diego International Airport and thus will not impact the location or size of the existing Runway Protection Zones. As recommended by FAA, the Runway Protection Zones are depicted on the conditionally approved Airport Layout Plan (ALP) available for review by the public through the San Diego County Regional Airport Authority or through the FAA Western Pacific Region – Los Angeles Airports District Office.
	Please see Response to General Comment # 8.

Comment 33	Response
The AMP addresses the operation and development of the airport up to	Please see Response to General Comment #8.
2030. The AMP states the following objective: "Considering	· ·
compatibility with surrounding land uses and Airport Authority policies."	As recommended by FAA, the Runway Protection Zones are depicted
The City is unable to determine if the Airport Authority has a policy	on the conditionally approved Airport Layout Plan (ALP) available for
addressing non-airport property in the RPZ. The City understands that	review by the public through the San Diego County Regional Airport
the Airport Authority Board, at its January 2008 meeting, gave direction	Authority or through the FAA Western Pacific Region – Los Angeles
to its staff to provide a financial analysis addressing the acquisition of	Airports District Office.
property in the RPZ areas. Given the stated objected of the AMP and	
recent Airport Authority Board direction, the EIR should do the following:	The Proposed Project, as described in Chapter 4 of the Draft EIR, does
<ul> <li>Disclose the existence of the runway 9-27 RPZ areas;</li> </ul>	not propose to alter the runway or approach visibility minima at San
	Diego International Airport and thus will not impact the location or size of
b. Provide a map of the existing and any potential future RPZ	the existing Runway Protection Zones. Thus there are no proposed
areas; and	changes to the location and/or size of the existing RPZs, making
	analysis of the RPZ beyond the scope of the EIR.
c. Provide any Airport Authority policies or FAA guidelines	
associated with land use compatibility in the RPZ that may	As currently configured, the RPZ's at SDIA contain very little privately
impact land use including the potential of the Airport Authority	owned land. While Airport Authority staff has, at the Authority Board's
to obtain ownership of property in the RPZ areas.	direction, initiated a financial analysis addressing the acquisition of
	property in the RPZ area, no actual acquisition program has been adopted.
Comment 34	Response
The City understand that the DEIR includes both program and project	As described on page 3-1 of the EIR the proposed ALUP is considered
level analyses. The EIR should address if the program level traffic	on program level. The concepts described in Chapter 8 or the AMP is
analysis includes the proposed future 20 additional gates along Harbor	not specifically included in the EIR as additional planning is needed to
Drive and the consolidated rental car facility, transit center, and surface	fully define the facilities needed by 2030 at SDIA. The SDCRAA has
parking along Pacific Highway as addressed in the different	initiated a Vision Plan for SDIA that will consider in detail the future of
development scenarios for the year 2030 outlines in Chapter 8 of the	SDIA beyond 2015 now that the Airport Site Selection Program is
AMP.	complete, but analysis at this point of the concepts described in Chapter
	8 would be speculative.
Comment 35	Response
The Proposed ALUP shows a proposed transit corridor from the existing	Because the exact location and design of the transit corridor proposed in
terminal area along Harbor Drive to the North side of the Airport along	the ALUP are not known at this time, the Draft EIR has evaluated the
Pacific Highway. The Plan indicates that a portion of the corridor along	impacts of the transit corridor at a programmatic level. Any impacts
Laurel Street and Pacific Highway would require the acquisition of right-	associated with the acquisition of property for transit corridor right-of-way
of-way. The EIR should address the acquisition of right-of-way and any	will be evaluated at a project specific level in future environmental
associated impacts to land use or circulation.	documentation. In addition, the majority of the transit corridor is on
Operation of the second	airport property or on state tidelands operated by the Port of San Diego.
Comment 36	Response
The City is unable to determine if proposed implementation project with	The proposed parking structure at Terminal 2 is set away from the
the parking structure would affect the future implementation of a future	terminal building and sufficient space surrounds the building to

light rail transit extension or other type of fixed guideway systems that may provide access between the terminal area and future multimodal transit center using the proposed transit corridor shown in the proposed Airport Land Use Plan ("ALUP"). The EIR circulation and traffic analysis at both the program and project levels should analyze any potential impacts the preferred project would have on the potential implementation of a fixed guideway system serving the Terminal 2 area.	accommodate a light rail or fixed guideway system that could serve both Terminals 1 and 2. The Airport Land Use Plan does propose a dedicated transit corridor on the airport that could serve vehicles on a dedicated road. This dedicated transit corridor could also serve in the future as the corridor for an automated people mover. However, there are no current plans or alignments for a light rail or fixed guideway system, therefore it would be speculative at this time to assess whether there would be any impacts to a system not proposed or designed.
	Response
The DEIR proposed that the City, SANDAG, and California Department of Transportation ("Caltran") consider providing future circulation improvements including additional travel lanes to existing surface street as potential mitigation measures for the proposed project (AMP and Implementation Plan). a. The EIR circulation and traffic analysis at both the program and project layers should consider the potential use of High	The EIR identifies measures that mitigate the project's direct significant and/or cumulatively considerable traffic impacts. For information purposes only, the EIR also identifies, consistent with the City of San Diego's January 2007 CEQA Significance Determination Thresholds guidelines, those improvements that may restore and maintain the traffic facility to an acceptable Level of Service defined by the City of San Diago to be LOS D or better
<ul> <li>project levels should consider the potential use of High Occupancy Vehicle ("HOV") lanes from the freeway ramps to the terminal areas as a potential mitigation measure to allow and support the use of vans, shuttles, and buses for airport related passenger and work trips rather than adding new travel lanes to existing roadways.</li> <li>b. The EIR circulation and traffic analysis at both the program and project levels should provide a phasing schedule for the potential mitigation measures.</li> <li>c. The EIR circulation and traffic analysis should identify a potential process for the Airport Authority to work with the City, SANDAG, Caltrans, Metropolitan Transit System ("MTS"), and North County Transit District ("NCTD") to identify regional, state, and federal funding sources to plan and implement potential feasible mitigation measures.</li> <li>d. The EIR circulation and traffic analysis should disclose that the</li> </ul>	Diego to be LOS D or better. a. The SDCRAA does not have jurisdiction to implement off-airport improvements. However, If the City of San Diego and Caltrans propose to implement HOV lanes from I-5 to the terminals, the Airport Land Use Plan identifies a dedicated transit corridor on airport property that could be utilized by HOVs for a portion of Laurel and North Harbor Drive. However, to extend to the freeway, the HOV lanes would have to extend off-airport onto city-dedicated streets. If these roadway improvements are proposed by the City of San Diego, the SDCRAA will coordinate with the City of San Diego and Caltrans to evaluate those off-airport road improvements that are eligible to utilize airport revenues. In addition, the SDCRAA will coordinate with the City of San Diego in its role as the lead agency for the evaluation and implementation of road improvements within its jurisdiction.
d. The EIR circulation and trainc analysis should disclose that the potential mitigation measures may cause the need for the City to amend its affected community plans to reflect any changes to planned street classifications, roadway widening and major intersection improvement projects.	b. The EIR identifies measures that mitigate the project's direct significant and/or cumulatively considerable traffic impacts. The SDCRAA does not have jurisdiction to implement off-airport improvements. If the City of San Diego proposes a phasing schedule for off-airport improvements, the SDCRAA will coordinate with the City of San Diego and Caltrans to evaluate those off-airport road improvements that are eligible to utilize airport revenues. In addition, the SDCRAA will coordinate with the City of San Diego in its role as the lead agency for the evaluation and implementation of road improvements within its

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	jurisdiction.
	c. All of the transit and transportation agencies identified are participants of the Airport Transit/Roadway Committee that was convened by the SDCRAA in 2005. The SDCRAA proposes that this Committee develop a process to identify regional, state and federal funding sources to plan and implement on and off-airport roadway and freeway improvements.
	d. Comment noted. The SDCRAA will coordinate with the City of San Diego in its role as the lead agency for the evaluation and implementation of road improvements on city-dedicated streets within its
0	jurisdiction.
Comment 38	Response
The DEIR addresses the development of an Airport Transit Plan ("ATP")	See response to General Comment #9.
and shows a matrix with recommended transit improvements. The City understands that the ATP is not part of the AMP. The City supports the implementation of new and improved existing transit access as potential mitigation measures aimed at reducing vehicle parking and circulation impacts.	As an operator of a public commercial service airport under the rules of Title 14, Code of Federal Regulations (CFR), Part 139, the SDCRAA works with the Federal Aviation Administration (FAA) to secure entitlements and discretionary funding of airport improvements. If the
a. The EIR circulation and traffic analysis at both the program and project levels should include the implementation of improvements to existing routes and new routes as addressed in the ATP, including, but not limited to remote parking/terminals with express bus flyway service and light rail transit or bus rapid transit connections to the airport terminal areas.	City or Caltrans take action to approve and implement the road and freeway improvements identified in the EIR, the SDCRAA will request the FAA to determine the permissible use of funds.
b. The EIR circulation and traffic analysis at both the program and project levels should include the implementation of a comprehensive TDM plan or program for Airport Authority employees and non Airport Authority employees working at the Airport, including but not limited to providing incentives or subsidies for carpooling or vanpooling and transit pass subsidies (full or partial).	
c. The EIR should document any specific limitations, conditions, or restrictions placed the Airport Authority by the FAA limiting the funding for capital transit improvements and ongoing operations of transit serving the airport.	
Comment 39	Response
The City understands that the United States Marine Corps is planning to	The Airport Authority is aware of the Department of the Navy's plans for
develop the existing access gate to Marine Corp Recruit Depot at	the Washington Street entrance to the Marine Corps Recruit Depot. The
Washington Street and Pacific Highway into the main entrance for the	area proposed for improvements is subject to legal agreements between

Depot, which may impact access to the North side of the airport. The EIR should address this potential impact to the circulation on and access to the North Side of the Airport.	the Airport Authority and the Department of the Navy, and the ultimate disposition of the entrance project is not know at this time. If the proposed Department of the Navy improvements are implemented in a manner that restricts Airport Authority use of the Washington Street entrance, alternative access routes will be studied and implemented. The SDCRAA maintains an easement to use Washington Street to access the ATCT, cargo and other facilities on the north side of the Airport, which is currently the only access to these facilities. If MCRD plans to make changes to this entry point off Pacific Highway, MCRD will be required to complete an environmental analysis to determine the impacts of this change.
	In addition, the Implementation Plan includes new access to the North area at the intersection of Sassafras and Pacific Highway (shown on FEIR Figure 2.3).
Comment 40	Response
In section 5.3.1.3, the DEIR states that the Series 10 SANDAG forecast uses 1995 while the Series 11 uses year 2000 as the base year for population/employment inputs. The EIR should note that the Series 9 SANDAG forecast uses 1995, Series 10 uses 2000, and Series 11 uses year 2004 as the base year for population/employment inputs. In addition, subsequent references to the Series 10 and 11 forecasts should be corrected. Forecast background information can be obtained from the SANDAG website.	The commenter is correct; the text has been corrected in the Final EIR on pages 5.3-6 and 5.3-7.



# THE CITY OF SAN DIEGO

January 31, 2008

Department 45 San Diego County Regional Airport Authority P.O. Box 82776 San Diego, CA 92138-2776

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FEB 04 2008

# PLANNING DEPT. #44

Subject: Review of Draft Environmental Impact Report to San Diego International Airport Master Plan

The City of San Diego Environmental Services Department has reviewed the public notice concerning the draft Environmental Impact Report for the San Diego International Airport Master Plan and has the following comments concerning solid waste management.

The Airport Authority should consider the types of waste that are going to be generated and how waste generation will be reduced, how materials will be recycled, and how the remainder will be disposed of. The project suggests possible expansion that could encompass as much as 430,100 square feet of space. Environmental Services suggests that the Airport Authority comply with the City Recycling Ordinance in addition to compliance with the Construction and Demolition Ordinance (attached). Environmental Services recommends that the SDCRAA submit an Integrated Waste Management Plan to assist in development of mitigation measures.

The SDCRAA should attempt to reduce the amount generated by this project by 50%. Any excess construction materials that can be recycled should be sorted to reduce costs as mixed debris is more difficult and costly to recycle than materials separated by type. The landfill at Miramar is expected to close as early as 2012 making long-term waste and recycling plans imperative. A suggested mitigation measure is for recycling bins to be furnished in every terminal and at all security check points.

The City of San Diego Environmental Services Department hopes that these suggestions will be taken into consideration in the decision regarding the Airport Master Plan Environmental Impact Report. For more information on suggestions or comments please contact the Environmental Services Department.

Sincerely,

Darin Neufeld **Resource Management Intern** City of San Diego **Environmental Services Department** (858) 573-1286



**Resource Management Division • Environmental Services Department** San Diego International Airport Master Plan Ridgehoven Court, Suite 2020 Son Diego, CA 92123-1636 Tel (858) 573-1200 Fox (858) 492-5021

Near Term Improvements EA

(O-2005-143 Rev.)

ORDINANCE NUMBER O-\_\_\_\_\_ (NEW SERIES)

ADOPTED ON \_\_\_\_\_

AN ORDINANCE AMENDING CHAPTER 6, ARTICLE 6 OF THE SAN DIEGO MUNICIPAL CODE BY ADDING DIVISION 6, SECTIONS 66.0601, 66.0602, 66.0603, 66.0604, 66.0605, 66.0606, 66.0607, 66.0608, 66.0609, AND 66.0610, ALL RELATING TO THE DIVERSION OF CONSTRUCTION AND DEMOLITION DEBRIS FROM LANDFILL DISPOSAL.

WHEREAS, the City operates the Miramar Landfill [Landfill], which currently is the only municipal landfill in the City; and

WHEREAS, the Landfill is expected to close between 2011 and 2013; so preserving Landfill capacity in order to extend the useful life of the Landfill for the benefit of the citizens of the City is of paramount concern; and

WHEREAS, the California Integrated Waste Management Act of 1989, Assembly Bill 939 [AB 939], requires that each local jurisdiction in the State divert 50% of waste from landfill disposal; and

WHEREAS, the City could face fines up to \$10,000 per day for not meeting State diversion mandates and may be obligated to adopt the State's Construction and Demolition recycling regulations if the City fails to timely meet those mandates; and

WHEREAS, at least 35%, or 586,000 tons, of waste going into local landfills each year originates from construction and demolition projects within the City and that amount continues to grow; and

WHEREAS, reusing and recycling construction and demolition debris is necessary both to preserve and extend the useful life of the Landfill and to further efforts to reduce waste and comply with AB 939 mandates; and

#### -PAGE 1 OF 12-

WHEREAS, construction and demolition debris recycling is proven to reduce the amount of such material deposited in a landfill; and

WHEREAS, except in unusual circumstances, it generally is feasible to divert most of the construction and demolition debris generated from most construction, demolition, and renovation projects; NOW THEREFORE,

BE IT ORDAINED, by the Council of the City of San Diego, as follows:

Section 1. That Chapter 6, Article 6 of the San Diego Municipal Code is hereby amended by adding Division 6, sections 66.0601, 66.0602, 66.0603, 66.0604, 66.0605, 66.0606, 66.0607, 66.0608, 66.0609, and 66.0610, to read as follows:

### **Division 6**

#### **Construction and Demolition Debris Diversion Deposit Program**

#### § 66.0601 Findings

The Council of the City of San Diego finds and declares that:

- (a) The City operates the Miramar Landfill, which is currently the only municipal landfill in the City. The Miramar Landfill currently is expected to close between 2011 and 2013. Preserving landfill capacity at the Miramar Landfill in order to extend the useful life of the Miramar Landfill for the citizens of the City is a paramount concern.
- (b) The City has made and continues to make progress in meeting the waste diversion requirements imposed by AB 939, but additional efforts, particularly in the diversion of construction and demolition debris, will assist the City in more quickly reaching the goal of diverting 50% of its waste from landfill disposal.

#### -PAGE 2 OF 12-

- (c) Studies show that approximately 35% of the waste generated in the City of San Diego delivered for *disposal* is *construction and demolition debris*, which could be *diverted* from landfill *disposal*.
- (d) Efforts by the City and the private sector to encourage voluntary *construction* and demolition debris diversion have not been as successful as the City had hoped and additional efforts are necessary to timely meet AB 939 requirements.
- (e) Construction and demolition debris diversion deposit programs in other jurisdictions in the State, similar to the one implemented by this Division, have proven successful in increasing diversion of construction and demolition debris and have been favorably received by the California Integrated Waste Management Board.

#### § 66.0602 Purpose of Construction and Demolition Debris Diversion Deposit Program

The purpose of this Division is to establish the Construction and Demolition Debris Diversion Deposit Program. This program is intended to increase the *diversion* of *construction and demolition debris* from landfill *disposal*, conserve the capacity and extend the useful life of the Miramar Landfill, and avoid the potential financial and other consequences to the City of failing to timely meet *AB 939* requirements.

#### § 66.0603 Definitions

All defined terms in this Division appear in *italics* and are found in sections 11.0210, 66.0102, and 113.0103 of this Code, except for the terms Building Permit and Demolition/Removal Permit which refer to those terms respectively as used in the Land Development Code and which, consistent with the Land Development

#### -PAGE 3 OF 12-

Code, are not italicized in this Division. In addition, whenever the following words or phrases are used in this Division, they mean:

*AB 939* means the California Integrated Waste Management Act, codified at California Public Resources Code sections 40000 et seq.

*Certified recycling facility* means a recycling, composting, materials recovery or reuse facility which accepts *construction and demolition debris* and which has been certified by the *Director* pursuant to rules promulgated by the *Director*.

*Construction and demolition debris* means the waste building materials, packaging, and rubble resulting from construction, remodeling, repair, alteration, and/or demolition operations on pavements, houses, commercial buildings, and other *structures* and may include, but is not limited to, concrete, asphalt, wood, metals, bricks, dirt, rocks, and other inert waste.

*Director* means the Director of the Environmental Services Department (and its successor) or the designee of the Director of the Environmental Services Department (and its successor).

Disposal means the final deposition of solid waste at a permitted landfill.

*Diversion* or *Divert* means the reduction or elimination of *solid waste* from landfill *disposal*.

*Hazardous waste* has the same meaning as set forth in section 66.0102 of this Code.

*Solid Waste* means all putrescible and nonputrescible solid, semisolid, and liquid wastes, including, but not limited to, garbage, trash, refuse, paper, rubbish, ashes, industrial wastes, construction and demolition debris, abandoned vehicles and parts thereof, discarded home and industrial appliances, dewatered, treated, or chemically fixed sewage sludge which is not hazardous waste, manure, vegetable or -PAGE 4 OF 12-

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animal solid and semisolid wastes, and other discarded solid and semisolid wastes. Solid Waste does not include hazardous waste, hazardous substances or medical wastes, as those terms are defined in this Chapter 6 or in State or Federal law.

Waste Management Form Part I means the form prepared by the City Manager on which an *applicant* for a Building Permit or Demolition/Removal Permit shall provide information including, but not limited to, the types and amounts of *construction and demolition debris* the *applicant* anticipates the *development* will generate and the expected *construction and demolition debris diversion* the *applicant* expects to achieve for that *development*.

Waste Management Form Part II means the form prepared by the City Manager on which the *applicant* for a Building Permit or Demolition/Removal Permit shall provide information including, but not limited to, the name and address of the *person* to whom a deposit refund, if any, shall be issued, as well as documentary evidence in a form satisfactory to the *Director* demonstrating the *construction and demolition debris diversion* the *applicant* achieved for the *development*.

#### § 66.0604 Submittal of Waste Management Form and Diversion Deposit

- (a) Except as otherwise provided in this Division, all *applicants* for a Building Permit or a Demolition/Removal Permit, including the City of San Diego, shall submit a properly completed Waste Management Form Part I with the Building Permit or Demolition/Removal Permit application, in accordance with the requirements set forth in the Land Development Manual.
- (b) Except as otherwise provided in this Division, the *applicant*, including the
   City of San Diego, shall pay a refundable deposit at the time of submitting the
   Building Permit or Demolition/Removal Permit application.

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(c) No Building Permit or Demolition/Removal Permit shall be issued unless the applicant has submitted a properly completed Waste Management Form Part I and paid the required deposit.

#### § 66.0605 Establishment of Construction and Demolition Debris Diversion Deposits

The City Council shall establish by resolution a schedule of *construction and demolition debris diversion* deposits applicable to Building Permits and to Demolition/Removal Permits. The schedule shall be reviewed and adjusted periodically to ensure the purposes of this Division are met.

#### § 66.0606 Entitlement to Refund of Diversion Deposit

- (a) An *applicant* is eligible for a refund of the deposit paid pursuant to Section
   66.0604(b) provided the *applicant* submits the following directly to the
   *Director* within 180 days of the final inspection date for the *development* for
   which the deposit was paid:
  - A properly completed Waste Management Form Part II, in accordance with the requirements set forth in the Land Development Manual, which demonstrates the construction and demolition debris diversion the applicant achieved for the development.
  - (2) Evidence satisfactory to the *Director* that the *construction and demolition debris* generated by the *development* was *diverted*, at the applicable *diversion* rate set forth in Section 66.0606(d) below, by one or more of the following methods:
    - (a) on-site reuse of the *construction and demolition debris*;
    - (b) acceptance of the *construction and demolition debris* by a *certified* recycling facility; or

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- (c) other donation or reuse of the *construction and demolition debris* acceptable to the *Director*.
- (b) Construction and demolition debris shall be measured by weight or by volume, whichever is most accurate and practicable. To the extent practicable, all construction and demolition debris shall be weighed on a scale.
  - For *construction and demolition debris* which is weighed, the *applicant* shall use a scale which is in compliance with all federal, state, and local regulatory requirements for accuracy and maintenance of such scale.
  - (2) For *construction and demolition debris* for which measurement by weight is not practicable, the *applicant* shall measure by volume and convert the volumetric measurements to weight using the standardized rates established in the City Construction and Demolition Debris Conversion Rate Tables.
  - (3) The *Director* reserves the right, when appropriate, to establish standard weights for various types of *construction and demolition debris* items based upon accepted average weights for such items. These standard weights shall be listed in the City Construction and Demolition Debris Conversion Rate Tables.
- (c) Refunds will be based on proof, satisfactory to the *Director*, of the *construction* and demolition debris diversion the applicant achieved for the development for which the deposit was paid.
- (d) If the *Director* determines the applicant is entitled to a refund, the amount of the refund shall be in the same proportion to the deposit paid by the *applicant* as the

-PAGE 7 OF 12-

*diversion* rate achieved for the *development* is to the applicable *diversion* rate set forth below:

- (1) For Building Permits or Demolition/Removal Permits issued on or after the effective date of this Division through and including 180 calendar days from the effective date of this Division, the *diversion* rate shall be 50% by weight of the total *construction and demolition debris* generated by the *development*.
- (2) For Building Permits or Demolition/Removal Permits issued after 180 calendar days from the effective date of this Division, the *diversion* rate shall be 75% by weight of the total *construction and demolition debris* generated by the *development*, provided that a *certified recycling facility* which accepts mixed *construction and demolition debris* is operating in the City at a 75% *diversion* rate as of 181 calendar days from the effective date of this Division. If such a facility is not in operation as of 181 calendar days from the effective date of this Division rate as set forth in Section 66.0606(d)(1) until 30 days after the City has notified the public that such a facility is available, at which time the *diversion* rate shall increase to 75% by weight of the total *construction and demolition debris* generated by the *development*;
- (e) Notice under this Division may be given by placing a display advertisement of at least one-eighth page in a newspaper of general daily circulation within the City.
- (f) The *Director* shall determine whether a *certified recycling facility* has reached a certain *diversion* rate.

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- (g) The Director shall refund a deposit paid or collected in error.
- (h) If a Building Permit or Demolition/Removal Permit application, for which a deposit has been paid, is subsequently withdrawn or cancelled before work on the *development* has commenced, the *Director* shall refund the deposit paid by the *applicant* upon the *applicant's* submittal to the *Director* of satisfactory proof of the withdrawal or cancellation of the application.
- (i) The *Director* shall issue the refund to the *applicant* within the time established by City Council resolution.
- (j) In no event shall the refund be in an amount greater than the deposit paid by the *applicant*.

#### § 66.0607 Certified Recycling Facilities

- (a) After at least one public hearing, the *Director* shall establish rules and regulations for certifying facilities inside or outside the City for purposes of this Division including, but not limited to, criteria for determining the *diversion* rate achieved by the facility and for verifying that the facility has obtained all applicable permits and licenses. The *Director* shall publish in the official City newspaper a notice of the adoption or amendment of these rules and regulations. The *Director* shall certify facilities in accordance with those rules and regulations.
- (b) Within ten working days after publication of the notice adopting the proposed rules and regulations pursuant to section 66.0607(a), any person in disagreement with the proposed rules and regulations may request in writing to the *Director* that proposed rules and regulations be considered by the City Council. The proposed rules and regulations shall be docketed for City

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Council consideration within thirty days of the written request. The decision of the City Council with respect to the rules and regulations shall be final.

#### § 66.0608 Diversion Deposit Program Exemptions

- (a) The following activities, alone or in combination with one another, are exempt from this Division, except if the activity or activities is/are undertaken in conjunction with *development* which otherwise is subject to this Division:
  - (1) Roofing projects that do not include the tear-off of the existing roof.
  - (2) Installation, replacement, or repair of a *retaining wall*.
  - (3) Installation, replacement, or repair of a carport, patio cover, balcony, trellis, or fireplace.
  - (4) Installation, replacement, or repair of a deck.
  - (5) Installation, replacement, or repair of a *fence*.
  - (6) Installation, replacement, or repair of a swimming pool or a spa.
  - (7) Installation, replacement, or repair of a pre-fabricated *sign* which does not require modification to the *structure* to which the *sign* is attached.
  - (8) Installation, replacement, or repair of storage racks.
  - (9) Development which requires only an electrical permit, only a plumbing permit, or only a mechanical permit.
- (b) The following activities are exempt from this Division:
  - Development which is expected to generate only hazardous waste and/or hazardous substances.
  - (2) Development for which the construction and demolition debris deposit is less than \$100 as calculated by the Development Services Department or its successor.

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#### § 66.0609 Unrefunded Diversion Deposits and Accrued Interest

A deposit which is not refunded or claimed in accordance with this Division is the property of the City. For purposes of each and every deposit and all interest accrued thereon, the relationship between the *applicant* and the City is that of debtor-creditor, respectively. All interest accruing on each deposit is the property of the City, and the *applicant* shall have no claim upon the interest.

#### § 66.0610 Use of Diversion Deposits and Accrued Interest

All deposits and accrued interest thereon shall be deposited into the Recycling Fund created pursuant to section 66.0135 of this Code. All deposits and accrued interest thereon shall be used solely and exclusively for the following purposes:

- (a) payment of deposit refunds, as determined by the Director;
- (b) payment of administrative costs of the Construction and Demolition DebrisDiversion Program established by this Division;
- (c) payment of costs of programs designed to encourage *diversion* of *solid waste* from landfill *disposal*;
- (d) payment of costs of programs designed to develop or improve the infrastructure to *divert solid waste* from landfill *disposal*; or
- (e) payment of costs to develop or improve infrastructure to *divert solid waste* from landfill *disposal*.

Section 2. That a full reading of this ordinance is dispensed with prior to its final passage, a written or printed copy having been available to the City Council and the public a day prior to its final passage.

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Section 3. That this ordinance shall take effect and be in force on the 45th day after the City has notified the public, in the manner described in section 66.0606(e) of this ordinance, that a *certified recycling facility* which accepts mixed *construction and demolition debris* is operating in the City at a 50% *diversion* rate.

APPROVED: MICHAEL J. AGUIRRE, City Attorney

By

Grace C. Lowenberg Deputy City Attorney

GCL:mb 06/06/05 08/30/05 Corr. 09/28/05 Rev. Or.Dept:ESD O-2005-143

-PAGE 12 OF 12-

City of San Diego Resource Management Division		Signed by: Darin Neufeld, Resource Management Intern City of San Diego Environmental Services Department	
Subject:		act Report to San Diego International Airport Master Plan	
Comment: 1	Subject: Solid Waste Management	Response	
The Airport Authority should consider the types of waste that are going to be generated and how waste generations will be reduced, how materials will be recycled, and how the remainder will be disposed of. The project suggests possible expansion that could encompass as much as 430,100 square feet of space. Environmental Services suggests that the Airport Authority comply with the City Recycling Ordinance in addition to compliance with the Construction and Demolition Ordinance (attached). Environmental Services recommends that the SDCRAA submit an Integrated Waste management Plan to assist in development of mitigation measures. The SDCRAA should attempt to reduce the amount generated by this project by 50%. Any excess construction materials that can be recycled should be sorted to reduce costs as mixed debris is more difficult and costly to recycle than materials separated by type. The landfill at Miramar is expected to close as early as 2012 making longer- term waste and recycling plans imperative. A suggested mitigation measure is recycling bins to be furnished in every terminal and at all security check points.		Thank you your comments and suggestions regarding the types and amount waste that will generated by the development proposed in the Airport Master Plan and analyzed in this EIR. As with all development projects undertaken at the Airport, the SDCRAA will be developing means and methods to minimize and manage the wastes that may be produced. Waste minimization, reuse, and recycling are up-front considerations in the SDCRAA's development planning processes. An integrated waste management plan, as recommended by the City of San Diego Environmental Services Department, is certainly one means of documenting the planning and performance of theses of efforts, and the SDCRAA will certainly consider such a plan or similar mechanism. Please note, however, that such a plan is not required as CEQA mitigation for the Proposed Project because the EIR did not find that the Proposed Project would have a potentially significant impact related to waste generation. The SDCRAA also acknowledges the City's concern for the useful life-expectancy of Miramar Landfill and intends to reduce to the maximum extent feasible the amount of waste generated by the development envisioned by the Master Plan—waste minimization makes good environmental sense and good business sense. Waste minimization, reuse, and recycling efforts related to implementation of the Airport Master Plan will go beyond the measure suggested by the City, namely, the placement of recycle glectronic waste, increased recycling education to its staff and the public, and introduced water conservation measures to reduce water waste. These program elements, along with information about other recycling efforts, are more fully described below [or in Final EIR Section 5.11.4.5]. The descriptions of ongoing waste reduction programs incorporated into this Final EIR do not represent significant new information that would change the significance findings presented in the Draft EIR, but rather are provided to demonstrate SDCRAA's waste minimization efforts.	

plastic (#1 and #2). The single-stream program has made it easier for employees and tenants to participate in the recycling program. Attention-grabbing recycle containers are placed throughout the terminals in close proximity to trash containers. In 2007, the SDCRAA budgeted \$140,000 to purchase more indoor and outdoor recycling containers to place throughout the Airport. SDCRAA and tenant office staff use desk-side recycling containers. The Airport janitorial staff, vendors, and airline companies have access to two large recycle compactors, two open top 40-yard metal only containers, one wood pallet only container (added in 2007), and several front-loading recycle bins. Of the 268 tons of recyclable materials collected in 2007, the SDCRAA generated over \$13,000 in revenue from the sale of more than 226 tons of marketable recyclable materials that were removed from the waste stream. The SDCRAA also saved more than \$23,000 in 2007 by recycling green waste, metal, and commingled waste instead of disposing of these waste as trash.
The SDCRAA has an effective outreach program to educate potential users about the single-
stream recycling program. The SDCRAA has developed a brochure that is distributed to its staff and Airport tenants to promote the single-stream recycling program. The brochure is
written in both English and Spanish and is also accessible via its website. SDCRAA
recycling outreach and education efforts have even been featured as a success story on the
U.S. Environmental Protection Agency's "Recycle on the Go" website,
http://www.epa.gov/epaoswer/osw/conserve/onthego/documents/airports.htm#san.
Solid Waste Reduction Team In 2007 the SDCRAA's Environmental Affairs Department and Landside Operations Department formed the Waste Reduction Team—a group of employees and tenants who meet monthly to tackle solid waste issues at the Airport. The broad membership includes airline representatives, concessionaires and vendors, the Airport janitorial contractor, procurement specialists, real estate personnel, information technology technicians, and the Airport's municipal solid waste hauler, Allied Waste. Additionally, a staff member from the City of San Diego's Environmental Services Department is part of Team. The Team's overall objectives are to (1) track the Airport waste stream, from generation through recycling and disposal, and (2) identify, promote, and implement waste reduction initiatives. Office Waste Reduction and Recycling Program SDCRAA uses electronic formats for virtually all communication within and between
SDCRAA uses electronic formats for virtually all communication within and between departments. To prevent unnecessary printing of copies SDCRAA employees use e-mails
with hyperlinked attachments. Electronic communication with outside entities is also
preferred where feasible. "Document processing centers" have been established in shared
work areas that are computer-network accessible and feature double-sided printing and
copying, document scanning and electronic mailing capacity, all of which reduce the
generation of waste paper and toner cartridges. Employees are encouraged to use clean
waste paper for note and scratch paper. Interoffice mail, when necessary, is distributed using
reusable envelopes. Waste paper recycling containers are provided at each workstation and
in all shared document-processing areas, making it convenient and easy for employees to

recycle office paper. The SDCRAA also contracts for on-site confidential document destruction and recycling, making it possible for the SDCRAA to recycle 1,032 lbs of paper and save the equivalent of 86 trees (based on a conversion factor of 120 lbs of paper per tree) in 2007.
In addition to recycling and reducing the use of paper-products, SDCRAA practices Environmental Preferable Purchasing. During 2007, approximately 99% of the office paper purchased was at least 30% recycled post consumer content and 40% of the toner cartridges purchased were recycled/refurbished and had been refilled. SDCRAA does not buy boxes, packing peanuts, or bubble wrap, and 100% of the new packaging material purchased is at least 30% recycled content. Airport brochures are printed on recycled-content paper. One hundred percent of floor mats purchased are created from recycled rubber and other materials. The SDCRAA's Procurement Department purchases cleaning and maintenance supplies made with recycled materials where feasible. In 2007, SDCRAA saved over \$11,796 by purchasing recycled/refurbished toner cartridges and recycled-content office paper.
Universal Waste (U-Waste) Collection Program and Training In 2006, SDCRAA initiated a U-waste program for its employees and further developed this service during 2007. There are six U-waste drop-off locations located around employee work stations. In 2007, SDCRAA collected a total of 3,801 pounds of U-waste, including fluorescent light bulbs and alkaline, cell phone, and rechargeable batteries. SDCRAA included U-waste and recycling training in its annual employee safety training.
<b>Electronic Waste (E-Waste) Collection</b> SDCRAA hosted a week-long End-of-Summer Clean-up Event from September 17 through 21, 2007, which was open to all the nearly 5,000 people that work at the Airport. The event collected over 4 tons of E-waste that was properly recycled/disposed. Separately, the Procurement Department collected over 10 tons of E-waste. In total, more than 14 tons of E- waste was collected at the Airport and properly recycled/disposed in 2007.
Landscape Waste Reduction SDCRAA plants a combination of California-native grasses, shrubs, trees, and palms on nearly all of the 12.5 acres of landscaped areas at the Airport. These native species are drought tolerant, generate smaller amount of plant litter and debris, and require less amounts of fertilizers, pesticides, and herbicides than exotic plants. Clippings generated during maintenance are left on the turf as an organic fertilizer, reducing green waste and reducing the need for fertilizers. During 2007, 1,080 cubic yards of landscape green waste were collected and recycled.
<b>Construction and Demolition Waste (C&amp;D-waste) Reduction and Recycling</b> SDCRAA strives to divert C&D-waste from local landfills. In previous years, the SDCRAA has diverted mortar and tile, gypsum wall board, asphalt and concrete. In 2004, the Airport conducted two construction projects that produced over 4,435 of C&D-waste over half of these materials were reused or recycled. SDCRAA reused 44,200 cubic yards of soil, 2,450

cubic yards of asphalt, and 260 cubic yards of concrete during the construction of an Airpor parking lot. Additionally, the SDCRAA recycled the dismantled and recycled all the metal generated from the replacement of large portions of the luggage/baggage conveyor system <b>Public Information</b> As noted above, the SDCRAA distributes a bilingual Recycling Guide that serves as an educational tool to inform employees and tenants about the Airport's recycling program. Th brochure identifies the items that can be recycled in the single-stream recycling containers and provides guidelines, facts, and statistics concerning recycling in general. Brochures are available in the Airport terminals and at various outreach events year-round. In a continuing effort to increase public awareness about waste reduction and recycling, the SDCRAA has placed illuminated billboards on display throughout the Airport terminals year-round. These billboards feature messages about the <i>Don't Trash California</i> anti-litter campaign,
WildCoast's Protect San Diego Coastal Wildlife campaign, and the Annual California Coast         Cleanup Day.         SDCRAA is dedicated to recycling and reducing Airport waste in a variety of manners, as         described above. SDCRAA formed the Waste Reduction Team in an effort to expand and         improve its recycling and waste reduction programs. SDCRAA continues to educate and         engage its employees, other Airport employees, and the public on the Airport's recycling         program and the benefits of recycling and diverting waste from landfills. SDIA has been



#### THE CITY OF SAN DIEGO

RECEIVED

January 28, 2008

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Ted Anasis, Manager Airport Planning San Diego County Regional Airport Authority P.O. Box 82776 San Diego, CA 92138-2776

PLANNING DEPT. #44

#### Subject: Draft Environmental Impact Report Airport Master Plan San Diego International Airport State Clearinghouse No. 2005091105

Dear Mr. Anasis:

Thank you for the opportunity to provide comments on the Master Plan Draft Environmental Impact Report (MPDEIR). The City of San Diego Solid Waste Local Enforcement Agency (LEA) has authority, within its jurisdiction, over implementation and enforcing state solid waste laws and regulations over active solid waste facilities and closed disposal sites. The LEA's comments on the MPDEIR are limited to solid waste handling and disposal activities:

The LEA provided comments on the Closure Plan for the Naval Training Center (NTC) Closed Landfill in a letter dated May 22, 2007 and provided comments on the Draft EIR for the closure plan dated, October 10, 2007.

The following comments address solid waste related matters relating to the MPDEIR only:

1) **5.11 Utilities and Service Systems:** Contact the LEA prior to conducting any onsite construction, demolition or inert (CDI) recycling operations. Under specified circumstances processing CDI materials may be subject to California Code of Regulations, Title 14, Division 7, Chapter 3, Article 5.9, if these materials are processed on a project specific basis or as part of an on-going solid waste management plan (SWMP).

#### 2) 5.11.4.5 Solid Waste Landfill:

a) Sycamore landfill expansion: The Sycamore Landfill is currently permitted to receive 3,960 tons per day. The expansion project is still under CEQA review.



Solid Waste Local Enforcement Agency (LEA) • Development Services

Near Term Improvements EA

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b) Recycling Strategies: The City of San Diego is no longer pursuing a CDI processing and recycling facility for the West Miramar Sanitary Landfill.

c) Solid Waste Disposal (page 325) – The West Miramar Landfill is not owned by the City of San Diego. The City operates the landfill under a lease agreement with the Marine Corp Air Station Miramar.

If you have any questions regarding this letter please call me at 619-533-3696.

Sincerely,

William E. Prinz, REMS, MPA LEA Program Manager

cc: Kelly Broughton, Development Services Director

City of San Diego		Signed By: William E. Prinz, REHS, MPA			
Solid Waste Local Enforcement Agency (LEA)		LEA Program Manager			
Subject	Draft Environmental Impact Report Airport Master P	Ian San Diego International Airport State Clearinghouse No. 2005091105			
Comment 1	Subject: 5.11 Utilities and Service Systems	Response			
	or to conducting any onsite construction, demolition	Comment noted.			
	ng operations. Under specified circumstances				
	erials may be subject to California Code of				
	, Division 7, Chapter 3, Article 5.9, if these				
	s on a project specific basis or as part of an on-				
going sold waste ma	nagement plan (SWMP).				
Comment 2	Subject: 5.11.4.5 Solid Waste Landfill	Response			
	Indfill expansion: The Sycamore Landfill is currently	The text of the Final EIR has been revised to reflect these comments.			
	receive 3,960 tons per day. The expansion project	See Section 5.11.4. This information does not represent significant new			
	is still under CEQA review. information and does not affect the significance determinations				
	trategies: The City of San Diego is no longer	presented in the EIR.			
	pursuing a CDI processing and recycling facility for the West				
	Miramar Sanitary Landfill.				
	Disposal (page 325) – The West Miramar Landfill				
	is not owned by the City of San Diego. The City operates the				
	r a lease agreement with the Marine Corp Air				
Station Mira	mar.				

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DATE:	FERNANN	4, 2008	
FAX NO.	400. 24	59	
TO:	<u>A#n:</u>	Ted Anasis	
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FROM:	mark Thon	13M TELEPHONE NU	MBER: <u>595,4909</u>
SUBJECT:	DEIR Res	oonse	
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TO REPLY:	· .		
	al Telephone No.	619.2	31.1466
Facsimile: Facsimile:	9th Floor	619.2	34.1047 34.3407 34.3172
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Metropolitan Transit System (MTS) is comprised of the Metropolitan Transit Development Board (MTDB), a California public agency, San Diego Transit Corp., and San Diego Trollay, Inc., In cooperation with Chula Vista Transit and Nationel City Transit. MTS is the taxicab administrator for eight cities. MTDB is owner of the San Diego and Arizona Eastern Reliway Company.



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1255 Imperial Avenue, Suite 1000 San Diego, CA 92101-7490 (619) 231-1466 • FAX (619) 234-3407

February 4, 2008

SRTP 840.9.1 (PC 50451)

Airport Planning San Diego County Regional Airport Authority 3225 North Harbor Drive P.O. Box 82776 San Diego, CA 92138-2776

Dear Sir or Madam:

#### Subject: DRAFT ENVIRONMENTAL IMPACT REPORT, SAN DIEGO INTERNATIONAL AIRPORT MASTER PLAN: METROPOLITAN TRANSIT SYSTEM COMMENTS

The Metropolitan Transit System (MTS) submits the following comments pertaining to the revised Draft Environmental Impact Report (DEIR) associated with the San Diego International Airport (SDIA) Master Plan.

- The revised DEIR provides traffic, passenger and operations projections through 2030 but provides no analysis of impacts and no mitigations for the 2015-2030 period. When planning for SDIA improvements beyond 2015 is undertaken and impacts are revisited, the impacts on existing transit services and any necessary mitigation should be identified and incorporated into the plans.
- The revised DEIR includes a goal of increasing the transit mode share of airline passengers from the current approximate 1.2% to 5.0% but provides no information about how this increase would be achieved, what the impacts would be on existing transit services and how these impacts would be mitigated. Identification of the specific projects, impacts, mitigations and responsibility for provision are required because it is "the main goal" of the Airport Authority to effect this increase "over the next 3 to 5 years" (Section 2.4.1).

Thank you for affording the MTS staff the opportunity to comment on the San Diego Regional Airport Authority's expansion plans for SDIA.

Sincerely Conan Cheung

Director of Planning & Scheduling

cc: Paul Jablonski, Sharon Cooney – MTS Bob Leiter, Dave Schumacher – SANDAG Ted Anasis – SDCRAA Kurt Luhrsen – NCTD



Metropolitan Transit System (MTS) is comprised of the Metropolitan Transit Development Board (MTDB), a California public agency, San Diego Transit Corp., and San Diego Trolley, Inc., in cooperation with Chula Vista Transit and National City Transit. MTS is the taxicab administrator for eight cities. MTDB is owner of the San Diego and Arizona Eastern Railway Company. MTDB member agencies include: City of Chula Vista, City of Coronado, City of El Cajon, City of Imperial Beach, City of La Mesa, City of Lemon Grove, City of National City, City of Poway.

Metropolitan Transit Syste	em	Signed by: Conan Cheung, Director of Planning & Scheduling
		national Airport Master Plan: Metropolitan Transit System Comments
	ct: Traffic Mitigation 2015-2030	Response
The revised DEIR provides traffic, passenger and operations projections through 2030 but provides no analysis of impact and no mitigations for the 2015-2030 period. When planning for SDIA improvements beyond 2015 is undertaken and impacts are revisited, the impacts on existing transit services and any necessary mitigation should be identified and incorporated into the plans.		Section 5.3 presents analysis of traffic impacts and proposes potential mitigation measures attributable to project impacts where required for 2010, 2015, and 2030 under the Proposed Implementation Plan and Airport Land Use Plan. The Airport Land Use Plan contemplates airport development beyond 2015 and Section 5.3 presents the program level traffic impact analysis. As the Airport Land Use Plan was analyzed from a programmatic level, the Authority agrees that when improvements under the Airport Land Use Plan are undertaken additional environmental analysis will be conducted to analyze the project level impacts of such improvements and impacts to traffic, transit, etc. will be assessed and any mitigation will be identified.
Comment 2 Subject	ot:	Response
The revised DEIR includes a goal of increasing the transit mode share of airline passengers from the current approximate 1.2% to 5.0% but provides no information about how this increase would be achieved, what the impacts would be on existing transit services and how these impacts would be mitigated. Identification of the specific projects, impacts, mitigations and responsibility for provision are required because it is "the main goal" of the Airport Authority to effect this increase "over the next 3 to 5 years" (Section 2.4.1).		The SDCRAA has set a goal of increasing airline passenger transit ridership from 1.2% to 5.0% in the next 3 to 5 years. Table 2-21 presents the potential transit improvements that may be implemented to achieve this goal and the responsible agency associated with each potential improvement. Section 2.4.1 provides a summary of the Airport Transit Plan, a study the SDCRAA is undertaking outside of the EIR and the SDCRAA is working with local transit, transportation and planning agencies, under a separate study, to implement measures proposed in Table 2-21. The EIR conservatively calculates traffic impacts assuming the existing airline passenger mode share and does not take credit for the 5%. The goal has been stated for informational purposes and the next phase of the Airport Transit Plan will identify which transit improvements are feasible, how they will be implemented and what, if any, impacts they might have. The Airport Transit Plan and transit ridership goal are not subject to this EIR and have been stated for informational purposes.



#### NORTH COUNTY TRANSIT DISTRICT **810 MISSION AVENUE** OCEANSIDE, CA 92054 - 2825 (760) 967-2828

#### FAX TRANSMITTAL COVER SHEET

DATE:	January 4, 2008	NO. OF PAGES:	3 (INCLUDING COVER SHEET)
COMPANY:	San Diego County Regional Airport Authority	FROM:	Kurt F. Luhrson KFL
		E-MAIL:	kluhrsen@nctd.org
ATTN:	Ted Anasis	TITLE:	Principal Planner
FAX NO.:	(619) 400-2459	FAX NO.:	(760) 967-2001
PHONE NO.:		PHONE NO.:	(760) 966-6546
SUBJECT:	Comments on Airport Draft EIR		

Urgent	For Review	Please Comment	Please Reply	FYI	Other
	and the second	· · · · · · · · · · · · · · · · · · ·			

#### **MESSAGE:**

Attached is a comment letter from NCTD on the Draft EIR for the above referenced project.

Please let me know if you have any questions.

# RECEIVED

## PLANNING DEPT. #44



January 4, 2008

Mr. Ted Anasis San Diego Regional Airport Authority (SDCRAA) P.O. Box 82776 San Diego, CA 92138-2776

Dear Mr. Anasis:

SUBJECT: Draft Environmental Impact Report (DEIR) for the Airport Master Plan

Thank you for the opportunity to review the Draft Environmental Impact Report for the Airport Master Plan. The North County Transit District (NCTD) appreciates our continued working relationship in our effort to enhance transit services to the airport.

NCTD previously submitted comments regarding the DEIR released in 2006. NCTD has reviewed the latest version of the draft DEIR and has the following comments.

The DEIR still fails to cite implementation of transportation demand management (TDM) programs for employees as a mitigation measure to reduce ADT.

The DEIR still has not discussed possible expansion of transportation demand management programs for airport employees as a means of reducing ADT. Implementation of this potential mitigation measure would require that the traffic impact analysis be updated to indicate the percentage of ADT that can be attributed to airport employees versus airport passengers, including detailed information on employee shift times for several categories of employees. A transportation coordinator should also be hired to manage the airport's TDM program for its employees,

Reduction in ADT via transit improvements can be accomplished specifically by enhancing opportunities for local residents to access the airport, and by expanding the airport's TDM program for airport employees.

The opportunity to increase transit mode share through transit improvements is particularly significant along the I-5/COASTER corridor in North County. Based on the original DEIR's analysis of San Diego International Airport traffic distribution by location, 15% of airport passengers originate from cities along the COASTER corridor. The COASTER stops at 8 stations along the I-5 corridor, and serves 1,554,150 riders annually. Ridership on the COASTER is increasing at an average rate of 7% per year. COASTER service is not currently provided after 8:00 P.M. on weekdays, 8:30 P.M. on Saturdays, and there is no service available on Sundays. With the opening of the SPRINTER light rail service along the North County's east-west corridor from Oceanside to Escondido in early 2008, residents in inland North County areas will also have better transit access to the airport.

> NORTH COUNTY TRANSIT DISTRICT BID Mission Avnova, Oceanasida, CA 92054-2825 760-967-2828

Mr. Ted Anasis January 4, 2008 Page 2

The DEIR mentions the draft airport transit plan that is being developed; it cites expansion of COASTER service on evenings and weekends and flyaway service to Escondido Transit Center as Tier 2 recommended transit improvements. The EIR and final airport transit plan should include a detailed schedule for implementation of these improvements, in order to meet the draft airport transit plan's stated goal of increasing airport passenger transit ridership from the existing 1.2 percent to the national average of 3 to 5 percent over the next 3 to 5 years.

## The DEIR should consider the addition of bicycle facilities as an additional means of reducing ADT.

It is likely that a significant number of airport employees ride bicycles as their primary commute mode to the airport. The DEIR should consider opportunities to encourage bicycling as a commute mode for airport employees, by potentially providing bike lanes that safely and conveniently connect to nearby bicycle facilities, such as the bike path along Harbor Drive. In addition, shower facilities should be provided for employees that bike to work.

Thank you for your consideration. If you have any questions, please contact me at (760) 966-6546 or at kluhrsen@nctd.org.

Sincerely,

Kurt Luhrsen

Kurt Luhrsen Principal Planner

San Diego International Airport Master Plan

North County Transit District		Signed by: Kurt Luhrsen, Principal Planner
Subject: Draft Environmental Impact Report (DEIR) for the A		irport Master Plan
Comment: 1	Subject: Transportation Demand Management	Response
The DEIR still fails to cite implementation of transportation demand management (TDM) programs for employees as a mitigation measure to reduce ADT. The DEIR still has not discussed possible expansion of transportation demand management programs for airport employees as a means of reducing ADT. Implementation of this potential mitigation measure would require that the traffic impact analysis be updated to indicate the percentage of ADT that can be attributed to airport employees versus airport passengers, including detailed information on employee shift times for several categories of employees. A transportation coordinator should also be hired to manage the airport's TDM program for its employees.		See response to General Comment #9
Reduction in ADT via transit improvements can be accomplished specifically by enhancing opportunities for local residents to access the airport, and by expanding the airport's TDM program for airport employees.		
The opportunity to increase transit mode share through transit improvements is particularly significant along the I-5/COASTER corridor in North County. Based on the original DEIR's analysis of San Diego International Airport traffic distribution by location, 15% of airport passengers originate from cities along the COASTER corridor. The COASTER stops at 8 stations along the I-5 corridor, and servers 1,554,150 riders annually. Ridership on the COASTER is increasing at an average rate of 7% per year. COASTER service is not currently provided after 8:00 PM on weekdays, 8:30 PM on Saturdays, and there is no service available on Sundays. With the opening of the SPRINTER light rail service along the North County's east-west corridor from Oceanside to Escondido in early 2008, residents in inland North County areas will also have better transit access to the airport.		Comment noted. The Authority agrees there are opportunities to make the COASTER more attractive to airline passengers. Through coordination with NCTD, the Airport Transit Plan has transit improvements focused on increasing Airport users' ridership on the COASTER and other NCTD transit services (see Table 2-21). SDCRAA will continue to work with NCTD toward that goal via the Transit Agencies participation on the Airport Transit / Roadway Committee.
it cites expansion of flyaway service to E transit improvement include a detailed s in order to meet the airport passenger tr	the draft airport transit plan that is being developed; f COASTER service on evenings and weekends and scondido Transit Center as Tier 2 recommended ts. The EIR and final airport transit plan should chedule for implementation of these improvements, draft airport transit plan's stated goal of increasing ansit ridership from the existing 1.2 percent to the 3 to 5 percent over the next 3 to 5 years.	The Airport Transit Plan is not part of the EIR or proposed project and will not be finalized in time to include a detailed schedule for implementation, especially since additional planning and feasibility analysis must be conducted prior to implementation of Tier 1 and Tier 2 transit improvements. All scheduling will be part of the Airport Transit Plan.

Comment 2	Subject: Bicycle facilities	Response
The DEIR should consider the addition of bicycle facilities as an additional means of reducing ADT.		The Airport Authority will consider bicycle facilities as part of the Employee Transit Incentive Program under the Airport Transit Plan.
It is likely that a significant number of airport employees ride bicycles as their primary commute mode to the airport. The DEIR should consider opportunities to encourage bicycling as a commute mode for airport employees, by potentially providing bike lanes that safely and conveniently connect to nearby bicycle facilities, such as the bike path along North Harbor Drive. In addition, shower facilities should be provided for employees that bike to work.		See response to General Comment #9.



3165 Pacific Highway, San Diego, CA 92101 P.O. Box 120488, San Diego, CA 92112-0488 619.686.6200 <sup>∝</sup> www.portofsandiego.org

#### **VIA CERTIFIED MAIL**

#### RECEIVED

FEB 0.4 2008

January 31, 2008

#### PLANNING DEPT. #44

San Diego County Regional Airport Authority Attn: Ted Anasis, Airport Planning P.O. Box 82776 San Diego, CA 92138-2776

Subject: Comments on Draft Environmental Impact Report – San Diego International Airport Master Plan (October 2007)

Dear Mr. Anasis:

Thank you for the opportunity to comment on the Draft Environmental Impact Report (DEIR) for the San Diego International Airport Master Plan dated October 2007. As Port of San Diego (Port) tidelands are located on properties surrounding SDIA, Port staff is particularly concerned about proposed improvements, land use plan designations, or mitigation measures that may directly or indirectly affect Port properties. With this in mind, the Port submits the following comments on the DEIR:

#### Chapter Three: Project Objectives, Pg 3-4, Section 3.1.4 Ground

<u>**Transportation Land Use Designation.</u>** It is the Port's understanding that as part of the proposed Airport Land Use Plan, the rental car facilities located off-Airport along North Harbor Drive and Pacific Highway, on Port jurisdictional property, may be relocated to the North Area within a proposed Consolidated Rental Car (CONRAC) facility within the proposed designated Ground Transportation land use area. The Port requests that the Airport Authority coordinate future planning discussions regarding the proposed CONRAC with the Port.</u>

#### <u>Chapter Four: Proposed Project and Alternatives, Pg 4-2, third bullet under</u> <u>Group Transportation land uses and Figure 4.1 Proposed Airport Land Use</u>

**Plan.** It is the Port's understanding that a portion of the proposed dedicated transit corridor (i.e. the portion of the corridor shown in orange in the proposed Land Use Plan) would be located on existing Port property. The Port requests that the Airport Authority coordinate future planning discussions regarding the proposed dedicated transit corridor with the Port.

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SDCRAA Airport Planning Page 2 of 2

#### Chapter 5.3 Traffic and Circulation, Pg 5.3-128, Section 5.3.8 Mitigation

**Measures.** The traffic mitigation measures involve roadway improvements, such as additional travel lanes and prohibition of on-street parking. However, it is unclear whether these roadway improvements would occur within the existing rights-of-way or if adjacent property (i.e. Port tidelands) would need to be acquired. Please clarify this in the DEIR.

Thank you again for the opportunity to comment on the DEIR. The Port looks forward to working with Airport Authority staff in a meaningful and productive manner towards achieving mutually beneficial solutions in developing our respective properties. If you would like to meet with Port staff to discuss these comments, please contact Wileen Manaois at (619) 686-6282.

Sincerely,

John W. Helmer Manager, Planning Services

cc: Dan Wilkens Annette Dahl Wileen Manaois

Unified Port of San Diego		Signed by: John W. Helmer Manager, Planning Services
Subject:	Comments on Draft Environmental Impact Report-	San Diego International Airport Master Plan (October 2007)
Comment: 1	Subject: Chapter Three: Project Objectives, Pg 3- 4, Section 3.1.4 Ground Transportation Land Use Designation	Response
It is the Port's understanding that as part of the proposed Airport Land Use Plan, the rental car facilities located off-Airport along North Harbor Drive and Pacific Highway, on Port jurisdictional property, may be relocated to the North Area within a proposed Consolidated Rental Car (CONRAC) facility within the proposed designated Ground Transportation land use area. The Port requests that the Airport Authority coordinate future planning discussion regarding the proposed CONRAC with the Port.		Comment noted.
Comment 2	Subject: Chapter Four: Proposed Project and Alternatives, Pg 4-2, third bullet under Group Transportation land uses and Figure 4.1 Proposed Airport Land Use Plan	Response
It is the Port's understanding that a portion of the proposed dedicated transit corridor (i.e. the portion of the corridor shown in orange in the proposed Land Use Plan) would be located on existing Port property. The Port requests that the Airport Authority coordinate future planning discussions regarding the proposed dedicated transit corridor with the Port.		Comment noted.
Comment 3	Subject: Chapter 5.3 Traffic and Circulation, Pg 5.3-128, Section 5.3.8 Mitigation Measures	
The traffic mitigation measures involve roadway improvements, such as additional travel lanes and prohibition of on-street parking. However, it is unclear whether these roadway improvements would occur within the existing rights-of-way or if adjacent property (i.e. Port tidelands) would need to be acquired. Please clarify this in the DEIR.		The EIR identifies measures that mitigate the project's direct significant and/or cumulatively considerable traffic impacts. The majority of the roadway improvements are off-airport on city-dedicated streets. The SDCRAA does not have jurisdiction to implement off-airport improvements. However, the Airport Land Use Plan identifies a dedicated transit corridor on-airport property along Pacific Highway and North Harbor Drive that contemplates State tidelands for High Occupancy Vehicles, including a portion of State tidelands not leased by the SDCRAA along Laurel Street that is currently used as parking for Solar Turbines. If the dedicated transit corridor is to be implemented, this segment of State tidelands would be affected.



Ocean Beach Planning Board, Inc. P.O. Box 70184 Ocean Beach, California 92167

December 10, 2007

San Diego County Regional Airport Authority Attn: Airport Planning P.O. Box 82776 San Diego, CA 92138-2776 RECEIVED

DEC 21.2007

#### PLANNING DEPT. #44

Re: Comments on October 2007 Draft Environmental Impact Report for San Diego International Airport

Dear Sir or Madam:

Thank you for giving the Ocean Beach Planning Board an opportunity to review and comment on the October 2007 draft Environmental Impact Report, which pertains to proposed expansions of San Diego International Airport. As representatives of one of the communities most affected by flight noise from SDIA, we're concerned that the proposed expansions could lead to more flights, and therefore more noise.

Key components of the proposed expansions include the addition of 10 new jet gates to Terminal 2 West and the construction of a new parking structure, among other improvements. The draft EIR states that expansion "is needed because forecasted growth can not be reasonably accommodated within the existing Airport facilities. Without these improvements, passenger traffic through the existing terminal buildings will become severely congested during longer periods of each day and level of service will be reduced further beyond its existing degraded level." The draft EIR also notes that "these factors could possibly induce airlines to reduce" their flight offerings "even if their projected flight schedules could technically be accommodated."

As required by the California Environmental Quality Act, the draft EIR compares the expected impacts of the proposed expansions versus the impacts of a "No Project" alternative, under which none of the proposed expansions would take place. In this comparison, the draft EIR states that the No Project alternative "does not provide for adequate level of service to accommodate growth forecast through 2015." The draft EIR notes that areas of deficiency under the No Project alternative are expected to include ticketing, security screening, passenger hold rooms, baggage claims, airport access roads and parking areas, and airport support facilities.

Despite this broad range of projected deficiencies under the No Project alternative – and despite the acknowledged potential for a reduction in airline flight offerings – the draft EIR maintains that *the growth in the number of passengers and flights traveling to and from SDIA would be equivalent* under either the proposed expansions or under the No Project alternative. As a result, the draft EIR concludes that *the proposed expansions would not result in any additional airplane noise* to be borne by the communities surrounding the airport.

In the opinion of the Ocean Beach Planning Board, the draft EIR fails to develop this conclusion comprehensively, particularly considering that the conclusion seems to contradict the stated reason for

expanding SDIA: to accommodate projected growth. Respectfully, we request that the final EIR for the proposed expansions of SDIA improve on the analysis in the draft EIR by incorporating these elements:

- case studies of similar expansions at other airports, and these expansions' impact on the number of flights and passengers serviced by the airports
- analysis of the potential extent of passenger "switching" to other airports and/or means of transportation given the sharp decline in SDIA customer service levels predicted under the No Project alternative
- other evidence to support or to refute the draft EIR's claim that SDIA's passenger and flight numbers will be the same with or without the proposed expansions
- plans for mitigation of additional noise from the proposed expansions, if findings suggest that additional noise is likely

Again, the Ocean Beach Planning Board appreciates the opportunity to review and comment on the October 2007 draft EIR for expansions at San Diego International Airport. As representatives of one of the communities most affected by flight noise from SDIA, we're concerned that the proposed expansions could lead to more flights, and therefore more noise. By sharing this concern – and by requesting the information described above – we aim to safeguard the interests of our community and our city, and to help facilitate responsible development at SDIA.

Ahme Fimm

Shane Finneran Secretary, Ocean Beach Planning Board Representative, Airport Noise Advisory Committee

Ocean Beach Planning Board, Inc.		Signed by: Shane Finneran Secretary, Ocean Beach Planning Board Representative, Airport Noise Advisory Committee
Subject:	Comments on October 2007 Draft Environmental In	
Comment: 1		Response
	Subject: Increase in flights, more noise.	
Key components of the proposed expansion include the addition of 10 new jet gates to Terminal 2 West and the construction of a new parking structure, among other improvements. The draft EIR states that expansion "is needed because forecasted growth can not be reasonably accommodated within the existing Airport facilities. Without these improvements, passenger traffic through the existing terminal buildings will become severely congested during longer periods of each day and level of service will be reduced further beyond its existing degraded level." The draft EIR also notes that "these factors could possibly induce airlines to reduce" their flight offerings "even if their projected flight schedules could technically be accommodated." As required by the California Environmental Quality Act, the draft EIR compares the expected impacts of the proposed expansion versus the impacts of a "No Project" alternative, under which none of the proposed expansions would take place. In this comparison, the draft EIR states that the No Project alternative "does not provide for adequate level of service to accommodate growth forecast through 2015." The draft EIR notes that areas of deficiency under the No Project alternative are expected to include ticketing, security screening, passenger hold rooms, baggage claims, airport access roads and parking areas, and airport support facilities.		The commenter incorrectly summarizes the noise analysis in the Draft EIR. The noise analysis indicates that there will be increase operations and noise levels will increase with or without the Proposed Project. However, the increase will not be significant. As discussed in Section 5.1.1.5 when comparing the No Project Alternative to either the Proposed Project or the Project Alternative there, no areas will receive a 1.5 dB CNEL increase within the 65 CNEL which is the criteria for assessing significant impact. Therefore, the Proposed Project will not produce a significant noise impact.
Alternative – and de airline flight offering <i>number of passeng</i> <i>equivalent</i> under eit Project alternative. <i>proposed expansion</i>	ange of projected deficiencies under the No Project espite the acknowledged potential for a reduction in s – the draft EIR maintains that <i>the growth in the</i> <i>ers and flights traveling to and from SDIA would be</i> ther the proposed expansions or under the No As a result, the draft EIR concludes that <i>the</i> <i>ns would not result in any additional airplane noise</i> communities surrounding the airport.	
	Ocean Beach Planning Board, the draft EIR fails to sion comprehensively, particularly considering that	

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the conclusion seems to contradict the stated reason for expanding SDIA: to accommodate projected growth. Respectfully, we request that	See General Response #7. The tables within the response illustrates multiple airports that have received terminal improvements (specifically
<ul> <li>the final EIR for the proposed expansions of SDIA improve on the analysis in the draft EIR by incorporating these elements: <ul> <li>case studies of similar expansions at other airports, and these expansions' impact on the number of flights and passengers serviced by the airports</li> <li>analysis of the potential extent of passenger "switching" to other airports and/or means of transportation given the sharp decline in SDIA customer service levels predicted under the No Project</li> </ul> </li> </ul>	new gates and improved gates) in recent history with the operational levels within 5 years prior and after the improvement, clearly supporting the fact that terminal improvements serve to accommodate market demand not induce traffic. SDIA itself provides a good example of the fact that growth is determined by market demand not facilities. However it is true that at some point airport facilities will cease to function without addition or improvement such is the case predicted beyond 2020 at SDIA if the Proposed Project is not implemented.
<ul> <li>alternative</li> <li>other evidence to support or to refute the draft EIR's claim that SDIA's passenger and flight numbers will be the same with or without the proposed expansions</li> <li>plans for mitigation of additional noise from the proposed expansions, if findings suggest that additional noise is likely.</li> </ul>	The analysis in the EIR does not assume that people will switch airports specifically; the analysis is built upon the fact that the terminal area will not be able to accommodate additional operations beyond 2020, thus the difference in operations between the No Project and Proposed Project alternatives. See Response to General Comment #7.
	Operations at an airport may continue to grow with or without improvements to passenger processing facilities if demand for air service remains strong in the region. Aviation demand is driven by many factors. Airport users and airlines may be willing to continue using the airport even with a low level of service. However, as outlined in Chapter 2, Goals & Objectives, of the Draft Airport Master Plan, one of the goals of the Master Plan is to "Improve Levels of Service (LOS) for Airport customers and users."
	This fact is evidenced at airports across the region, the US, and abroad. Many airports operate without modern terminal facilities indefinitely without a reduction in demand for air service. However, the SDCRAA has established goals and objectives to provide high levels of service including comfortable, efficient, facilities that meet current Americans with Disabilities Act (ADA) standards. The table attached to this comment response not only proves that increasing gates does not induce an increase in operations, it also proves that prior to adding gates, traffic grew without the improvements. See specifically the chart of growth for Washington National/Reagan National Airport.
	No significant impact is expected to affect noise levels for the Proposed Project. The SDCRAA is however updating SDIA's Part 150 which will look into both preventative and corrective measures for non-compatible land use surrounding the Airport. Additionally, SDIA's ALUCP is in the process of being amended to consider a more distant future than the Part 150 process.

#### October 20, 2007

#### Officers

Geoff Page Chair

Vacant Vice Chairman

Cal Jones Second Vice Chair

Cydney Gant-Shinn Treasurer

Helen Kinnaird Secretary

#### **Board Members**

Darrold Davis

Cal Jones

Gary Halbert

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Katheryn Rhodes

Jay Shumaker

Mignon Scherer

Maggie Valentine

Suhail Khalil

Mark Hoppe

Dee Wylie

Ted Anasis Manager Airport Planning San Diego County Regional Airport Authority PO Box 82776 San Diego, CA 92138-2776 Peninsula Community Planning Board 2239 Bolinas St. San Diego, CA 92107

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Subject: Master Plan Draft EIR Review Period

Dear Mr. Anasis:

The Peninsula Community Planning Board (PCPB) finds the size of the new Draft EIR, and the large number of exhibits, to be overwhelming. We believe the Airport Authority needs to extend the 60-day public review and comment period to 120 days, which will give the PCPB and the interested public sufficient time to study the document. The PCPB is an all-volunteer organization and our membership cannot devote full time to studying this new document, which is what it would take with only a 60-day review period. Director Boland told the PCPB and others, on September 12, 2007, that this Draft EIR would include a 120-day review period, but now, inexplicably, the review period has been cut in half. This is a disservice to the public and organizations like the PCPB that devote time and energy to reviewing and commenting on these issues for the communities we serve.

The current 60-day period ends on November 30, 2007. That would allow the PCPB only one more regular Board meeting to discuss the matter. We do not believe we will be able to fully investigate the Draft EIR and adequately discuss our comments given this shortened schedule. If we also consider the upcoming Thanksgiving, Christmas, and New Year holidays, we will still be stretched to respond within the originally promised 120 days.

In the interest of the public that we both serve, we strongly urge the Airport Authority to grant the originally committed 120-day review and comment period. Please notify this Board of your decision.

Sincerely. Geoff Page

Chair, Peninsula Community Planning Board

RECEIVED

QC 25 2007

PLANNING DEPT. #44

Peninsula Community Planning Board		Signed by: Geoff Page, Chair Peninsula Community Planning Board			
Subject:	Subject: Master Plan Draft EIR Review Period				
Comment: 2	Subject: Extended Review Period	Response			
	nmunity Planning Board (PCPB) finds the size of the	The comment period was extended to a total of 125 days, see response			
new Draft EIR, and the large number of exhibits, to be overwhelming.		to general comment #2.			
	ort Authority needs to extend the 60-day public				
	nt period to 120 days, which will give the PCPB and				
	c sufficient time to study the document. The PCPB				
	rganization and our membership cannot devote full s new document, which is what it would take with				
	w period. Director Boland told the PCPB and others,				
	2007, that this Draft EIR would include a 120-day				
	now, inexplicably, the review period has been cut in				
	ervice to the public and organizations like the PCPB				
	d energy to reviewing and comment on these issues				
for the communities we serve.					
	period ends on November 30, 2007. That would				
	y one more regular Board meeting to discuss the				
	believe we will be able to fully investigate the Draft				
	/ discuss our comments given this shortened				
	o consider the upcoming Thanksgiving, Christmas,				
	lays, we will still be stretched to respond within the				
original promised 12	zu uays.				
In the interest of the	e public that we both serve, we strongly urge the				
	grant the originally committed 120-day review and				
	Please notify this Board of your decision.				

November 17, 2007	San Diego C PO Box 827	port Planning C <b>ounty Regional Airport Authority</b> 76 CA 92138-2776	Peninsula Community Planning Board 2239 Bolinas St. San Diego, CA 92107
OFFICERS	Subject:	Master Plan Draft EIR Review Period	<b>Leen 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997 - 1997</b>
Geoff Page <i>Chair</i>	Re:	October 31, 2007 Response letter	
Cal Jones 1 <sup>st</sup> Vice Chair	Dear Mr. An	asis:	
Katheryn Rhodes 2 <sup>nd</sup> Vice Chair	The response from the San Diego County Regional Airport Authority (SDCRAA) to the Peninsula Community Planning Board's (PCPB) letter, dated October 20,2007, requesting the EIR review and comment period be extended, was shared with the Board at its regular monthly meeting on November 15, 2007. After some discussion, the Board voted to respond with a letter recording its disapproval of the response.		
Cydney Gant-Shinn <i>Treasurer</i>			
Helen Kinnaird Secretary			
MEMBERS		review and comment period was extended The PCPP requested 120 days and feel	
Darrold Davis	into January. The PCPB requested 120 days and feels the extension is not sufficient. Additionally, this month encompasses the Theologicity and Christman Halidawa schick for the use days the		
Gary Halbert	Thanksgiving and Christmas Holidays, which further reduces the usefulness of the additional month.		
Mark Hoppe		PCPB reiterates that a 120-day period is n d here a conv of part of the Master Plan n	•
Suhail Khalil	have attached here a copy of part of the Master Plan presentation made to the PCPB that shows the intended review and comment period was indeed 120-days. The PCPB strongly urges the SDCRAA to extend the review and comment period to the 120 days originally promised the public.		
Patti Rank			
Gregg Robinson	Sincerely you	-	
Mignon Sherer	a A C		
Jay Shumaker	XP8	61 age	
Maggie Valentine	Geoff Page Chair - Penir	usula Community Planning Board	
Dee Wylie			RECEIVED
			NOV 21 2007

### PLANNING DEPT. #44

Peninsula Community Planning Board		Signed by: Geoff Page, Chair Peninsula Community Planning Board
Subject:	Master Plan Draft EIR Review Period	
Comment: 1	Re: October 31, 2007 Response Letter	Response
The response from the (SDCRAA) to the Per- letter, dated October period be extended, meeting on November voted to respond with The review and com- January. The PCPB sufficient. Additional Christmas Holidays, additional month. The PCPB reiterates attached here a copy the PCPB that shows	ne San Diego County Regional Airport Authority ninsula Community Planning Board's (PCPB) 20, 2007, requesting the EIR review and comment was shared with the Board at its regular monthly er 15, 2007. After some discussion, the Board in a letter recording its disapproval of the response. ment period was extended another month into requested 120 days and feels the extension is not ly, this month encompasses the Thanksgiving and which further reduces the usefulness of the that a 120-day period is necessary. I have of part of the Master Plan presentation made to s the intended review and comment period was	The comment period was extended to a total of 125 days, see response to general comment #2.
indeed 120-Days. Th	the PCPB strongly urges the SDCRAA to extend the period to the 120 days originally promised to the	

From: Sent: To: Subject: Lance Murphy [Imurphy@cox.net] Monday, February 04, 2008 5:06 PM Airport Planning Attached Word document - also sent by fax

Attachments:

PCPB-EIR Comments 2-4-08.doc



PCPB-EIR mments 2-4-08.doc

Lance

Please accept the following document from the Peninsula Community Planning Board to the Draft EIR comments. Thank you,

RECEIVED

FEB 0 4 2008

PLANNING DEPT. #44

## Peninsula Community Planning Board

February 4, 2008

San Diego County Regional Airport Authority Attn: Airport Planning P.O. Box 82776 San Diego, CA 92138-2776

Sent Via Fax, email attachment and US Post

Dear Sirs,

Please find attached the comments from the Peninsula Community Planning Board's Airport Committee regarding the Draft Environmental Impact Report for the SDIA Master Plan. We appreciate your acceptance of these comments and trust that your efforts to mitigate or remove all environmental impacts resulting from the continued expansion of Lindbergh Field.

Also attached are individual comments drafted by concerned citizens in the Point Loma area that are to be considered as individually submitted but enclosed herein to ensure that they are considered.

Sincerely, Lance G. Murphy Chair, Airport Committee Peninsula Community Planning Board

Attachments

Cc/ PCPB Members

### 1. Summary

The Draft EIR is deficient in that it inappropriately uses the No Project Alternative to establish the baseline for determining the impacts of the Project. As a result, the DEIR fails to consider many impacts to be in the Project study area. And, for those items that were analyzed, the use of the No Project Alternative as the baseline for environmental impact analysis results in the impacts being inappropriately deemed insignificant or mitigated to a degree less than significant. As a result, significant future impacts to regions in the vicinity of the Airport that are directly attributable to growth in Airport activity are determined to be baseline conditions not subject to mitigate airport growth impacts on the surrounding communities while providing on-site mitigation measures for that growth.

CEQA guidelines clearly states that the baseline for analysis should be the existing environmental setting. CEQA Guidelines Section 15126.6 (e)(1) states, "The no project alternative analysis is not the baseline for determining whether the proposed Project's environmental impacts may be significant, unless it is identical to the existing environmental setting analysis which does establish that baseline."

### As noted by the SANDAG staff at the January 19, 2008 meeting:

"The traffic analysis assumes that the proposed airport improvements do not generate additional trips on the road network. Projected growth in air passengers is not attributed to airport improvements identified in the airport master plan, and is assumed to occur whether or not the proposed airport improvements are made. In other words, the revised DEIR does not include a "plan-to-ground" impact comparison. Therefore, traffic impacts are understated."

### 2. Safety

The operations of the Airport are approaching the theoretical limits of the single runway and are resulting in an overstressed condition that creates unacceptable hazards to the aircraft, passengers and surrounding communities. As recently as mid-January there was a runway incursion that occurred at SDIA, reported attributable to FAA Controller being over-worked. In effect that incident is one of hundreds occurring across the country as the FAA is seeing its staff of trained controllers retire and the remaining having an unacceptable level of overtime.

This is also leading to a condition similar to NASA's inability to acknowledge its limitations and causing unsafe operations. It is only natural for an organization in public scrutiny to avoid the appearance of incompetence, the inability to acknowledge then leads to the next level of risk – denial. As recently as yesterday, 3 February there were runway issues that caused flights to reroute to alternative airports when West winds eliminated the option of using runway 9 for ILS landings – leaving only runway 27 (a non-precision, localizer only landing). In the fog and rain of that afternoon there were multiple 'missed

approaches' on landing, with some aircraft aborting their San Diego destination. When asked, the San Diego Tribune reported:

### "Dozens of arriving and departing flights were delayed at Lindbergh Field yesterday evening, but an airport spokesman blamed that mostly on bad weather elsewhere."

Again, this is an example of the next phase of hazardous operations – denial of the problems involved with Lindbergh Field. In reality, I was to meet guests at the airport on Sunday afternoon to find that the plane never arrived but had 3 missed-approaches and finally diverted to Long Beach Airport due to fuel limitations and the runway closure at Lindbergh. It is noteworthy that fully 60% of the 50 passengers opted to exit the aircraft in Long Beach rather than risk the flight back to Lindbergh. None of this is acknowledged by the staff of SDIA in the news reports.

As the airport approaches its operating limits it is statistically challenging its ability to conduct safe operations. While today there are many operating obstacles in the form of limited gates, taxiways, passenger throughput, and general airfield configuration, these natural buffers relieve the stress on the human components of Pilots and Flight Controllers so that they are not the sole limitation. When the runway becomes the single constraint, as proposed by this Master Plan and discussed continuations of facility improvements, there will be unbelievable and incontrovertible stress on the critical human components to maintain the production of landings and take-offs.

None of these safety issues is considered in the Draft EIR. There are no methods or mitigation considerations to identifying the impending safety breeches and preempt the hazardous growth of potential collisions and crashes.

### 3. Traffic

The DEIR is deficient in that it inappropriately uses the No Project Alternative to establish the baseline for determining the impacts of the Project. As a result, the DEIR fails to consider many roadway segments and intersections that would otherwise be in the Project study area. And, for those facilities that were analyzed, the use of the No Project Alternative as the baseline for traffic impact analysis results in the impacts being inappropriately deemed insignificant or mitigated to a degree less than significant. As a result, significant future impacts to transportation facilities in the vicinity of the Airport that are directly attributable to growth in Airport activity are determined to be baseline conditions not subject to mitigation. The No Project to Project impact analysis in the DEIR circumvents the need to mitigate airport growth impacts on the surrounding communities while providing on-site mitigation measures for that growth.

CEQA guidelines clearly states that the baseline for analysis should be the existing environmental setting. CEQA Guidelines Section 15126.6 (e)(1) states, "The no project alternative analysis is not the baseline for determining whether the proposed Project's environmental impacts may be significant, unless it is identical to the existing environmental setting analysis which does establish that baseline."

Chapter 5 of the DEIR (pg 5-1) notes CEQA Guidelines Section 15126.6 (e)(3)(B) as an argument for using the No Project alternative as the baseline for impact analysis. This argument is flawed for at least two reasons. First, the cited Section begins with the conditional clause, "If the project is other than a land use or regulatory plan..." The project description for the DEIR notes that the Project is a Proposed Airport Land Use Plan. Second, even if Section 15126.6 (e)(3)(B) were assumed to apply, the discussion in the Guidelines section relates to the analysis of the impacts of the No Project Alternative for comparison purposes to the impacts of the Project. It does not suggest that the analysis of the impacts of the Project should use the environmental setting of the No Project Alternative as the baseline for analysis of the Project.

The environmental impacts of the Project must be analyzed against baseline conditions. That is the existing environmental setting, not some modeled future environmental setting analyzed with the No Project alternative. The assumption that air traffic will continue to grow with or without the project cannot be used as a basis for arguing that the significant environmental impacts of that growth are not significant in the context of a project whose purpose is to support that very growth. The arguments given in the DEIR for using the No Project Alternative as the baseline for impact analysis are akin to making a nonsensical argument that a freeway widening project need not consider environmental impacts related to noise, air quality, etc, as being significant because the widening project is only serving to provide adequate levels of service for the traffic that will occur with or without the freeway widening. In fact, a very similar argument is made in the SDIA DEIR. Section 3.2 of the DEIR states, "Implementation of the near-term Airport Master Plan recommendations is needed because forecast growth cannot be reasonably accommodated within the existing Airport facilities. Without these improvements, passenger traffic through the existing terminal buildings will become severely congested during longer periods of each day and Level of Service would be reduced further beyond its existing degraded level."

The DEIR is also deficient in its traffic analysis because it does not fully analyze the feasibility of the proposed traffic mitigation measures proposed in the DEIR. CEQA Statutes Section 21002 states "The Legislature finds and declares that it is the policy of the state that public agencies should not approve projects as proposed if there are feasible alternatives or feasible mitigation measures available which would substantially lessen the significant environmental effects of such projects, and that the procedures required by this division are intended to assist public agencies in systematically identifying both the significant effects of proposed projects and the feasible alternatives or feasible mitigation measures which will avoid or substantially lessen such significant effects." The analysis of the feasibility of proposed mitigations must be included in the EIR for Project consideration by the Decision-maker. The analysis cannot be pushed off to a future date of mitigation implementation. Yet, Chapter 1.7 of the DEIR states that "Subsequent to implementation of any required mitigation a peak hour roadway analysis would be conducted as part of a mitigation feasibility study to determine specific mitigation

measures to be implemented." Additionally, the DEIR proposes traffic mitigations on roadways outside of the jurisdiction of the Airport Authority and indicates that the feasibility of these mitigations will be discussed with the impacted jurisdictions at a later date.

Chapter 5.3.3.8 and 5.3.3.9 provide significance criteria for on-site circulation impacts. It should be noted that unlike all other circulation impact criteria in the DEIR, the on-site impacts are not compared to the No Project Alternative. Rather, the on-site traffic impacts are analyzed as the acceptability of levels of service on-site and at access points to public roadways irrespective of how these would operate in the No Project Alternative. As a result, the Project appropriately proposes to mitigate impacts when they occur on or immediately adjacent to the airport where they would directly impact airport operations. This approach to analyzing the impacts of the project results in greatly diminishing the purported impacts of the project to the off-site circulation system while supporting the mitigation of the Project's on-site traffic impacts.

Chapter 5.3.4 provides rigorous analysis of existing traffic conditions in the Project vicinity. However, the DEIR does not analyze the impacts of the project using the existing conditions as the baseline for analysis. Thus, the rigorous analysis of existing conditions serves no purpose for the Decision-Maker. One can only assume that the existing conditions analysis is only included because of CEQA requirements. What is also required is that the Project's impacts should be considered in light of these existing conditions and not some theoretical assessment of potential future impacts under a No Project Alternative.

Chapter 5.3.5.1 acknowledges that the Project increases Airport capacity. The impact analysis in the DEIR considers only those impacts which will occur after the existing SDIA on-site facilities have been used to their full capacity. However, the environmental setting of maximum use of existing facilities is a hypothetical setting which will not occur if the Project is approved. The No Project Alternative used as the basis for environmental impact analysis will never occur if the capacity enhancing project is approved. And, while it is used for the basis of the DEIR analysis, there is insufficient analysis in the DEIR to determine if the level of activity assumed under the No Project Alternative can even be served by the existing circulation system serving SDIA and the surrounding communities. Yet, the traffic levels assumed under the no project alternative for 2020 are used as the baseline for the Project impact analysis. There is no attempt to identify appropriate mitigation to address Airport traffic impacts that will occur between existing conditions and forecasted 2020 traffic volumes.

The use of the No Project Alternative as the baseline for analysis also results in inappropriately reducing the study area for the traffic impact analysis. The study area is determined by looking at the peak hour volume generated by the project at intersections and street/freeway segments in the vicinity of the project. If the volume from the project exceeds established threshold volumes for freeway or regionally significant arterial segments, then those facilities must be included in the study area. For other facilities, locations where increases in the volume to capacity ratio that exceed established 7



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A-364

thresholds must be included in the study area. Thus, using the no project alternative rather than existing conditions as the baseline for analysis results in a greatly reduced amount of project traffic and a much smaller study area for determining project impacts.

Table 5-3.20 assumes sizeable reductions in non-SDIA traffic on Rosecrans in the 2030 scenario. These reductions are based upon assumed construction of missing connectors at the I-8/I-5 interchange. These connectors are not assumed in the 2030 Regional Transportation Plan adopted by SANDAG in November 2007 and should not be included in the project analysis. The inclusion of the connectors in the 2030 model runs used for the SDIA DEIR results in a reduction of trips in corridors accessed by SDIA trips traveling to the west on North Harbor Drive. The 2030 model takes advantage of this and assigns 32% of the SDIA trips westbound on North Harbor Drive and 67% eastbound (the trip distribution in the existing airport traffic pattern is 15% westbound and 84% eastbound) The deletion of the I-5/I-8 connector will result in an airport trip distribution pattern more similar to the existing traffic patterns. Thus, traffic impacts for the 2030 scenarios are understated. The study area and impacts to intersections and segments should be reanalyzed to reflect the updated Regional Transportation Plan.

Table 5-3.20 also assumes that Nimitz Blvd between Harbor and Rosecrans has the capacity of a four lane urban major. However, this street segment does not have turn pockets. Left turns are made from the #1 lane reducing the capacity of the roadway. The segment capacity should be adjusted in the table.

Tables 5.3-22 through 5.3-26 do not include intersections in the Peninsula, Midway, and Ocean Beach planning areas that will clearly be impacted by short and long term growth in airport traffic. These include intersections along Rosecrans Street, Nimitz Blvd and Camino del Rio W that will be used to access the communities and the freeway system. The inappropriate technique of using the No Project alternative compared to the proposed Project to determine the impacts of the Project (except for on-site impacts) results in a greatly reduced study area and avoids identifying feasible mitigation for Project impacts. While it is true that adoption of the No Project alternative would not require the identification of mitigation and development of a Mitigation, Monitoring and Reporting Program, it does not follow that the No Project alternative can therefore be used as a baseline for determining Project impacts and feasible mitigation. If the Airport Authority wishes to avoid mitigating the impacts of future increases in airport traffic, then the Board should adopt the No Project Alternative.

5.3.8.1 identifies mitigation for North Harbor Drive that will require the City of San Diego to adopt a new roadway classification. The section also identifies several roads that will need to be reclassified in order to implement the proposed improvements. The proposed improvements are not consistent with the City's Circulation Element and will require a General Plan amendment. This should be identified in the Land Use section of the DEIR. The section also identifies a number of street segments where capacity would be increased through widening or the removal of parking. Analysis of the impacts of this widening and parking removal should be included in the DEIR. Discussions with the City of San Diego and CCDC to determine the feasibility of these improvements should

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occur and the results of those determinations should be included in the DEIR. Otherwise, the decision-maker will be unable to make Findings on the feasibility of the Project's traffic mitigation measures.

#### 4. Noise

The Draft EIR does not adequately address the noise impacts from the future increase in operations. As discussed in the Summary above, we believe that the noise impact is understated because the Draft EIR is using incorrect assumptions in the Baseline analysis for the NO PROJECT ALTERNATIVE. As stated in the LAX EIS/EIR dated April 2004:

In addition to the CNEL contours prepared for the 1996 baseline and Year 2000 conditions, new legal developments have required the inclusion of additional information in this EIS/EIR. During the period of preparation of this EIS/EIR for the master plan development at LAX, the California Court of Appeal (in Berkely Jets) found that the noise impacts disclosed by the Oakland International Airport EA/EIR for development of cargo facilities and their attendant nighttime operations were, for CEQA purposes, inadequately addressed by the CNEL metric alone. The court ruled that supplemental single event analyses that have been provided solely as additional material for informational purposes should have been further expanded upon and used to delineate the effects of single event noise resulting from project actions" (LAX Master Plan Final EIS/EIR, April 2004)

The San Diego Draft EIR does not adequately consider the Single Event noise impacts on residents that will be awakened and annoyed by the increased departures facilitated by the Master Plan expansion.

Following submitted by Jarvis Ross,

# CHAPTER ONE: EXECUTIVE SUMMARY

This Environmental Impact Report was developed in accordance with the California Environmental Quality Act. Public Resources Code §§ 21000 et. seq. and the Guidelines for Implementation of the California Environmental Quality Act (California Code Regulations Title 14., §§ 15000-15387). The

**Comment:** The subject Environmental Impact Report *was not developed* in accordance with the California Environmental Quality Act Public Resources Code et. seq. Section 21003 (b), (c) and (f); Section 21083 (1), (2) and (3); Section 21100 (2) (A) & (B), and (4).

Furthermore under California code Regulations Title 14 15000-15387 Article 3 Section 15042 the Airport Authority board has the authority and therefore the legal responsibility to disapprove the subject project based upon, "significant effects upon the environment that would occur if the project were approved as proposed."

Based upon the subject EIR's own Executive Summary Tables 1-1 and 1-2 they project increased passengers and a need for a parking garage which means increased flights and increased vehicular ground transportation. Both of the foregoing will unequivocally result in environmentally detrimental increased air and noise pollution. The both have already been clinically identified as contributing to or causing health problems in school children. Under Title 14 Article 10 Section 15141 the voluminous hard copy subject draft E.I.R is in gross violation of the spirit of this declaration. Section 15142 under the requirements of interdisciplinary approach the subject EIR fails to responsibly place adequate weight upon the qualitative factors and places to much emphasis on quantitative, economic and technical factors. Section 15143 reinforces that the emphasis of the EIR should be upon, "the significant effects on the environment."

California Environmental Quality Act requires the preparation of an Environmental Impact Report for any public agency action that may have significant environmental impacts. An Environmental Impact Report is an objective, full-disclosure document to: [1] inform agency decision makers and the general public of the direct and indirect environmental effects of a proposed project; [2] identify and evaluate alternatives to the proposed project that might lessen or avoid some or all of the identified significant impacts; and [3] identify, where necessary and feasible, mitigation measures to reduce or eliminate any identified significant adverse impacts. This Environmental Impact Report includes both PROGRAM and PROJECT

**Comment:** The preceding statement indicates that the Airport Master Plan under CEQA required an EIR due to potential (may have), "significant environmental impacts." [CEQA Section 15064 (a)(1)]

By virtue of the fact that the Airport Authority did not exercise CEQA Art. 1 section 15002 (f) (2) it moves to the level of affirming that the subject Airport Master Plan proposal *does have significant environmental impacts*.

The Draft Environmental Impact Report issued by the San Diego County Regional Airport Authority in May 2006 limited environmental consideration to the year 2015. As a result of comments received on the May 2006 document this Draft Environmental Impact Report considers potential environmental impacts through the year 2030. Regional transportation plans use 2030 as a planning horizon. Therefore, analyzing impacts of the Proposed Project through 2030 allows a direct comparison with regional transportation plans. Although the environmental analysis for potential impact considers operational growth for the Airport through 2030 no additional improvements are proposed for San Diego International Airport beyond those needed to accommodate growth through 2015. The San Diego International Airport Master Plan considers improvements conceptually through 2030; however, the implementation of specific improvements is developed only through 2015. Future phases of planning for San Diego International Airport will focus on specific improvements beyond 2015. As these future improvements are proposed and defined, additional environmental review, as required by law, will be undertaken by the San Diego County Regional Airport Authority.

**Comment:** The preceding text is convoluted. On one hand it implies that sequential phases of development at Lindbergh field will take place if the initial one is approved and the environmental analysis anticipates this. It then implies that the cumulative environmental impacts would have to be evaluated in the future. It infers that the long range phase impacts have not been evaluated. Typically this would give weight to the future argument that phase one, if approved, has already compromised the environment. Therefore the then monetary investment in the Phase One terminal expansion should not be compromised by not proceeding with the remaining phases despite their cumulatively increased impacts upon the environment.

## 1.1 Introduction and Background

San Diego International Airport is located in the northwest portion of the downtown area within the City of San Diego. The existing Airport site is severely constrained by its location. San Diego International Airport is bounded by North Harbor Drive and San Diego Bay to the south, the Navy water channel and Liberty Station to the west, the Marine Corps Recruit Depot to the north, and Pacific Highway and Interstate 5 to the east. Land in the vicinity of the San Diego International Airport is densely developed and has high developable value due to San Diego International Airport's proximity within two miles from Downtown San Diego.

**Comment:** The last sentence in the above paragraph presents but one of the strongest arguments *for not proceeding* with the proposed subject airport expansion at Lindbergh Field from both environmental and economic standpoints. Surrounding area density represents an increased threat environmentally to residents from increased air pollution, noise pollution, and safety. The last of these across the nation and as pointed out more recently here in San Diego on January 16<sup>th</sup> at Lindbergh Field (Source: Union-Tribune January 23, 2008) as a consequence of overworked air traffic controllers and the resulting incidents.

San Diego International Airport is the smallest major airport site in the United States, consisting of 661 acres. San Diego International Airport has a single, 9,401-foot-long 200-foot-wide east-west runway, making it the busiest single-runway commercial airport in the nation. San Diego International Airport's air service continues to grow based upon the growing region's demand for air travel. No changes to the runway configuration or an additional runway are included in the Proposed Project.

**Comment:** This second paragraph under 1.1 makes an irrefutable case for *not pursuing* the proposed project. It is already the busiest single-runway commercial airport in the world. Not mentioned but its approach and departure, RPZ's also make it among the most dangerous both to the aircraft and those upon the ground. Most recently (January 3, 2008) the S.D. Airport Authority approved human occupancy uses in the Shoreline Plaza area

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of liberty Station in direct violation of Federal, State and their own ALUCP guidelines. Prior military use and their occupancy and the right of municipalities to over rule Airport Authorities land use decisions does not extend the legal right for the Airport Authority to compromise it's responsibilities under the Federal, State and it's own ALUCP guidelines. As a consequence the proposed project elevates the level of environmental impacts of which most important are health and safety hazards.

The transfer of Airport ownership and operation from the Port District on January 1, 2003, shifted planning responsibilities, operation, and control of the San Diego International Airport to the San Diego County Regional Airport Authority. The San Diego County Regional Airport Authority is governed by a ninemember Board. The San Diego County Regional Airport Authority Board is responsible for all policy and planning decisions for San Diego International Airport and serves as the lead agency in accordance with the California Environmental Quality Act. The Airport property remains held in trust by the Port as State Tidelands and is restricted for use to trust purposes. Because of this restriction, the property must be used to serve a statewide public purpose and the San Diego County Regional Airport Authority cannot use the property or designate a land use for the property for any purpose other than Airport use.

**Comment:** According to the trust wording stated above the trust lands (original? subsequently acquired? or both?) are to serve, "a statewide public purpose." That could be a park, golf course or in this city it could be condemned as blighted and hotels built there. Furthermore the FAA is empowered to shut an airport down for various reasons which would void the airport usage.

### 1.1.1 San Diego County Regional Airport Authority

San Diego International Airport was dedicated as the San Diego region's municipal airport on August 28, 1928. On December 18, 1962, the San Diego Unified Port District (Port District) was created when the State Legislature approved Senate Bill 41, which was certified by the County Board of Supervisors. The Port District's purview included ownership and operation of San Diego International Airport. More recently, the San Diego County Regional Airport Authority Act of 2002 created the San Diego County Regional Airport. The bill required the San Diego County Regional Airport Authority as a local entity of regional government to oversee operation of the San Diego International Airport. The bill required the San Diego County Regional Airport Authority to adopt a comprehensive airport land use plan for all of San Diego County and conduct an airport site selection program to identify a long-term regional airport solution. On January 1, 2003, as required by the Airport Authority Act, the ownership and operation of San Diego International Airport was transferred to the San Diego County Regional Airport Authority Act, the ownership and operation of San Diego International Airport was transferred to the San Diego County Regional Airport Authority from the Port District.

The transfer of Airport ownership and operation from the Port District on January 1, 2003, shifted planning responsibilities, operation, and control of the San Diego International Airport to the San Diego County Regional Airport Authority. The San Diego County Regional Airport Authority is governed by a ninemember Board. The San Diego County Regional Airport Authority Board is responsible for all policy and planning decisions for San Diego International Airport and serves as the lead agency in accordance with the California Environmental Quality Act. The Airport property remains held in trust by the Port as State Tidelands and is restricted for use to trust purposes. Because of this restriction, the property must be used to serve a statewide public purpose and the San Diego County Regional Airport Authority cannot use the property or designate a land use for the property for any purpose other than Airport use.

### 1.1.2 <u>Airport Master Plan</u>

An airport master plan is a concept for future development of an airport. The goal of the San Diego International Airport Master Plan is to provide a financially and environmentally responsible guideline for future Airport development that will accommodate forecast aviation demand and remain adaptable to either a short-term or long-term future for the existing Airport site.

In order to meet this goal of the Airport Master Plan, the following overall objectives were set to guide future development at San Diego International Airport:

- 1. Improve levels of service for Airport customers/users
- 2. Improve Airport safety and security for Airport customers/users
- 3. Utilize property and facilities efficiently
  - a. Maintain balance of passenger volumes and operations among the Airport's facilities.
  - b. Improve tenant facilities
- 4. Enhance Airport access as part of the region's transportation system
- 5. Enhance regional economy by serving demand for air service
- 6. Prepare measured, incremental improvements that are cost effective and respond to the region's forecast for air service for passengers and cargo
- 7. Involve stakeholder and community input
- 8. Consider compatibility with surrounding land uses and Airport Authority policies.

**Comments:** Items 1-6 in 1.1.2, primarily are economic arguments for continued development of Lindbergh Field. As such under CEQA EIR guidelines they are not valid for consideration except as to their adverse environmental impacts upon the broader areas of airport influence. Item 7. with regard to public input as indicated in 1.8 table 1-6 there

were only 21 responses to the May 2006 Draft EIR. None of these are indicated to have been from private citizens and only two were from community planning groups. The limited response brings into question the level of public outreach. The public meeting held at Portuguese Hall in Point Loma in 2006 met with resounding opposition to the Lindbergh Field Airport Master Plan yet there is no mention of it.

Item 8. in 1.1.2 needs little consideration. Anyone with common sense would acknowledge from their own observations and countless documents published by the S.D. Airport Authority in 2006 and preceding years that Lindbergh Field has been and is incompatible with surrounding land uses primarily for the reasons indicated in Executive Summary 1.8 Figure 1-1 (The following represent approximently 3/4ths of the volume of concerns.)

- (1) Human Health Risk
- (2) Noise
- (3) Traffic
- (4) Air Quality

### 1.1.3 <u>Airport Site Selection Program</u>

From 2003 to November, 2006, the Airport Authority conducted a comprehensive study of relocating the region's primary commercial airport or enhancing San Diego International Airport's capacity with a connecting inter-tie across San Diego Bay to transport passengers and cargo to the airfield and runways on Naval Air Station North Island. It is important to note that although the Airport Site Selection Program

process was being conducted concurrent with the San Diego International Airport Master Plan process, the two processes were separate and not interdependent. The voters of San Diego County determined in November 2006 that use of MCAS Miramar by 2020 for a commercial airport facility as commercial facility would not be considered to meet San Diego's long-term transportation needs.

The Airport Master Plan is intended to identify and set forth a measured, incremental improvement program for existing San Diego International Airport that addresses the more immediate needs of the Airport, and was developed irrespective of the outcome of the Airport Site Selection Program process.

**Comment:** The then Airport Authority did authorize an exhaustive study of relocating the regions primary commercial airport. Exhaustive in that the study encompassed the absurd (proposal 6) to the ridiculous i.e. desert sites requiring unaffordable high speed transit and a declining customer base. Unfortunately what the voters turned down in 2006 was not the potential use of Camp Elliot but an ill conceived joint use proposal of MCAS (West) Miramar which was associated with the ballot. This ballot defeat has been misconstrued as authorizing the discontinuance of seeking relocation for long term needs and pouring money into an environmentally unsound expansion of SDIA for relatively short term use. In 2007 an airport authority board member is reported to have stated at a public meeting at the Point Loma Nazarene University that State Senator Chris Kehoe's bill banned the continued site selection process. At a subsequent Peninsula Community Planning Board meeting a representative of Senator Kehoe flatly denied that accusation. The last paragraph indicates an incremental improvement program of improvements (expansion)

of the present SDIA. To the public impacted by the airport this equates to a stealth approach.

### 1.1.4 Activity Forecast and Planning Horizon Used for Environmental Analysis

The San Diego County Regional Airport Authority prepared and published a new aviation activity forecast in June 2004. The forecast analyzed future aviation activity and demand in the San Diego Region through 2030. As indicated previously, the Draft Environmental Impact Report issued by the San Diego County Regional Airport Authority in May 2006 limited environmental consideration to the year 2015. Due to comments received on the May 2006 document, this Draft Environmental Impact Report considers potential environmental impacts through the year 2030.

The forecast is based on regional growth and economic trends as well as events that impacted aviation activity, such as the terrorist attacks of September 11, 2001. The forecast included both a low and high growth scenario and included a forecast of passengers, operations, and air cargo for San Diego International Airport. The forecast was prepared by SH&E and included both a low and high growth scenario and was approved by the Federal Aviation Administration in June of 2005. The unconstrained high growth scenario comports with the Federal Aviation Administration's 2007 Terminal Area Forecast for SAN. Growth in both passengers and operations has exceeded the forecast growth in 2004, 2005, and 2006, the first three full years after the forecast was completed. Because the trend at San Diego International Airport is tracking above the high growth scenario, the high growth scenario will be used for analysis in this Environmental Impact Report. A summary of the passenger volume forecast is shown in Table 1.1.

**Comment:** Just as September 11, 2001 had a negative impact upon air travel so will the current economic fallout impact air travel projections based upon 2004 data. The major difference is that the current crisis will very likely have a much longer duration due to the combination of inflationary impacts of fuel across the spectrum of the economy and the subprime mortgage collapse impact also upon a broad range of the economy. The SH&E Aviation Activity Forecast of 2004 and the use of, "tracking above the high growth

scenario" as indicated above coupled with the recent economic events make the data in 1.1.4 Table 1-1 questionable at best and more than likely invalid.

be expanded. Although the No Project Alternative theoretically could accommodate projected 2020 activity, the gating exercise did not account for additional delays resulting from the high congestion, lack **Comment:** The preceding statement of accommodation until 2020 in 1.1.4 would appear to compromise much of the argument for any expansion at Lindbergh Field especially in terms of long term demand and it's overriding need for relocation. The additional delays resulting from high congestion are speculative over the short term (2015) due to economic factors mentioned above.

# 1.2 Summary of Proposed Project (Preferred Alternative)

The Proposed Project is the Airport Master Plan. The Airport Master Plan consists of two components: preparation of an Airport Land Use Plan; and the implementation of certain improvements under the Master Plan to meet forecast demand through 2015. In consideration of these Airport Master Plan objectives, the Proposed Project objectives are as follows:

- 1. Provide adequate facilities to accommodate air service demand (forecast growth through 2015) while improving levels of services, Airport safety and security, and enhancing airport access.
- 2. Develop facilities that utilize the current Airport property and facilities efficiently and in consideration of compatibility with surrounding land uses.
- 3. Provide for future public transit options in airport land use planning.

**Comment:** Under 1.2 (1.) above air service demand as stated in earlier comments (1.1.4) is based upon outdated and optimistic data (2004-2006) and does not reflect current adverse events (2007-2008) The elements touted are largely ones of economic benefit and per CEQA not relevant to an EIR excepting their negative environmental impacts. (2.) The current facilities are incompatible with surrounding land use i.e.densely populated with large commercial areas and the city plan to increase population density in the urban areas. (3.) Providing for future public transit options in ALUP at Lindbergh Field is full of sound and theory but signifies nothing in terms of reality.(as exampled by MTS's light rail proposal from Old Town to University City)

Comments from Bill Ingram, Point Loma resident

There are three major issues that have to be addressed from the information in the EIR.

**Safety:** Lindbergh Field is the busiest single-runway in the world and it is only a matter of time before an unforeseen circumstance will create a crash of an airplane at Lindbergh. (Like the recent Boeing 777) and the recent runway incursion between the Hawker Jet still on the runway while the Southwest Airline jet took off.

Flight schedule increasing from 600 current flights to 818 projected flights will jam up the runway and not provide proper spacing between flights landing and taking off. **EIR** – **Appendices. A** 

What is the airport authority going to do to prevent these dangers?

Noise and Environment: Children in schools, residents, and customers in local businesses cannot talk because of the noise of the airplanes. Schools have 164.5 min/day =496 hours per year of potential loss of education. The FAA says that the airport is in violation of increasing the number of schools next to the airport. Appendices. B-40

Along with increased flights the EIR indicates there will be significant increases over CEQA thresholds of Nitrogen oxides, sulfur oxides and particulate matter falling from aircraft. Over 400 tons are being dumped on people.

Traffic will increase from 87, 000 to 135,000 and the overflow into Point Loma will be an increase of 100% because of the overflow from the airport. This does not include traffic derived from all other development in the area, such as Marriott – Sponge Bob, Liberty Station, and Harbor Island Hotels etc.

Thinking down the road further than 2015, 2030 or 2050 is imperative. **Put our major airport in East Elliot where it belongs.** It will provide two runways and cargo handling capability.

Bill Ingram 3328 Macaulay San Diego, 92106 619-222-1031

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Comments from Suhail Khalil – Point Loma Resident: January 29, 2008

Mr. Alan Bersin Executive Committee Chair Ms. Thella Bowens President / CEO San Diego County Regional Airport Authority P.O. Box 82776 San Diego, CA 92138-2776

#### RE: comment to AIRPORT MASTER PLAN (AMP) DRAFT ENVIRONMENTAL IMPACT REPORT dated October, 2007

Dear Mr. Bersin & Ms. Bowens:

Please find my understanding and comments regarding Draft EIR document mentioned above as follows:

SDCRAA completed its DEIR on a "No Project Alternative" development baseline. Unfortunately, this approach does not allow the public or decision makers to analyze existing environmental settings as it compares to development impacts when determining if a proposed project impact may be "significant", pursuant to California Environmental Quality Act (CEQA) and National Environment Protection Act (NEPA) guidelines. As you are aware, labels of "significant" impact require additional studies to mitigate impact, if feasible, whereas "insignificant" impact labels do not require any further study or mitigation.

Capital improvements proposed in Phase 1 AMP to existing San Diego International Airport (SDIA) facilities include four elements: Airfield, Terminal, Ground Transportation, Airport Support. Proposed projects focus on incremental improvements to SDIA including construction of 10 new gates to Terminal 2 and a Remain-Over-Night parking structure to commence 2009 and be completed by 2011. The next Phase 2 of the AMP is expected to have a broader scope and focus on complete development that addresses a full integration of all capital improvements to maximize operations at SDIA beyond 2020. AMP Phase 2 implementation is expected to commence 2015 and includes improvements to the Teledyne Ryan property, a northern taxiway (safety concerns), acquisition of adjacent properties, relocation of airside operations, traffic mitigation on congested streets, adding roads and intersections serving SDIA, construction of an inter-modal transportation center at the north side of SDIA, relocation of landside operations to the north, consolidated rental car facility, and funding for a Regional Transportation Plan. Phase 1 of the AMP projects are expected to relieve projected pressures on daily operations beyond 2010 including: projected delays at commercial gates and projected pressures on existing taxiways from commercial, cargo and general aviation flights. The total number of operations (departure & arrivals) projected to increase 50% from current levels, nearing 302,652 total operations annually by 2030. Increased traffic congestion on Harbor Drive and increased CO2 emissions (pollution) is expected to increase significantly due to increased operations projected.

It's my understanding that you intend to adopt a **DEIR Memorandum** of **Understanding** between SANDAG and the City of San Diego to ensure all CEQA and NEPA guidelines are met. Also, that you will work to seek Federal Aviation Administration approvals for funding "Off-Airport Improvements" including: freeway ramps serving proposed inter-modal transportation center, mitigation of traffic congestion on North Harbor Drive and improvements of vehicular airport access from Washington, Grape, Hawthorne and Laurel Streets. It remains clear that SDIA hours of operation will not change, relocation alternatives for SDIA may be available by the year 2015 and that existing curfew violation rules and regulations are to remain the same. Public safety must never be compromised. Pollution, noise and traffic impacts must be mitigated to ensure our quality of life. I appreciate your leadership to ensure these processes are kept open and transparent for additional government agencies and public input.

Sincerely, u

Suhail Khalil Point Loma Resident (619) 224-1527 - Office (619) 224-4175 - Fax MorningStar.RESVC@cox.net

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Peninsula Community Planning Board		Signed by: Lance G. Murphy, Chair Airport Committee
Subject:	Peninsula Community Planning Boar's Comments to	Peninsula Community Planning Board
Comment: 1Subject: SummaryThe Draft EIR is deficient in that it inappropriately uses the No ProjectAlternative to establish the baseline for determining the impacts of theProject. As a result, the DEIR fails to consider many impacts to be inthe Project study area. And, for those items that were analyzed, theuse of the No Project Alternative as the baseline for environmentalimpact analysis results in the impacts being inappropriately deemedinsignificant or mitigated to a degree less than significant. As a result,significant future impacts to regions in the vicinity of the Airport that aredirectly attributable to growth in Airport activity are determined to bebaseline conditions not subject to mitigation. The No Project to Projectimpact analysis in the DEIR circumvents the need to mitigate airportgrowth impacts on the surrounding communities while providing on-sitemitigation measures for that growth.		Response See response to General Comment #3.
CEQA guidelines clearly state that the baseline for analysis should be the existing environmental setting. CEQA Guidelines Section 15126.6 (e)(1) states, "The no project alternative analysis is not the baseline for determining whether the proposed Project's environmental impacts may be significant, unless it is identical to the existing environmental setting analysis which does establish that baseline."		
As noted by the SANDAG staff at the January 19, 2008 meeting: "The traffic analysis assumes that the proposed airport improvements do not generate additional trips on the road network. Projected growth in air passengers is not attributed to airport improvements identified in the airport master plan, and is assumed to occur whether or not the proposed airport improvements are made. In other words, the revised DEIR does not include a "plan-to-ground" impact comparison. Therefore, traffic impacts are understated."		See Response to General Comments #4.
Comment 2	Subject: Safety	Response
The operations of the single runway creates unaccepta surrounding comm	the Airport are approaching the theoretical limits of and are resulting in an overstressed condition that able hazards to the aircraft, passengers and nunities. As recently as mid-January there was a that occurred at SDIA, reported attributable to FAA	Safety is the SDCRAA's chief objective. No plan for the airport would be proposed unless it maintained the airport's existing safe operating environmental or improved the airport's existing safe operating environment. The Proposed Project will not have any effect on safety at SDIA.

Controller being over-worked. In effect that incident is one of hundreds occurring across the country as the FAA is seeing its staff of trained controllers retire and the remaining having an unacceptable level of overtime. This is also leading to a condition similar to NASA's inability to acknowledge its limitations and causing unsafe operations. It is only natural for an organization in public scrutiny to avoid the appearance of incompetence, the inability to ac knowledge then leads to the next level of risk – denial. As recently as yesterday, 3 February there were runway issues that caused flights to reroute to alternative airports when West winds eliminated the option of using runway 9 for ILS landings – leaving only runway 27 (a non-precision, localizer only landing). In the fog and rain of that afternoon there were multiple 'missed approaches' on landing, with some aircraft aborting their San Diego destination. When asked, the San Diego Tribune reported:	Further, it must be stated that all licensed pilots are trained to abort approaches during inclement weather and other situations where a landing may not be executed. This is normal at all airports, regardless of their layout or operations levels. In fact, it is an indicator of aviation safety that pilots are able to exercise their judgment in such conditions. The Authority is committed to reducing runway incursions to the lowest practicable rate of occurrence. The Authority does not operate the Air Traffic Control Tower at SDIA or make decisions about staffing the Air Traffic Control Tower. Air Traffic Control is operated by the FAA.
Field yesterday evening, but an airport spokesman blamed that mostly on bad weather elsewhere."	
Again, this is an example of the next phase of hazardous operations – denial of the problems involved with Lindbergh Field. In reality, I was to meet guest at the airport on Sunday afternoon to find that the plane never arrive but had 3 missed approaches and finally diverted to Long Beach Airport due to fuel limitations and the runway closure at Lindbergh. It is noteworthy that fully 60% of the 50 passengers opted to exit the aircraft in Long Beach rather than risk the flight back to Lindbergh. None of this is acknowledged by the staff of SDIA in the news reports.	
As the airport approaches its operating limits it is statistically challenging its ability to conduct safe operations. While today there are many operating obstacles in the form of limited gates, taxiways, passenger throughput, and general airfield configuration, these natural buffers relieve the stress on the human components of Pilots and Flight Controllers so that they are not the sole limitation. When the runway becomes the single constraint, as proposed by this Master Plan and discussed continuations of facility improvements, there will be unbelievable and incontrovertible stress on the critical human components to maintain the production of landings and take-offs.	

None of these safety issues is considered in the Draft EIR. There are no methods or mitigation considerations to identify the impending safety breeching and preempt the hazardous growth of potential collisions and crashes.	
Comment 3 Subject: Traffic – CEQA Guidelines	Response
The DEIR is deficient in that it inappropriately uses the No Project Alternative to establish the baseline for determining the impacts of the Project. As a result, the DEIR fails to consider many roadway segments and intersections that would otherwise be in the Project study area. And, for those facilities that were analyzed, the use of the No Project Alternative as the baseline for traffic impact analysis results in the impacts being inappropriately deemed insignificant or mitigated to a degree less than significant. As a result, significant future impacts to transportation facilities in the vicinity of the Airport that are directly attributable to the growth in Airport activity are determined to be baseline conditions not subject to mitigation. The No Project to Project impact analysis in the DIER circumvents the need to mitigate airport growth impacts on the surrounding communities while providing on-site mitigation measures for that growth.	See Response to General Comment #3 and #4.
CEQA guidelines clearly state that the baseline for analysis should be the existing environmental setting. CEQA Guidelines Section 15126.6 (33)(1) states, "The no project alternative analysis is not the baseline for determining whether the proposed Project's environmental impacts may be significant, unless it is identical to the existing environmental setting analysis which does establish that baseline."	The correct CEQA reference is to Guidelines § 15126.6(e)(1). The standard for determining the effect of a proposed project is set forth in CEQA itself, and also explained in the introduction to Chapter 5 of the EIR. The EIR fulfills CEQA's information mandate. See Response to General Comment #3.
Comment 4 Subject: Chapter 5	Response
Chapter 5 of the DEIR (Pg 5-1) notes CEQA Guidelines Section 15126.6 (e)(3)(B) as an argument for using the No Project alternative as the baseline for impact analysis. This argument is flawed for at least two reasons. First, the cited Section begins with the conditional clause, "If the project is other than a land use or regulatory plan" The project description for the DEIR notes that the Project is a Proposed Airport Land Use Plan. Second, even if Section 15126.6 (e)(3)(B) were assumed to apply, the discussion in the Guidelines section relates to the analysis of the impacts of the No Project Alternative for comparison purposes to the impacts of the Project. It does not suggest that the analysis of the impacts of the Project should use the environmental setting of the No Project Alternative as the baseline of the Project.	See response to General Comment #3. The applicable CEQA Guideline is § 15126.6(e)(3)(A), which states: When the project is the revision of an existing land use or regulatory plan, policy or ongoing operation, the "no project" alternative will be the continuation of the existing plan, policy or operation into the future Thus, the projected impacts of the proposed plan or alternative plans would be compared to the impacts that would occur under the existing plan.

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of the jurisdiction of the Airport Authority and indicates that the feasibility of these mitigations will be discussed with the impacted jurisdictions at a later date.	See Response to General Comment #5
·	Despense
Comment 6Chapter 5.3.3.8 and 5.3.3.9Chapter 5.3.3.8 and 5.3.3.9 provide significance criteria for on-site circulation impacts. It should be noted that unlike all other circulation impact criteria in the DIER, the on-site impacts are not compared to the No Project Alternative. Rather, the on-site traffic impacts are analyzed as the acceptability of levels of service on-site and at access points to public roadways irrespective of how these would operate in the No Project Alternative. As a result, the Project appropriately proposes to mitigate impacts when they occur on or immediately adjacent to the airport where they would directly impact airport operations. This approach to analyzing the impacts of the project to the off-site circulation system while supporting the mitigation of the Project's on-site traffic impacts.	Response         The purpose of significance criteria stated in Sections 5.3.3.8 and         5.3.3.9 is to ensure that the proposed project does not cause significant impacts to public streets and that the project meets design standards. In addition to this stated significance criteria, the EIR compares the future conditions without the project to the future conditions with the project to determine whether the Proposed Project is likely to cause significant impacts. As summarized in EIR Section 5.3.8 all on-Airport roadways would operated at LOS D or better under all alternatives including the No Project alternative and therefore the Proposed Project does not causes no significant impacts and no mitigation is required.         The commenter suggests that the EIR proposes to mitigate significant circulation impacts on Airport property. However, the EIR does not find any significant impacts to circulation with implementation of the Proposed Project. Therefore, the EIR does not propose any on-site mitigation. In addition, EIR Section 5.3.8 states that the terminal curbsides would have a curb length deficiency under the No Project condition but under the Proposed Project there would be sufficient curb length, therefore, the Proposed Project does not cause an impact to on-Airport terminal curbside facilities.         Section 5.3.8 of the EIR also identifies measures other authorities could choose to implement for off airport facilities.
Comment 7 Chapter 5.3.4	Response
Chapter 5.3.4 provides rigorous analysis of existing traffic conditions in the Project vicinity. However, the DEIR does not analyze the impacts of the project using the existing conditions as the baseline for analysis. Thus, the rigorous analysis of exiting conditions serves no purpose for the Decision-Maker. One can only assume that the existing conditions analysis is only included because of CEQA requirements. What is also required is that the Project's impacts should be considered in light of these existing conditions and not some theoretical assessment of potential future impacts under a No Project Alternative.	See Responses to General Comments #3 and #4.
Comment 8 Chapter 5.3.5.1	Response
Chapter 5.3.5.1 acknowledges that the Project increases Airport capacity. The impact analysis in the DEIR considers only those impacts	Section 5.3.5.1 states that "The Proposed Project/Preferred Alternative and East Terminal Alternative are projected to accommodate the same

which will occur after the existing SDIA on-site facilities have been used to their full capacity. However, the environmental setting of maximum use of existing facilities is a hypothetical setting which will not occur if the Project is approved. The No Project Alternative used as the basis for environmental impact analysis will never occur if the capacity enhancing project is approved. And, while it is used for the basis of the DEIR analysis, there is insufficient analysis in the DEIR to determine if the level of activity assumed under the No Project Alternative can even be served by the existing circulation system serving SDIA and the surrounding communities. Yet, the traffic levels assumed under the no project alternative for 2020 are used as the baseline for the Project impact analysis. There is no attempt to identify appropriate mitigation to address Airport traffic impacts that will occur between existing conditions and forecasted 2020 traffic volumes.	level of air passenger activity in the future – approximately 19.5 million annual passengers (MAP) in 2010, and approximately 28.2 MAP in 2030 based upon the high growth passenger forecast approved by the FAA. The No Project Alternative would accommodate the same number of passengers through 2020 but only 26.9 MAP in 2030. Consequently, the total traffic generated by each alternative would be similar through 2020 with variations due to shuttles and other mode share changes in the No Project and Project without structure alternatives, as discussed under each alternative." Accommodating forecast traffic with adequate facilities does mean that SDIA is adding capacity. The capacity of SDIA is ultimately controlled by the Airport's single runway. The capacity of the runway is expected to be reached at approximately 300,000 annual operations. The EIR indicates that congestion in the terminal will be extensive sometime after the year 2020 if the Proposed Project is not implemented. Airport usage would continue and would increase but would do so under unfavorable conditions.
	The No Project Alternative has fewer aircraft operations than might occur with full development under the Airport Land Use Plan due to terminal constraints beyond the year 2020. Prior to that analysis year, it is assumed that the No Project and Proposed Project aircraft operations are the same and therefore will be accommodated on the existing airport road system as well. The mitigation measures provided in the EIR mitigate for the impacts actually caused by implementation of the Proposed Project—not simply impacts that are likely to occur over time regardless of project implementation.
Comment 9 Subject:	Response
The use of the No Project Alternative as the baseline for analysis also results in inappropriately reducing the study area for the traffic impact analysis. The study area is determined by looking at the peak hour volume generated by the project at intersections and street/freeway segments in the vicinity of the project. If the volume from the project exceeds established threshold volumes for freeway or regionally significant arterial segments, then those facilities must be included in the study area. For other facilities, locations where increase in the volume to capacity ratio that exceed established thresholds must be included in the study area. Thus, using the no project alternative rather than existing condition as the baseline for analysis results in a greatly reduced amount of project traffic and a much smaller study area for determining project impacts.	See Response to General Comment #3. The study area was determined based on the SANDAG Traffic Impact Studies Guidelines, the City of San Diego Traffic Impact Manual guidelines, and City of San Diego staff direction (see page 5.3-2) to include all surrounding street segments and intersections that carry at least 50 peak hour project trips. The study area includes primary routes to the freeway both east and west of the Airport. The study area was reviewed and approved by City of San Diego staff at an EIR coordination meeting on July 26, 2007.

Comment 10 Subject: Table 5-3.20	Response
Table 5-3.20 assumes sizeable reductions in non-SDIA traffic on Rosecrans in the 2030 scenario. These reductions are based upon assumed construction of missing connectors at the I-8/I-5 interchange. These connectors are not assumed in the 2030 Regional Transportation Plan adopted by SANDAG in November 2007 and should not be included in the project analysis. The inclusion of the connectors in the 2030 model runs used for the SDIA DEIR results in a reduction of trips in corridors accessed by SDIA trips traveling to the west on North Harbor Drive. The 2030 model takes advantage of this and assigns 32% of the SDIA trips westbound on North Harbor Drive and 67% eastbound (the trip distribution in the existing airport traffic pattern is 15% westbound and 84% eastbound). The deletion of the I-5/I-8 connector will result in an airport trip distribution pattern more similar to the existing traffic patterns. Thus, traffic impacts for the 2030 scenarios are understated. The study area and impacts to intersections and segments should be reanalyzed to reflect the updated Regional Transportation Plan.	The SANDAG 2030 Regional Transportation Plan (RTP) was adopted November 30, 2007 after the DEIR was published in October 2007. The approved 2007 RTP was not available for reference in the analysis. The 2030 Mobility Plan, completed in 2003, was used for reference of regional transportation plans and does include the I-8/I-5 connector in the 2030 highway network. Note that while the 2030 RTP completed in November 2007 does not include the I-8/I-5 connectors in the Reasonably Expected Revenue Network, it does include the connectors in the Unconstrained Revenue Network. The shift of airport traffic westbound grows from the existing 15% to 32% in 2030. This increase in traffic using the westbound path leaving the airport to access the freeways is contributable to the increased traffic congestion east of the airport roadways leading to the freeway.
Comment 11       Table 5-3.20, continued         Table 5-3.20 also assumes that Nimitz Blvd between Harbor and Rosecrans has the capacity of a four lane urban major. However, this street segment does not have turn pockets. Left turns are made from the #1 lane reducing the capacity of the roadway. The segment capacity should be adjusted in the table.	Response The capacities used for different roadway classification types refer to the volume of through-traffic that the roadways can accommodate at "midblock" sections or areas where through-traffic can have "uninterrupted" flow. This is the basic definition of highway/roadway capacities as used in the Highway Capacity Manual and adopted by various jurisdictions such as the City of San Diego in their roadway classification capacities. For Nimitz between Harbor and Rosecrans, that "uninterrupted" section would be at midblock between Harbor and the first curb cut at Shafter Street, which is classified as a four lane urban major. Intersections are not included in roadway capacity analysis.
Comment 12Tables 5.3-22 through 5.3-26Tables 5.3-22 through 5.3-26 do not include intersections in the Peninsula, Midway, and Ocean Beach planning areas that will clearly be impacted by short and long term growth in airport traffic. These include intersections along Rosecrans Street, Nimitz Blvd and Camino del Rio W that will be used to access the communities and the freeway system. The inappropriate technique of using the No Project alternative compared to the proposed Project to determine the impacts of the Project (except for on-site impacts) results in a greatly reduced study are and avoids identifying feasible mitigation for Project impacts. While it is true that adoption of the No Project alternative would not require the	Response         The study area includes all street segments and intersections with 50 or         more peak hour project trips per City of San Diego / SANDAG         guidelines. Project trips are calculated as those trips associated with         implementation of the Proposed Airport Implementation Plan compared         to the No Project Alternative.         See Response to General Comment #3.

identification of mitigation and development of a Mitigation, Monitoring, and Reporting Program, it does not follow that the No Project alternative can therefore be used as a baseline for determining Project impacts and feasible mitigation. If the Airport Authority wishes to avoid mitigating the impacts of future increases in airport traffic, then the Board should adopt the No Project Alternative.Comment 13Section 5.3.8.15.3.8.1 identifies mitigation for North Harbor Drive that will require the City of San Diego to adopt a new roadway classification. The section also identifies several roads that will need to be reclassified in order to implement the proposed improvements. The proposed improvements are not consistent with the City's Circulation Element and will require a General Plan amendment. This should be identified in the Land Use section of the DEIR. The section also identifies a number of street segments where capacity would be increased through widening or the removal of parking. Analysis of the impacts of this widening and parking removal should be included in the DEIR. Discussions with the City of San Diego and CCDC to determine the feasibility of these improvements should occur and the results of those determinations should be include in the DEIR. Otherwise, the decision-maker will be unable to make Findings on the feasibility of the Project's traffic	Response         North Harbor Drive is classified as a primary arterial and the mitigation for additional lanes does not change the primary arterial classification for North Harbor Drive which is 8-lanes directly in front of the airport terminals. Also, additional lanes on roads classified already as "prime" and "major" were identified by the City of San Diego as not consistent with the City's Circulation Element.         The EIR identifies measures that mitigate the project's direct significant and/or cumulatively considerable traffic impacts. For information purposes only, the EIR also identifies consistency with the City of San Diego's January 2007 CEQA Significance Determination Thresholds guidelines, those improvements that may restore and maintain the traffic facility to an acceptable Level of Service defined by the City of San Diego to be LOS D or better.
	The SDCRAA does not have jurisdiction to implement off-airport improvements. If the City of San Diego proposes to implement the roadway improvements identified, the SDCRAA will coordinate with the City of San Diego to evaluate those off-airport road improvements that are eligible to utilize airport revenues. In addition, the SDCRAA will coordinate with the City of San Diego in its role as the lead agency for the evaluation and implementation of road improvements within its jurisdiction. The Mitigation Monitoring and Reporting Program identifies the parties responsible for implementing the mitigation measures.
Comment 14NoiseThe Draft EIR does not adequately address the noise impacts from the future increase in operations. As discussed in the Summary above, we believe that the noise impact is understated because the Draft EIR is using incorrect assumption in the Baseline analysis for the NO PROJECT ALTERNATIVE. As stated in the LAX EIS/EIR dated April 2004:	Response See Response to General Comment #3 and #6.

In addition to the CNEL contours prepared for the 1996 baseline and Year 2000 conditions, new legal developments have required the inclusion of addition information in this EIS/EIR. During the period of preparation of this EIS/EIR for the master plan development at LAX, the California Court of Appeal (in Berkeley Jets) found that the noise impacts disclosed by the Oakland International Airport EA/EIR for development of cargo facilities and their attendant nighttime operations were, for CEQA purposes, inadequately addressed by the CNEL metric alone. The court ruled that supplemental single event analyses that have been provided solely as additional material for informational purposes should have been further expanded upon and used to delineate the effects of single even noise resulting from project actions" (LAX Master Plan Final EIS/EIR, April 2004)		Section 5.1.2 describes the supplemental metrics used to evaluate the impact of the Proposed Project. The single event/supplemental noise analysis in the EIR considers the Berkeley Keep Jets over the Bay Committee vs. Board of Port Commissioners of the City of Oakland ruling.
The San Diego Draft EIR does not a Event noise impacts on residents that by the increased departures facilitate	at will be awakened and annoyed ed by the Master Plan expansion.	The Draft EIR set an approach and methodology, defined the regulatory framework, set a significance criterion noting that there is still no specific criterion for supplemental noise analysis, and then analyzed the potential for impact to schools and sleep disturbance. See Section 5.1.2 of the EIR.
Comment 15 (submitted by Jarvis Ross)	Subject: Executive Summary	Response
The subject Environmental Impact Report <i>was not developed</i> in accordance with the California Environmental Quality Act Public Resources Code et. Seq. Section 21003 (b), (c), and (f); Section 21083 (1), (2), and (3); Section 21100 (2) (A) & (B), and (4). Furthermore under California code Regulation Title 14 15000-15387 Article 3 Section 15042 the Airport Authority board has the authority and		The EIR complies with all of CEQA's procedural and substantive provisions. The EIR is a large document and does provide extensive qualitative data and technical factors. These data are necessary to make an informed decision based on analysis not sentiment. The EIR does focus on the impact categories that had the most potential for environmental impact, specifically traffic, noise, air quality, and land use.
therefore the legal responsibility to disapprove the subject project based upon, "significant effects upon the environment that would occur if the project were approved as proposed."		There is no factual evidence that a parking structure will increase either flights or vehicular ground transportation. The number of flights is determined by consumer demand and is limited by the capacity of the Airport's single runway. A parking structure is actually more likely to
Based upon the subject EIR's own Executive Summary Table 1-1 and 1-2 they project increased passengers and a need for a parking garage which means increased flights and increased vehicular ground		lessen vehicular ground transportation because it will reduce the number of cars circling the airport to pick up arriving passengers.
which means increased flights and increased vehicular ground transportation. Both of the foregoing will unequivocally result in environmentally detrimental increased air and noise pollution. The both have already been clinically identified as contributing to or causing health problems in school children. Under Title 114 Article 10 Section		Noise and air pollution, of course, can have harmful impacts on children. However, the Proposed Project does not cause significant increases in noise pollution, and any effect on air quality are accompanied by mitigation. See EIR sections 5.1 (noise) and 5.5 (air quality). Most

15141 the voluminous hard copy subject draft E.I.R is in gross violation of the spirit of this declaration. Section 15142 under the requirements of interdisciplinary approach the subject EIR fails to responsibly place adequate weight upon the qualitative factors and places to much emphasis on quantitative, economic and technical factors. Section 15143 reinforces that the emphasis of the EIR should be upon, "the significant effects on the environment."	forecast increases in either air pollution or noise will occur with or without project implementation. Any effects caused by implementation of the Proposed Project will be mitigated. See Responses to General Comments #3 and #6.
Comment 16 (submitted by Jarvis Subject:	Response
Ross)	
<ul> <li>"California Environmental Quality Act requires the preparation of an Environmental Impact Report for any public agency action that may have significant environmental impacts. An Environmental Impact Report is an object, full-disclosure document to: [1] inform agency decision makers and the general public of the direct and indirect environmental effects of a proposed project; [2] identify and evaluate alternatives to the proposed project that might lessen or avoid some or all of the identified significant impacts; and [3] identify, where necessary and feasible, mitigation measures to reduce or eliminate any identified significant adverse impacts. This Environmental Impact Report includes both PROGRAM and PROJECT"</li> <li>The preceding statement indicates that the Airport Master Plan under CEQA required an EIR due to potential (may have), "significant environmental impacts." [CEQA Section 15064 (a) (1)]</li> <li>By virtue of the fact that the Airport Authority did not exercise CEQA Art. 1 section 15002 (f) (2) it moves to the level of affirming that the subject</li> </ul>	The EIR does indicate that there are significant air quality and traffic impacts associated with the implementation of the Proposed Project. Mitigation for those impacts are detailed within each impact category section in Chapter 5 and summarized in Table 1-5 of the Executive Summary.
Airport Master Plan proposal <b>does have significant environmental</b> <i>impacts</i> .	
Comment 17 (submitted by Jarvis Subject: Ross)	Response
"The Draft Environmental Impact Report issues by the San Diego County Regional Airport Authority in May 2006 limited environmental consideration to the year 2015. As a result of comments received on the May 2006 document this Draft Environmental Impact Report considers potential environmental impacts through the year 2030. Regional transportation plans use 2030 as a planning horizon. Therefore, analyzing impacts of the Proposed Project through 2030 allows a direct comparison with regional transportation plans. Although the environmental analysis for potential impact considers operational growth for the Airport through 2030 no additional improvements are	The statement quoted is meant to explain that the previous analysis was expanded to review the potential environmental impacts through 2030 to match regional transportation planning timelines. The AMP only looks beyond 2015 at a programmatic level. The improvements to be made prior to 2015 will not affect the review of more long term improvements. The Proposed Project is considered cumulatively in Section 5.20 of the EIR. Future improvements will need to be analyzed cumulatively in future environmental review. At this point, no other improvements are planned, and, therefore, any review of such plans would be speculative. The approval of the Proposed Project does not imply any specific

<ul> <li>proposed for San Diego International Airport beyond those needed to accommodate growth through 2015. The San Diego International Airport Master Plan considers improvements conceptually through 2030; however, the implementation of specific improvements is developed only through 2015. Future phases of planning for San Diego International Airport will focus on specific improvements beyond 2015. As these future improvements are proposed and defined, additional environmental review, as required by law, will be undertaken by the San Diego County Regional Airport Authority."</li> <li>The preceding text is convoluted. On one hand it implies that sequential phases of development at Lindbergh field will take place if the initial one is approved and the environmental impacts would have to be evaluated in the future. It infers that the long range phase impacts have not been evaluated. Typically this would give weight to the future argument that phase one, if approved, has already compromised the environment. Therefore the then monetary investment in the Phase One terminal expansion should not be compromised by not proceeding with the remaining phases despite their</li> </ul>		improvements will be implemented beyond those considered on a project level in the EIR. The currently planned improvements are not dependent on future projects. The Proposed Project in its simplest description from a terminal perspective is the completion of the West Terminal that opened in 1996. Completion of the West Terminal does not presuppose the ultimate planning of SDIA.
cumulatively increased impacts upon Comment 18 submitted by Jarvis	Subject: Introduction and	Response
Ross)	Background	
The last sentence in the above paragraph [Land in the vicinity of the San Diego International Airport is densely developed and has high developable value due to San Diego International Airport's proximity within two miles from Downtown San Diego] presents but one of the strongest arguments <i>for not proceeding</i> with the proposed subject airport expansion at Lindbergh Field from both the environmental and economic standpoints. Surrounding area density represents an increased threat environmentally to residents from increased air pollution, noise pollution, and safety. The last of these across the nation and as pointed out more recently here in San Diego on January 16 <sup>th</sup> at Lindbergh Field (Source: Union-Tribune January 23, 2008) as a consequence of overworked air traffic controllers and the resulting incidents.		The location of SDIA is not under review in this EIR. This EIR contemplates near term improvements and airport land use control to accommodate forecast traffic through 2015. See Response to General Comment #1.
Comment 19 (submitted by Jarvis Ross)	Subject: Section 1.1/ Runway Protection Zones	Response
"San Diego International Airport is the smallest major airport site in the United States, consisting of 661 acres. San Diego International Airport has 2 single 9,401-foot-long 200-foot-wide east-west runways, making it		SDIA is the busiest single runway commercial airport in the United States; approval of the Proposed Project will not change this fact. The SDIA market continues to grow and the SDCRAA as operators of the

the busiest single-runway commercial airport in the nation. San Diego International Airport's air service continues to grow based upon the growing region's demand for air travel. No changes to the runway configuration or an additional runway are included in the Proposed Project"	Airport are responding to the market demand.
This second paragraph under 1.1 makes an irrefutable case for <b>not</b> <b>pursuing</b> the proposed project. It is already the busiest single-runway commercial airport in the world. Not mentioned but its approach and departure, RPZ's also make it among the most dangerous both to the aircraft and those upon the ground. Most recently (January 3, 2008) the S.D. Airport Authority approved human occupancy uses in the Shoreline Plaza area of liberty Station in direct violation of Federal, State and their own ALUCP guidelines. Prior military use and their occupancy and the right of municipalities to over rule Airport Authorities land use decisions does not extend the legal right for the Airport Authority to compromise it's responsibility under the Federal, State and it's own ALUCP guidelines. As a consequence the proposed project elevates the level of environmental impacts of which more important are health and safety hazards.	
Comment 20 (submitted by Jarvis Ross)Subject: Airport Property land trust	Response
"The transfer of Airport ownership and operation from the Port District on January 1, 2003, shifted planning responsibilities, operation, and control of the San Diego International Airport to the San Diego County Regional Airport Authority. The San Diego County Regional Airport Authority is governed by a nine-member Board. The San Diego County Regional Airport Authority is responsible for all policy and planning decisions for San Diego International Airport and serves as the lead agency in accordance with the California Environmental Quality Act. The Airport property remains held in trust by the Port as State Tidelands and is restricted for use to trust purposes. Because of this restriction, the property must be used to serve a statewide public purpose and the San Diego Country Regional Airport Authority cannot use the property or designate a land use for the property for any purpose other than Airport use."	In general, tidelands trust land can have many uses to serve the public. Under current statutory authority, however, the lands administered by the SDCRAA may be used only for airport purposes.
According to the trust wording stated above the trust lands (original? Subsequently acquired? Or both?) are to sever, "a statewide public purpose." That could be a park, golf course, or in this city it could be condemned and blushed and hotels build there. Furthermore the FAA	FAA does not have the authority to close an airport. The FAA does have the authority to issue Airport Operating Certificates for certain airports (Part 139 Program). The FAA Administrator has the statutory authority to issue airport operating certificates and establish minimum safety

is empowered to shut and airport down for various reasons which would void the airport usage.		standards for the operation of those airports. 49 U.S.C. § 44706;14 C.F.R. Part 139.
		If the FAA finds that an airport is not meeting its obligations, it often imposes an administrative action. It can also impose a financial penalty for each day the airport continues to violate a Part 139 requirement. In extreme cases, the FAA might revoke the airport's certificate or limit the areas of an airport where air carriers can land or takeoff.
		Also, when airports accept federal grants, they agree to certain obligations pertaining to the operation, use and maintenance of the airport. The FAA has a compliance program focused on educating airports and encouraging voluntary compliance. If the FAA finds that an airport sponsor is not in compliance, it may determine that the sponsor will no longer be eligible for FAA funds. FAA Order 5100.38A, Chapter 15.
Comment 21 (submitted by Jarvis Ross)	Subject: Failure to fulfill legal obligations under S.D.C.R.A.A. Act of 2002	Response
<ul> <li>Act of 2002</li> <li>"San Diego International Airport was dedicated as the San Diego region's municipal airport on August 28, 1928. On December 18, 1962, the San Diego Unified Port District (Port District) was created when the State Legislature approved Senate Bill 41, which was certified by the County Board of supervisors. The Port District's purview included ownership and operation of San Diego International Airport. More recently, the San Diego County Regional Airport Authority Act of 2002 created the San Diego County Regional Airport Authority as a local entity of regional government to oversee operation of the San Diego International Airport. The bill required the San Diego County Regional Airport land use plan for all of San Diego County and conduct an airport site selection program to identify a long-term regional airport solution. On January 1, 2003, as required by the Airport Authority Act, the ownership and operation of San Diego County Regional Airport District.</li> <li>"The transfer of Airport ownership and operation from the Port District on January 1, 2003, shifted planning responsibilities, operation, and control of the San Diego International Airport to the San Diego County Regional Airport Authority. The San Diego County Regional Airport Authority and planning responsibilities, operation, and control of the San Diego International Airport to the San Diego County Regional Airport Authority. The San Diego County Regional Airport Authority from the Port District.</li> </ul>		The SDCRAA has completed its obligation to conduct an airport site selection process. This obligation was completed in November 2006 as described in Section 2.4.2 of the DEIR.

<ul> <li>planning decisions for San Diego International Airport and serves as the lead agency in accordance with the California Environmental Quality Act. The Airport property remains held in trust by the Port as State Tidelands and is restricted for use to trust purposes. Because of this restriction, the property must be used to serve a statewide public purpose and the San Diego County Regional Airport Authority cannot use the property or designate a land use for the property for any purpose other than Airport use."</li> <li>Paragraph one indicates that the current Airport Authority has failed to fulfill it's legal obligations under S.D.C.R.A.A. Act of 2002 regarding the requirement to conduct an airport site selection program to identify a long term regional airport solution.</li> </ul>		
Comment 22 (submitted by Jarvis Ross)	Section 1.1.2	Response
Items 1-6 in 1.1.2, primarily are economic arguments for continued development of Lindbergh Field. As such under CEQA EIR guidelines they are not valid for consideration expect as to their adverse environmental impacts upon the broader areas of airport influence. Item 7, with regard to public input as indicated in 1.8 table 1-6, there were only 21 responses to the May 2006 Draft EIR. None of these are indicated to have been from private citizens and only two were for community planning groups. The limited response brings into question the level of public outreach. The public meeting held at Portuguese hall in Point Loma in 2006 met with resounding opposition to the Lindbergh Field Airport Master Plan, yet there is no mention of it.		The commenter is citing the six of the eight Goals & Objectives established for the Airport Master Plan. The commenter is, however, not correct that the first six goals and objectives are economic in nature. Goal number 1 is to improve levels of customer service. Goal number 2 is to provide safety and security. Goal number 3 is to provide proper balance among airport facilities. Goal number 4 is to enhance airport access. The fifth and sixth goals are economic in nature, accounting for the regional economy and a cost effective plan for airport improvements. Chapter 2, <i>Goals and Objectives</i> , of the Airport Master Plan, defines the process by which the Airport Master Plan goals and objectives were developed.
Item 8 in 1.1.2 needs little consideration. Anyone with common sense would acknowledge from their own observations and countless documents published by the S.D. Airport Authority in 2006 and preceding years that Lindbergh Field has been and is incompatible with surrounding land uses primarily for the reasons indicated in Executive Summary 1.8 Figure 1-1 (The following represents approximately 3/4 <sup>th</sup> of the volume of concerns.) 1. Human Health Risk 2. Noise 3. Traffic 4. Air Quality In addition to the preceding are the terrain and obstructions (Briefing		Public meetings for the AMP are summarized in the AMP Public Outreach Summary Report for each year that the AMP has been on going. These reports are available at the SDCRAA offices. The previous Draft EIR comments are summarized in Section 1.8 of the EIR. The SDCRAA has maintained an open process for development of the EIR. Comments on the EIR were requested from the public, responsible agencies, and governing bodies. Only comments in writing were specifically included in the EIR. Twenty-one agencies, five comments were received by planning communities, two organizations, and 30 individuals provided comments on the October 2007 Draft EIR.
In addition to the preceding are the terrain and obstructions (Briefing paper SDCRAA May 16, 2006 page 6)		The SDCRAA is in the process of amending the ALUCP for SDIA and has initiated an update to the Part 150 Study. These studies are

		<ul> <li>mechanisms to address compatible land use issues as the projected growth in categories mentioned by the commenter are expected with or without the implementation of the Proposed Project.</li> <li>The Proposed Project does not influence flight paths and, therefore, terrain and obstruction issues are not impacted.</li> </ul>
Comment 23 (submitted by Jarvis Ross)	Section 1.1.3	Response
<ul> <li>"From 2003 to November, the Airport Authority conducted a comprehensive study of relocating the region's primary commercial airport or enhancing San Diego International Airport's capacity with a connecting inter-tie across San Diego Bay to transport passengers and cargo to the airfield and runways on Naval Air Station North Island. It is important to note that although the Airport Selection Program process was being conducted concurrent with the San Diego International Airport Master Plan process, the two processes were separate and not interdependent. The votes of San Diego County determined in November 2006 that use of MCAS Miramar by 2020 for a commercial airport facility as commercial facility would not be considered to meet San Diego's long-term transportation needs.</li> <li>"The Airport Master Plan is intended to identify and set forth a</li> </ul>		Comment noted. This is not a comment on the content of the Draft Environmental Impact Report or Draft Airport Master Plan. This comment does not address the EIR and therefore no response is required. Please see section 2.4.2 of the Draft EIR for a description of the ASSP and its result.
measured, incremental improvement program for existing San Diego International Airport that addresses the more immediate needs of the Airport, and was developed irrespective of the outcome of the Airport Site Selection Program process."		
The then Airport Authority did not authorize an exhaustive study of relocating the regions primary commercial airport. Exhaustive in that the study encompassed the absurd (proposal 6) to the ridiculous i.e. desert sites requiring unaffordable high speed transit and a declining customer base. Unfortunately what the voters turned down in 2006 was not the potential use of Camp Elliot but an ill conceived joint use proposal of MCAS (West) Miramar which was associated with the ballot. This ballot defeat has been misconstrued as authorizing the discontinuance of seeing relocation for long term needs and pouring money into an environmentally unsound expansion of SDIA for relatively short term use. In 2007 an airport authority board member is reported to have stated at a public meeting at the Point Loma Nazarene University that State Senator Chris Kehoe's bill banned the continued		

Laite selection presses. At a subsequent Deningula Community Dianning	
site selection process. At a subsequent Peninsula Community Planning	
Board meeting a representative of Senator Kehoe flatly denied that accusation. The last paragraph indicates an incremental improvement	
program of improvements (expansion) of the present SDIA. To the	
public impacted by the airport this equates to a stealth approach.	
	2
Comment 24 (submitted by Jarvis Section 1.1.4 Response Ross)	6
	RAA has seen no studies or analyses indicating that the
	, .
	Inflationary pressures or subprime mortgage problems will have egative impact than September 11, 2001, the Gulf War, and
	cessions on aviation demand in San Diego and elsewhere.
	San Diego continued to grow during the 1970s, which was the
	r inflationary period in the U.S., an inflationary period that was
	en by high oil prices. There is speculation that the subprime
	problems will result in an economic recession, but the long-
	me forecasts upon which the passenger forecasts are based
	ges that include both economic high growth periods and
	s. The statement "tracking above the high growth scenario"
	ect at the time it was written. The FAA's latest Terminal Area
	(TAF) for San Diego was published in December 2007, after
	ases in fuel costs and subprime mortgage lending problems had
	well publicized. Nevertheless, the TAF shows 11.7 million
by SH&E and included both a low and high growth scenario and was enplanem	nents for 2015, slightly higher than the SH&E forecast of 11.4
	r the same period. There is no objectively defensible
unconstrained high growth scenario comports with the Federal Aviation justification	on for lowering the long-term forecast numbers, and such an
Administration's 2007 Terminal Area Forecast for SAN. Growth in both action cou	uld result in an inappropriate understatement of the projected
passengers and operations has exceeded the forecast growth in 2004, utilization	of the airport environmental impacts.
2005, and 2006, the first full years after the forecast was completed.	
Because the trend as San Diego International Airport is tracking above	
the high growth scenario, the high growth scenario will be sued for	
analysis in this Environmental Impact Report. A summary of the	
passenger volume forecast is shown in Table 1-1."	
Just as September 11, 2001 had a negative impact upon air travel so	
will the current economic fallout impact air travel projections based	
upon 2004 data. The major difference is that the current crisis will very	
likely have a much longer duration due to the combination of inflationary	
impacts of fuel across the spectrum of the economy and the subprime	
mortgage collapse impact also upon a broad range of the economy.	
The SH&E Aviation Activity Forecast of 2004 and the use of, "tracking	
above the high growth scenario" as indicated above coupled with the	

recent economic events make the data in 1.1.4 Table 1-1 questionable		
at the best and more than likely invalid.		Deenenee
Comment 25 (submitted by Jarvis	Subject: Response to quoted text	Response
Ross)		
"be expanded. Although the No P		The statement that the Airport could theoretically accommodate
accommodate projected 2020 activity		projected 2020 activity even without implementation of the Proposed
account for additional delays resultin	ig from the high congestion, lack	Project is correct. However, without implementation of the Proposed
The proceeding statement of accomm	adation until 2020 in 1.1.4 would	Project, the Airport would be very congested and would operate at a low level of service. The same effects (traffic, noise, air quality) would occur
The preceding statement of accomm appear to compromise much of the a		but air travelers would have a much less comfortable or convenient
Lindbergh Field especially in terms of		experience and operations would be less efficient.
overriding need for relocation. The a		experience and operations would be less enicient.
congestion are speculative over the		
factors mentioned above.		
Comment 26 (submitted by Jarvis	Section 1.2. Summary of	Response
Ross)	Proposed Project (Preferred	Response
1(033)	Alternative)	
"The Proposed Project is the Airport	,	See response to Jarvis Ross comment #24.
Plan consists of two components: pro		
Plan; and the implementation of certa		
Plan to meet forecast demand through		
Airport Master Plan objectives, the P		
follows:		
1. Provide adequate facilities to	o accommodate air service demand	
(forecast growth through 201	15) while improving levels of	
services, Airport safety and s	security, and enhancing airport	
access.		
2. Develop facilities that utilize		
	nsideration of compatibility with	
surrounding land uses.		
3. Provide for future public tran	isit options in airport land use	
planning. "		
Under 1.2 (1.) above air service demand as stated in earlier comments		
(1.1.4) is based upon outdated and optimistic data (2004-2006) and does not reflect current adverse events (2007-2008). The elements		
touted are largely ones of economic benefit and per CEQA not relevant		The scale for the Drenesed Dreiset are indeed economic in patiences the
to an EIR excepting their negative environmental impacts. (2.) The		The goals for the Proposed Project are indeed economic in nature as the Airport is a business; however the EIR evaluates the potential
current facilities are incompatible with surrounding land use i.e. densely		environmental impacts of the proposed improvements per CEQA.
populated with large commercial areas and the city plan to increase		environmental impacts of the proposed improvements per CEQA.
population density in the urban areas. (3.) Providing for future public		The overall compatibility of SDIA is reviewed through the ALUCP, this

transit options in ALUP at Lindbergh Field is full of sound and theory but signifies nothing in terms of reality. (as exampled by MTS's light rail proposal from Old Town to University City)		EIR reviewed specific project level and program level improvements.
proposal from Oid Town to University City)		See Response to General Comment #9.
Comment 27 (submitted by Bill Ingram)	Safety	Response
Lindbergh Field is the busiest single-runway in the world and it is only a matter of time before an unforeseen circumstance will create a crash of an airplane at Lindbergh. (Like the recent Boeing 777) and the recent runway incursion between the Hawker Jet still on the runway while the Southwest Airline jet took off. Flight schedule increasing from 600 current flights to 818 projected		Safety is the SDCRAA's chief objective. No plan for the airport would be proposed unless it maintained the airport's existing safe operating environment or improved the airport's existing safe operating environment. The Proposed Project will not reduce safety at SDIA. The SDCRAA does not control aircraft scheduling beyond the grandfathered ability to not allow departing flights between 11 PM and 6:30 AM; the airlines control their schedules. See Airline Deregulation
flights will jam up the runway and not provide proper spacing between flights landing and taking off. <b>EIR – Appendices. A</b>		Act. Airlines will continue to grow their schedules based on market demand.
What is the airport authority going to	do to prevent these dangers?	The SDCRAA does not control aircraft traffic; the FAA does. The FAA's mission is to safely move aircraft through the national airspace. The SDCRAA will work with airlines and the FAA where possible to
		reflect the concerns of the surrounding communities.
Comment 28 (submitted by Bill Ingram)	Noise and Environment	Response
Children in schools, residents, and customers in local businesses cannot talk because of the noise of the airplanes. Schools have 164.5 min/day = 496 hours per year of potential loss of education. The FAA says that the airport is in violation of increasing the number of schools next to the airport. <b>Appendices B-40</b>		The SDCRAA has voiced concern over new schools being constructed within noise impacted areas. The SDCRAA does not know where the commenter received the information about the FAA voicing concerns over increased schools next to the airport. However the commenter is reminded that the SDCRAA does not approve school locations. The tables in Appendix B provide total time above (in minutes) specific noise levels with the lowest level (65 dB) including the most time above. As described in Section 5.1.2.4 of the EIR time above levels (in minutes) are shown for noise levels ranging from 65 to 95 dB. Note that typical school construction would be expected to provide for exterior to indoor attenuation of 25 to 30 dB, resulting in interior noise levels of between 35 and 70 dB.
		As the data includes all daytime flights (between 7 a.m. and 7 p.m.), the results are conservative as most school days are somewhat shorter. However, that data does provide a comprehensive evaluation of the time period when many school activities occur, including after-school

		functions.
		The data shows that most schools in the vicinity of SDIA do not experience substantial periods of time with exterior noise levels above 80 dB, which equates to a typical interior noise level of about 55 dB. According to Figure B-8 in Appendix B, a steady 55 dB sound level is the threshold above which sentence intelligibility would begin to degrade. The values referenced in the comment are not included specifically in Appendix B and therefore direct response can not be provided.
Comment 29 (submitted by Bill Ingram)	Environmental	Response
Along with increased flights the EIR indicates there will be significant increases over CEQA thresholds of Nitrogen oxides, sulfur oxides, and particulate matter falling from aircraft. Over 400 tons are being dumped on people.		The air quality analysis presented in the EIR represents the total predicted ambient (i.e., outside) concentrations of the U.S. EPA "criteria" pollutants, as estimated from dispersion models with "background" concentrations (as measured from nearby downtown air monitoring stations) added. Background concentrations reflect the emissions from other nearby sources not accounted for in the dispersion modeling analysis. Importantly, the airport and the adjoining roadway network (including the freeway) were included. The dispersion models also account for the dispersal (or "drift") of emissions from nearby off-site sources, including the freeway based on real-world meteorological conditions. See Section 5.5.5 and Appendix E, Air Quality. Moreover, the background concentrations used are the maximum values observed during the past three years at the downtown monitoring sites. When combined with the dispersion modeling results, the reported values represent conservatively-high concentrations and some "double-counting" of emission sources. Finally, the downtown urban environment concentrations tend to be higher than the area near the Airport. Therefore, use of airport monitoring is not necessary to reasonably estimate future pollutant levels.
		As discussed in Section 5.5.6, Impact Analysis the differences in total emissions (as opposed to ambient concentrations) between the Proposed Project (Preferred Alternative) - Airport Implementation Plan and the Baseline Conditions No Project Alternative exceed the CEQA thresholds for NO <sub>X</sub> in 2030. This outcome is due to the forecasted growth in operations at SDIA over this timeframe, with or without the planned improvements. The exceedance in NO <sub>X</sub> is produced extensively by operations that are not controlled by the SDCRAA (i.e. increased aircraft operations). These pollutants could potentially be reduced by reduced flights or use of aircraft that generate less NO <sub>X</sub>

emissions however these types of mitigation are not feasible because the SDCRAA cannot implement them. Because the SDCRAA can not apply these types of mitigation to reduce this specific pollutant this impact for the Airport Implementation Plan in 2030 is considered unavoidable. However, mitigation measures to reduce the effects of hazardous air pollutants defined in Section 5.16 will also serve to reduce $NO_X$ emissions.
Additionally as shown in the EIR in Section 5.5.6, the Proposed Airport Implementation Plan (and Alternative) is expected to "contribute significantly" to projected violations for the NO <sub>2</sub> (1 hour averaging time) standard in 2030. The Proposed Airport Land Use Plan, considered on a program level, also exceeds the NO <sub>2</sub> (1 hour averaging time) significance threshold for 2030 due specifically to increased vehicular traffic. As the elements of the Proposed Airport Land Use Plan become specific projects they will undergo project level analysis within CEQA documentation to determine specific impacts and potential mitigation. For the year 2010, 2015, and 2030 the Project will not contribute significantly to a projected violation as the No Project Alternative exceeds the CAAQS criteria for PM <sub>10</sub> and PM <sub>2.5</sub> and the concentrations of these pollutants remains practically the same between the No Project Alternative and the Project alternatives. See Section 5.5 pages 36-37.
Under the Airline Deregulation Act, airport operators such as the SDCRAA have no legislative authority to either spread out operations or control airport operational levels. Airlines set their own schedules to meet passenger demand. Thus, increases in air pollutants are unavoidable as operations increase. The SDCRAA has indicated mitigation measures aimed are mitigation human health risk impacts that are within the authority of the SDCRAA in Section 5.16.9. Those mitigation measures will also reduce air quality impacts. The EIR also contains mitigation measures and additional actions that will reduce the air quality impact of the Proposed Airport Implementation Plan including measures related to construction and operational activities. However, these mitigation measures are unlikely to reduce the air quality impacts to less than significant. Thus, even after the implementation of all feasible mitigation measures as identified in this EIR, the air quality impacts for the Proposed Airport Implementation Plan are considered under CEQA to be significant but unavoidable.

Comment 30 (submitted by Bill	Traffic	Response
Ingram)		
	ecause of the overflow from the c derived from all other development	The EIR traffic analysis uses the SANDAG traffic model to project background traffic within the study. The SANDAG model includes traffic related to the Naval Training Center/Liberty Station development
Island Hotels etc.	nge Bob, Liberty Station, and Harbor	including the Nickelodeon Hotel and other planned hotel development. The forecast of regional background traffic are described in Section 5.3.1.4.
Comment 31 (submitted by Bill Ingram)	Future Planning	Response
Thinking down the road further than <b>Put our major airport in East Ellic</b> two runways and cargo handling ca	ot where it belongs. It will provide	See Response to General Comment #1. This EIR contemplates improvements to SDIA for near term improvements and designation of land uses on Airport for future planning. Section 4.4.2.2 contemplates the use of another Airport. However using another airport does not meet the project objectives for the Proposed Project.
Comment 32 (submitted by Suhail Khalil)		Response
baseline. Unfortunately, this approa decision makers to analyze existing compares to development impacts of project impact may be "significant", Environmental Quality Act (CEQA) Protection Act (NEPA) guidelines.	environmental settings as it when determining if a proposed pursuant to California's and National Environmental As you are aware, labels of	See Response to General Comment #3.
International Airport (SDIA) facilities Terminal, Ground Transportation, A focus on incremental improvements 10 new gates to Terminal 2 and a R to commence 2009 and be complete the AMP is expected to have a broad development that addresses a full in improvements to maximize operation Phase 2 implementation is expected improvements to the Teledyne Ryan (safety concerns), acquisition of adj	irport Support. Proposed projects to SDIA including construction of Remain-Over-Night parking structure ed by 2011. The next Phase 2 of ader scope and focus on complete integration of all capital ons at SDIA beyond 2020. AMP d to commence 2015 and includes in property, a northern taxiway	The commenter interprets the Proposed Project as Phase 1 and the ALUP as Phase 2; this is not a correct interpretation. The Proposed Project identifies the improvements to be built whereas the ALUP is meant to provide a future look at airport land uses and thereby guide future consideration for possible developments beyond 2015, much like a General Plan for a city. The ALUP does not include a specific timeline or specific projects. Future planning efforts and decisions by the SDCRAA Board will determine specific improvements for the land uses identified in the ALUP.

and intersections serving SDIA, construction of an inter-modal transportation center at the north side of SDIA, relocation of landside operations to the north, consolidated rental car facility, and funding for a Regional Transportation Plan. Phase 1 of the AMP projects are expected to relieve projected pressures on daily operations beyond 2010 including: project delays at commercial gates and projected pressures on existing taxiways from commercial, cargo and general aviation flights. The total number of operations (departures & arrivals) projected to increase 50% from current levels, nearing 302, 652 total operations annually by 2030. Increased traffic congestion on Harbor Drive and increased CO2 emissions (pollution) is expected to increase significantly due to increased operations projected. It's my understanding that you intend to adopt a <b>Draft Memorandum of Understanding</b> between SANDGAG and the City of San Diego to ensure all CEQA and NEPA guidelines are met. Also, that you will work to seek Federal Aviation Administration approvals for funding "Off-Airport Improvements" including: freeway ramps serving proposed intermodal transportation center, mitigation of traffic congestion on North Harbor Drive and ingree, Hawthorne and Laurel Streets. It remains clear that SDIA hours of operation will not change, relocation alternatives for SDIA may be available by the year 2015 and that existing curfew violations rules and regulations are to remain the same. Public safety must never be compromised. Pollution, noise and traffic impacts must be mitigated to ensure our quality of life. I appreciate your leadership to ensure these processes are kept open and transport for additional government agencies and public input.	Air pollutant emissions will increase with increased operations, but those operational increases will not be induced by the Proposed Project. The EIR identifies mitigation measures for air pollutant increase in sections 5.16.7. See Response to General Comment #3. As an operator of a public commercial service airport under the rules of Title 14, Code of Federal Regulations (CFR), Part 139, the SDCRAA works with the Federal Aviation Administration (FAA) to secure entitlements and discretionary funding of airport improvements. If the City or Caltrans take action to approve and implement the road and freeway improvements identified in the EIR, the SDCRAA will request the FAA to determine the permissible use of funds. Safety is the SDCRAA's chief objective. No plan for the airport would be proposed unless it maintained the airport's existing safe operating environment or improved the airport's existing safe operating
	environment or improved the airport's existing safe operating environment. The SDCRAA will not compromise public safety. All potential significant environmental effects of the project will be mitigated, as described throughout Chapter 5.

#### February 4, 2007

San Diego County Regional Airport Authority Attn: Airport Planning P.O. Box 82776 San Diego, CA 92138-2776

We appreciate the opportunity to review and comment on the October 2007 draft EIR for expansions at San Diego International Airport. As a representative of one of the communities most affected by flight noise from SDIA, I've included the comments of others also concerned that the proposed expansions could lead to more flights, more traffic, baggage and air traffic congestion as well as more noise.

First, the San Diego County Regional Airport Authority has operated for 6 years on a Variance that has been EXPIRED for THREE of the Six years, *without yet accomplishing the Requirements to the Community* (Noise Monitors are still unplaced and unequal in number to those on the East Side, the 'less impacted' by Noise). Exemplifying such 'Lack of good will,' adherence to agreed upon policy and 'follow through' to this community, we question their Incentives or Motivations to seriously consider the Impacts to the Peninsula Community and to earnestly 'listen' and incorporate Peninsula resident's, experts and professionl's comments, especially Technical. As such, we have no confidence in the Authority's intentions address our questions in an Advisory capacity as included in the Airport's 'stated goal' of 'public input'. *How will the Airport Authority incorporate into the Master Plan the very accurate technical expertise and experience of professional and experienced members of our Community and of their own industry? Will these comments be used to not only safeguard the interests of our community and city, but help facilitate Responsible Development at SDIA?* 

Second, as we fought with the Airport Authority for more than 2 mos. to attain even a 120-day review of this EIR, we later learned under CEQA, and under the CA Public Resources Code, Section 21091.5, is already REQUIRED:

### California Public Resources Code Section 21091.5

"Notwithstanding subdivision (a) of Section 21091, or any other provision of this division, the **public review period for a draft environmental impact report** prepared for a proposed project involving the **expansion or enlargement of a publicly owned airport requiring the acquisition** of any tide and submerged lands or other lands **subject to the public trust for commerce**, navigation, or fisheries, or any interest therein, shall be not less than 120 days."

Again, why the Deception? We have lost confidence in both the Airport Authority's respect of our residents, professionals and their comments.

In our review of the 'Master Plan's EIR,' we note that it is difficult to compare this EIR to any accessible 'Master Plan'. The "20-year" minimum state/federal requirement for Master Plans is not included in any references, as this EIR and appendices solely address this apparently 'first phase' to accomodate needs at SDIA for only the next seven years, until "2015." It is also 'not accessible' on line, nor provided at any public library. Few 2

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of the public in Peninsula are 'privy' to any of the past Master Plan Studies, nor their more 'comprehensive' and negative Impacts to this community. Why has not the Entire Master Plan been developed and proposed before this EIR is presented to the Public? Without such, the EIR is Not ready to be 'adopted.' An 'incremental viewing' of the first phase is all that is addressed in the EIR, and is insufficient to meet state requirements as well as for any Relevant Review. Longer term 'plans' are briefly referred to in several sections of the EIR, as more than what is being stated...Why is this Long Term Master Plan not Accessible to the Public? Is this even a legal process if it does Not include at least a full 20-year + projection of the 'Master Plan' to be compared to?

Considering this, below are comments/problems on the 'development' process that this this has somehow 'avoided.' SDIA Master Plan EIR's 'Non-compliance' with the Cal Trans/<u>FAA 'Best Practices' methodology of presenting an EIR for Airport Expansions</u> are noted by numbers enclosed by these [10]

In checking out the following <u>Best Practices methodology</u> for the creation of the EIR for SDIA's Lindbergh Field, the differences are amazing. An 'earlier version' was supposedly available, then removed. No <u>introductorial 'redlining'</u> was accomplished for the public to be made aware of the 'differences' in the 'changed EIR,' though it went from a supposed '385 pages' to approximately, '585 pages' with another <u>1500 or so</u> additional pages of 'difficult-to-access' appendices', some in 'accessible' pdf files, most, not.

To access such data, for review, as quoted, "<u>in California, the state requirements</u> frequently appear to add extensive volume to the Federal documents," it was obviously made so large and so 'unreasonably lengthy,' to discourage review by the public, |(2)| clearly violating state guidelines.

For example, <u>Air Quality</u> in the Appendix Volume II, included in E-9, Annual Aircraft Operations, minutes of Taxi time and Remain over night 'changes' to 'emissions,' in any 'alternative' in any year the particulate emissions (p. E-10), regardless of an 'increase in operations' of over 25%, are predicted to be 'negligible' ("<0.01 for PM 2.5?) from all ground support equipment, with any project after the year 2015? Why all this excess paperwork, repeated in both the EIR AND the Appendix? 'Dimple' explanations are not substantiated with anything but models of hypothetical numbers with little explanation for the public to understand, especially as it is obvious that there will be necessary increases in ground support equipment to service such needs. Increases of 'baggage tractors, catering, lavatory, fuel,' etc. (page E-11), surely will increase correspondingly with the increase of Additional aircraft needing servicing, as exampled (time wise, delay wise) in the recent examples given by the Airport Consultant Steve Beeks (1-08), for the

" at JFK airport, which has resulted in an increase of "

runway and air traffic congestion and delays, than simply the 'noise.' Obviously this will result in an Increased 'Emissions' both from service vehicles, as well as aircraft taxi time Emissions and are just 'briefly' mentioned as <u>being 'significant</u>,' yet are *Not considered* as 'having significant impact' on the adjacent communities around Lindbergh Field, as the EIR Assumes that an 'un-named source' will 'coordinate' the 'changeout of environmentally-friendly service vehicles.' This 'assumption' along with others, point out just one <u>mistake of the EIR in not</u> San Diego International Airport Master Plan

<u>considering the 'Short Term AND Long Term Environmental Consequences</u>, as quoted below in 'summary tables.' [(3)]

How incredible that Table E-34 to E-43 are not placed side by side or vertically, so that the differences (seemingly miniscule) are not seen easily. In effect, the accumulation of pollutants is quite substantial, growing by 1/3 at least in Particulate Matter, SD's latest 'failure' in 2 of 3 air quality measures.

At the same time, as quoted below in  $\{(5)\}$ , the additional information on the "historic architectural survey" of SDIA <u>did not need to include</u> the entire explanation of why certain buildings were kept or not (200 pages!), nor the 'history' of the airport. More important is the 'future development' of SDIA, and such Impacts to San Diego and SDIA's surrounding communities. In addition, data such as proposed 'schedule of bids' for construction included "0" for any dates (repeatedly), times, lengths of contracts, etc., included at Least 50 pages of non-important 'inconsequential' "data for data's sake," again, violating Best Practices.(below):

## "Best Practices for Environmental Impact Statement Management

#### FAA Guide: July 2001 (Updated January 2002)

## Managing the Scope and Size of Environmental Documents

From the very beginning of compliance with the National Environmental Policy Act (NEPA), there has been a conflict between the need to prepare legally sufficient Environmental Impact Statements and Environmental Assessments and the need to manage the size of these documents. The regulations promulgated by the Council on Environmental Quality (CEQ) in 1978 established a *target size for EIS's as "normally not to exceed 150 pages in length and for proposals of unusual scope or complexity 300 pages"* (40 CFR 1502.7). In 1981, as a part of additional guidance (Forty Most Asked Questions Concerning CEQ's National Environmental Policy Act Regulations), *CEQA issued an opinion that Environmental Assessments should not exceed 10-15 pages in length*. Even a casual review of documents recently approved by FAA would indicate that these policies are honored more in their breach than in their compliance.

The Problem. Susan Smillie and Lucinda Swartz identified three reasons Federal agencies fail to meet or even approach the page limits established by CEQ in a paper presented to the convention of the National Association of Environmental Professionals in May 1997. These reasons are (1.) A requirement by counsel to "beef up" EIS's in the hope that volume will deter potential litigants or in the event the deterrence fails that the agency can argue "it's in there somewhere;" (2.) Failure to properly scope the document; and (3.) In the case of EA's, preparation of "mini-EIS's" rather than an appropriate assessment. It appears that, in addition, in those states where joint Federal/state environmental documents are prepared such as in California, the state requirements frequently appear to add extensive volume to the Federal documents.

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Some Proposed Solutions. Several potential techniques for reducing the size of NEPA documents are included below. You should always keep in mind that in attempting to reach a particular size goal, you cannot sacrifice the "hard look" that is required by NEPA.

Scoping. When preparing an EIS, the scoping process provides the first and generally one of the best opportunities to keep the document from excessive growth later. A *proper analysis* of the scope of the project will allow limitations on what has to be analyzed later. It is particularly important at this stage to understand the nature of the decision that is to be supported by the contents of the environmental document.

**Tiering.** Tiering is a concept supported by the CEQ Regulations (40 CFR 1508.28), which provides a process for analysis of broad conceptual proposals followed by narrower site-specific analyses incorporating the earlier work by reference. Tiering has limited utility in most airport projects, but it may prove useful in some circumstances, in particular in the case of siting proposed new airports.

Incorporation by Reference. Documents not directly used in an EIS should be incorporated by reference. If this is done, care should be taken that documents referenced are reasonably available to any reviewer who wants to review them.

#### **EIS Documents**

- **Purpose and Need:** A *well-written statement of the purpose and need* for the project (not why a document was prepared) lays the groundwork for a well-written, disciplined EIS document.
- Alternatives Including the Proposed Action: It is frequently possible to reduce the size of EIS's by taking special care in describing the alternatives in this section. Since it is normally the practice to compare the impacts of the various alternatives in detail in the environmental consequences section, detailed comparisons of impacts may be avoided here. One suggestion used recently in a DEIS -- a summary table comparing the proposed project and its alternatives in this section, referring to the detailed discussions in the subsequent environmental consequences section. [3]
- Affected Environment: Because significant amounts of data are generally available on current conditions, there is a tendency to "load up" an EIS with such data simply because it is there. One method that seems to help is to limit the affected environment description to a relatively minor discussion of where the proposed project is located and general conditions in the area, and to include specific detailed information in the Environmental Consequences section which follows. In doing this, you should take care not to simply transfer the problem from one chapter to another.

For EA's you should consider combining the affected environment and environmental consequences section, which will eliminate the tendency to duplicate material.

Environmental Consequences: This section should focus on significant impacts.
 If a project or any of its alternatives has little or no impact in a certain impact
 San Diego International Airport Master Plan
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category, that should be clearly stated and not repeated over and over. It may be useful to duplicate applicable portions of the comparative table discussed under alternatives above so as to provide a graphic comparison of the project and its alternatives under specific impact topics. [(4)]

• Appendices: You should take care to include as appendices all of the information necessary for a reasonable review of the document, but not to include data for data's sake (5) If it appears that appendices are growing beyond a reasonable size, you should consider reducing them to electronic format and making them available either on-line or in the form of a compact disk.

**Environmental Assessments.** The three purposes of an EA as outlined in CEQ's Forty Most Asked Questions are: (1.) Briefly provide sufficient evidence and analysis to determine whether to prepare an EIS; (2.) Aid an agency's compliance with NEPA when no EIS is necessary (i.e. it identifies alternatives and mitigation); and (3.) Facilitate preparation of an EIS when one is necessary. Since the EA is intended to be a concise document, it should not contain long descriptions or detailed data that the agency may have gathered. Rather, it should contain a brief discussion of the need for the proposal, alternatives to the proposal, environmental impact of the proposal and alternatives, and a list of persons and agencies consulted (see 40 CFR 1508.9 (b)). There are circumstances in which a voluminous EA is needed, but these should be exception rather than the rule.

EA vs. EIS. When a proposed action at first blush appears to be on the borderline of significant impacts, it is always possible to proceed with a Draft EIS and subsequently to convert the document to a FONSI if impacts are shown not to be significant upon further investigation and/or mitigation. The advantage to this approach is that time can be saved by avoiding a two-step EA-EIS process if an EIS proves to be required. The immediate initiation of an EIS assures that the contractor selection and scoping conform to EIS requirements. The Notice to Prepare an EIS should alert agencies and the public that environmental impacts may be shown not to be significant, in which case the document would be concluded as a FONSI. The decision to complete the document as either an EIS or FONSI would normally be made after agency and public review and comment on the Draft EIS. The decision to pursue this type of approach to an environmental document involves discretionary judgment by the FAA. There is no mandated requirement."

Most difficult to believe is that this entire 2,000+ page EIR has little to 'no' 'Environmental Consequences,' constantly stating that there are 'negligible significant impacts.' Obviously, with this type of EIR (statements of 'no impacts') no valid discussion or presentation by Airport Authority (AA) officials of any 'impacts' at Planning Board meetings or public meetings is possible.

Such limited access (such as to the Existing SDIA ALUCP-sections unable to be 'copied' and pasted via online research into the responses/comments), makes it difficult for responsible references to be used in such discussion (below, highlighted). Pls. Note that Few of the Airport Authority's EIR/supporting documents were 'accessible' to cut and 'paste' into examples for discussion, violating the Guidelines below:

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# "Best Practices for Environmental Impact Statement Management

## FAA Guide: July 2001 (Updated January 2002)

### **Use of Technology**

A highly advantageous best practice is the effective use of state-of-the-art data bases, analytical tools, electronic communications and information storage.

- All EIS documentation should be available in electronic format. Working
  documents should be in Word format so that revisions and editing can be done.
  Final versions of Draft and Final EISs and RODs should be in pdf format with
  document links that can be read by Adobe Acrobat.
- The efficiency of environmental document preparation and FAA internal reviews can be maximized with electronic communication and review of draft materials, including the internal use of red-lined [(1)] versions to highlight the changes made since the previous draft.
- The FAA EIS project manager and EIS consultant, in consultation with an FAA environmental attorney, should agree at the beginning of the process on the way the consultant should electronically compile the administrative record."

As described in (15126.2), the EIR "Shall Identify and Focus on the Significant Environmental Effects of the proposed Project." It's 'assessments' shall include:

What are the 'Direct' and 'Indirect' Significant effects of the project on the Environment? They are Not 'clearly identified and described in the EIR clearly.' Most are noted for the short-term as 'meeting the goals of 2015,' merely 7 years away, as opposed to the requirement of the 'Master Plan' for 20+ yrs.. Real Long-term effects are rarely described in comparison for some items' such as those below.

'Relevant specifics' Not included are.

The 'resources involved.' Not included are. Emergency Facilities, Paramedics, Hospital Access. Short Term or Long Term Transit funding and the assurance that such 'mentioned' but not assured as part of this EIR or Master Plan, 'Intermodal Concept' will ever be approved or funded, nor even be 'sufficiently planned' for the need. Such 'ideas' have only recently been brought up by outside consultants, and are not 'part of' this EIR, as described.

<sup>12</sup> Physical Changes' Not included are: Traffic 'Mitigation' for off-site, severely impacted streets roads and intersections on and <u>through the Peninsula</u>, handling a minimum of 'double' its existing traffic from Harbor Drive to over 85% of the Airport's increased traffic. If added traffic increases from an existing 87,000 to 135,000 at SDIA, more than 40,800 ADAs will most likely resort to use the Peninsula's Exit roads as a result of the existing congestion on Laurel, Harbor Drive and Grape St., already at 85%

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'capacity.' The environmental impacts of Noise, Gross increases in Particulate matter and toxic chemicals, as well as increased Safety Risks are Not included.

"Alterations to ecological systems". Not included are: Changes in the least tern nesting, increases in the 'Hard Noise reflection' as the Airport adds buildings and Concrete.

Health and Safety Problems caused by the Physical Changes. Not mentioned are: Air Pollution, Lack of Emergency Transportation for Minor or Major mishaps with the Areas's 3 main corridors flooded with gridlock traffic, Lack of Planning for the future for the Increased Air Capacity and Cargo needs that will cause SDIA to stress seriously its Safety Requirements, both in the Air and on the Ground.

Scenic Quality (as a resource base) Effects'. Not mentioned are: SDIA's physical site is on the most valuable property in San Diego. To 'cover it' as a natural resource with constant 'additions' with such a limited space constraint for its purpose is indeed a 'waste.'

Bringing people and development into the area', Not mentioned are those that have already constitute an 'emergency-access constrained area and will be a growing major problem. This project will have the effect of attracting people to the area and end up having huge Congestion that increases the risks, both on the air and on the ground for 'safe access' to emergency facilities. The **Peninsula has No major Emergency Facility** - for a 75,000+ member community! Pollutants that were involved and observed when the dump's 'surface' was leveled for property transfer: Benzene, vinyl chloride, lead, mercury among other dangerous air/chemical pollutants, are still in the dump. In addition, cacinogenic chemicals such as formaldeyde 1,3 Butadiene, Acetaldehyde and Acrolein (pages H-2 through H-5) which are used in the 'construction process alone, will only Add to the Risks associated with this Construction. Why is the Airport Authority 'charged', instead of the military, with the 'clean up process?' What 'precautions' are in the 'Safety Plan,' which is mentioned, but not 'referred to,' anywhere?

#### NOISE (& near end, re: noise tables):

The draft EIR additionally concludes that the proposed expansions would not result in any additional airplane noise to be borne by the communities surrounding the airport. As the forecast found on Table 1 in the 'Comparison of SH & E Forecast and Actual Activity' (page I-4), and in the recent AA disclosures at meetings have shown that the "High unconstrained forecast ...used for the environmental analysis" (page I-3), is completely out of date, as original 'enplanements' and 'operations' forecasts that were made in 2005 for the years 2010 through possibly 2012 or 2013 have ALREADY BEEN PASSED in Actuality. Considering that the EIR fails to 'work out' its conclusion of 'no noise impact' comprehensively in the EIR to prove this and considering that the conclusion itself 'contradicts' the stated reason for expanding SDIA: to accommodate projected growth, these 'high estimates' should need to be 'readjusted,' as well as Impacts of Noise and Pollutants to the surrounding communities.

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### 6.3 Growth Inducing Impacts (NOISE):

p. 6-3, #6. Would the project foster Growth at the Airport?

As discussed in Chapter 3, ...the project would not 'add passengers' or 'flights' at the Airport. HOWEVER, the existing Noise Ordinance does Allow the Airlines to ADD Additional Flight Operations as long as Flight Hour restrictions are not Exceeded. Additional flights are allowed and would be accommodated, regardless of whether the Proposed project is approved or built. Additional flights could result from air carrier decisions regarding market forces and unmet demand, rather than the availability of specific SDIA facilities. *How does this 'assure adjacent neighbors that Noise Will NOT Increase?* 

### AIR POLLUTION (& below):

Especially interesting were the limited locations of pollution impacts, especially with NTC's new residential areas and Banker's Hills 'increasing redevelopment densities' (especially those off Spruce St.) *being so close to any 'downwind' SDIA Operations-related increases in pollution*, which appear completely contradictory to the Airport's 'goals' by Ordinance to 'Reduce Impact on surrounding communities.' It appears from the Appendixes on E-25 & E-27, that the only 'sites' for pollutant impact measurement seem to be in commercial/retail zoning, military or 'public spaces', border fences and the downtown bases for AIR POLLUTION. No 'receptors' appear near the immediately adjacent or 'downwind' communities of Mission/Bankers Hills Resident areas (Where hot air holding pollutants will rise to the residential areas and/or become trapped with the fog) nor the Peninsula/Old Midway/Old Town Resident populations, immediately 'affected by Air Pollutants. The nearest is '2 miles southeast of the airport in downtown San Diego,' and are quoted as "may differ from the airport area." *How is the Air Quality of those in the vicinity of SDIA determined? Why are there not Air Monitors in all of these areas*?

In the construction phases, P. 6 of 9 mentions that 'new surface parking lots & vehicle circulation aeas would be constructed west of Terminal 2 West." This is the area where there is a toxic dump. How is this going to be constructed without impacting the employees, visitors, residents & military being impacted by large pockets of toxic contamination, where as occurred in 2000, when NTC's Toxic dump was 'leveled & covered?' From toxic fumes alone, 8 military recruits doing 'outdoor training' just downwind, were injured/worse during training, all ending up in the Nearest Hospital, over 30 minutes distance, with traffic. 3 died before they reached the hospital off Washington St. in Mission Hills. Why is this not identified as a 'significant effect' to residents surrounding or downwind of the proposed construction?

As noted on P. 6-1 in the EIR of Significant Irreversible Effects ...

"The Proposed Project could potentially result in and/or contribute incrementally to air quality impacts"...and as described in Section 5.16, "the proposed project increases the potential Acute (short term) incremental health impacts (non-cancer) in RESIDENTIAL, SCHOOL, RECREATIONAL AREAS and off-site workers. This outcome is likely driven principally by acrolein with lesser contributions from formaldehyde." This is extremely disturbing as is the just as likely event of an aircraft crash on or around SDIA with its limited runway aligned with runway overcapacity at proposed future gates, as exampled in just one recent case study at JFK. This 26

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violates any semblence of 'discussing carefully' the 'Significant Environmental Impacts to those living around SDIA'. What are the Airports Plans to increase the measurement and monitoring and reporting for measuring Air Quality and Safety in the communities around SDIA?

### **SAFETY:**

Re-Reading the 2004 ALUCP in detail, there is much that appears to be 'missing' with regards to the 'Safety of persons on the Ground'. In the 2004 ALUCP, there are certain 'measures' that were requested, accumulated from Past History and from projections into the future. Described in a very clear manner. these same questions' compilations have been asked repeatedly of the AA in ANAC meetings. Some of these 'calculations' have been tracked the past few years as a result of requests from the current ANAC members. ie. 'number of missed approaches' per month, somewhat similar to the 2004's request for 'near misses', others have not yet been tracked yet, ie. "number of Head to Head operations per month," which is specifically mentioned in the 'safety study' as part of the ALUCP. Recently requested as public information, Why has the AA not yet put them online nor are they available for the General Public to access for review in determining the Safety of such an 'increase in capacity' to Lindbergh Field? ' In recent meetings with & calls to Airport representatives (DF), the public has been denied access to such "monthly reports," stating that they are "not still in storage on their data bases." This alone is disturbing, after finding some of the exact same parameters being requested, reported and part of the 2004 and earlier ALUCP requirements.

For either an Aircraft Crash, a Military Fuel Depot explosion, or Toxic Air Release. What parameters have been shown or determined as 'Safe' for emergency access from SDIA? Area emergency department figures show in 2004, that Paramedic/Emergency access, to all communities in Peninsula is constrained. At already 'over 8 minutes,' think of the added emergency access restrictions with an aircraft crash, perhaps one that lands 1/2 in an 1/2 out of the channel with NTC businesses smack in the middle of it, in the Runway Protection Zone, or on top of Loma Portal Homes, how much time will it take for emergency crews to respond with the added traffic? Mr. Webb remembers the difficulty for 'emergency access' with the marines mentioned above. With the increased density already of an 'overbuilt church, school and commercial land use at NTC,' with more planned, what assurances are there that any 'emergency' will be adequately provided for with 'Medical Access?' Where in the EIR is the added Stress in this System with Traffic, Hospital & Safety personnel access addressed? 'Effects on Public Emergency Service Access (as a resource base)' have Not been mentioned. Nor have any changes been mentioned that have occurred due to the 'Impacts' to Safety via Emergency Vehicles Access.

The Draft EIR needs to be revised to address the actual environmental impacts associated with actual aircraft operations and actual passenger use, not the level of impacts associated with forecasts that have been consistently exceeded in projections, even by the admission of the San Diego County Regional Airport Authority. Consider this brief (explained in detail following) evaluation of the 'goals' of this Master Plan (with comments):

## Goals & Forecast:

p.10

Goals & Forecast:	
1. Improve 'air service & customer service.' SDIA is already in 'the top 10 in country,' for its size. The EIR (below) fails to prove that it will accomplish anything 'significant'	
after 2015. Since any 'improvements' will barely be completed by then, little 'significant	33
improvement' appears to be possible, while at the same time the Peninsula's 75,000+	
person population will be Hugely Impacted by Construction Congestion on one of their	
ONLY THREE ingress/egress points, Harbor Drive. Where are the 'changes' to	
accomodate travel during this time for both residents as well as passengers?	
2. Improve airport Access. Little was evident in the EIR's 'mitigation' for traffic impacts	34
expected in ingress/egress to or through Peninsula's public roads, what 'plans' will help	
the adjacent community to deal with a reduced level of access with all the increased	
traffic 'funnelled into' our communities?	35
3. Utilize developable land. This may be 'possible' for the benefit of the Airport	
Authority, but where is the benefit to the pubic? Access to much of it appears still be	
constrained as to access.	
4. Enhance Airport Access as part of the region's transportation system. Again, where &	36
when is this to be accomplished? Is it 'part of this 'phase of the EIR?' Where is the	
funding for this?	
5. Improve Regional Economy. Doubtful as surely the AA will benefit, but (because of	—
small plane capacity only) who will benefit are: Denver, Phoenix, March AFB (our	
cargo) & LAX. Heavily Detriment will be to our Regional traffic on the frwys. which	37
will increase in necessity of carrying Majority of our Cargo to March AFB, Ontario &	_
LAX. Who has looked at the Long Range impact of continuing to Ship 90%+ of our	
cargo to these other airports? How much are we 'giving away'?	
6. Meet AA Financial Goals. This is not 'described in this Master Plan.' What 'Financial	38
Goals' does the Airport Leadership have?	
7. Involve 'stakeholders' & 'public input.' At the Thurs. 1/24 meeting of Special	
Advisory Committee, it was stated by a PR consultant, that "any 'technical information'	
from the 'public' would Not be listened to, "because we don't need it," and that the AA	
will simply 'listen to the public' to learn how to 'appease them' and how to make their	
own 'plans,' a more palatable 'sell.' This appears that the Airport Authority does not	
intend to do anything of the sort. As evidence of exactly such, at another meeting just	39
prior to this 'private agenda' of the AA's 'Special Advisory Committee,' the AA's	
'moderator', in rude and discriminating behavior toward a Planning Group member from	
our area, who arrived to speak (during "Public Input") at another planning area's 'Airport	
Meeting,' described the 'double talk' displayed by the Airport Authority's Management	
team. Degrading and discrediting a volunteer Professional in their own field, they refuted	
in advance, anything this volunteer had to share with 'other, naive, public members of the	
San Diego community also concerned with the future of this city'. This display of	
preponderance of 'superiority' is disgusting and shameful for a 'public employee.'	
Where is the assurance that any of our comments will be considered and integrated into	
this EIR?	

terminal, which is not being increased in size, will in NO way be able to accommodate thousands of more passengers. Baggage claim is packed as is, and luggage is slow.. The only time Terminal 2 is slow is after 5:00 pm. I doubt these "possible 10 more planes an hour" will be after 5:00 pm. There is one escalator down to baggage claim and as it is the descent is slow and there are many people at the bottom to greet their friends and family. I see a horrible bottleneck. *Where is this going to 'get better?"* SB

9. Increase Airfield Safety, Efficiency and Capacity." Farthest from it. Unless the AA 'learns from the mistakes of other aiports, ie. JFK who they just PAID a consultant to hear, who informed them of the '17% increase in operations' (aircraft at gates) and the' 247% increase in DELAY & CONGESTION, both at the airport & its terminals as well as in the streets & air connections around them. Where are we assured we aren't making the same mistakes, wasting our future on special interest profits for the short term? As the 'human element' of inaccuracy, error, etc. takes place with less experienced "Pilots (1-08 news), Air Traffic Controllers (12-07 news) as a recently retired Aircraft Crash Management Executive commented, "SDIA is well past its statistical accident rating."
10. Improve Ground Transportation Efficiency. How is this possible, as Increasing the bottlenecks at N. Harbor Drive to the Peninsula, increasing the traffic use (even by bus or shuttle) down Laurel St., Grape St., to the North or South side of the airport will only increase the congestion substantially on Laurel St. & Pacific Hwy.? This is an ill-conceived and destructive plan, doomed to cause major havoc.

11. Increase 'compatibility' with surrounding land uses. How does 'increaisng RON parking aprons 'increase the compatibility' of having loud Noisy and dangerous Jets take off, non-stop for 3 hours from 6:30 am to 9:30 am? and possibly again at 11:30, 4:30 pm, & 8:30pm til 11:30 pm over Residential Homes and children in Schools?

12. Complement the Site Selection. How does this plan 'find a new Long Term Site for San Diego? There isn't one iota of 'complementary' movement at this airport, in this plan. Increasing 'by maximizing' on a severly limited site, decreasing Safety margins will only result in the inevitable, stress on the 'weakest link,' the human side...air traffic control, pilot error, 'space' in the air or on the ground.Page 4 of 9 in the Notice of Preparation states how " "by 2015, operational delays arre forecasted to reach congestion levels that would limit further growth in airline flights without the additon of another runway at SDIA." This completely 'contradicts the goals of ASSP programs, as p. 5 of 9 says, these 'improvements' will 'continue its mission of serving SD's commercial air transportation needs as forecasted through 2015. That will happen with 'no change,' as the data shows, little 'problems' until 2020. The 'changes proposed will only Increase and accentuate the Risk of Failure at SDIA to be able to handle increased ground traffic, as well as air traffic, as in JFK, but much 'riskier' at the world's second busiest one runway airport.

 $\Lambda A = 2.206$  Received from <u>Cal Trans Dept. of Transportation</u>, <u>Division of Aeronautics</u>, <u>MS #40</u>, the understanding that it, <u>the Division</u>, as a Responsible Agency, <u>must ensure</u> that the proposal is <u>in full compliance with CEQA</u>.

CEQA, Public Resources Code Section 21096, Requires that Caltrans Airport Land Use Planning Handbook (handbood) be Utilized as a resource in the preparation of San Diego International Airport Master Plan A-408 Near Term Improvements EA 44

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p. 11

Environmental Documents for projects within an airport land use compatibility plan boundaries or if such a plan has not been adopted, within two miles of an airport. The Handbook is a resource that Should be Applied to All Public Use Airports and is published on-line at http://www.dot.ca.gov.hq/planning/aeronaut/. Noted on Page 2 is that according to CA public Utilities Code (PUC) Section 21676 c requires that "Each public agency within the boundaries of an airport land use commission plan shall, PRIOR to the modification of its Airport Master Plan, Refer such proposed change to the Airport Land Use Commission."

"The Airport Land Use Commission must then determine Whether the Proposed Master Plan is Consistent or Inconsistent with the Adopted Compatibility Plan for that Airport. ..."key to protecting an airport and the people residing and working in the vicinity of an airport" are the ...."Airport Land Use Commissions and Airport Land Use Compatibility Plans!"

Sandy Hesnard, Aviation Environmental Specialist, State Clearinghouse, Cal Trans.

Please, show us WHERE this plan actually 'protects the people residing ... in the vicinity of the SDIA airport?' Where are the CEOA reports on the ACTUAL Increased **IMPACTS** (changes) to the "People, Students, Children and Home Values in the Communities" Surrounding SDIA (Sunset Cliffs, Upper OB, Peninsula/Mission Beach/Pacific Beach/South Soledad Mtn. & Birdrock) over the past 10 years? For the next 20? There is Not a current, Updated 'Adopted Land Use Compatibility Plan,' or <u>Part 150 Study completed</u>, though operations have 'Increased substantially,' far Above their predicted rates of 1-1.5% per year. Actual operations increased more than 2% to 6% per year for the past 4 years since 2003 (ALUCP based on 2003 data), setting historical records. Such 'Environmental Impacts' were calculated on inaccurate projections for both Operations and Capacity, resulting in Incomplete and FALSE Projections of 'future impacts' and 'mitigation' needs for Safety, Traffic and Noise. Part of the problem is that the Airport Authority has Not Placed on Public Access sites, the compilation of important monthly statistics. What will be the real increases in Operations, if the existing EIR is based on Incorrect Projections? What will be the Real Increases in Operations and Airport Capacity and Impact to the communities surrounding SDIA as a Result of the "Increased Gate Operations Capacity (and # of new gates)?"

As the EIR relies upon such inaccurate projections, now proven incorrect, they already skew the information, based upon those projections. We question the forecasts. *How* can Airport Authority Commissioners even 'attempt to approve an EIR' without "accurate airport-related noise, traffic and safety impacts on the surrounding community," those that can only accurately determined without the information contained in more accurate reports from a currently ordered Part 150 study and updated ALUCP, in process? is ASSUMED to grow from approximately "187,700 annual tons" in 2005 to approximately 622,100 annual tons in 2030!" What is the annual tonnage in Air Cargo measured at in 2007? This is more than 3 times of that in 2005. What is this 'new trip rate' that this was estimated on?

### Repeated in both the EIR and the Appendix are:

Noted Increased traffic along major egress and ingress routes in the Point Loma area including Harbor Drive, Rosecrans Street, Nimitz Boulevard, and Pacific Hwy. When are the Peninsula's other feeder streets, already impacted with new 'surrounding developments' from NTC to be addressed in the Draft EIR? When are the 'segments' on Nimitz Blvd., between Rosecrans and Hwy. 8, Rosecrans St., between Lytton and Hwy. 5, Harbor Drive, between Nimitz and Canon St., Chatsworth Blvd., between Barnett and Nimitz to be addressed? As well, when are the 'intersections' on these routes to be included as 'impacted' by the expansion? They are not even mentioned.

### **Appendix D Traffic & Circulation:**

D.6, etc. al, Intersections & those with 'Significant Traffic Impacts', Turning Volumes, Land Use Plan, etc. al. - these all 'require coordination' with the City of San Diego "in order to mitigate any 'potential' significant effects." This is unacceptable as the Peninsula is still dealing, 10 years after the 'agreements with the City on NTC's development, with unaccomplished 'traffic mitigation.' Where are the actual 'traffic, signal, freeway entrance/exit mitigations,' with funding? There is Nothing Projected for the Peninisula Area, except a 'one lane-(to 5 lanes) expansion on Rosecrans Street from Nimitz to Lytton St. which is far too little, far too late. Our area will become the 'most impacted', as the 'escape route' when Laurel Street, Grape, Hawthorn and Harbor Drive, under the EIR scenario, have increased over their 100% capacity, that in today's numbers have Only a 15% increased capacity (D-1.4). It is doubtful that the City of San Diego will have sufficient Eminent Domain Capacity or funding to 'accomodate' the 'Mitigation measures' that are described from pages 202 to 252. "Cumulative Impacts" as stated, are relying on the 9/01 NTC Precise Plan and N. Harbor Drive Embarcadero's '01 requirements and do not include any of the North Harbor Drive, nor Shelter Island Proposed Projects for Cumulative Impacts. Repeatedly in the Under Tables D-91 to the end of the Section, with the 'implementation Plan Alternative (w/parking structure),' indicate clearly that there are major 'Significant Traffic Impacts' as soon 'as 2020.' Having traveled these intersections and entries onto the freeways, with even an additional 18,000 persons (one airline coming online at one gate) per month will indeed increase the 'assumed delay' far longer than the '1 second'. Most are already at D, E or F LOS already. And the year '2025? All 'would experience an increase in delay?' Still the EIR states this is 'no significant change? This kind of illogical removal of responsibility to cumulative impacts is quickly receiving distrust and will require actual 'mitigation,' immediately, Prior To any Expansion, not afterward, to avoid 'Major Detrimental Impacts on surrounding communities.

Comments from Attorneys representing the Port of San Diego site the inadequacy of the Draft in *Disclosing Actual Impacts for Traffic Mitigation Deficiencies*. Noting the EIR had not addressed how 'the transfer or closure of existing off-site parking and rental car facilities will result in adverse changes to the physical environment,' is only the first problem. The Port's concern may be s a reduction in revenue from such 'unmitigated effects.' We repeat their comment, "*The DEIR fails to correctly assign responsibility for Cumulative Taffic Impacts*," and ... "*falsely assumes* that the implementation of the

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master plan will have "<u>No significant traffic impacts, since airport traffic is expected to</u> increase anyway."

Where is the 'cumulative impact with analysis' that determines (Which) 'mitigation measures' that will be accomplished for any impacts attributable directly to increases in 53 airport-related traffic," and specifically for Off-Site Traffic Impacts? Who will pay for it? How will funding for Off-Site Impacts (road conditions, traffic light and sign mitigation) to the Peninsula's main Collectors (Rosecrans, Nimitz, W. Pt. Loma Bvld., Catalina, Chatsworth), and Feeder Streets be accomplished to avoid a reduced Quality of Life? Increasingly in the Traffic Section of the EIR, the 'assumptions' are rife, redundant and repetative to a point that is incomprehensible, ie. concerning conflicting statements 'assuming lower airport traffic because of increased use 54 of transportation shuttles' (both for airport employees as well as passengers), then 'assuming that increasing amounts of traffic will be coming from increased use of and number of shuttles.' Where are such examples in real life for such use? As SDIA will not be having the Trolley, Coaster or other 'transit' assured at this point of being 'available 55 and funded' to meet their future needs, what will this 'not included in this EIR, Intermodal Center' 'connect to?' There are far too many parking, traffic and transport 'use' 56 assumptions, and those, are based on data that are over 5 to 8 years old and do Not include the 'underprojected' Recent, Major Increases in Operations and Passenger throughput over the past 4 years. Similar to the 'assumptions in the Air Quality section quoted by the Port District's Attorneys, where is the 'discussion of assumptions' for this 'technical data' (reams of it) on Traffic & Circulation? In the Land Use Planning Section, As described in 5.2.3 CEQA State Guidelines, Appendix G, the proposeed Project would have a significant land use compatibility impact if it results in: 1. "Disruption or Division of the Physical Arrangement of an established community;" Though on p. 5.2-17, it states that such 'traffic mitigation measures would 57 'not' physically divide existing communities, but rather would 'improve connections,' quite disconnecrting is the fact that there are no 'changes' that have been shown to Peninsula's residents and Planning Board to prove that in the future, the Airport will not have to resort to 'removing one of our major corridor streets, Rosecrans, or to continue to expand to meet 'unrealistic air transport demand.' When have these 'mitigation changes for Rosecrans or other major corridors or feeder streets been presented to PCPB? The section notes 'Traffic and Circulation would be the only activities that would occur outside the immediate area of the Airport," yet it fails to provide any real 'mitigation' of such. 2. Substantial or extreme land use incompatibility with adjacent or nearby existing and proposed land uses, resulting in significant incompatibility or nuisance impacts." As stated on 5.2-17, there is "no significant change in the noise contours to the peninsula Community based on the Proposed Project". This is a contradictory 58

statement. Is not 'a heavy and densified concentration of *increased noise and pollution* from increased aircraft at an extremely limited site (661 acres) with major terrain limitations and fog inversion layers, encouraging 'nuisance impacts?' Are they not also encouraging More Incompatible Land Uses to the nearby existing residential and school land uses, many that existed long before the establishment of "SDIA or Lindbergh Field?"

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As to the "SD Airport Environs Overlay Zone, and its "aim to protect public from Noise or Hazards associated with airport operations at SDIA," the EIR falsely states "that the Proposed Airport Land Use Plan would be 'consistent' with the stated purposed of the AEOZ." It is a 'pie in the sky' statement that to state that "it would Not Significantly Change Noise Exposure within the Airport Influence Area," as it denies the Reality of the irresponsibility of the Airport Authority and the City of San Diego to address the future needs of the entire City and County by ignoring the impacts of both Noise & Hazard as well as the Historical Significance of our large and long-established community. Already, the City of San Diego has ignored the guidelines of the ALUCP and allowed 2 major schools, including preschools in the Noise Impact and Airport Impact Influence area. By substantially increasing flight operations,(25%+) will not Noise, Safety and Pollution Hazards be increased to these children? Won't the entire area become devalued as aircraft and subsequent encroachment upon 'new areas' of the Peninsula are exposed to Noise from aircraft diverted from established pathways, for separation and 'safety' maneuvers?

A most incredibly condemning statement of this EIR is the one on 5.2.7 under 'cumulative impacts,' with regard to "cumulative land use impacts would occur when the incremental effect of a project or projects combine to produce a significant effect." Stating, without any knowledge of 'future projects,' "cumulative developments envisioned would be consistent with the land uses defined in the Land Use plans and policies for the SDIA Project Area AND the Surrounding Areas." "Consequently, these future developments when combined with the Proposed Project would Not Result in Any Significant Land Use Impacts." Is this the 'future prophecy of the AA's consultant to already 'know' all proposed projects in the future, for both SDIA AND the Surrounding areas? ie. Peninsula? Harbor Drive? Shelter Island Drive? Midway?

The first 'Assumptions ie, D.5.2.3.6 Realizing that "Ongoing growth in airport-related traffic cannot be separated for planning or mitigation purposes from improvement projects designed to increase the Airport's Current Capacity and service levels," they clearly state what we are saying now, from experience and from many, many consultant reports, that such expansion and increase in capacity without 'pre-constructed traffic mitigation,' will have immediate, extremely "cumulative" negative results on "local and areawide traffic." Where are the Cumulative Effects to the Surrounding Peninsula described, more than a minor impact on the Rosecrans (Nimitz to Barnett) or the Parking Impacts with Removal of the NTC airport parking spots available at the Hotel site north of the Channel? As opposed to D.5.1.3.7, Will not that 'removal' immediately effect the Parking situation? How will the increase of a huge parking structure Not add to the congestion at the already congested entry ramps and freeway segments for I-5 and I-8? (D.5.2.3.4), "whether with parking structure or without?"

D.5.1.3.6 Transit - As stated "Under the Implementation Plan (with parking structure) No-Existing or planned transit routes would be modified. Therefore, no significant IMPACT Would occur to transit operations and No mitigation is required." Doesn't this prove that the 'increased costs for the 'Intermodal transport Center' has 'no effect' on the actual transportation system? Where is the 'substantiation' for this 'summary?' Due to the already congested routes in and out of SDIA for autos, with no 'modifications proposed with increased 'Ground Operations of 25% or more', how can it be assumed that there will NOT be any 'mitigation required?' Where are the studies of the impacts 60

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### of already stressed 'street segments' of Nimitz & Rosecrans (p. 5.3-16), as 5.3.3.9 Significance Criteria Requires?

The measures detailed in the DEIR (MM 5.3-1, MM 5.3-2 and MM 5.3-3) do not appear to have changed, and the 'funding for these measures' does not appear 'assured' at this point. (Mr. Peace's 'Intermodal Center' is extremely limited in its specific 'meeting of need,' requiring far more comprehensive study as commented on by AA members months ago). Public Review, Real Property Acquisition and funding for such traffic 'mitigation' is barely mentioned in this EIR. Which "mitigation measures" will be 'accomplished' with this 'Phase' of the Master Plan? Will they be completed before the Additional Gates are completed? What 'Infrastructure Guarantees' does the Airport Authority assure its surrounding communities and Port District of, in the undertaking of this Proposal? Our communities are weary of the 'build now' and mitigate 'later,' irresponsible acts of this City, County and State. Any 'Airport Proposal' Must include both Immediate Plans and Funding assurance for Immediate Mitigation, not only 'during construction,' but permanent and guaranteed funding for ongoing 'mitigation' as this proposed 'expansion' will have, impacting the Peninsula, its residents, businesses and visitors in the most negative manner of all communities. Specifically, where are the reserves, funding reserves or insurance for such Increased Liability, not limited to: Ongoing Traffic Mitigation to avoid increased Accidents, Increased Traffic and Air Congestion, Ground and Air Operations Delays, Business losses and loss of lives? What are the 'Subsequent, Necessary Expansions' that will be Required for SDIA and all of San Diego County, to meet its 'air transportation' needs? Is this not what THIS EIR supposed to do? This is supposed to be a Long Term Plan. "a Minimum 25-year projection according to the existing ALUCP, yet includes no defined predictions for 'accomodating' air transportation needs other than "at capacity regardless of 'operational expansions' to the year 2015."

In Appendix B, with few pages (B-1 through B-17) describing 'technical details' of potential impacts of Noise and its Effect on People," there is Nothing here that relates to the Actual Noise effects on specific surrounding communities' populations, nor mention of any 'mitigation' necessary to cover litigation exposures. Where are the reports of 'hearing losses' already accrued in the area from the Noise from SDIA's encroaching and growing Noise Patterns? Are they growing, how much will such health risks be expanded, as per (goal #11)? Certainly, the AA has had years of recorded reports? Litigation? Defining 'general effects' is disingenuous, indicating that there are 'increasing effects,' yet the report claims only 'minor, insignificant effects' or changes, after the Airport Authority's own 'report' discloses 'Disclaimers of Non-Accuracy of their Noise Monitors' (INM) because of the 'varied topography' and 'hard and soft ground coverage'. "INM can overstate or understate the Noise exposure levels due to terrain (including buildings) in the vicinity of SDIA and the prevalence of both hard and soft ground coverage." 'Hard' being defined further as equivalent to concrete coverage, buildings and even water, noted "at SDIA, they tend to reflect and Increase Noise Exposure." What are the REAL Noise and Health (lack of sleep) Impacts on Persons surrounding SDIA, considering the Hard, Soft and Topographical Constraints of the Airport in the middle of San Diego?

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## (Appendix A of EIR Appendix I) <u>Comment Summary of 2006 Master Plan DEIR SDIA&</u> CNEL <u>Contours/Nighttime Analysis Charts:</u>

It is interesting, on Page B-28 to note how the "in the Proposed Project ... "as would be expected" (BY WHOM?) .. the differences between the contours for the Proposed Project versus the No Project Alternative are "small." With a 25% MINIMUM Increase in the Potential Flight Operations at the Airport (per gate and with 10 New gates). How are these determined as 'SMALL?' Between the Flights from the No Project, East Terminal Project and the Preferred Project, some diagrams appear to put vague (noone can 'read' the precise locations, there are No roads) and 'inconsistent determinations of less flights' vs. 'more' or to have 'less impact' at nighttime or daytime or with different projects. K.I.S.S. principle applies here. If there is a '25% increase in potential Aircraft taking off (& more potential because each GATE can have multiple planes loading many planes per day), it will be a 'Substantial Change.' It is not even as simple as JFK's 'example of operations increasing by 17%-planes at the existing gates'! We are looking at a SINGLE RUNWAY. With varying aircraft Not Subject to Any Specific 'SLOT,' there is No Method of "Predicting" when and Where those Planes will be directed with weather conditions: fog, wind, rain, etc. Also, p. B-27, does not include any 'restrictions on the use of MD83, MD80 series or B737s, regardless of where they 'take off from', they still impact the CNELs in the air with schools & residences at such a close distance from the single runway. Are there any 'proposed restrictions' to 'mitigate' for these continued and potentially 'increasing' operations? Ground noise or air noise A 'model' is just that, a poor predictor of Actual Results. Looking at Real Life examples such as JFK are more predictable. Past results of similiar reality or 'Actual Operations and Passenger Activity' is a better predictor than the 'fiction' (ie. the 'model forecasts' done for SDIA concerning 'passenger and operations projection), presented here.

Eg. The'differences' shown on the Figure B 17 & Figure B-23 between the 2005 Base, Proposed, and Alternative appear to clearly show that by 2020, areas of the Peninsula that have had very few flights south of the 275 heading (for emergency separation), will now be Negatively subjected to New Noise and Pollution of Substantially by increasing amounts Aircraft Operatons. Both Daytime AND Nighttime Impacts will affect the homes of Tens of Thousands, the Health of tens of Thousands of Household Occupants and correspondingly, Property Tax values for San Diego. This is supposed to 'help the economy?' Most likely it will 'help the Airport Authority with their Financial Goals(#6), but at what 'expense' to the long term economical 'goal' for San Diego (goal #5)? To be stuck in traffic, or at a beachside resort or sand spot, Impacted constantly from the Noise, Pollution and Safety Risks of a Congested International Airport 'Takeoff' or 'Landing' Runway, how is this going to 'help' San Diego's Tourism?

What about the increase of Particulate Matter Pollution over the area, increasing from "400 tons to 600 tons annually?" That is a 1/3 increase in pollution! How is this considered, 'not significant?' How does this add to the goal of "Increase 'compatibility' with surrounding land uses?" In 1-24 Executive Summary, the Air Quality Impacts ASSUME that "uses in the flight path to the east & west..are vacant." Not so. Immediately to the west are buildings at former NTC that expect to have 40-50 employees..where are the CEQA guidelines 'met' in this 'plan?' This is indeed, 'AVOIDABLE. The CAAQS for this pollutant (PMs, NOX & VOC) will be in

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Violation. After reading the Summary of Impacts and Mitigation Measures, being Stuck in F LOS on Any of the Routes or from to SDIA, without 'mitigation' will 'help' tourism or business in downtown San Diego? These 'Environmental-Noise, Pollution, Traffic & Safety Impacts' are all considered "Less than Significant?" Historical uses of such 'mitigation measures' suggested or 'encourage and facilitated' in the EIR are seldom actually used. Who will 'coordinate' the grojund service equipment replacement program to 'monitor' the use of 'alternative to ground service, diesel-fueled equipment? Such 'Impacts' are incompletely discussed in the EIR as to their "Impacts" to the surrounding community, and when commented on briefly in the Draft EIR in 2006, they were barely mentioned.

The History of the Airport's Operations and Abuse of Regulations is documented, repeatedly in the ANAC's records over the past 10 years. No Analysis of such reported 'Impacts' are Included in the EIR. As detailed repeatedly, with Only One runway, there will be More Homes Impacted with Noise, Pollution and Safety Risks. With the increases of Traffic that have not been Compiled Comprehensively to address the Changes in operations/passenger loads since 2005, and without such future 'alreadyapproved projects' surrounding the Airport and 'presently proposed ones,' this EIR is woefully Out of Date, does Not give accurate Details of Impacts (maps do not include 'readable streets') and are difficult to 'mark' in compiling comments from the .pdf files provided as 'supplemental materials.' Existing ALUCP regulations are impossible to 'access' without Retyping or Copying word for word, page for page, every segment.

This has been made the most difficult EIR to address, we believe, on purpose to further thwart the efforts of those who will be Harmed most. The Airport Authority's Webmaster is extremely Disingenuous in copying the corrupt pathways of the City of San Diego's Leadership. Who will 'benefit' while the majority of San Diego will be subject to Gross Congestion Impacts, both on the Ground and in the Air and Incredible Delays, both in the Air and on the Ground, subjecting this City and County to future unproductive 'Costs' in Studies, Litigation and in 'Mitigation' after there are Major Operational 'Human-caused' Accidents and Mishaps? What are the "plans" to prepare for these?

## B.5 Aircraft Noise Analysis Summary Tables: Schools

#### Tables B-8 through B-10

Calculations of times (minutes) that Schools (Children) are Subjected to Noise in levels that are UNLAWFUL are woefully inaccurate. In both the Vicinities the Peninsula and East Side Schools, such 'computerized calculations' are an Insult to the Parents, Health of the Children and the Residents that are subject to the REAL HEALTH IMPACTS on Hearing. At 104 decibels, over 3 minutes exposure *Will Cause Permanent Hearing Damage, especially in the ears of young \*Preschoolers And Kindergarten\* Children.* These Tables appear quite Lame, being extremely close, whether in terms of "No Project Alternative", "East Terminal Alternative" OR "Preferred Project Alternative," all of which will have a Marked Change, for Any Increase, either 3/7 gates or 10 gates of Increased Operations. This does Not Consider REAL IMPACTS to the Health And Safety of the Children in the Communities surrounding the Airport. *Where are the reports of Noise increases at each school over the past 10 years?* In stating, (5.1-11), "data shows that most schools. do not experience substantial periods of time with exterior noise levels above 80 db", please remember that these 'estimates' are only with CNEL, Not Single Event Noise Levels! *Where is the estimate of the periods of time that the* 

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Exterior Noise Levels are Above 80db? Or Above 100 db at such close schools as Loma Portal, St. Charles, Correia, Barnard, Dewey and at additional Preschools in the area? These are potentially the most 'damaged populations', where are the Data on the Actual Time Periods of Exterior Exposure to such Risks? Examples (from 2010 to 2030-Highest Impacted schools to lowest):

A 14	No Project Altern.	Preferred Alternative	East Terminal	
Alternative				
Loma Portal 65 dl	<b>5 84 to 111</b>	84.4 to 119.8 min.	83.2 to 118.9	
75 dl	)	10.5 to 17		
80db		2.8 to 4.1*		
PLHS	76 to 104	77 to 112 min.	75 to 111 min.	
How a	bsolutely ridiculous-a	25% Increase in Planes	= a 25 to 40-minute	
minute" to 7 minu	tes Difference, is "less	projects' from 'none' bein than significant"(5.1.16 Vdav. a 235+ aircraft pe	Noise)? And this	
	going from apprx. 574 flights/day to 819/day, a 235+ aircraft per day increase? Will there be a 'limit' as to 'when NOISY planes can take off?' Will there be 'regulations'			
between <u>7:30 and</u>	<u>l 10:30</u> or <u>11:30 and 3</u>	1:30 pm? No! <u>Aren't the</u>	se the Busiest times	
for Aircraft to tak	e off and also those in	which young children a	re Exposed.	
outside? Yes. How	w is this 'mitigated' for	such a "Health, Safety o	& Welfare charge?	
Where is the assurance, and by when, that the entire fleet of planes into SDIA will have				
only 25 minutes of	ut of the approx. 300 a	additional flights per day	will be 'converted' to	
		nce to 7-10 schools? 60		
		e to meet 'goal # 9 ( in actu		
to it!")		and the second se		
Correia 65 dl	5 75 to 99	76 to 108	74 to 107	
		75 db 14.5 to 24.2	And these do Not	
Include				
	8	30 db 3.9 to 3.72 *	the Preschools!*	

		the second s	
Barnard	65 db 51 to 72	51 to 78	50 to 77.2
Dewey	65 db 67.8 to 100	68.1 to 108.6 70 db 5.4 to 6.1 *	67.1 to 108
HTH Middl	e65 db 80 to 112	80.5 to 121.2 75 db 18.7 to 25.9* 80 db 3.4 to 3.9*	75.8 to 116
OB	53.2 to 78.7		
Sacred Hear	rt 55 to 76.9	55 to 82	54.5 to 80.8
St. Charles	99.1 to130.1	98.3 to139.4 75 db 28.8 to 39.7* 80 db 6.1 to 8*	99.5 to 140.3

Again, this is Contrary to the Goals of the ALUCP, the Goals of the Airport Authority Master Plan (Goal #9) as it increases Hazards to the Health, Safety and Welfare of the surrounding communities, especially to those 'least able to speak', our Children.

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#### Cal Trans; Traffic CNEL 'changes':

In Table B-11, page B-73 & B-13, page B77, It is hard to believe that 'Traffic CNELs' for either the Proposed Project or the East Terminal Alternative, With Parking Structure, will be 'Only Slightly better'(or better at All!!) if reading these computations properly. Especially in the 'Nimitz roadway' with 'Alternative' compared to 2005. Obviously there Have been 'Increased CNEL Traffic Noise Levels since then with the increased operations, but where is the Actual Data? Where are these numbers coming from? Where are the assured 'Billions of dollars for alternative transit' installed, in order to achieve this? What 'transit' will it connect to? Is the 'use of on-site shuttles' supposed to account for this? It is extremely hard to understand any kind of methodology that would State and 'Show' such 'Reduced CNEL levels for Traffic' as are exampled here-Just based on other studies done and brought forward by Your Consultants (S.B.) recently it is highly implausible to achieve such 'lower' levels of Noise statistics with the increased capacity & operations (I'd like to see 'actual CNELs', since '05) much less, with an Increase of 25% of Ground Transportation Capacity/Operations.

As a member of the ALUCP ATAG, it is amazing that such 'detail' is reported as 'necessary' for Non-Residential Streets when the 'Ambient Noise' from the Freeway (Hwy. 5) & Harbor Drive is all around the Retail, Commercial & Resort areas now, and is asked to 'be Exempted' as a consideration in the future because of its 'non-impact! It appears ridiculous to consider any 'Increase in Traffic CNEL' in any area but a 'residential area,' as an Airport IS Noisy already as are 'commercial roadways', Hwy 5, PCH, etc.. At Lindbergh, any 'Traffic Noise' is pretty much 'lost in the constant or ambient din' except when in adjacent Residential areas on the West side, as the freeway traffic IS NOT 'AMBIENT,' there, it is NOT Present at all!

In table B-12 p. 75 & B-14, B-79, it is incredible to see, at "Peak Hour Road Traffic CNEL compared to 'No Project" AND at 'Daily Road Traffic CNEL compared to No Project" that there is ONLY an *Extremely Slight Increase in Traffic Noise, and that ONLY Noticed, by 0.10 at the 2030 mark for the 'impacts' to the Peninsula!* How is this able to show a 'zero net' *CNEL level for Traffic*' here, as for "85% of existing traffic" (not able to Continue the 'preferred, normal route south from the Airport,' as it is already at '85% capacity'), when the Only resulting 'other' way OUT is via Nimitz to Rosecrans (then Chatsworth, Sports Arena, West Pt. Loma Blvd., Barnett-?etc.). To have mostly "0" effect on Traffic Noise, when the Residents of NTC, Loma Portal, OB and Peninsula will all have to deal with, not just with 'increased Traffic Noise,' but with jammed up traffic on Each of their 3 main emergency access corridors, including buses! If studied thoroughly, these diagrams Clearly Show that there is NO Problem with the present 'Daily Traffic CNEL' OR 'Peak Hour Road Traffic CNEL' for the next 22 years, if there is NO PROJECT!

In summary, these are just a few of the inaccuracies, through incomplete reporting or estimations and unsubstantiated 'Assumptions.' In effect, this EIR does not follow the 'best management practices' in many aspects, leaves out adherence to important policies already part of state or CEQA laws in evaluating such expansion proposals and essentially, leaves much for the public to question in determining its true 'environmental effects.

effects. Cynthia Conger, Committee Member PCPB, 4425 Pt. Loma Ave., San Diego CA San Diego International Airport Master Plan A-417 Near Term Improvements EA

Peninsula Commu	nity Planning Board	Signed by: Cynthia Conger, Committee Board Member
Subject:		
Comment: 1	Subject: Noise Monitors	Response
First, the San Diego 6 years on a Varian years, without yet a (Noise Monitors are the East Side, the 'I good will,' adherence community, we que consider the Impact 'listen' and incorpor comments, especia the Authority's inter as included in the A Airport Authority inco technical expertises members of our Co comments be used	County Regional Airport Authority has operated for ce that has been EXPIRED for THREE of the Six <i>ccomplishing the Requirements to the Community</i> still unplaced and unequal in number to those on ess impacted' by Noise). Exemplifying such "lack of the to agreed upon policy and 'follow through' to this stion their Incentives or Motivations to seriously s to the Peninsula Community and to earnestly ate Peninsula resident's, experts and professional's ly Technical. As such, we have no confidence in tions address our questions in an Advisory capacity irport's 'stated goal' of 'public input'. <i>How will the</i> <i>corporate into the Master Plan the very accurate</i> <i>and experience of professional and experienced</i> <i>mmunity and of their on industry? Will these</i> <i>to not only safeguard the interests of our community</i> <i>cilitate Responsible Development at SDIA?</i>	The Variance has not expired; SDIA's Variance has not been granted by the State because the SDCRAA is waiting for the Administrative Law Judge (ALJ) to make his determination since the Variance went to Hearing. The SDCRAA tried to install all the planned noise monitors as part of the upgrade to its noise monitoring system. Due to community concerns, the SDCRAA did not receive approval to install the last noise monitor on the "west side". As the system exists now, SDCRAA has 14 noise monitors on the "west side" and 10 noise monitors on the "east side". The Airport Authority prepared a Preliminary Draft Airport Master Plan published in September 2007 that has been available on the Authority website and was integrated into the launch of a new Authority website www.sanplan.com. The SANPIan website focused entirely on providing the public and community with opportunities for professional and experienced members of the community to review and provide input on the draft Airport Master Plan. In addition, during the public review period for the Draft EIR, over 10 community meetings were held throughout San Diego County, including two in the Peninsula Community, to describe the proposed Airport Master Plan and garner input and comments. These public comments and feedback have been reviewed and considered by the Airport Authority in the development of the Airport Master Plan and the environmental analysis.
Comment 2	Subject: CEQA Procedures	Response:
attain even a 120-d	ht with the Airport Authority for more than 2 mos. to ay review of this EIR, we later learned under CEQA, ublic Resources Code, Section 21091.5, is already	See Response to General Comment #2.
California Public R	esources Code Section 21091.5:	
provision of this divi environmental impa the expansion or en	bdivision (a) of Section 21091, or any other sion, the public review period for a draft ct report prepared for a proposed project involving largement of a publicly owned airport requiring the de and submerged lands or other lands subject to	

Comment 3       Subject: Long Ferm Master Plan       Hesponse         In our review of the 'Master Plan's IR, 'We note that it is difficult to compare this EIR to any accessible 'Master Plan. The "20-years" minimum state/federal requirement for Master Plan is not included in any references, as this EIR and appendices solely address this apparently first phase' to accommodate needs at SDIA for only the next seven years, until "2015." It is also not accessible 'online, nor provided at any public library. Few of the public in Peninsula are 'privy' to any the past Maser Plan Studies, nor their more 'comprehensive' and pregative libration community. Why has nor the Eritine Maser Plan been developed and proposed before this EIR is presented to the Public? Without such, the EIR is nor teady to be 'adopted. An 'incremental viewing' of the first phase is all that is addressed in the EIR, and is insufficient to meet state requirements as well as for any Relevant Review. Longer term 'plans' are briefly referred to is neveral sections of the EIR, as more than what is being statedWhy is this Long Term Maser Plan' to be compared to?       The Draft Environmental Impact Report for the Airport Master Plan. San Diego International Airport Authority offices, located on Harbor Drive in San Diego and in local libraries. An electronic copy of the document is available for review since publication at the San Diego County Regional Airport Authority offices, located on Harbor Drive in San Diego and in local libraries. An electronic copy of the document is available to review since publication is provided by the Federal Aviation Administration's Advisory Circular 150/5070-6B, Airport Master Plan. consists of two components: prepared under the direction of the State of California's California Environmental Quality Act (CEQA).         As stated in Chapter 1.2 of the Draft EIR, "the Airport Master Plan to meet forecast deman	the public trust for commerce, navigation, or fisheries, or any interest therein, shall not be less than 120 days." Again, why the Deception? We have lost confidence in both the Airport Authority's respect of our residents, professionals and their comments.	
level approvals for those elements that are to be designed and constructed through 2012 and operate through 2015 and beyond."	Comment 3Subject: Long Term Master PlanIn our review of the 'Master Plan's EIR,' We note that it is difficult to compare this EIR to any accessible "Master Plan". The "20-years" minimum state/federal requirement for Master Plans is not included in any references, as this EIR and appendices solely address this apparently 'first phase' to accommodate needs at SDIA for only the next seven years, until "2015." It is also 'not accessible' online, nor provided at any public library. Few of the public in Peninsula are 'privy' to any of the past Maser Plan Studies, nor their more 'comprehensive' and negative Impacts to this community. Why has not the Entire Maser Plan been developed and proposed before this EIR is presented to the Public? Without such, the EIR is not ready to be 'adopted.' An 'incremental viewing' of the first phase is all that is addressed in the EIR, and is insufficient to meet state requirements as well as for any Relevant Review. Longer term 'plans' are briefly referred to in several sections of the EIR, as more than what is being stated Why is this Long Term Maser Plan not Accessible to the Public? Is this even a legal process if it does Not include at least a full 20-year projected of	The Preliminary Draft Airport Master Plan for San Diego International Airport was published in September 2007. It has been available for review since publication at the San Diego County Regional Airport Authority offices, located on Harbor Drive in San Diego. An electronic copy of the document is available on the Internet at <u>www.sanplan.com</u> or at <u>www.san.org</u> . Further, the Preliminary Draft Airport Master Plan was available for review upon its first publication in May 2007. The Draft Environmental Impact Report for the Airport Master Plan for San Diego International Airport was published in October 2007. It has been available for review since publication at the San Diego County Regional Airport Authority offices, located on Harbor Drive in San Diego and in local libraries. An electronic copy of the document is available on the Internet at <u>www.sanplan.com</u> or at <u>www.san.org</u> . Guidance for airport master plans is provided by the Federal Aviation Administration's Advisory Circular 150/5070-6B, Airport Master Plans. Environmental Impact Reports (EIR) are prepared under the direction of the State of California's California Environmental Quality Act (CEQA). As stated in Chapter 1.2 of the Draft EIR, "the Airport Master Plan consists of two components: preparation of an Airport Land Use Plan; and the implementation of certain improvements under the Master Plan to meet forecast demand through 2015." As further stated in Chapter 1.2, "the Proposed Airport Land Use Plan is a program level planning guide to ensure that Airport facilities are planned with thought and foresight to serve the greatest number of Airport users." As stated in Chapter 1.2.2 of the Draft EIR, Proposed Airport Implementation Plan (with Parking Structure), "the Airport Implementation Plan (with Parking Structure) would include PROJECT- level approvals for those elements that are to be designed and

Comment 4       Subject:         Considering this, below are comments/problems on the 'development' process that this has somehow 'avoided.' SDIA Master Plan EIR's 'Non-compliance' with the Cal Trans/FAA 'Best Practices' methodology of presenting an EIR for Airport Expansions are noted by numbers enclosed by these [(#)]         In checking out the following Best Practices methodology for the creation of the EIR for SDIA's Lindbergh Field, the differences are amazing. An 'earlier version' was supposedly available, then removed. No [(1)] 'redlining' was accomplished for the public to be made aware of the 'differences' in the 'changed EIR,' though it went from a supposed '385 pages' to approximately '585 pages' with another <u>1500 or so additional pages of 'difficult-to-access' appendices'</u> , some in 'accessible' pdf file, most, not.	As stated in Section 2.2.2, as a result of comments received on the May 2006 document, this Draft Environmental Impact Report considers potential environmental impacts through the year 2030. Regional transportation plans use 2030 as a planning horizon. Therefore, analyzing impacts of the Proposed Project through 2030 allows a direct comparison with regional transportation plans. Although the environmental analysis for potential impact considers operational growth for the Airport through 2030 no additional improvements are proposed for San Diego International Airport beyond those needed to accommodate growth through 2015. The San Diego International Airport Master Plan considers improvements conceptually through 2030; however, implementation of specific improvements is developed only through 2015. Future phases of planning for San Diego International Airport will focus on specific improvements beyond 2015. As these improvements are developed and become described for environmental consideration, additional environmental review will be undertaken by the San Diego County Regional Airport Authority. Response The SDCRAA felt that a redlined EIR would be confusing considering all the sections within the document that were modified to include additional years of analysis and explanation of including more analysis years. All appendices were available on the SDIA website. Eighteen pages of Appendix E were inadvertently missed with the initial publication in October 2007. Upon finding out that these pages were missing, the website was updated to include the missing pages in November. The missing pages were summarized in Section 5.19 in table format and would not hinder review of the overall section.
Comment 5 Subject: Lengthy Document	Response
To access such data, for review, as quoted, <u>"in California, the state</u> requirements frequently appear to add extensive volume to the Federal documents," it was obviously made so large and so 'unreasonably lengthy,' to discourage review by the public, [(2)] clearly violating state guidelines.	The Draft EIR is a CEQA document; the Federal document is still being developed.
For example, Air Quality in the Appendix Volume II, included in E-9,	The Appendix materials pertaining to Air Quality are intended to provide

Annual Aircraft Operations, minutes of Taxi time and Remain over night 'changes' to 'emissions,' in any 'alternative' in any year the particulate emissions (p. E-10), regardless of an 'increase in operations' of over 25%, are predicted to be 'negligible' ("<0.01 for PM 2.5?) from all ground support equipment, with any project after the year 2015? Why all this excess paperwork, repeated in both the EIR AND the appendix? 'Dimple' explanations are not substantiated with anything but models of hypothetical numbers with little explanation for the public to understand, especially as it is obvious that there will be necessary increases in ground support equipment to service such needs. Increases of 'baggage tractors, catering, lavatory, fuel,' etc. (page E-11), surely will increase correspondingly with the increase of Additional aircraft needing servicing, as exampled (time wise, delay wise) in the recent examples given by the Airport Consultant Steve Beeks (1-01), for the <u>"17 % increase in gate use at JFK airport, which has resulted in an increase of "247% of congestion and delays.</u> More important are the comparisons to evaluate in ground, runway and air traffic congestion and delays, than simply the 'noise'. Obviously as aircraft taxi time Emissions and are just 'briefly' mentioned as <u>being 'significant</u> ,' yet are <i>Not considered</i> as 'having significant impact' on the adjacent communities around Lindbergh Field, as the EIR Assumes that an 'un-named source' will 'coordinate' the 'changeout of environmentally-friendly service vehicles.' This 'assumption' along with others, point out just one <u>mistake of the EIR in not considering the "Shore Term AND Long Term Environmental Consequences</u> , as quoted below in 'summary tables.' [(3)]	more detailed information and data on this comparatively technical topic than was provided in the main sections of the EIR. Out of necessity and for clarity, some of these materials are repetitious, but consistent. See response Peninsula Community Planning Board to Comment #29 (submitted by Bill Ingram).
Comment 6 Subject: Air Quality Tables	Response
[(4)] How incredible that Table E-34 to E-43 are not placed side by side	See response to your Comment # 5.
or vertically, so that the differences (seemingly miniscule) are not seen	
easily. In effect, the accumulation of pollutants is guite substantial,	
growing by 1/3 at least in Particulate Matter, SD's latest 'failure' in 2 of 3	
air quality measures.	
Comment 7 Subject: Unnecessary information and Document	Posponso
	Response
Length	While the commenter may not be interacted in the bistorie reconnected in the bistorie
At the same time, as quoted below in [(5)], the additional information on the "historic architectural survey" of SDIA did not need to include the	While the commenter may not be interested in the historic resources at the Airport, others are, and specific resource agencies need this data for
entire explanation certain buildings were kept or not (200 pages!), nor	review of the Proposed Project. The construction schedules were
the 'history' of the airport. More important is the 'future development' of	included to allow others to understand timelines (although no specific
SDIA, and such Impacts to San Diego and SDIA's surrounding communities. In addition, data such as proposed 'schedule of bids' for	dates were provided) for phase of work to determine construction
	equipment use for air quality analysis.
construction included '0' for any dates (repeatedly), times, lengths, of	

contracts, etc., included as Least 50 pages of non-important 'inconsequential' "data for data's sake," again, violating Best Practices. (below):	
"Best Practices for Environmental Impact Statement Management, FAA Guide: July 2001 (Updated January 2002)" <i>Managing the Scope and Size of Environmental Documents</i> "From the very beginning of compliance with the National Environmental Policy Act (NEPA), there has been a conflict between the need to prepare legally sufficient Environmental Impact Statements and Environmental Assessments and the need to manage the size of these documents. The regulations promulgated by the Council on Environmental Quality (CEQ) in 1978 established a <i>target size for ElS's</i> <i>as "normally not to exceed 150 pages in length and for proposals of unusual scope or complexity 200 pages"</i> (40 CFR 1502.7). In 1981, as a part of additional guidance (Forty Most Asked Questions Concerning CEQ's National Environmental Assessments should not exceed 10-15 <i>pages in length.</i> Even a casual review of documents recently approved by FAA would indicate that these policies are honored more in their breach than in their compliance.	Again, this document was prepared based on CEQA. The FAA's environmental review document is under development using FAA guidelines. The commenter should understand that all documents can not be reduced to 200 pages if complicated impacts are involved.
The Problem: Susan Smillie and Lucinda Swartz identified three reasons Federal agencies fail to meet or even approach the page limits established by CEQ in a paper presented to the convention of the National Association of Environmental Professionals in May 1997. These reasons are (1.) A requirement by counsel to <u>"beef up" EIS's in</u> the hope that volume will deter potential litigants or in the event the deterrence fails that the agency can argue <u>"it's in there somewhere;"</u> (2.) Failure to properly scope the document; and (3.) In the case of EA's, preparation of <u>"mini-EIS's"</u> rather than an appropriate assessment. It appears that, in addition, in those states where joint Federal/state environmental documents are prepared such <u>as in</u> <u>California, the state requirements frequently appear to add</u> extensive volume to the Federal documents. [(2)]	Comment noted; none of the reasons cited are applicable to this EIR.
	Bosponoo
Comment 8Subject: Some Proposed Solutions: GeneralSome Proposed Solutions.Several potential techniques for reducing	Response Comment noted, the SDCRAA agrees that Federal documentation
the size of NEPA documents are included blow. You should always	should not be shortened artificially to meet a guideline for documentation
keep in mind that in attempting to reach a certain size goal, you cannot	size.
sacrifice the "hard look" that is required by NEPA.	

Comment 9	Subject: Some Proposed Solutions to lengthy	Response
	Environmental Assessments: Scoping	
first and generally one from excessive growth project will allow limita particularly important	aring an EIS, the scoping process provides the of the best opportunities to keep the document in later. A <i>proper analysis</i> of the scope of the ations on what has to be analyzed later. It is at this stage to understand the nature of the supported by the contents of the environmental	This document is an EIR, not an EIS. The previous EIR was used by the SDCRAA to develop the additional analysis included in the October 2007 EIR.
Comment 10	Subject: Subject: Some Proposed Solutions to	Response
	lengthy Environmental Assessments: Tiering	
CFR 1508.28), which conceptual proposals incorporating the earli most airport projects,	oncept supported by the CEQ Regulations (40 provides a process for analysis of broad followed by narrower site-specific analyses er work by reference. Tiering has limited utility in but it may prove useful in some circumstances, in of siting proposed new airports.	This document does employ the concept of tiering by considering the ALUP element of the Proposed Project at a program level.
Comment 11	Subject: Subject: Some Proposed Solutions to lengthy Environmental Assessments: Incorporation by Reference	Response
should be incorporate	ference: Document <i>not directly used in an EIS</i> d by reference. If this is done, <i>care should be</i> <i>referenced are reasonably available</i> to any preview them	This document is an EIR, and in Section 2.5 incorporates other documents by reference. All documents incorporated by reference were reasonably available.
Comment 12	Subject: Tips on writing EIS Documents	Response
Purpose and Need: A for the project (not wh	A well-written statement of the purpose and need y a document was prepared) lays the groundwork iplined EIS document.	This is an EIR and, therefore, describes the purpose and need of the project as the project objectives. These objectives are identified in Section 3.1 and 3.2.
possible to reduce the the alternatives in this compare the impacts environmental consec may be avoided here. table comparing the p	<b>ng the Proposed Actions:</b> It is frequently e size of EIS's by taking special care in describing section. Since it is normally the practice to of the various alternatives in detail in the guences section, detailed comparisons of impacts On suggestion recently in a DEIS— <i>a summary</i> <i>proposed project and its alternatives</i> in this section, ed discussion in the subsequent environmental n [(3)]	The number of alternatives analyzed was adequate for the proposals considered at SDIA. It should be noted that CEQA does not require detailed analysis of all alternatives. NEPA, however, requires that all alternatives carried forward for consideration be analyzed equally.
	nt: Because significant amounts of data are current conditions, there <i>is a tendency to "load</i>	The Affected Environment in the EIR is described in the Environmental Setting of each impact category detailed in Chapter Five. The

<i>up" an EIS with such data simply because it is there</i> . One method that seems to help is to limit the affected environment description to a relatively minor discussion of where the proposed project is located and general conditions in the area, and to include specific <i>detailed information in the Environmental Consequences</i> section which follows. In doing this, you should take care not to simply transfer the problem from one chapter to another.	Environmental Setting for each impact category is commensurate to the potential for impact.
Comment 13 Subject: Subject: Tips on writing EA Documents	Response
For EA's you should consider <i>combining the affected environment and</i> <i>environmental consequences</i> section, which <i>will eliminate the tendency</i> <i>to duplicate material.</i>	The EIR does just that, the Environmental Setting is followed directly by the potential environmental consequences.
<b>Environmental Consequences:</b> This section should <i>focus on significant impacts.</i> If a project or any of its alternatives has little or no impact in a certain impact category, that should be clearly stated and not repeated over and over. It may be useful to duplicate applicable portions of the comparative table discussed under alternatives above so as to provide a graphic comparison of the project and its alternatives under specific impact topics. [(4)]	The environmental consequences for each impact category were analyzed in accordance with applicable significance thresholds. Documentation was written to specifically meet those requirements.
<b>Appendices:</b> You should take care to include as appendices all of the information necessary for a reasonable review of the document, but not to include data for data's sake [(5)] If it appears that appendices are growing beyond a reasonable size, you should consider reducing them to electronic format and making them <i>available either online</i> or in the form of a compact disk.	Appendices were made available on-line on the SDIA website ( <u>http://www.san.org/airport_authority/airport_master_plan/EIR.asp</u> ).
Comment 14 Subject: General EA tips	Responses
<b>Environmental Assessments:</b> The three purposes of an EA as outlined in CEQ's Forty Most Asked Questions are: (1.) Briefly provide sufficient evidence and analysis to determine whether to prepare and EIS; (2.) Aid an agency's compliance with NEPA when no EIS is necessary (i.e. it identifies alternatives and mitigation); and (3.) Facilitate preparation of an EIS when one is necessary. Since the EA is intended to be a concise document, it should not contain long descriptions or detailed data that the agency may have gathered. Rather, it should contain a brief discussion of the need for the proposal, alternatives to the proposal, environmental impact of the proposal and alternatives, and a list of persons and agencies consulted (see 40 CFR 1508.9 (b)). There are circumstances in which a voluminous EA is needed, but these should be exception rather than the rule.	The document provided for comment is an EIR; EA comments are not applicable.

Comment 15 Subject: EA vs. EIS	Response
<b>EA vs. EIS</b> When a proposed action at first blush appears to be on the borderline of significant impacts, it is always possible to proceed with a Draft EIS and subsequently to convert the document to a FONSI if impacts are shown not to be significant upon further investigation and/or mitigation. The advantage to this approach is that time can be saved by avoiding the two-step EA-EIS process if an EIS proves to be required. The immediately initiation of an EIS assures that the contractor selection and scoping conform to EIS requirements. The Notice to Prepare and EIS should alert agencies and the public that environmental impacts may be shown not to be significant, in which case the document would be concluded as a FONSI. The decision to complete the document as either an EIS or FONSI would normally be made after agency and public review and comment on the draft EIS. The decision to pursue this type of approach to an environmental document involves discretionary judgment by the FAA. There is not mandated requirement."	This comment is not relevant to the EIR document under review.
Comment 16 Subject: Lengthy document	Response
Most difficult to believe is that this entire 2,000+ page EIR has little to 'no' 'Environmental Consequences,' constantly stating that there are 'negligible significant impacts.' Obviously, with this type of EIR (statements of 'no impacts') no valid discussions or presentation by Airport Authority (AA) officials of any 'impact' at Planning Board meetings or public meetings is possible.	The level of analysis completed was necessary to conclude that the Proposed Project would have minimal impact on the environment with the exception of traffic and air quality.
Comment 17 Subject: Compliance with Best Practices	Response
Such limited access (such as to the Existing SDIA ALUCP-sections unable to be 'copied' and pasted via online research into the responses/comments), makes it difficult for responsible references to be used in such discussions (below, bolded). Pls. Note that Few of the Airport Authority's EIR/supporting documents were 'accessible' to cut and 'paste' into examples for discussion, violating the Guidelines below:	Comment noted. The guidance the commenter quotes is guidance for the coordination between FAA consultants and FAA; this guidance is not meant as guidance for public review.
<ul> <li>"Best Practices for Environmental Impact Statement Management" FAA Guide: July 2001 (Updated January 2002), Use of Technology</li> <li>"A highly advantageous best practice is the effect use of state-of-the-art data bases, analytical tools, electronic communications and information storage.</li> <li>All EIS documentation should be available in electronic format. Working documents should be in Word format so that revisions and editing can be done. Final versions of Draft and Final EISs and RODs should be in pdf format with document</li> </ul>	

<ul> <li>links that can be read by Adobe Acrobat.</li> <li>The efficiency of environmental document preparation and FAA internal reviews can be maximized with electronic communication and review of draft materials, including the internal use of red-lined [(1)] versions to highlight the changes made since the previous draft.</li> <li>The FAA EIS project manager and EIS consultant, in consultation with an FAA environmental attorney, should agree at the beginning of the process on the way the consultant should electronically compile the administrative record."</li> </ul>	
Comment 18 Subject: Long-term effects	Response
As described in (15126.2), the EIR "Shall Identify and Focus on the Significant Environmental Effects of the proposed Project." It's 'assessments' shall include: What are the 'Direct' and 'Indirect' Significant effects of the project on the Environment? They are not 'clearly identified and described in the EIR clearly.' Most are noted for the short-term as 'meeting the goals of 2015,' merely 7 years away, as opposed to the requirement of the 'Master Plan' for 20+ years. Real Long-term effects are rarely described in comparison for some items' such as those below.	The EIR analyzes project-level and program-level impacts as appropriate. The direct impacts of both the project-level and program- level portions of the Proposed Project are defined in impact analysis of each impact category analyzed in detail in Chapter 5. Indirect or secondary effects are reasonably foreseeable and caused by a project, but occur at another time or place. The CEQA Guidelines explain that: "Indirect or secondary effects may include growth-inducing effects and other effects related to induced changes in the pattern of land use, population density, or growth rate, and related effects on air and water and other natural systems, including ecosystemshas" § 15358(a)(2)." As stated in Section 15126.2(d) of the Guidelines, a growth-inducing impact could occur if: "the proposed project could foster economic or population growth, or the construction of additional housing, either directly or indirectly, in the surrounding environment. Included in this are projects that would remove obstacles to population growth (a major expansion of a waste water treatment plant might, for example, allow for more construction in the service areas). Increases in the population may tax existing community service facilities, requiring construction of new facilities that could cause significant environmental effects." As stated in Section 6.3 the Proposed Project is not growth-inducing project and will not change land use patterns, population density, or growth rates. Therefore, the Proposed Project does not produce indirect or secondary effects.

Comment 19 Subject: Resources involved	Response
"Relevant Specifics" not included are: The Resources Involved: Not included are: Emergency Facilities, Paramedics, Hospital Access. Short Term or Long Term Transit funding and the assurance that such 'mentioned' but not assured as part of this EIR or Master Plan, "Intermodal Concept" will ever be approved or funded, nor even be 'sufficiently planned' for the need. Such 'ideas' have only recently been brought up by outside consultants, and are not 'part of' this EIR, as described.	Emergency facilities are addressed in Section 5.17 of the EIR. Figure 5.17-1 shows the locations of fire stations, police stations and hospitals near the airport, and Section 5.17.4.5 discusses emergency responses and facilities. Impacts to emergency services (including emergency facilities, paramedics and hospital access) would be less than significant for the reasons described in EIR Section 5.17.5.
Comment 20 Subject: Physical Changes	Response
Physical Changes: Not included are: Traffic 'Mitigation' for off-site, severely impacted streets roads and intersections on and <u>through the</u> <u>Peninsula</u> , handling a minimum of 'double' its existing traffic from Harbor Drive to over 85% of the Airport's increased traffic. If added traffic increases from an existing 87,000 to 135,000 at SDIA, more than 40,800 ADAs will most likely resort to use the Peninsula's Exit roads as a result of the existing congestion on Laurel, Harbor Drive, and Grape St., already at 85% 'capacity.' The environmental impacts of Noise, Gross increases in Particulate matter and toxic chemicals, as well as increased Safety Risks are Not included.	Mitigation measures for all impacted streets and intersections are provided in EIR Section 5.3.8. It is not clear what the statement "handling a minimum of 'double' its existing traffic from Harbor Drive to over 85% of the Airport's increased traffic" is based on. The current split of airport traffic to the west and east on North Harbor Drive is 85% and 15% respectively, meaning 15% of airport traffic uses the roadways west of the Airport toward the Peninsula. In 2030 the split of traffic to the west increases from 15% to 30%, partly attributable to an increase in congestion east of the Airport along North Harbor Drive, Laurel, etc. Traffic under the Proposed Airport Implementation Plan increases to 135,000 average daily trips (ADT) compared to 128,750 ADT under the no project alternative in 2030 and mitigation resulting from traffic impacts to streets and intersections surrounding the airport are presented in Section 5.3.8.
	The environmental impacts of noise are provided in Section 5.1, air quality impacts are include in Sections 5.5, 5.16, and 5.19. The Proposed Project does not increase safety risks.
Comment 21 Subject: Alterations to ecological systems	Response
Alterations to ecological systems: Not included are: Changes in the least tern nesting, increases in the 'Hard Noise reflection' as the Airport adds buildings and Concrete.	The least tern population at SDIA has thrived despite the high noise levels associated with nesting areas located in runway and taxiway ovals immediately adjacent to jet aircraft operations ("nesting ovals"). As indicated in EIR Figures 5.1-1 and 5.8-1, the nesting ovals are within the 75 CNEL contour. The area surrounding the nesting ovals is already almost entirely paved, and the only place where new building construction would occur near the nesting ovals is within the former Teledyne Ryan leasehold to the southwest. Specific development plans for the former Teledyne Ryan leasehold have not been identified; however, given the least terns' ability to thrive within the 75 CNEL

		contour, adverse effects from "hard noise reflection" from future building in the former Teledyne Ryan leasehold are not anticipated. As stated in the EIR (see Draft EIR pg. 5.8-6), however, it would be speculative, and therefore beyond the scope of the current EIR, to address the specific effects of as-yet-unidentified future development on least terns at SDIA. When specific new developments at SDIA are proposed, further analysis of potential effects on the nesting least tern population at SDIA would be conducted, including (as applicable), an analysis of hard noise reflection.
Comment 22	Subject: Health and Safety Problems caused by the Physical Changes	Response
mentioned are: Air Pol Minor or Major mishap gridlock traffic, Lack o Capacity and Cargo n	blems caused by the Physical Changes: Not llution, Lack of Emergency Transportation for os with the Area's 3 main corridors flooded with f Planning for the future for the Increased Air eeds that will cause SDIA to stress seriously its both in the Air and on the Ground.	<ul> <li>A detailed analysis of the proposed project's impacts on air quality can be located in Chapter 5.5, Air Quality, of the Draft EIR.</li> <li>A detailed analysis of the proposed project's impacts on ground transportation can be located in Chapter 5.3, Traffic and Circulation, of the Draft EIR.</li> <li>A detailed analysis of the proposed project's impacts on hazardous materials can be found in Chapter 5.15, Hazards and Hazardous Materials. Analysis of the proposed project's impacts on risk can be found in Chapter 5.16, Human Health Risk Assessment.</li> <li>A detailed analysis of the proposed project's impacts on public services can be located in Chapter 5.17, Public Services, of the Draft EIR.</li> </ul>
		Emergency response criteria and conditions are described in subsection 5.17.2, Regulatory Framework. San Diego International Airport complies with 14 Code of Federal Regulations Part 139 which states that "an airport must agree to certain operational and safety standards and provide for such things as firefighting and rescue equipment." The airport would not be able to serve scheduled and unscheduled air carrier aircraft with more than 30 seats without meeting 14 CFR Part 139 criteria and maintaining its operating permit. Compliance with 14 CFR Part 139 is mandatory for any operator of a U.S. airport that chooses to serve air carrier operations covered by the regulation. Thus, now and in the future, the San Diego
		County Regional Airport Authority must meet established safety criteria in order to operate in compliance with Federal law.
Comment 23	Subject: Scenic Quality (as a resource base) Effects	Response
Scenic Quality (as a re	esource base) Effects. Not mentioned are: SDIA's	Comment noted.

physical site is on the most valuable property in San Diego. To 'cover it' as a natural resource with constant 'additions' with such a limited space constraint for its purpose is indeed a 'waste'.	
Comment 24 Subject: Bringing people and development into the area	Response
Bringing people and development into the area. Not mentioned are those that have already constitutes an 'emergency-access constrained area and will be a growing major problem. This project will have the effect of attracting people to the area and end up having huge Congestion that increases the risks, both on the air and on the ground for 'safe access' to emergency facilities. The <b>Peninsula has No major</b> <b>Emergency Facility</b> – for a 75,000+ member community! Pollutants that were involved and observed when the dump's 'surface' was leveled for property transfer: Benzene, vinyl chloride, lead, mercury among other danger air/chemical pollutants, are still in the dump. In addition, cacinogenic [sic] chemicals such a formaldehyde 1,3 Butadiene, Acetaldehyde and Acrolein (pages H-2 through H-5) which are used in the 'construction process alone, will only Add to the Risks associated with the Construction. Why is the Airport Authority 'charged', instead of the military, with the 'clean up process?' What 'precautions' are in the 'Safety Plan,' which is mentioned, but not 'referred to,' anywhere?	Please see Chapter 6.3, Growth Inducing Impacts, of the Draft EIR. As stated in Chapter 6.3: "The Proposed Project accommodates forecast growth at the Airport through 2015. With or without the proposed improvements, operations will grow at SDIA and additional employees will be necessary to accommodate the additional operations." Please see Chapter 2.4.4, Former Naval Training Center (NTC) Landfill Remediation Project Environmental Impact Report" of the Draft EIR. It is assumed that the commenter is referring to the NTC landfill, with respect to the "dump's 'surface' was leveled for property transfer." This site has undergone extensive environmental testing to determine the landfill contents and to delineate the extent of soil/groundwater contamination. A site remediation plan has also been developed which contains provisions for protecting public health and safety. See Response to Metropolitan Wastewater Department #1 regarding NTC landfill Scope of Work. These provisions include the sampling of excavated waste materials, soils, groundwater and air as well as the implementation of control measures to help insure that the risks to neighboring communities are kept to a minimum.
Comment 25 Subject: Forecast Inaccuracy	Response
The draft <b>EIR additionally concludes that</b> <i>the proposed expansions</i> <i>would not result in any additional airplane noise to be bourn by</i> <i>the communities</i> surrounding the airport. As the forecast found on Table 1 in the "Comparison of SH & E Forecast and Actual Activity" (page I-4), and in the recent AA disclosures at meetings have shown that the "High unconstrained forecast…used for the environmental analysis" (page I-3), is completely out of date, as the original <i>"enplanements' and 'operations' forecast that were made in 2005</i> <i>for the years 2010 through possibly 2012 or 2013 have ALREADY</i> <i>BEEN PASSED in <u>Actuality.</u> Considering that the EIR fails to 'work out' its conclusion of 'no noise impact' comprehensively in the EIR to prove this and considering that the conclusion itself 'contradicts' the stated reason for expanding SDIA: to accommodate projected growth, these 'high estimates' should need to be 'readjusted,' as well as Impacts of Noise and Pollutants to the surrounding communities.</i>	The commenter summarizes the noise analysis incorrectly. There will be increases in noise, but none of the increases will be caused by the Proposed Project. Noise increases are projected to occur with or without project implementation. Furthermore, none of the projected increases will be significant. Mitigation measures are included for air pollutant impacts in Sections 5.5 and 5.16.

Comment 26 Subject: 6.3 Growth Inducing Impacts (NOISE)	Response
p. 6-3 #6 Would the project foster Growth at the Airport? As discussed in Chapter 3,the project would not 'add passengers' or 'flights' at the airport. HOWEVER, the existing Noise Ordinance does Allow the Airlines to ADD Additional Flight Operations as long as Flight Hour restrictions are not Exceeded. <b>Additional flights are allowed</b> <b>and would be accommodated,</b> regardless of whether the Proposed project is approved or built. Additional flights could result from air carrier decisions regarding market force and unmet demand, rather than the availability of specific SDIA facilities. <i>How does the 'assure</i> <i>adjacent neighbors that Noise Will NOT Increase?</i>	See Response to General Comment #7. The EIR indicates that noise will increase, but that the increase will not be the result of the Proposed Project nor will the increases be significant. Noise will continue to grow around SDIA as long as the single runway configuration allows additional flights. Implementation of the Proposed Project will not change this.
Comment 27 Subject: Air pollution (& below)	Response
Especially interesting were the limited locations of pollution impacts, especially with NTC's new residential areas and Banker's Hills 'increasing redevelopment densities' (especially those off Spruce St.) <i>being so close to any 'downwind' SDIA Operations-related increases in pollution,</i> which appear completely contradictory to the Airport's 'goals' by Ordinance to "reduce Impact on surrounding communities.' It appears from the Appendixes on E-25 & E-27, that the only 'sites' for pollutant impact measurements seem to be in commercial/retail zoning, military or 'public spaces', border fences and the downtown bases for AIR POLLTION. <b>No 'receptors'</b> appear near the immediately adjacent or 'downwind' communities of Mission/Bankers Hills Resident areas (Where hot air holding pollutants will rise to the residential areas and/or become trapped with the fog) <u>nor the Peninsula/Old Midway/Old Town</u> <u>Resident populations, immediately 'affected by Air Pollutants.</u> The nearest is '2 miles southeast of the airport in downtown San Diego,' and are quoted as "may differ from the airport areas." <i>How is the Air Quality of those in the vicinity of SDIA determined? Why are there not Air Monitors in all of these areas</i> ?	See response to your Comment # 5. Please see Chapter 2.4.4, Former Naval Training Center (NTC) Landfill Remediation Project Environmental Impact Report" of the Draft EIR. The air quality analysis presented in the EIR represents the total predicted ambient (i.e., outside) concentrations of the U.S. EPA "criteria" pollutants, as estimated from dispersion models with "background" concentrations (as measured from nearby downtown air monitoring stations) added. Background concentrations reflect the emissions from other nearby sources not accounted for in the dispersion modeling analysis. Importantly, the airport and the adjoining roadway network (including the freeway) were included. Moreover, the background concentrations used are the maximum values observed during the past three years at the downtown monitoring sites. When combined with the dispersion modeling results, the reported values represent conservatively-high concentrations and some "double- counting" of emission sources. Finally, the downtown urban environment concentrations tend to be higher than the area near the Airport. Monitored data is not necessary to assess impact as impact is determined based on future conditions.
Comment 28 Subject: Air pollution	Response
In the construction phases, P.6 of 9 mentioned that 'new surface parking lots & vehicle circulation areas would be constructed west of Terminal 2 West." This is the area where there is a toxic dump. How is this going to be constructed without impacting the employees, visitors, resident & military being impacted by large pockets of toxic contamination, where as occurred in 2000, when NTC's Toxic dump	Please see Chapter 2.4.4, Former Naval Training Center (NTC) Landfill Remediation Project Environmental Impact Report" of the Draft EIR.

was 'leveled & covered?' From toxic fumes alone, 8 military recruits	
doing 'outdoor training' just downwind, were injured/worse during	
training, all ending up in the Nearest Hospital, over 30 minutes distance,	
with traffic. 3 died before they reached the hospital off Washington St.	
in Mission Hills. Why is this not identified as a 'significant effect' to	
residents surrounding or downwind of the proposed construction?	
Comment 29 Subject: Air pollution	Response
As noted on P. 6-1 in the EIR of Significant Irreversible Effects.	The Health Risk Assessment (Section 5.16) and Air Quality analysis
"The proposed Project could potentially result in and/or contribute	(Section 5.5) included an analysis of sensitive receptors within the area
incrementally to air quality impacts"and as described in Section 5.16,	surrounding the Airport. These sensitive receptors included residences,
"the proposed project increases the potential Acute (short term)	schools, workers, and recreational locations. The analysis found no
incremental health impacts (non-cancer) in RESIDENTIAL, SCHOOL,	significant or adverse health impact on these sensitive receptors.
RECREATIONAL AREAS and off-site workers. This outcome is likely	
driven principally by acrolein with lesser contributions from	
formaldehyde." This is extremely disturbing as is the just as likely event	
of an aircraft crash on or around SDIA with its limited runway aligned	
with runway overcapacity at proposed future gates, as exampled in just	
one recent case study at JFK. This violates any semblance of	
'discussing carefully' the "Significant Environmental Impacts to those	
living around SDIA'. What are the Airport's Plans to increase the	
measurement and monitoring and reporting for measuring Air Quality	
and Safety in the communities around SDIA?	
Comment 30 Subject: Safety	Response
Re-Reading the 2004 ALUCP in detail, there is much that appears to be	This comment does not address the Draft EIR or the Airport Master
'missing' with regards to the "Safety of persons on the Ground'. In the	Plan. Further information regarding the ALUCP can be found at
2004 ALUCP, there are certain 'measures' that were requested,	www.sanplan.com.
accumulated from Past History and from projections into the future.	
Described in a very clear mannerthese same questions' compilations	
have been asked repeatedly of the AA in ANAC meetings. Some of	
these 'calculations' have been tracked the past few years as a result of	
requests from the current ANAC members, ie. 'number of missed	
approaches' per month, somewhat similar to the 2004's request for	
'near misses', other have not yet been tracked yet. ie. 'number of Head	
to Head operations per month," which is specifically mentioned in the	
'safety study' as part of the ALUCP. <i>Recently requested as public</i>	
information, Why has the AA not yet put them online nor are they	
available for the General Public to access for review in determining the	
Safety of such an 'increase in capacity' to Lindbergh Field?' In recent	
meetings with & calls to Airport representatives (DF), the public has	
been denied access to such "monthly reports," stating that they are "not	
still in storage on their data bases." This alone is disturbing, after	

finding some of the exact same parameters being requested, reported	
and part of the 2004 and earlier ALUCP requirements.	
Comment 31 Subject: Safety	Response
For either an Aircraft Crash, a Military Fuel Depot explosion, or Toxic Air Release, What parameters have been shown or determined as 'Safe' for emergency access from SDIA? Area emergency department figures show in 2004, that Paramedic/Emergency access, to all communities in Peninsula is constrained. At already 'over 8 minutes,' think of the added emergency access restrictions with an aircraft crash, perhaps one that lands ½ in an ½ out of the channel with NTC business smack in the middle of it, in the Runway Protection zone, or on top of Loma Portal Homes, how much time will it take for emergency crews to respond with the added traffic? Mr. Webb remembers the difficulty of 'emergency access' with the marines mentioned above. With the increased density already of an 'overbuild church, school and commercial land use at NTC,' with more planned, what assurances are there that any 'emergency' will be adequately provided fro with 'Medical Access?' Where in the EIR is the added Stress in this System with Traffic, Hospital & Safety personnel access addressed? 'Effects on Public Emergency Service Access (as a resource base)' have Not been mentioned. Nor have any changes been mentioned that have occurred due to the 'Impacts' to Safety via Emergency Vehicles Access.	While catastrophic aircraft emergencies, such as the potential scenarios mentioned in this comment, are possible, they are considered extremely unlikely (with the last such major incident associated with SDIA occurring nearly 30 years ago). Given the very low likelihood of such an event and the range of geographic locations and time of day where and when such an event could potentially occur, it would be extremely speculative to address the specific emergency response measures that would take place or the associated response times of emergency service providers. Section 5.17 of the EIR describes the various agencies responsible for providing emergency responses at SDIA an in the surrounding community. Included in Section 5.17 are descriptions of on-Airport emergency response facilities and requirements, over-water emergency response, and the "City of San Diego Emergency Plan." Based on the information and analysis contained in Section 5.17, the EIR adequately addresses potential emergency response issues.
Comment 32 Subject:	
The Draft EIR needs to be revised to address the actual environmental impacts associated with actual aircraft operations and actual passenger use, <b>not the level of impacts associated with forecasts that have been consistently exceeded in projections</b> , even by the admission of the San Diego County Regional Airport Authority. Consider this brief (explained in detail following) evaluation of the 'goals' of this Master Plan (with comments):	Environmental analysis for this EIR is based upon comparing future conditions with the Proposed Project against future conditions without the Proposed Project. See Response to General Comment #3. See Chapter 1.1.4 of the Draft EIR, Activity Forecast and Planning Horizon Used for Environmental Analysis. As stated within Chapter 1.1.4, "growth in both passengers and operations has exceeded the forecast growth in 2004, 2005, and 2006, the first three full years after the forecast was completed. Because the trend at San Diego International Airport is tracking above the high growth scenario, the high growth scenario will be used for analysis in this Environmental Impact Report." Thus the commenter is correct that the growth for the years 2004, 2005, and 2006 has been tracking above the forecast. This, however, does not necessarily negate the validity of the forecast throughout its entire range to 2030.
Comment 33 Subject: Evaluation of Master Plan Goals	Response:
<b>Improve 'air service &amp; customer service.'</b> SDIA is already in 'the top 10 in country,' for its size. The EIR (below) fails to prove that it will	Traffic mitigation measures are presented in Chapter 5.3.8 of the Draft EIR, Mitigation Measures. Specific traffic mitigations to street segments

accomplish anything 'significant' after 2015. Since any 'improvements' will barely be completed by then, little 'significant improvement' appears to be possible, while at the same time the Peninsula's 75,000+ person population will be Hugely Impacted by Construction Congestion on one	serving the Peninsula Community are presented in Chapter 5.3.8.1, Street Segments on pages 5.3-129 to 5.3-158. Construction impacts related to traffic are summarized in Chapter 5.3.6
of their ONLY THREE ingress/egress points, Harbor Drive. Where are the 'changes' to accommodate travel during this time for both residents as well as passengers?	and construction traffic mitigation is presented in Chapter 5.3.8.10.
Comment 34 Subject: Evaluation of Master Plan Goals	Response:
<b>Improve airport Access.</b> Little was evident in the EIR's 'mitigation' for traffic impacts expected in ingress/egress to or through Peninsula's public roads, what 'plans' will help the adjacent community to deal with a reduced level of access with all the increased traffic 'funneled into' our communities.	Please see response to your Comment #33. This comment is regarding traffic mitigation measures and is similar in nature to Comment 33.
Comment 35 Subject: Evaluation of Master Plan Goals	Response:
<b>Utilize developable land</b> . This may be 'possible' for the benefit of the Airport Authority, but <i>where is the benefit to the public</i> ? Access to much of it appears still to be constrained as to access.	San Diego International Airport is a public commercial service airport serving the public air passengers of the San Diego region, both visitors and residents alike. The Airport's use of developable land for providing improved facilities will help provide a higher level of service, safety, and convenience for airport customers/users who are members of the general public, both residents of and visitors to the San Diego region.
Comment 36 Subject: Evaluation of Master Plan Goals	Response:
Enhance Airport Access as part of the region's transportation system. Again, where & when is this to be accomplished? Is it 'part of this 'phase' of the EIR?' Where is the funding for this?	Improvements to the airport's ground transportation system associated with the proposed implementation plan are outlined in the Draft EIR in Chapters 4.1.2.4 (Construct New Second Level Road/Curb and Vehicle Circulation Serving Terminal Two), 4.1.2.5 (Construct New Parking Structure and Vehicle Circulation Serving Terminal Two), 4.1.2.6 (Relocate and Reconfigure SAN Park Pacific Highway), and 4.1.2.7 (Construct a New Access Road from Sassafras Street/Pacific Highway Intersection). Section 5.3 Traffic and Circulation analyzes the potential impact on traffic and circulation. The Mitigation Monitoring and Reporting Program identifies a timeline and responsible parties for mitigation measures.
Comment 37 Subject: Evaluation of Master Plan Goals	Response:
<b>Improve Regional Economy.</b> Doubtful as surely the AA will benefit, but (because of small plane capacity only) who will benefit are: Denver, Phoenix, March AFB (our cargo) & LAX. Heavily [sic] Detriment will be to our Regional traffic on the frwys. Which will increase in necessity of carrying Majority of our Cargo to March AFB, Ontario & LAX. <i>Who has looked at the Long Range impact of continuing to Ship 90%+ of our cargo to these other airports? How much are we 'giving away'?</i>	As stated in Chapter 1.1.2 of the Draft EIR, Airport Master Plan, one of the Master Plan objectives is to "enhance [the] regional economy by serving demand for air service." The proposed project meets this objective by providing additional airport facilities that will help the airport meet the forecast demand for air service through 2015. There is no evidence to suggest that the proposed project will result in a reduction of cargo activity at SDIA below the project demand.

Comment 38	Subject: Evaluation of Master Plan Goals	Response:
Meet AA Financial G	<b>Goals.</b> This is not 'described in this Master Plan." 's' does the Airport Leadership have?	As stated in Chapter 1.1.2 of the Draft EIR, Airport Master Plan, the Master Plan goal is to "provide a financially and environmentally responsible guideline for future Airport development that will accommodate forecast aviation demand and remain adaptable to either a short-term or long-term future for the existing Airport site."
		Detailed financial objectives were presented in Chapter Two of the Draft Airport Master Plan and are stated here:
		<ul> <li>"Financial objectives present priorities for handling the costs associated with the varying infrastructure improvements presented in the Master Plan. The financial objectives are listed below: <ul> <li>Recognize the finite availability of funds to improve the Airport.</li> <li>Involve financial stakeholders in the planning process and respond to their concerns.</li> <li>Balance improvement plans with the ability to amortize the capital costs during an appropriate period of time.</li> <li>Maximize the Airport's non-airline revenue-generating capability with consideration of concessions opportunities, parking, on-airport lease agreements, and other means."</li> </ul> </li> </ul>
Comment 39	Subject: Evaluation of Master Plan Goals	Response:
Involved 'stakehold meeting of Special Ad consultant, that "any be listened to, "becau 'listen to the public' to their own 'plans,' a m Authority does not int exactly such, at anoth AA's "Special Advison discriminating behavi area, who arrived to s area's 'Airport Meetin Airport Authority's Ma volunteer Professiona anything this voluntee of the San Diego com This display of prepor	ers' & 'public input'. At the Thursday, 1/24 dvisory Committee, it was stated by a PR 'technical information' from the 'public' would Not use we don't need it," and that "the AA will simply be learn how to 'appease them' and how to make hore palatable 'sell.' This appears that the Airport tend to do anything of the sort. As evidence of her meeting just prior to this 'private agenda' of the ry Committee,' the AA's 'moderator', in rude and or toward a Planning Group member from our speak (during "Public Input") at another planning an their own field, they refuted in advance, er had to share with 'other, naïve, public members munity also concerned with the future of this city'. nderance of 'superiority' is disgusting and c employee.' Where is the assurance that any of a considered and integrated into this EIR?	Comment noted. The response to comments on the Draft EIR follow California Code of Regulations, Title 14, Division 6, §15088, <i>Evaluation</i> <i>of and Response to Comments</i> . The SDCRAA has thoughtfully reviewed and responded to all comments received on the Draft EIR.

Comment 40 Subject: Evaluation of Master Plan Goals	Response:
Improve terminal Efficiency and Capacity. As an airport affiliate at the airport states: "I am a tour guide who works inside the terminal to greet guests. With 10 new gates, God knows how many passengers increase an hour, The terminal, which is not being increased in size, will in NO way be able to accommodate thousands of more passengers. Baggage claim is packed as is, and luggage is slow. The only time Terminal 2 is slow is after 5:00 pm. I doubt these "possible 10 more planes an hour" will be after 5:00 pm. There is one escalator down to baggage claim and as it is the descent is slow and there are many people at the bottom to greet their friends and family. I see a horrible	As stated in Chapter 4.1.2.1 of the Draft EIR, Expand Existing Terminal Two West with Ten New Gates, the Terminal Two West expansion would include approximately 430,100 square feet of additional space. As stated in Chapter 4.1.2.1 of the Draft EIR, Expand Existing Terminal Two West with Ten New Gates, "the existing Terminal Two West baggage claim area would be reconfigured to improve service for arriving passengers and their baggage from both Terminal Two West and Terminal Two East."
bottleneck. Where is this going to 'get better?' SB	
Comment 41 Subject: Evaluation of Master Plan Goals	Response:
Increase Airfield Safety, Efficiency and Capacity. Farthest from it. Unless the AA 'learns from the mistakes of other airports, ie. JFK would they just PAID a consultant to hear, who informed them of the '17% increase in operations' (aircraft at gates) and the '247% increase in DELAY & CONGESTION, both at the airport & its terminals as well as in the streets & air connections around them. <i>Where are we assured</i> <i>we aren't making the same mistakes, wasting our future on special</i> <i>interest profits for the short term</i> ? As the 'human element' of inaccuracy, error, etc. takes place with less experience "Pilots (1-08 news), Air Traffic Controllers (12-07 news) as a recently retired Aircraft Crash Management Executive commented, "SDIA is well past its statistical accident rating"	Comment noted. This comment does not pertain to the project and the example cited does not pertain to the situation at SDIA. Safety is the SDCRAA's chief objective. No plan for the airport would be proposed unless it maintained the airport's existing safe operating environment or improved the airport's existing safe operating environment. The SDCRAA will not compromise public safety.
Comment 42 Subject: Evaluation of Master Plan Goals	Response:
Improve Ground Transportation Efficiency. How is this possible, as Increasing the bottlenecks at N. Harbor Drive to the Peninsula, increasing the traffic use (even by bus or shuttle) down Laurel St, Graft St, to the North or South side of the airport will only increase the congestion substantially on Laurel St & Pacific Hwy? This is an ill- conceived and destructive plan, doomed to cause major havoc.	<ul> <li>As stated in Chapter 2 of the Draft Airport Master Plan:</li> <li>"Ground transportation objectives provide guidelines for improving airport access, parking, and vehicle circulation. The ground transportation objectives are listed below:</li> <li>Improve airport access for both private vehicles and public transit to meet anticipated population growth and vehicular demand.</li> <li>Ensure the safe and efficient flow of traffic in and out of the Airport.</li> <li>Reconfigure the roadway system to avoid congestion points that lead to traffic delays and confusion.</li> <li>Organize the ground transportation facilities to provide sufficient"</li> </ul>

	A description of the proposed ground transportation improvements can be found in Chapter 4 of the Draft EIR, Proposed Project and Alternatives.
	A description of the traffic analysis and proposed traffic mitigation measures for roadways surrounding SDIA can be found in Chapter 5.3 of the Draft EIR, Traffic & Circulation.
Comment 43 Subject: Evaluation of Master Plan Goals	Response:
Increase 'compatibility' with surrounding land uses. How does 'increasing RON parking aprons 'increase the compatibility of having loud Noisy and dangerous Jets take off, non-stop for 3 hours from 6:30 am to 9:30 am? And possibly again at 11:30, 4:30 pm, & 8:30 pm til 11:30 pm over <b>Residential Homes and children in Schools?</b>	As stated in Chapter 1.1.2 of the Draft EIR, Airport Master Plan, "the following overall objectives were set to guide future development at San Diego International Airport: 8. Consider compatibility with surrounding land uses and Airport Authority policies."
	As described in Chapter 4.1.2.2 of the Draft EIR, Construct New Aircraft Parking and Replacement Remain-Over-Night Aircraft Parking Apron, the proposed implementation plan includes a new apron facility to accommodate up to ten jet aircraft in a configuration suitable for Remain-Over-Night parking. This component of the proposed implementation plan is located on existing airport property.
	The noise analysis does not specifically address RON noise as the impact of take-off and landing far exceeds the noise produced by aircraft taxing from their RON to a gate for loading. The analysis in Section 5.2 details potential noise changes for schools specifically and found that there will be no significant impact on schools due to the Proposed Project.
Comment 44 Subject: Evaluation of Master Plan Goals	Response:
<b>Complement the Site Selection.</b> How does this plan 'find a new Long Term Site for San Diego? There isn't one iota of 'complementary' movement at this airport, in this plan. Increasing 'by maximizing' on a severely limited site, decreasing Safety margins will only result in the inevitable, stress on the "weakest link,' the human sideair traffic control, pilot error, 'space' in the air or on the ground. Page 4 of 9 in the Notice of Preparation states how "by 2015, operational delays are forecasted to reach congestion levels that would limit further growth in airline flights without the addition of another runway at SDIA." This completely 'contradicts' the goals of the ASSP programs, as p. 5 of 9 says, these 'improvements' will 'continue its mission of serving SD's commercial air transportation needs a forecasted though 2015. That will happen with 'no change,' as the data shows, little 'problems' until 2020. The 'changes proposed will only Increase and	See Response to General Comment #1. As outlined in Chapter 2 of the Draft Airport Master Plan, the Master Plan was initiated while the Airport Site Selection Program (ASSP) was underway. Thus, the alternatives developed for the Master Plan needed to be compatible with any potential outcome of the ASSP. Therefore, the proposed implementation plan was conceived to serve demand through 2015 as, regardless of the outcome of ASSP, it was understood that the existing airport would remain in operation through at least 2015 to 2020.

accentuate the Risk of Failure at SDIA to be able to handle increased	
ground traffic, as well as air traffic, as in JFK, but much 'riskier' at the	
world's second busiest one runway airport.	
Comment 45 Subject: From comment from Caltrans	Response:
Received from Cal Trans Dept. of Transportation, Division of	The Airport Land Use Planning handbook was considered in
Aeronautics, MS #40, the understanding that it, the Division, as a	development of the EIR.
Responsible Agency, <u>must ensure</u> that the proposal is <u>in full compliance</u>	
with CEQA.	An amendment to SDIA's ALUCP is underway and the 2030 contour
	included within this EIR is being used within the ALUCP for compatibility
CEQA, Public Resources Code Section 21096, Requires that Caltrans	planning.
Airport Land Use Planning Handbook (handbook) be Utilized as a	
resource in the preparation of Environmental Documents for projects	
within an airport land use compatibility plan boundaries or if such a plan	
has not been adopted, within two miles of an airport. The Handbook is	
a resource that Should be Applied to All Public Use Airports and is	
published online at [http://www.dot.ca.gov/hq/planning/aeronaut].	
Noted on page 2 is that according to CA public Utilities Code (PUC)	
Section 21676.c requires that "Each public agency within the	
boundaries of an airport land use commission plan shall, PRIOR to the	
modification of its Airport Master Plan, Refer such proposed change to	
the Airport Land Use Commission."	
"The Airport Land Use Commission must the determine Whether the	
Proposed Master Plan is Consistent or inconsistent with the Adopted	
Compatibility Plan for that Airport "key to protecting an airport and the	
people residing and working in the vicinity of an airport" are the	
"Airport Land Use Commissions and Airport Land use	
Compatibility Plans!" Sandy Hesnard, Aviation Environmental	
Specialist, State Clearinghouse, Cal Trans.	
Comment 46 Subject: Evaluation of Master Plan Goals	Response
Please, show us WHERE this plan actually 'protects the people residing	The EIR provides existing conditions at the time of the initial NOP (2005)
in the vicinity of the SDIA airport?' Where are the CEQA reports on	and projects environmental conditions with and without the Proposed
the ACTUAL Increased IMPACTS (changes) to the "People, Students,	Project through 2030. The forecast approved by the FAA in June 2005
Children and Home Values in the Communities" Surrounding SDIA	was used to analyze the alternatives, this forecast considers past
(Sunset Cliffs, Upper OB, Peninsula/Mission Beach/Pacific	operational levels to project future levels. Potential impacts must be
Beach/South Soledad Mtn, & Birdrock) over the past 10 years? For the	considered in a future setting. These are requirements of CEQA
next 20 years?	analysis.
Comment 47 Subject: Operations in Land Use Compatibility	· · · · · · · · · · · · · · · · · · ·
Plan and Part 150	
There is Not a current, Updated 'Adopted Land Use Compatibility Plan,'	The CLLUP for SDIA, a predecessor to the ALUCP, was amended in
or Part 150 Study completed, though operations have 'Increased	2004. The ALUCP is expected to be complete in 2009. A Part 150

substantially,' far Above their predicted rates of 1-1.5% per year. Actual operations increased more than 2% to 6% per year for the past 4 years since 2003 (ALUCP based on 2003 data), setting historical records. Such 'Environmental Impacts' were calculated on inaccurate projections for both Operations and Capacity, resulting in Incomplete and FALSE Projections of 'future impacts' and 'mitigations' needs for Safety, Traffic and Noise. Part of the problem is that the Airport Authority has Not Placed on Public Access sites, the compilation of important monthly statistics. What will be the real increases in Operations, if the existing EIR is based on Incorrect Projections? What will be the Real Increases in Operations and Airport Capacity and Impact to the communities surrounding SDIA as a Result of the "Increased Gate Operations Capacity (and # of new gates)?"	<ul> <li>Study Update was initiated in January 2008. The Part 150 Study will be based on the FAA-approved forecast.</li> <li>The projected growth rate in operations is approximately 2.3 percent from 2002 through 2015, when the airfield constraint is reached, higher than the 1-1.5 percent that was asserted. As of 2006, actual airport operations (excluding overflights) were 209,491 slightly less than the 211,875 operations that had been forecast. The commenter provides no basis for the conclusion that operations and capacity projections are inaccurate.</li> <li>Because all environmental analyzes are based on projecting the future, only historical data can ever determine the real impacts of improvements.</li> </ul>
Comment 48       Subject: Forecasts         As the EIR relies upon such inaccurate projections, now proven incorrect, they already skew the information, based upon those projections. We question the forecasts. How can Airport Authority Commissioners even 'attempt to approve an EIR' without "accurate airport-related noise, traffic and safety impacts on the surrounding community," those that can only accurately determined without the information contained in more accurate reports from a currently ordered Part 150 study and updated ALUCP, in process? Is ASSUMED to grow from approximately "187,000 annual tons" in 2005 to approximately 622,100 annual tons in 2030!" What is the annual tonnage in Air Cargo measured at in 2007? This is more than 3 times of that in 2005. What is this 'new trip rate' that this was estimated on?	The forecast for SDIA, approved by the FAA, is the approved forecast upon which facilities and environmental review must be based. See previous comment. There is no basis for the assertion that the projections are "now proven incorrect." The 2030 annual tonnage projection was obtained from the SH&E forecast; it was not assumed. The annual tonnage (freight and mail) at San Diego in 2007 was 154,689.1 tons. A 'new trip rate' of 2.31 was used in the Land Use Plan traffic analysis to determine traffic volumes related to air cargo activity. This trip rate was based on similar domestic air cargo facilities at LAX (see the proposed Airport Land Use Plan, North Area discussion on Page 5.3-67). This trip rate is independent from the cargo forecast and is applied to the forecast of cargo tonnage (622,100 tons in 2030) to determine future cargo related traffic. The cargo tonnage is determined in the forecasting process. The trip rate used in the Airport Land Use Plan results in a higher ratio of traffic vehicles to cargo tonnage than current operations because the Airport Land Use Plan assumes on-site facilities to sort cargo goods would be constructed on Airport property. This on-site sorting would result in increased vehicle trips to deliver goods to the air cargo site. Currently goods are sorted off-site and brought to the Airport only to be loaded on the airplanes. Only the Airport Land Use Plan provides an on-site sorting facility.
Comment 49 Subject: Traffic	Response
Repeated in both the EIR and the Appendix are increased traffic along major egress and ingress routes in the Point Loma area including	The EIR addresses traffic impacts resulting from implementation of the Proposed Project and identifies associated mitigation in EIR Section

Harbor Drive, Rosecrans Street, Nimitz Boulevard, and Pacific Hwy. When are the Peninsula's other feeder streets, already impacted with new 'surrounding developments' from NTC to be addressed in the Draft EIR? When are the 'segments' on Nimitz Blvd., between Rosecrans and Hwy. 8, Rosecrans St. between Lytton and Hwy. 5, Harbor Drive between Nimitz and Canon St, Chatsworth Blvd between Barnett and Nimitz to be addressed? As well, when are the 'intersections' on these routes to be included as 'impacted' by the expansion? They are not even mentioned.	<ul> <li>5.3.8.</li> <li>The NTC is not owned by the SDCRAA and all referenced development was subject to an EIR (not conducted by SDCRAA). However, forecast traffic resulting from development of NTC was included in the background traffic used in the Airport Master Plan EIR traffic analysis (see Section 5.3.1.4).</li> <li>The study area for this EIR is identified in EIR Figure 5.3-1 and was determined as all street segments and intersections that would have at least 50 peak hour project trips, per City of San Diego guidelines.</li> </ul>
Comment 50Subject: Traffic MitigationD.6 etc al, Intersection & those with 'Significant Traffic Impacts', Turning Volumes, Land Use Plan, et. al. –these all 'require coordination' with the City of San Diego "in order to mitigate any 'potential' significant effects." This is unacceptable as the Peninsula is still dealing, 10 years after the 'agreements with the City on NTC's development, with unaccomplished 'traffic mitigation.' Where are the actual 'traffic, signal, freeway entrance/exit mitigations' with funding? There is Nothing Projected for the Peninsula Area, except a 'one-lane-(to 5 lanes) expansion on Rosecrans Street from Nimitz to Lytton St. which is far too little, far too late. Our area will become the 'most impacted', as the 'escape route' when Laurel Street, Grape, Hawthorn and Harbor Drive, under the EIR scenario, have increased over their 100% capacity, that in today's number have Only a 15% increased capacity (D-14). It is doubtful that the City of San Diego will have sufficient Eminent Domain Capacity or funding to 'accommodate' the 'Mitigation measures' that are described from pages 202 to 252. "Cumulative Impacts" as stated, are relying on the <b>9/01 NTC Precise Plan</b> and N. Harbor Drive <b>Embarcadero's '01</b> requirements and do not include any of the North Harbor Drive, nor Shelter Island Proposed Projects for Cumulative Impacts.	Response         Any mitigation to City Streets and Intersections must be coordinated with         the City as the Airport Authority has no authority to make changes to         another agency's facilities. EIR Section 5.3.8 presents all proposed         mitigation for potentially significant traffic impacts resulting from         implementation of the Proposed Project.         As described in Cumulative Impacts EIR Section 5.3.7, General Plan         Zoning which is assumed to be similar or more intense than the actual         project development was used to forecast traffic in all areas where         specific projects were not included in the SANDAG model. This results in         the background and resulting cumulative traffic being estimated at a         higher more conservative level than is expected. Therefore, traffic         associated with the General Plan Zoning is more than sufficient to         incorporate potential future development along North Harbor Drive and         the Shelter Island Projects.
Comment 51Subject: Traffic MitigationRepeatedly in the Under Tables D-91 to the end of the Section, with the 'implementation plan Alternative (w/ parking structure),' indicate clearly that there are <b>major</b> 'Significant Traffic Impacts' as soon 'as 2020.' Having traveled these intersections and entries onto the freeways, with	Response All street segments, intersects, freeway ramps and segments that are currently operating at LOS E or F are identified in EIR Section 5.3.4. The EIR uses the City of San Diego and State of California significance criteria thresholds presented in Section 5.3.3 to identify significant

even an additional 18,000 persons (one airline coming online at one gate) per month will indeed increase the 'assumed delay' far longer than the '1 second'. Most are already at D, E or F LOS already. And the year 2025? All 'would experience an increase in delay?' <i>Still the EIR states this is 'no significant change</i> ? This kind of illogical removal of responsibility to cumulative impacts is quickly receiving distrust and will require actual 'mitigation,' immediately, Prior To any expansion, not afterward, to avoid 'Major Detrimental Impacts on surrounding communities.'	impacts resulting from the Proposed Project. Mitigation for all significant impacts is identified in Section 5.3.8.
Comment 52 Subject: Cumulative Traffic Impact	Response
Comments from Attorneys representing the Port of San Diego site the inadequacy of the Draft in <i>Disclosing Actual Impacts for Traffic Mitigation Deficiencies</i> . Noting the EIR had not addressed how 'the transfer or closure of existing off-site parking and rental car facilities will result in adverse changes to the physical environment', is only the first problem. The Port's concern may be s a [sic] reduction in revenue from such 'unmitigated effects.' We repeat their comment, " <i>The DEIR fails to correctly assign responsibility for <u>Cumulative Traffic Impact</u>" and"<i>falsely assumes</i> that the implementation of the master plan will have "<u>No significant traffic impacts, since airport traffic is expected to increase anyway."</u></i>	The commenter is referencing the Port's comments on the previous version of the DEIR (May 2006). The Port had three comments on the October 2007 DEIR indicating that the SDCRAA has satisfied concerns on the previous version of the EIR. The cumulative impact on traffic has been adequately assessed using regional traffic data provide by SANDAG. The EIR indicates that because the LOS for many streets surrounding SDIA are already at reduced levels of service that minimal increase in traffic cause the LOS to drop to E or F. Where this increase is due to the Proposed Project and a potentially significant impact is identified per the Significance criteria stated in Section 5.3.3 mitigation measures are identified in Section 5.3.8.
Comment 53 Subject: Cumulative Traffic Impacts	Response
Where is the 'cumulative impact with analysis' that determines (Which) 'mitigation measures' that will be <u>accomplished</u> for any impacts <u>attributable directly to increase in airport-related traffic."</u> and specifically for Off-Site Traffic Impacts? Who will pay for it? How will funding for Off-Site Impacts (road conditions, traffic light and sign mitigation) to the Peninsula's main Collectors (Roscrans, Nimitz, W. Pt. Loma Blvd., Catalina, Chatsworth), <b>and Feeder Streets</b> be accomplished to avoid a reduced Quality of Life?	Cumulative Impacts are discussed in EIR Section 5.3.7. Potentially significant impacts and proposed mitigation resulting from the Proposed Implementation Plan are identified in EIR Section 5.3.8. As an operator of a public commercial service airport under the rules of Title 14, Code of Federal Regulations (CFR), Part 139, the SDCRAA works with the Federal Aviation Administration (FAA) to secure entitlements and discretionary funding of airport improvements. If the City or Caltrans take action to approve and implement the road and freeway improvements identified in the EIR, the SDCRAA will request the FAA to determine the permissible use of funds.
Comment 54 Subject: assumptions, contradictions in traffic	Response
Increasingly in the Traffic Section of the EIR, the 'assumptions' are rife, redundant and repetitive to a point that is incomprehensible, i.e. Concerning conflicting statements 'assuming lower airport traffic because of increased use of transportation shuttles' (both for airport employees as well as passengers), then 'assuming that increasing amounts of traffic will be coming from increased use of and number of	As described in EIR Section 5.3.5.1, Airport Trip Generation and Background Traffic, most airport vehicle trips increase relative to growth of originating and terminating passenger (those beginning and ending their trips in San Diego) growth while schedule driven vehicles such as public buses and Authority-operated inter-terminal and employee shuttles, which operate according to schedule not passenger demand,

shuttles.'	will grow at a slower rate. This slower growth results in a slight trend down in trip generation rates. However, as remote facilities such as parking lots fill up there will not be a noticeable difference in overall airport trip generation as two trips are required per party: one in a private vehicle and one in a shuttle as opposed to one trip in a private vehicle to the terminal area. The increased demand at these facilities will also result in more shuttles serving the airport.
Comment 55 Subject: Use of Shuttles	Response
Where are such examples in real life for such use? As SDIA will not be having the Trolley, Coaster or other 'transit' assured at this point of being 'available and funded' to meet their future needs, what will this 'not included in this EIR, Intermodal Center' 'connect to?'	The EIR's Airport Land Use Plan alternative does include an Intermodal Transportation Center on the north side of the airport. As described in EIR Section 5.3.5.2, page 5.3-64, the transportation center would provide a pedestrian connection to the Washington Street Trolley Station, a potential stop for buses along Pacific Highway, and a kissand-fly drop off area allowing passengers to be dropped off outside the terminal area. The Transit Center is evaluated at a programmatic level in the Airport Land Use Plan with a conservative assumption that no private vehicles would be removed from North Harbor Drive due to the Transit Center.
	Additional planning and environmental planning will occur prior to construction of facilities included in the Airport Land Use Plan.
Comment 56 Subject: Traffic Assumptions	Response
There are far too many parking, traffic, and transport 'use' assumptions, and those, are based on data that are over 5 to 8 years old and do Not include the 'under projected' Recent, Major Increases in Operations and Passenger throughput over the past 4 years. Similar to the 'assumptions in the Air Quality section quoted by the Port District's Attorney, where is the 'discussion of assumption' for this 'technical data' (reams of it) on Traffic & Circulation?	EIR Section 5.3.1 presents the approach, methodology, data, modeling process and associated assumptions.
Comment 57 Subject: Land Use Compatibility Impacts	Response
In the Land Use Planning Section, As described in 5.2.3 CEQA State Guidelines, Appendix G, the proposed Project would have a significant land use compatibility impact if it results in:	Any proposed mitigation measures that includes off airport property will be coordinated appropriately.
<b>"Disruption or Division of the Physical Arrangement of an</b> <b>established community"</b> Though on p 5.2-17, it states that such 'traffic mitigation measures would 'not' physically divide existing communities, but rather would 'improve connections,' quite	All mitigation measures were included in the Draft EIR and were therefore available for PCBC and others to review. The SDCRAA will coordinate with and proceed through PCPB as part of implementation process.
disconcerting is the fact that there are no 'changes' that have been shown to Peninsula's residents and Planning Board to prove that in the future, the Airport will not have to resort to 'removing one of our major	See Response to General Comment #5.

corridor streets, Rosecrans, or to continue to expand to meet	
'unrealistic air transport demand.' When have these 'mitigation	
changes for Rosecrans or other major corridors or feeder streets been presented to PCPB? The section notes 'Traffic and Circulation	
would be the only activities that would occur outside the immediate area	
<u>of the Airport," yet it fails to provide any real 'mitigation' of such.</u>	
Comment 58 Subject: Land Use Compatibility Impacts	Response
"Substantial or extreme land use incompatibility with adjacent or	There will be no significant change to noise levels due to the Proposed
nearby existing and proposed land uses, resulting in significant incompatibility or nuisance impacts." As stated on 5.2-17, there is "no significant change in the noise contours to the peninsula Community based on the Proposed Project". This is a contradictory statement. Is not 'a heavy and densified concentration of <i>increased</i> <i>noise</i> and pollution from <i>increased</i> aircraft at an extremely limited site (661 acres) with major terrain limitations and fog inversion layers, encouraging 'nuisance impacts?' Are they not also encouraging More Incompatible Land Uses to the nearby existing residential and school land uses, many that existing long before the establishment of "SDIA or Lindbergh Field?"	<ul> <li>Project, see Section 5.1.1. Increases to the Time Above metric for schools within the Peninsula Community area are provided in Appendix</li> <li>B. See response to Peninsula Community Planning Comment 28 (submitted by Bill Ingram).</li> <li>As stated on Page 5.2-17, in Chapter 5.2.5 of the Draft EIR, Impact Analysis, under the heading <i>Peninsula Community Plan</i>, "there is no significant change in the noise contours to the Peninsula Community based on the Proposed Project."</li> <li>As described in Section 5.1 noise levels are expected to increase with additional operations at the Airport, these increases in traffic are not attributable to the Proposed Project but to forecast demand. The</li> </ul>
	supplemental noise analysis indicates that there will no significant impacts.
Comment 59 Subject: Land Use Compatibility Impacts	Response
As to the "SD Airport Environs Overlay Zone, and its "aim to protect public from Noise or Hazards associated with airport operations at SDIA, "the EIR falsely states "that the Proposed Airport Land Use Plan would be 'consistent' with the stated purpose of the AEOZ." It is a 'pie in the sky' statement that to state that "it would Not Significantly Change Noise Exposure within the Airport Influence Area," as it denies the Reality of the irresponsibly of the Airport Authority and the City of San Diego to address the future needs of the entire City and County by ignoring the impacts of both Noise & Hazard as well as the Historical Significant of our large and long-established community.	The City's actions are not controlled by the SDCRAA. The Proposed Project does not induce operations; increased operations are a function of greater demand. See Response to General Comment #7. By the year 2030 operations are forecast to grow substantially when compared to 2005 operations. Operations at an airport will continue to grow with or without improvements if the market for the airport is healthy. Noise and air pollutants will increase as described in sections 5.1, 5.5, 5.16, and 5.19.
Already the City of San Diego has ignored the guidelines of the ALUCP and allowed 2 major schools, including preschools in the Noise Impact and Airport Impact Influence Area. <b>By substantially increasing flight</b> <b>operations, (25%+) will not Noise, Safety and Pollution Hazards</b> <u>be</u> <u>increased to these children?</u> Won't the entire area become devalued as aircraft and subsequent encroachment upon 'new	In the future with advanced navigational aids, it is expected that separation requirements will actually be reduced. Future Part 150 studies will seek to apply noise abatement measures to reduce population in the impacted area. Federal regulations provide for a manner in which airport operators prepare noise studies. 14 C.F.R. § 150. This then becomes the basis for implementing noise mitigation measures. This process is called "Part 150."

areas' of the Peninsula are exposed to Noise from aircraft diverted from established pathways, for separation and 'safety' maneuvers?		See response to your Comment #58).
Comment 60	Subject: Land Use Compatibility Impacts	Response
		The SDCRAA acknowledges that it is not possible to know the details of each future development project and the extent to which each project will be compliant with its applicable land use plan(s). During the preparation of this EIR, a reasonable effort was made to identify future development through review of land use plans and, as applicable, contacts with local government staff (see EIR Section 5.20). Note that CEQA does not require a lead agency to provide "crystal ball" inquiry during the preparation of environmental documents. (Towards Responsibility in Planning v. City Council of the City of San Jose (1988) 200 Cal.App.3d 671, 681; Resident's Ad Hoc Committee v. Board of Trustees (1979) 89 Cal.App.3d 274, 286.). To the contrary, "when the nature of future development is nonspecific and uncertain, an EIR need not engage in 'sheer speculation' as to future environmental consequences" (Marin Municipal Water District v. KG Land California Corporation (1991) 235 Cal.App.3d 1652, 1662). For the purposes of this analysis, it is reasonable to assume that local governments would require that future developments be consistent with the applicable land use plans, and, barring specific evidence to the contrary, it would be speculative to address potential future developments that would not be consistent with applicable land use plans. Specifically with regard to the Proposed Project addressed in this EIR, the adoption of the proposed Airport Land Use Plan and the development of the Airport property consistent with that Airport Land Use Plan would not result in a cumulatively considerable contribution toward a cumulative land use impact with regard to any of the criteria addressed in Section 5.2.3 of the EIR.
Comment 61 Subject: Land Use Compatibility Impacts		Response
The first "Assumptions i.e. D.5.2.3.6 Realizing that "Ongoing growth in airport-related traffic cannot be separated for planning or mitigation purposes from improvement projects designed to increase the Airport's Current capacity and service levels," they clearly state what we are saying now, from experience and from many, many consultant reports, that such expansion and increase in capacity without 'pre- constructed traffic mitigation,' will have immediate, extremely "cumulative" negative results on "local and area wide traffic." Where are the Cumulative Effects to the Surrounding Peninsula		The Section referenced by the commenter does not include the material quoted. The Proposed Project is specifically meant to improve level of service for growth in airport operations that will occur with or without implementation of the Proposed Project, not increase capacity. See Response to General Comment #7. As described in Section 2.2.2 the runway sets the capacity for SDIA. Improvements to the terminal facility including parking structures do not increase the capacity of the Airport.

described, more than a minor impact on the Rosecrans (Nimitz to	
Barnett) or the Parking Impacts with Removal of the NTC airport parking spots available at the Hotel site north of the Channel? As	
opposed to D.5.1.3.7, Will not that 'removal' immediately effect the	
Parking situation? How will the increase of a huge parking structure	
Not add to the congestion at the already congested entry ramps and	
freeway segments for I-5 and I-8? (D.5.2.3.4), "whether with parking	
structure or without?"	
Comment 62 Subject: Traffic Mitigation	Response
D.5.1.3.6 Transit- As stated "Under the Implementation Plan (with	As stated in EIR Section 5.3.5.2, No existing or planned transit routes
parking structure) <b>No Existing or planned transit routes would be</b>	would be modified by the Proposed Project. The intermodal
modified. Therefore, no significant IMPACT Would occur to transit	transportation center is included the Airport Land Use Plan, not the
operations and No mitigation is required." Doesn't this prove that	Proposed Implementation Plan, and as stated in EIR Section 5.3.5.2,
the 'increased costs for the 'Intermodal transport Center' has 'no effect'	bus routes along Pacific Highway could be re-routed into the intermodal
on the actual transportation system? Where is the 'substantiation' for	transportation center. The SDCRAA does not operate the public buses
this 'summary?' Due to the already congested routes in and out of	along Pacific Highway and does not have control over whether or not a
SDIA for autos, with no 'modifications proposed with increased 'Ground	bus route is re-routed but does disclose this is possible and could add
Operations of 25% or more', how can it be assumed that there will NOT	time to those routes.
be any 'mitigation required?' Where are the studies of the impacts of	
already stressed 'street segments' of Nimitz & Rosecrans (p 5.3-16), as	The EIR commenter's statement that the 'increased costs for the
5.3.3.9 Significance Criteria Requires?	intermodal transportation center has no effect on the actual
	transportation system is speculative and no statement or correlation is
	made in the EIR.
	The EIR uses the significance criteria reported in Section 5.3.3 to
	determine significant traffic impacts and does propose mitigation (see
	Section 5.3.8) for all potentially impacted street segments.
Comment 63 Subject: Mitigation Measures 5.3-1, 5.3-2, and	Response
5.5-3	
The measures detailed in the DIER (MM 5.3-1, MM 5.3-2, and MM 5.3-	It is unclear what the commenter is referring to in this first sentence as
3) do not appear to have changed, and the 'funding for these measures'	having not changed relative to 'The measures detailed in the DIER (MM
does not appear 'assured' at this point. (Mr. Peace's 'Intermodal	5.3-1, MM 5.3-2, and MM 5.3-3) do not appear to have changed".
Center' is extremely limited in its specific 'meeting of need,' requiring far	As an anaratar of a nublic commercial convice airport under the rules of
more comprehensive study as commented on by AA members months	As an operator of a public commercial service airport under the rules of
ago). Public Review, Real Property Acquisition and funding for such traffic 'mitigation' is barely mentioned in this EIR. <i>Which "mitigation</i>	Title 14, Code of Federal Regulations (CFR), Part 139, the SDCRAA works with the Federal Aviation Administration (FAA) to secure
measures" will be 'accomplished' with this 'Phase' of the Master Plan?	entitlements and discretionary funding of airport improvements. If the
Will they be completed before the Additional Gates are completed?	City or Caltrans take action to approve and implement the road and
What 'Infrastructure Guarantees' does the Airport Authority assure its	freeway improvements identified in the EIR, the SDCRAA will request
surrounding communities and Port District of, in the undertaking of this	the FAA to determine the permissible use of funds.
Proposal?	
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Comment 64         Subject: Mitigation Funding           Our communities are weary of the 'build now' and mitigate 'later,'           irresponsible acts of this City, County, and State. Any 'Airport Proposal           Must include both Immediate Plans and Funding assurance for           Immediate Mitigation, not only 'during construction,' but permanent and           guaranteed funding for ongoing 'mitigation' as this proposed 'expansion'           will have, impacting the Peninsula, its residents, businesses and visitors           in the most negative manner of all communities. Specifically, where are           the reserves, funding reserves or insurance for such increased Liability,           not limited to: Ongoing Traffic Mitigation to avoid increased Accidents,           Increased Traffic and Air Congestion, Ground and Air Operations           Delays, Business losses and loss of lives? What are the 'Subsequent,           Necessary Expansions' that will be Required for SDIA and all of San           Diego County, to meet its 'air transportation needs? Is this not what           THIS EIR supposed to do? This is supposed to be a Long Term Plan,           "a Minimum 25-year projection according to the existing ALUCP, yet           includes no defined predictions for 'accommodating' air transportation           needs other than "at capacity regardless of 'operational expansions' to	An Intermodal Center located off the Airport and referenced in this comment is not part of the Proposed Project and is a subjective study independent of the Master Plan and EIR. Section 5.3 Traffic and Circulation analyzes the potential impact on traffic and circulation and identifies mitigation measures and other improvements related to traffic impacts. A Mitigation Monitoring and Reporting Program will be adopted by the SDCRAA. Response The EIR identifies measures that mitigate the project's direct significant and/or cumulatively considerable traffic impacts. For information purposes only, the EIR also identifies consistent with the City of San Diego's January 2007 CEQA Significance Determination Thresholds guidelines, those improvements that may restore and maintain the traffic facility to an acceptable Level of Service defined by the City of San Diego to be LOS D or better. The SDCRAA does not have jurisdiction to implement off-airport improvements. If the City of San Diego proposes to implement the roadway improvements identified, the SDCRAA will coordinate with the City of San Diego to evaluate those off-airport road improvements that are eligible to utilize airport revenues. In addition, the SDCRAA will coordinate with the City of San Diego in its role as the lead agency for the evaluation and implementation of road improvements within its jurisdiction.
the year 2015." Comment 65 Subject: Noise	Pesponse
Comment 65Subject: NoiseIn Appendix B, with few pages (B-1 through B-17) describing 'technical details' of potential impacts of Noise and its Effect on People," there is Nothing here that relates to the Actual Noise effects on specific surrounding communities' populations, nor mention of any 'mitigation' necessary to cover litigation exposures. Where are the reports of 'hearing losses' already accrued in the area from the Noise from SDIA's encroaching and growing Noise Patterns? Are they growing, how much will such health risks be expanded, as per (goal #1)? Certainly, the AA has had years of recorded reports? Litigations?	ResponseAppendix B is a general guide to noise and its effects and the environmental decision is based on projected noise not actual noise.Hearing loss is typically found where people have been subjected to 85 decibels habitually (more than eight hours a day). Many experts agree that continual exposure to more than 85 decibels is dangerous. In light of this information there should be not hearing loss in the communities surrounding SDIA.
	To put this in perspective, a lawnmower in operation or truck traffic is typically measured at 90 decibels while a jet engine is measured at about 140 decibels if the exposure is within 100 feet of the engine. While single event noise may reach levels above 85 decibels in areas in

	proximity to the runways this level of noise is not currently experienced
	for extended timeframes nor is it forecast to occur. The analysis indicates that the increases to noise levels due to continued growth due to demand at the Airport will not have significant health affects on the
	surrounding communities.
	The noise office maintains noise level and complaint records but does not have records of health affects related to noise. There has been no law suits brought against the Airport claiming hearing loss.
Comment 66 Subject: Noise	
Defining 'general effects' is disingenuous, indicating that there are 'increasing effects,' yet the report claims only 'minor, insignificant effects' or changes, after the Airport Authority's own 'report' discloses	Neither CEQA nor NEPA require new research for environmental analysis, standard models are employed to project potential impact.
'Disclaimers of Non-Accuracy of their Noise Monitors' (INM) because of the 'varied topography' and 'hard and soft ground coverage'. "INM can overstate or understate the Noise exposure levels due to terrain (including buildings) in the vicinity of SDIA and the prevalence of both hard and soft ground coverage." 'Hard' being defined further as equivalent to concrete coverage, buildings and even water, noted "at SDIA, they tend to reflect and Increase Noise Exposure." <i>What are the</i>	The issue of terrain is accommodated within the Federally approved INM, terrain data was incorporated into the model. The commenter is referring to a long standing issue with the model that can not be solved within this EIR; the EIR used Federally accepted modeling techniques. The latest version of INM allows the user to select soft ground surfaces or calculation of noise without lateral attenuation being applied to propeller-driven aircraft or helicopters. The EIR used the most recent
REAL Noise and Health (lack of sleep) Impacts on Persons surrounding SDIA, considering the Hard, Soft, and Topographical Constraints of the Airport in the middle of San Diego?	version of the INM (version 7.0) to analyze noise impacts at SDIA. The analysis completed for the Airport compares future conditions to determine impact, modeling is the only way to project future impact and the modeling must be based on standard practices. INM is the current standard for aviation noise modeling.
Comment 67 Subject: CNEL Contours/Nighttime Analysis Charts	
It is interesting, on Page B-28 to note how the "in the Proposed Project" as would be expected (BY WHOM?)the differences between the contours for the Proposed Project versus the No Project Alternatives are " <i>small.</i> " With a 25% MINIMUM Increase in the Potential Flight Operations at the Airport (per gate and with 10 New	The result is expected because the difference in operations between the Proposed Project and the No Project Alternative are minimal. In example from Tables 2-18 and 2-19 the difference in daily operations is only 50 flights (or about 7%).
<i>gates), How are these determined as 'SMALL?'</i> Between the Flights from the No Project, East Terminal Project and the Preferred Project,	In order to show the extent of the contours clearly it was necessary to limit the naming of roads and features in the noise graphics. It is clear
some diagrams appear to put vague (no one can 'read' the precise locations, there are No roads) and 'inconsistent determinations of less flights' va 'mare' or to have 'loca impact' at nighttime or doutime or with	that nighttime and evening operations have more impact and for that reason the CNEL metric includes decibel penalties for evening and nighttime operations. The number of planes using each gate is
flights' vs. 'more' or to have 'less impact' at nighttime or daytime or with different projects. K.I.S.S principle apples here. If there is <i>a</i> 25% <i>increase in potential Aircraft taking off</i> (& more potential because	nighttime operations. The number of planes using each gate is projected and described in Section 2.2.3 of the DEIR. Indeed the use of the gates informed the ability to accommodate forecast demand.
each GATE can have multiple planes loading many plans per day), it	
will be a 'Substantial Change.' It is not even as simple as JFK's	The prediction of where aircraft will fly during bad weather conditions is

<ul> <li>'example of operations increasing by 17%-planes at the existing gates'! We are looking at a SINGLE RUNWAY. With varying aircraft Not Subject to Any Specific 'SLOT,' there is No Method of "Predicting" when and Where those Planes will be directed with weather conditions: fog, wind, rain, etc. Also, p. B-27, does not include any 'restrictions on the use of MD83, MD80 series or B737s, regardless of where they 'take off from', they still impact the CNELs in the air with schools &amp; residences as such a close distance from the single runway. Are there any 'proposed restrictions' to 'mitigate' for these continued and potentially 'increasing' operations? Ground noise or air noise A 'model' is just that, a poor predictor of Actual Results. Looking at Real Life examples such as JFK are more predictable. Past results of similar reality or 'Actual Operations and Passenger Activity' is a better predictor than the 'fiction' (ie. the 'model forecasts' done for SDIA concerning passenger and operations projects), presented here.</li> <li>Comment 68 Subject: Noise Differences between 2005 and</li> </ul>	<ul> <li>developed using previous radar data and flight plans for the airport being modeled. It is very rare that an aircraft would not follow the standard flight pattern and therefore inconsequential to modeling impacts. Even during bad weather aircraft use standard flight routes.</li> <li>There are no restrictions on MD83, MD80, or B737s other than the curfew that applies to all aircraft. Aircraft can depart from SDIA between 6:30 a.m. and 11:30 p.m.</li> <li>The Part 150 Update currently underway will investigate ways to abate noise impact however it should be noted that the noise contours for SDIA are reflective of aircraft performance capabilities.</li> <li>Prediction of noise impacts is the only way to analyze future noise impact.</li> <li>Response</li> </ul>
2020 The 'differences' shown on the Figure B-17 and Figure B-23 between the 2005 Base, Proposed, and Alternative appear to clearly show that	Figures B-17 and B-23 indicate that when comparing the 2020 Proposed Project and No Project Alternatives there is very little impact because of
by 2020, areas of the Peninsula that have had very few flights south of the 275 heading (for emergency separation), will now be Negatively subjected to New Noise and Pollution of Substantially by increasing amounts Aircraft Operations. Both Daytime AND Nighttime Impacts will	the Proposed Project Alternatives there is very little impact because of the Proposed Project (blue indicates no change and green indicates few flights). The flight tracks used to model the Proposed Project and No Project Alternatives are the same, the difference is in operational numbers projected.
affect the homes of Tens of Thousands, the Health of tens of Thousands of Household Occupants and correspondingly, Property Tax values for San Diego. This is supposed to 'help the economy?' Most likely it will 'help the Airport Authority with their Financial Goals (#6), but at what 'expense' to the long term economical 'goal' for San Diego (goal #5)? To be stuck in traffic, or at a beachside resort or sand spot, Impacted constantly from the Noise, Pollution, and Safety Risks of a Congested International Airport 'Takeoff' or 'Landing' Runway, how is this going to 'help' San Diego's Tourism?	The property value impacts of aviation noise have been studied on multiple occasions with publication of study results beginning in the mid 1970s, to-date there is still no definitive answer. For individuals who might work at (or near) the airport or who use the airport for travel, the benefits of proximity can be reflected in residential property values. Because it is possible for an airport to have both negative and positive effects on property values, the net effect can be negative or positive. Separation of aviation noise from other noise emitters has always been at issue for determining a specific property value impact due to aviation noise. Some studies have found that impact due to aviation noise is negligible while others have found the impact to be upwards of 10 percent. A 2003 study by J. Nelson, Department of Economics, Pennsylvania State University entitled "Meta-Analysis of Airport Noise
	and Hedonic Property Values: Problems and Prospects" found that the "cumulative noise discount in the U. S. is about 0.5% to 0.6% per decibel at noise exposure levels of 75 dB or less". Hedonic means of or relating to utility. A hedonic property value model is one where the independent variables are related to quality; e.g. the quality of a property that one

Comment 69       Subject: Air Quality         What about the increase of Particulate Matter Pollution over the area, increasing from '400 tons to 600 tons annually?' That is a 1/3 increase in pollution! How is this considered, 'not significant'? How does this add to the goal of "increase 'compatibility' with surrounding land uses?" In 1-24 Executive Summary, the Air Quality Impacts ASSUME that "uses in the flight path to the east & westare vacant." Not so.         Immediately to the west are buildings at former NTC that expect to have 40-50 employeeswhere are the CEQA guidelines 'met' in this 'plan?'         This is indeed AVOIDABLE. The CAAQA for this pollutant (PMs, NOX & VOC) will be in Violation.	might buy. For this study 20 hedonic property value studies are analyzed, covering 33 estimates of the noise discount for 23 airports in Canada and the United States (Nelson, Jon P: Aircraft Noise and the Market for Residential Housing: 50/78/24, Sept. 1978 (Available from NTIS as PB 297 681). Specifically, at DNL above 65 dB, the effect is about 1% per additional dB; at DNL between 60 and 65 dB, the effect is about 0.5% per additional dB; below 55 dB DNL, no effect has been measured (Nelson, Jon P., "Hedonic Property Value Studies of Transportation Noise: Aircraft and Road Traffic", Proceedings of the International Symposium on Hedonic Methods in Real Estate, Geneva, Switzerland, June 2007.). From this status of current research is it expected that the Proposed Project will have an insignificant affect on property tax values in San Diego. The forecast indicates that San Diego has strong visitor appeal and thus the future includes increased demand for flights to the City. Providing adequate air service at SDIA will provide economic benefits for the City. Response See response Peninsula Community Planning Board to Comment #29 (submitted by Bill Ingram).
Comment 70 Subject: Mitigation	Response
After reading the Summary of Impacts and Mitigation Measure, being Stuck in F LOS on Any of the Routes to or from SDIA, without 'mitigation' will 'help' tourism or business in downtown San Diego? These 'Environmental-Noise, Pollution, Traffic & Safety Impacts" are all considered "Less than Significant?" Historical uses of such 'mitigation measures' suggested or 'encourage and facilitated' in the EIR are	The EIR identifies measures that mitigate the project's direct significance and/or cumulatively considerable impacts. For those mitigation measures to be implemented on the airport or by the airport, a Mitigation Monitoring and Reporting Program will be adopted by the Airport Authority.
seldom actually used. Who will 'coordinate' the ground service equipment replacement program to 'monitor' the use of 'alternative to ground service, diesel-fueled equipment? Such 'Impacts' are incompletely discussed in the EIR as to their "Impacts" to the surrounding community, and when commented on briefly in the Draft EIR in 2006, they were barely mentioned.	For information purposes only, the EIR also identifies, consistent with the City of San Diego's January 2007 CEQA Significance Determination Thresholds guidelines, those improvements that may restore and maintain the traffic facility to an acceptable Level of Service defined by the City of San Diego to be LOS D or better. In many cases, the mitigation and the improvements are the same. Per the City guidelines,

Comment 71         Subject:           The History of the Airport's Operations and Abuse of Regulations is documented, repeatedly in the ANAC's records over the past 10 years. No Analysis of such reported 'Impacts' are Included in the EIR. As detailed repeatedly, with Only One runway, there will be More Homes Impacted with Noise, Pollution and Safety Risks. With the increases of Traffic that have not been Compiled Comprehensively to address the Changes in operations/passenger loads since 2005, and without such future 'already-approved projects' surrounding the Airport and 'presently proposed ones,' this EIR is woefully Out of Date, does Not give accurate Details of Impacts (maps do not include 'readable streets') and are difficult to 'mark' in compiling comments from the pdf files provided as 'supplemental materials.' Existing ALUCP regulations are impossible to 'access' without Retyping or Copying word for word, page for page, every segment.           Comment 72         Subject:	<ul> <li>measures required The SDCRAA does not have jurisdiction to implement off-airport improvements. If the City of San Diego proposes to implement the roadway improvements identified, the SDCRAA will coordinate with the FAA to identify those off-airport road improvements that are eligible to utilize airport revenues.</li> <li>The Mitigation Monitoring and Reporting Program identifies the responsible parties for implementing the mitigation measures.</li> <li>Response</li> <li>The EIR does indicate that there will be more noise and air pollutant emissions generated by the Airport in the future. However, implementation of the Proposed Project will not result in these increases relative to a no-action scenario.</li> <li>Increasing demand for air service in the San Diego region will result in increasing flight operations at SDIA regardless of the proposed terminal improvements through 2020.</li> <li>The EIR captured regional growth in the traffic analysis by including future roadway traffic volumes as forecast using the Series 10 [San Diego] Regional Transportation Model which is maintained and run by .SANDAG as stated in Section 5.3.1.3 of the EIR. Specifically the traffic model incorporates forecasted airport growth, immediate surrounding growth and regional growth as reflect in the Series 10 socio-economic input data.</li> <li>The graphics were developed at a scale that allows the extent of the CNEL noise levels to been seen on an 8.5 by 11 inch page. Only Interstate Highways were identified to increase readability on the graphic.</li> <li>The current ALUCP is accessible on the SDIA website.</li> </ul>
This has been made the most difficult EIR to address, we believe, on purpose to further thwart the efforts of those who will be Harmed the most. The Airport Authority's Webmaster is extremely Disingenuous in	The Draft EIR was made available on the SDCRAA website, at public libraries, as well as at the SDCRAA offices.
copying the corrupt pathways of the City of San Diego's Leadership. Who will 'benefit' while the majority of San Diego will be subject to	The general public benefits from adequate aviation services at SDIA. Aviation and ground traffic delays will grow regardless of the Proposed

Gross Congestion Impacts, both on the Ground and in the Air and Incredible Delays, both in the Air and on the Ground, subjecting this City and County to future unproductive 'Costs' in Studies, Litigation, and in 'Mitigation' after there are Major Operational 'Human-caused' Accidents and Mishaps? What are the "plans" to prepare for these?	Project by 2030. The next planning phase for the Airport Master Plan will consider long term solutions for aviation growth in San Diego. Regional Transportation planning will necessarily focus on the growth of congestion in San Diego. The SDCRAA is not sure what accidents and mishaps the commenter is writing about but the SDCRAA and the FAA always consider safety for the flying public when airport improvements are reviewed.
Comment 73 Subject: Noise Exposure to Schools	Response
Tables B-8 through B-10: Calculations of times (minutes) that Schools (Children) are Subjected to Noise in levels that are UNLAWFUL are woefully inaccurate. In both the Vicinities the Peninsula and East Side Schools, such 'computerized calculations' are an Insult to the Parents, Health of the Children and the Residents that are subject to the REAL HEALTH IMPACTS on Hearing. At 104 decibels, over 3 minutes exposure <i>Will Cause Permanent Hearing Damage, especially in the ears of young *Preschoolers and Kindergarten* Children.</i> These tables appear quite Lame, being extremely close, whether in terms of "No Project Alternative", "East Terminal Alternative" OR "Preferred Project	There are no established statutory or regulatory standards for analyzing time above metrics. The EIR evaluated multiple decibel levels to allow the reader to understand that at higher decibel levels there is minimal time experienced above the level considered. The reader should understand that standard conversation between two people occurs at 60 decibels and at 80 decibels conversation is interrupted. Additionally the noise levels indicated are for exterior noise which does not consider the attenuation of the buildings themselves. The only way to analyze future impact is to model it.
Alternative," all of which will have a Marked Change, for Any Increase, either 3/7 gates or 10 gates of Increased Operations. This does Not Consider REAL IMPACTS to the Health And Safety of the Children in the Communities surrounding the Airport. Where are the reports of Noise increases at each school over the past 10 years? In stating, (5.1-11), "data shows that most schoolsdo not experience substantial periods of time with exterior noise levels above 80 db", please remember that these 'estimates' are only with CNEL, Not Single Even Noise Levels! Where is the estimate of the periods of time that the Exterior Noise Levels are Above 80 db? Or Above 100db at such close schools as Loma Portal, St. Charles, Correia, Barnard, Dewey and at additional Preschools in the area? These are potentially the most 'damaged populated', where are the Data on the Actual Time Periods of Exterior Exposure to such Risks? Examples	There are no schools that will receive 104 decibels for over three minutes. The EIR has no regulatory requirement to report noise levels from the past. The EIR does however project noise levels at schools surrounding SDIA for the all the years analyzed in the EIR. The noise values provided for the school analysis is not in CNEL but in Time Above by 5 dB intervals starting with 65 decibels. Note that 60 decibels is the normal level of conversation so the analysis provides detail for the minutes above normal conversation for each year. Time Above is a supplemental metric that defines the number of minutes per day that noise exceeds a specific A-weighted sound level threshold. In review of the Time Above tables in Appendix B it can be seen that the highest decibel level experienced for any time is 95 decibels and exposure to this level is less than a minute. Additionally the exposures
(from 2010 to 2030 – Highest Impacted schools to lowest): [See Appendix B, Table B-10; comments written throughout the table are transcribed in the following comments]	are exterior values; the attenuation of the building would lower these values by 15 decibels to 25 decibels thereby reducing aircraft generated noise to sound of a conversation in most cases. As described in Section 5.1, there are no significant impacts associated with the Proposed Project.
Comment 74 Subject: Noise Table	Response
How absolutely ridiculous- a 25% Increase in Planes = a 25 to 40- minute Change of Exposure or a 'difference in project' from 'none' being Only "Less than one minute" to 7 minutes Difference, is "less than	The thresholds of significance are described in Sections 5.1.1.3 and 5.1.2.3; none of the differences in noise levels analyzed exceed these thresholds.

significant" (5.1.16 Noise)? And this going from approx. 574 flights/da to 819/day, a 235+ aircraft per day increase? Will there be a 'limit' as 'when NOISY planes can take off?' Will there be 'regulations' between 7:30 and 10 30 or 11:30 and 3:30 pm? No! Aren't these the Busiest times for Aircraft to take off and also those in which young children are Exposed outside? Yes. How is this 'mitigated' for such a "Health, Safety, & Welfare charge? Where is the assurance, and by when, tha the entire fleet of planes into SDIA will have only 25 minutes out of the approx. 300 additional flights per day will be 'converted' to less noisy planes at such a CLOSE distance to 7-10 schools? 60 minutes more per day is a 'better approximation' and <u>is Unacceptable to meet 'goal #</u> (in actuality is in direct opposition to it!)	<ul> <li>The restriction of aircraft operations must be considered under the requirements of FAA Airport Noise and Access Restrictions 14 CFR Part 161</li> <li>(http://www.faa.gov/airports_airtraffic/airports/environmental/airport_nois e/part_161/), although multiple airports have undertaken the analysis requirements to restrict access to their airports any real success has been very limited.</li> <li>The SDCRAA has no control over the actual aircraft that are flown in and</li> </ul>
Comment 75 Subject: Noise Table	Response
And these [referring to the schools in the tables] do Not Include *the Preschools*!	All schools included in the SANDAG data base were modeled. The SANDAG data base did not include preschools, however there were no significant impacts to any school analyzed and it therefore reasonable to assume that there would be no significant impact to preschools.
Comment 76 Subject: Noise Table	Response
Again, this is Contrary to the Goals of the ALUCP, the Goals of the Airport Authority Master Plan (Goal #9) as it increases Hazard to the Health, Safety and Welfare of the surrounding communities, especially to those 'least able to speak', our Children.	The commenter is referencing goals identified in the ALUCP. The ALUCP is not a subject of this project or this EIR.
Comment 77 Subject: Traffic CNEL Changes	Response
In Table B-11, page B-73 & B-13, page B-77, it is <i>hard to believe that</i> <i>'Traffic CNELs'</i> for either the Proposed Project or the east Terminal Alternative, With Parking Structure, <i>will be 'Only Slightly better'</i> (or <i>better at All!!!</i> ) if reading these computations properly. Especially in th	The EIR analysis is based on projection of future noise levels, actual data would not influence the analysis except to confirm the models analysis of existing conditions.
'Nimitz roadway' with 'Alternative' compared to 2005. Obviously there	This EIR considers the near-term improvements needed on airport to

Have been 'increased CNEL Traffic Noise Levels since then with the increased operations, but where is the Actual Data? Where are these numbers coming from? Where are the assured 'Billions of dollars for alternative transit' installed, in order to achieve this? What 'transit' will it connect to? Is this 'use of on-site shuttles' supposed to account for this? It is extremely hard to understand any kind of methodology that would State and 'Show' such ' <i>Reduced CNEL levels for Traffic</i> ' as are exampled here-Just passed on other studies done and brought forward by Your Consultants (S.B) recently it is highly implausible to achieve such 'lower' levels of Noise statistics with the increased capacity & operations (I'd like to see 'actual CNELs', since '05) much less, with an Increase of 25% of Ground Transportation Capacity/Operations.	accommodate forecast demand and the assignment of land uses within the airport property to focus future planning efforts for more long-term improvements. Alternative transit while contemplated in the traffic and circulation analysis included in Section 5.3 is not focus of this EIR. The SDCRAA is participating in a multi-agency committee to identify opportunities to improve transit access to the SDIA and the improvements brought forward by this plan are provided in Table 2-21 of the EIR. The Proposed ALUP designates Ground Transportation land uses in the North Area that may include an intermodal transit center and a proposed transit corridor connecting to the South Area. The noise analysis for surface traffic was completed using appropriate modeling techniques; the results indicate that there will be no noticeable increases in noise levels with the Proposed Project.
Comment 78 Subject: Traffic CNEL, noise residential areas	Response
As a member of the ALUCP ATAG, it is amazing that such 'detail' is reported as 'necessary' for Non-Residential Streets when the "Ambient Noise" from the Freeway (Hwy. 5) & Harbor Drive is all around the Retail, Commercial & Resort areas now, and is asked to 'be Exempted' as a consideration in the future because of its 'non-impact!' It appears ridiculous to consider any 'Increase in Traffic CNEL' in any area but a 'residential area,' as an Airport IS Noisy already as are 'commercial roadways', Hwy 5, PCH, etc. At Lindbergh, any 'Traffic Noise' is pretty much 'lost in the constant or ambient din' except with in adjacent Residential areas on the West side, as the freeway traffic IS NOT 'AMBIENT,' there, it is NOT Present at all!	The EIR's analysis of noise impacts to both residential and non- residential land uses (such commercial) is appropriate. Neither CEQA nor its implementing guidelines restrict noise impact analyses to only residential areas, and, as indicated in EIR Table 5-1.8, noise compatibility standards apply to the whole range of potential land uses within a community. More specifically with regard to non-residential areas potentially affected by the Proposed Project, the City of San Diego has interior noise impact planning requirements for Commercial buildings as well as residential buildings. For these reasons, the EIR and its noise technical appendices evaluate potential noise effects (specifically including projected-related surface traffic noise) in non- residential as well as residential areas.
Comment 79Subject:In table B-12 p. 75 & B-14, p. 79, it is incredible to see, at "Peak Hour"	As noted in this comment, analysis of surface traffic noise (as included in
Road Traffic CNEL compared to 'No Project" AND at 'Daily Road Traffic CNEL compared to <u>No Project</u> " that there is ONLY an <u>Extremely Slight</u> Increase in Traffic Noise, and that ONLY Noticed, by 0.10 at the 2030 <u>mark for the 'impact to the Peninsula!</u> How is this able to show a 'zero net' CNEL level for Traffic' here, as for "85% of existing traffic" (not able to Continue the 'preferred, normal route south from the Airport,' as it is already at 85% capacity'), when the Only resulting 'other' way OUT is via Nimitz to Rosecrans (then Chatsworth, Sports Arena, West Pt. Loma Blvd., Barnett-?- etc). To have <u>mostly</u> "0" effect on Traffic	EIR Section 5.1 and EIR Appendix B) indicates that traffic noise impacts associated with the Proposed Project generally would not be noticeable compared to the noise increases associated with the No Project Alternative. Specific to surface traffic CNEL levels along Nimitz Boulevard in the Peninsula Community, modeling indicates that the Proposed Project would have essentially the same traffic noise impact as the No Project Alternative (0.0 to 0.1 decibel increase in CNEL levels).
Noise, when the Residents of NTC, Loma Portal, OB and Peninsula will all have to deal with, not just with 'increased Traffic Noise,' But with jammed up traffic on Each of their 3 main emergency access	The surface traffic noise impact analysis in EIR Section 5.1 and Appendix B incorporated anticipated future traffic volumes (see EIR Appendix D) into the U.S. Department of Transportation, Traffic Noise

corridors, including buses! If studied thoroughly, these diagrams	Model to provide an accurate prediction of future traffic noise impacts.
Clearly Show that there is NO problem with the present "Daily Traffic	The accuracy of the U.S. Department of Transportation, Traffic Noise
CNEL' OR 'Peak Hour Road Traffic CNEL' for the next 22 years. If	Model with respect to the project area was field-verified by comparing
there is NO PROJECT!	observed traffic counts and measured traffic noise with the
	corresponding noise levels predicted by the model (see EIR Table 5.1-
	10 and Figure 5.1-56 for noise measurement locations). Thus, while the
	results of the surface traffic noise analysis may seem "incredible" to this
	commenter, the results were arrived at using the best available traffic
	data, current U.S. Department of Transportation modeling, and field
	verification. Accordingly, the analysis presented in the Draft EIR is
	adequate and no change to that analysis is required in response to this
	comment.



SANNoise PO Box 70194 San Diego, CA 92167

Feb. 4, 2008

San Diego County Regional Airport Authority Attn: Airport Planning P.O. Box 82776 San Diego, CA 92138-2776

Dear Sirs,

Please accept the following comments from concerned citizens group SANNoise as its contribution to your efforts to distribute and solicit input concerning the Draft EIR for the SDIA Master Plan.

We appreciate the opportunity to participate in this process and second the comments prepared by other members of our community and the Planning Boards of Ocean Beach and Point Loma. Rather than duplicate their concerns, we will keep our's brief and not unnecessarily add to volume of commentary.

Best regards,

Lance Murphy SANNoise

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FEB 0 4 2008

PLANNING DEPT #44

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1. Noise

The noise generated by Lindbergh is to be controlled in compliance with the CALTRANS variance that is regularly extended. In addition to the other comments made by citizens and the Planning Boards of Ocean Beach and Point Loma, it is obvious by the continued increase in operations with no firm plan to relocate the airport that it is in violation with the statutes.

2. Pollution

The air pollution resulting from the continued expansion will exceed the levels allowed by the California Air Quality regulations and cannot be mitigated.

3. Traffic

The growth in traffic through the Western exit on Harbor will create unmitigated traffic jams in the Peninsula and will eventually overwhelm the eastern neighborhoods if the expansion continues in the north-west area as anticipated by the Transit Plan.

4. Growth of the region

The San Diego region and Southern California area will not be s

SANNoise		Signed by: Lance Murphy, SANNoise
Subject:		
Comment: 1	Subject: Noise	Response
the CALTRANS va other comments m Beach and Point L	ted by Lindbergh is to be controlled in compliance with ariance that is regularly extended. In addition to the nade by citizens and the Planning Boards of Ocean Loma, it is obvious by the continued increase in o firm plan to relocate the airport that it is in violations	The commenter is correct. SDIA operates under a variance that has been extended in the past and is currently awaiting approval of the variance. The SDCRAA has initiated a Part 150 Update that will contemplate the near term improvements that can be made by noise abatement and furthering of Quiet Home Program and is amending SDIA's ALUCP to conclude the 2030 CNEL contour included in this EIR. Achievement of a "zero noise impact area" (as defined in the Regulations) during the term of the requested variance is technologically and economically impractical and infeasible.
Comment 2	Subject: Pollution	Response
	esulting from the continued expansion will exceed the the California Air Quality regulation and cannot be	See response Peninsula Community Planning Board to Comment #29 (submitted by Bill Ingram).
Comment 3	Traffic	Response
unmitigated traffic the eastern neight	fic through the Western exit on Harbor will create jams in the Peninsula and will eventually overwhelm porhoods if the expansion continues in the north-west d by the Transit Plan.	The Transit Plan is a separate study from the EIR and does not depend on the Proposed Project. It appears that the commenter is referring to the Airport Land Use Plan which contemplates development on the north side of the Airport. In addition, the Proposed Airport Implementation Plan contemplates expansion of Terminal 2 on the south side of the Airport. No alternative contemplates development of the north-west of the airport which is owned by the U.S. government and used by MCRD. All traffic impacts associated with the Proposed Project are identified in EIR Section 5.3. The study area includes all street segments and intersections that have at least 50 peak hour trips project trips, per City of San Diego CEQA guidelines. North Harbor Drive and Nimitz Boulevard to the south of the Airport and Rosecrans to the west of the Airport are included in the study area. Potential significant impacts to
		these street segments resulting from the Proposed Project along with proposed mitigation measures are identified in Section 5.3.8.
Comment 4	Growth of the region	Response
The San Diego region and South California area will not be s		The commenter did not complete their comment and therefore no response is provided.

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FEB 04 2008

#### LUCE, FORWARD, HAMILTON & SCRIPPS LT.P.

ATTORNEYS AT LAW + FOUNDED 1873 600 WEST BROADWAY, SUITE 2600 + SAN DIEGO, CALIFORNIA 92101-3372 TELEPHONE 619.236.1414 • FACSIMILE 619.232.8311

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PLANNING DEPT. #44

### FACSIMILE DOCUMENT

DATE:	February 4, 2008		
то:	Attention: Airport Planning / Mr. Ted Anasis		
FIRM:	San Diego County Regional Airport Authority		
CITY, STATE:	San Diego, CA		
FAX TELEPHONE NO.: 619.400.2459			
	D.: <u>619.400.2400</u>		
FROM	Stephen L. Marsh		
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USER/CLIENT/MATTER: _07531 / 18158-00020			
TRANSMITTING: PAGES (including cover page)			
CLIENT/MATTER: 18158-20			
ADDITIONAL COMMENTS OR INSTRUCTIONS Transmitted herewith are Comments on the Draft Environmental Impact Report for the San Diego International Airport Master Plan on behalf of Jimsair Aviation Services, Inc.			

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#### TIME/DATE TRANSMITTED BY OPERATOR. February 4, 2008 at

#### (TO BE COMPLETED BY SENDER)

ATTORNEY: <u>Stephen L. Marsh</u> 07531 / 18158-00020 (USER/CLIENT/MATTER NUMBER)

(T	O BE COMPLI	ETED BY	OPERATOR)
TIME:			

DATE: February 4, 2008		
OPERATOR:		
FAX TELEPHONE NO.: <u>619.400.2459</u>		
CONFIRMING NUMBER: <u>619.400.2400</u>		
RECIPIENT'S NAME: <u>Mr. Ted Anasis</u>		
PAGES TRANSMITTED: 5		



FILCE, FORWARD, HAMPITON & SCRIPPS LLP

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18158-00020

February 4, 2008

Via Facsimile and United States Mail

San Diego County Regional Airport Authority Attention: Mr. Ted Anasis (Airport Planning) Post Office Box 82776 San Diego, CA 92138

## Re: Comments on the Draft Environmental Impact Report for the San Diego International Airport Master Plan – SDCRAA #EIR-06-01

Dear Mr. Anasis:

1 am writing on behalf of Jimsair Aviation Services, Inc. ("Jimsair") to comment on the Draft Environmental Impact Report ("DEIR") for the San Diego International Airport ("SDIA") Master Plan SDCRAA #EIR-06-01 promulgated in October 2007. As an interested organization, current tenant of the Airport and a stakeholder, Jimsair has the following comments:

- 1. The DEIR fails to comply fully with Public Resources Code section 21091(d)(2)(B), which requires that the written response shall describe the <u>disposition</u> of each issue raised by commenters. The DEIR claims at page 1-25 that "The comments that were received have been addressed throughout the text of this Draft EIR." However this bare claim is insufficient, especially in light of the fact that many of the comments made to the original DEIR have not been addressed. For example, several of the comments contained in our letter of September 15, 2006, are being repeated in this letter because it is not apparent from examination of this DEIR that they have been considered.
- 2. This revised DEIR purports to include project-level review for the construction of new general aviation facilities on 12.4 acres as part of the proposed Airport Implementation Plan. However, the level of detailed analysis is insufficient to satisfy the requirements for project-level review in a number of respects. For example:
  - a. The use of only 12.4 acres of land for general aviation is insufficient to meet even present demand. Jimsair has previously advised the SDCRAA that additional land is required to support general aviation operations; *i.e.*, Jimsair has requested

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LUCE FORWARD ATTORNEYS AT LAW + FOUNDED 1873 LUCE, FORWARD, HAMILTON & SCRIPPS 110

San Diego County Regional Airport Authority Attention: Mr. Ted Anasis February 4, 2008 Page 2

an addition of three acres to the existing 11.4 acres to support this existing demand, the need for which has been well documented in previous submissions. Consequently, 12.4 acres is inadequate to meet existing domand and certainly inadequate to meet projected additional demand through 2015 as suggested in the DEIR.

- b. The discussion of the Airport Land Use Plan and the Implementation Plan should include reference to the fact that areas designated for "Airport Support" uses potentially include more than one Fixed Base Operator ("FBO"). For example, because FAA regulations do not permit the grant of an exclusive right, a second FBO, either full service or limited use, could potentially be located either in the north airport area or in the areas to the south of the runway, designated for Airport Support purposes. On point is the fact that, in the context of Jimsair's complaint filed against the SDCRAA before the FAA, the SDCRAA stated that it was considering more than one FBO and that the Request for Qualifications issued in March 2006 reflected that consideration. Certainly, the DEIR should be revised to conform to the SDCRAA's representations to the FAA that the Authority is in fact considering more than one FBO for the airport. It has been Jimsair's consistent position that the Authority is already legally obligated to begin planning for a second FBO at Lindbergh Field and that such planning should be reflected in this DEIR.
- c. Regarding the Airport Implementation Plan, Table 5-15.2 in the Hazards and Hazardous Materials section of the DEIR (Section 5.15) correctly includes the Airport Fuel Farm (Site No. 6) as a site or facility with the potential to contain hazardous wastes or environmental contamination. However, the Table omits the underground storage tank at Jimsair. While there has been no reported environmental contamination or leaks from the storage tank at Jimsair, it should be included as a fuel storage facility for completeness and to ensure there are no misunderstandings or later objections to the EIR for failure to include this potential impact.
- d. The DEIR does not include a reference to the likely storage of aviation fuel at the proposed new FBO facility. While this will not create any additional significant environmental impacts as it is merely a continuation of existing operations in a relocated area, it should be included in the EIR (1) because the FAA previously ruled that the Port District (and by inference the Authority) cannot grant an

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San Diego County Regional Airport Authority Attention: Mr. Ted Anasis February 4, 2008 Page 3

exclusive right to the Consortium for fuel operations at the Airport, and (2) to ensure there are no misunderstandings or grounds for future challenge.

- e. The inclusion of proposed construction of new general aviation facilities on the north area of the airport in the Airport Implementation Plan and its required detailed project-level review is premature in light of the fact that the Airport Master Plan has not been completed. Thus, the potential cumulative impacts resulting from moving the general aviation support facilities cannot be determined adequately. Project-level review should be deferred until the Master Plan for the north area has been completed.
- 3. Given that the Airport Master Plan has not been fully completed, project-level review for the entire Airport Implementation Plan is not yet possible.
  - a. Unless and until the Master Plan for the entire airport is completed, the cumulative impacts of the Implementation Plan cannot be determined. For example, if the completed Master Plan, taking into account long-term airport needs (i.e., beyond 2015), determines that some or all of the terminal facilities should be relocated from the south side to the north side of the airport, this phase of implementation would require construction of new facilities on the north side, and the later phase would require demolition of the recently completed facilities and replacement construction, all of which will result in very significant financial and environmental impacts that have not been analyzed. Consequently, the Authority must Master Plan the entire airport even if it implements the projects in phases before it will be able to comply fully with CEQA's environmental review requirements.
  - b. The assumptions of airport capacity being reached by 2015, such as those on page 3-2 which suggest that by 2015 airport facilities will become so congested that they will be "inadequate to safely and efficiently handle the forecast passenger volume," contradict the FAA's own estimates that full capacity will not be reached at SDIA until 2025. Thus, there is no urgent need to rush this project through and there is plenty of time to allow for the development of a complete Airport Master Plan and for adequate environmental review of the cumulative impacts of that plan.
  - c. Also, the asserted safety concerns referenced in the DEIR are not well founded. For example, the DEIR states at section 3.2.4.1 that aircraft taxing on Taxiway C

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LUCE FORWARD ATTORNEYS AT LAW · FOUNDED 1073 LUCE. FORWARD, HAMILTON & SCRIPPS LLP

San Diego County Regional Airport Authority Attention: Mr. Ted Anasis February 4, 2008 Page 4

> direct high-velocity jet blast onto the general aviation apron. However, there has been no single reported incident involving this alleged phenomenon. It appears to involve nothing more than pure speculation.

4. In section 1.2.1, the DEIR correctly points out that SDIA resides on tidelands, which are held in the public trust and that any proposed land uses must be consistent with the California Tidelands Trust requirements. The DEIR then concludes without analysis or support that the four categories of land use (Airfield, Terminal, Ground Transportation and Air Support) are all consistent with the California Tidelands Trust requirements. While it may be true that these general categories are consistent with those requirements, such a conclusory statement is not sufficient. Clearly, the implementation of those land uses must be examined in detail to ensure that every facet of implementation remains consistent with the Tidelands Trust requirements. The DEIR lacks this level of detailed analysis. We recommend that the DEIR address this issue in more detail.

Jimsair appreciates the opportunity to comment on this DEIR and looks forward to reviewing the Final EIR. Please contact me if you have any questions regarding these comments. Please forward a copy of the Final EIR to my attention for future review.

Very truly yours,

Stephen L. Marsh of LUCE, FORWARD, HAMILTON & SCRIPPS LLP

SLM/rj cc: Mr. Phil Bracamonte Lee Burdick, Esq. 101070124.2

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Luce, Forward, Hamilton & Scripps LLP on behalf of Jimsair		Signed by: Stephen L. March
Aviation Services,		r the San Diago International Airport Master Dian SDCDAA #FID 06 01
Subject:		r the San Diego International Airport Master Plan – SDCRAA #EIR-06-01
Comment: 1	Subject: Public Resources Code	Response
The DEIR fails to comply fully with Public Resources Code section		This Draft EIR is an update from the May 2006 Draft EIR. We updated
	ich requires that the written responses shall	the Draft EIR to consider (1) additional years (2015 to 2030) and (2) the
	tion of each issue raised by commenters. The	Proposed Project without a parking structure. Because this Draft EIR
	e 1-25 that "The comments that were received have	replaces the previous Draft EIR, CEQA does not require responses to
	oughout the text of this Draft EIR." However this	comments submitted for the May 2006 Draft EIR. Responses to
	cient, especially in light of the fact that many of the	comments on October 2007 Draft EIR are responded to individually.
	the original DEIR have not been addressed. For	
	the comments contained in our letter of September	
	repeated in this letter because it is not apparent	
	this DEIR that they have been considered.	
Comment 2	Subject: Inadequate acreage	Response
	purports to include project-level review for the	As stated in Chapter 3.2.4.1 of the Draft EIR, General Aviation
	general aviation facilities on 12.4 acres as part of	Improvements, the proposed project's general aviation facility
	t Implementation Plan. However, the level of	improvements "on 12.4 acres would meet the minimum general aviation
	insufficient to satisfy the requirements for project-	facility requirement for 2015 as outlined it he Airport Master Plan." A
	mber of respects. For example:	detailed analysis of the proposed general aviation facilities is presented
	only 12.4 acres of land for general aviation is	in Chapter 7.4.2 of the October 2007 Draft Airport Master Plan, which is
	to meet even present demand. Jimsair has	referenced in the above Draft EIR text. The Draft Airport Master Plan
	advised the SDCRAA that additional land is required	does acknowledge that Jimsair has requested a leasehold expansion to
	eneral aviation operations; <i>i.e.,</i> Jimsair has	as much as 14 acres. However, the Airport Master Plan states that
requested an addition of three acres to the existing 11.4 acres		modest amounts of additional general aviation service could be
to support this existing demand, the need for which has been		accommodated on a leasehold of 12.4 acres with a more efficient layout
well documented in previous submissions. Consequently, 12.4		than currently exists. This comment is directed at the Airport Master
acres is inadequate to meet existing demand and certainly		Plan, not the sufficiency of the analysis in the EIR and thus does not
	to meet projected additional demand through 2015	require further discussion. The use of 12.4 acres of land for general
as suggeste	ed in the DEIR.	aviation does not demonstrate that the "level of detailed analysis is
		insufficient to satisfy the requirements for project-level review."
Comment 3	Subject: FBO regulations	Response
	sion of the Airport Land Use Plan and the	The EIR does not concern itself with the specifics of the number of FBOs
	tion Plan should include reference to the fact that	but analyzes the impacts for general aviation facilities as described in
<b>o</b> 1 11 1 <b>j</b>		Sections 4.1.2.8 and 4.1.2.9. The number of FBOs does not influence
		the impact of general aviation facilities; the impact is assessed by the
because FAA regulations do not permit the grant of an		area set aside for general aviation. As such, the fact that SDCRAA may
exclusive right, a second FBO, either full service or limited use,		be considering more than one FBO is not an environmental impact and
could potentially be located either in the north airport area or in		does not require discussion in the EIR.

the areas to the south of the runway, designated for Airport Support purposes. On point is the fact that, in the context of Jimsair's complaint filed against the SDCRAA before the FAA, the SDCRAA stated that it was considering more than one FBO and that the Request for Qualifications issued in March 2006 reflected that consideration. Certainly, the DEIR should be revised to conform to the SDCRAA's representations to the FAA that the Authority is in fact considering more than one FBO for the airport. It has been Jimsair's consistent position that the Authority is already legally obligated to begin planning for a second FBO at Lindbergh Field and that such planning should	
be reflected in this DEIR.	
Comment 4 Subject: Table 5-15.2	Response
c. Regarding the Airport Implementation Plan, Table 5-15.2 in the Hazards and Hazardous Materials section of the DEIR (section 5.15) correctly includes the Airport Fuel Farm (Site No. 6) as a site of facility with the potential to contain hazardous wastes or environmental contamination. However, the Table omits the underground storage tank at Jimsair. While there has been no reported environmental contamination or leaks from the storage take at Jimsair, it should be included as a fuel storage facility for completeness and to ensure there are no misunderstandings or later objections to the EIR for failure to include this potential impact.	Comment noted and the underground storage tank at Jimsair will be added to the list of sites with the potential to contain environmental contamination.
Comment 5 Fuel Storage Take	Response
d. The DEIR does not include a reference to the likely storage of aviation fuel at the proposed new FBO facility. While this will not create any additional significant environmental impacts as it is merely a continuation of existing operations in a relocated area, it should be included in the EIR (1) because the FAA previously ruled that the Port District (and by inference the Authority) cannot grant an exclusive right to the Consortium for fuel operations at the Airport, and (2) to ensure there are no misunderstandings or grounds for future challenge.	Comment noted. This comment does not refer to any potential environment condition or effect. Therefore, no response is required.
Comment 6 Project-level Review	Response
e. The inclusion of proposed construction of new general aviation facilities on the north area of the airport in the Airport Implementation Plan and its required detailed project-level review is premature in light of the fact that the Airport Maser Plan has not been completed. Thus, the potential cumulative impacts resulting from moving the general aviation support	The Draft Airport Master Plan is incorporated in the Draft EIR by reference and addresses several facilities at the airport including the general aviation facilities north of Runway 9-27. The Draft EIR evaluates the potential impacts of all of the components of the proposed project, including the relocation of general aviation facilities to 12.4 acres located in the north area to allow for airfield improvements to improve

facilities cannot be determined adequately. Project-level review should be deferred until the Master Plan for the north area has been completed.	aircraft circulation and safety.	
Comment 7 Project level-review not possible	Response	
Given that the Airport Master Plan has not been fully completed,		
<ul> <li>project-level review for the entire Airport Implementation Plan is not yet possible.</li> <li>a. Unless and until the Maser Plan for the entire airport is completed, the cumulative impacts of the Implementation Plan cannot be determined. For example, if the completed Master Plan, taking into account long-term airport needs (<i>i.e.</i> beyond 2015), determines that some or all of the terminal facilities should be relocated from the south side to the north side of the airport, this phase of implementation would require construction of new facilities on the north side, and the later phase would require demolition of the recently completed facilities and replacement construction, all of which will result in very significant financial and environmental impacts that have no been analyzed. Consequently, the Authority must Master Plan the entire airport-even if it implements the projects in phases-before it will be able to comply fully with CEQA's environmental review requirements.</li> </ul>	The Airport Master Plan provided full detail for the implementation of facilities to meet demand through 2015. As part of the near term improvements to SDIA, the SDCRAA has determined that the layout of General Aviation facilities must be reconfigured to better address forecast demand. The Airport Land Use Plan that is included in the Proposed Project considers airport land uses that would be desirable as concepts are developed to accommodate growth at SDIA beyond 2015. As the comment suggests, because project level details of the impacts of implementation of the Airport Land Use Plan, that portion of the EIR is done programmatically. Further environmental review will be necessary as specific projects not presently address in this EIR are approved to implement the Airport Land Use Plan.	
Comment 8 Airport Capacity	Response	
<ul> <li>b. The assumptions of airport capacity being reached by 2015, such as those on page 3-2 which suggest that by 2015 airport facilities will become so congested that they will be "inadequate to safely and efficiently handle the forecast passenger volume, "contradict the FAA's own estimates that full capacity will not be reached at SDIA until 2025. Thus, there is no urgent need to rush this project through and there is plenty of time to allow for the development of a complete Airport Master Plan and for adequate environmental review of the cumulative impacts of that plan.</li> </ul>	<ul> <li>This comment does not identify an environmental impact, but rather it is concerned with the timing of the Airport Master Plan.</li> <li>The San Diego International Airport Aviation Activity Forecast prepared by SH&amp;E published in 2004 and approved by the FAA in 2005 indicates on page 124 that at 260,000 annual operations both general aviation and military operational growth will cease due to rising congestion. General aviation users and operators typically avoid airports with extensive congestion especially when there are other local options. The FAA and the SH&amp; E forecast do not concern themselves with terminal facilities only airfield constrains.</li> <li>The single runway at SDIA is currently not at capacity. The single runway configuration at SDIA can accommodate from 49 operations per</li> </ul>	
	hour during bad weather conditions to 55 operations per hour during good weather conditions. This information is provided in Chapter 7 of the Airport Master Plan which is incorporated by reference in the EIR. Table 2-9 provides the hourly operations at San Diego International	

	Airport, this table illustrates that in 2005 the Airport is below capacity.
	As stated previously the runway capacity, according to SH&E's analysis, would begin to become constrained at about 260,000 annual operations and delay would exceed established thresholds of tolerance at approximately 300,000 annual operations. This same forecast is not reached within the 2030 analysis timeline of the EIR. Specifically the airfield will not reach capacity by 2030 however airfield delays will begin to mount around 2015. Review of the Tables 2-12 through 2-20 indicate that beyond 2015 there are multiple hours that will experience 50 plus operations per hour which results in building delay through some parts of the day.
	Although the runway will not reach capacity until the airport reaches approximately 300,000 annual operations the land side facilities will meet their breaking point beyond 2020. See Section 2.2.3.1 of the EIR for more details. The Proposed Project in the EIR provides infrastructure to accommodate the demand with better levels of service through 2015. Future planning efforts will contemplate the long-term future. The cumulative analysis provided in Section 5.20 considers the known potential improvements projected for the area of SDIA.
Comment 9 Safety Concerns	Response
<ul> <li>c. Also the asserted safety concerns referenced in the DEIR are not well founded. For example, the DEIR states at section 3.2.4.1 that aircraft taxiing on Taxiway C direct high-velocity jet blast onto the general aviation apron. However, there has been no single reported incident involving this alleged phenomenon. It appears to involve nothing more than pure speculation.</li> </ul>	The improvement of airport safety and security for Airport users/customers is an objective of the San Diego County Regional Authority as set forth in Chapter 1.1.2 of the Draft EIR, and Chapter 2 of the Draft Airport Master Plan.
	As described Chapter 3.2.4.1 of the Draft EIR, and in Chapter 7.4.2 of the Draft Airport Master Plan, the proximity of the ramp area at the Jimsair FBO to Taxiway C presents the potential for safety hazard as turbojet aircraft utilizing Taxiway C to reach the east end of Runway 9-27 must turn and direct their jet blast directly onto the Jimsair apron area. The proximity of the apron area to the centerline of existing Taxiway C is 130 feet. As operations at the Airport continue to grow, it is expected that the frequency of operations on Taxiway C will increase exacerbating the potential for this hazard to occur.
	Further, as described in Chapter 3.2.1.3 of the Draft EIR, Taxiway C does not meet the FAA's currently recommended separation criteria for runway-taxiway centerline separation or for taxiway centerline separation from other fixed or moveable objects.

Commont 10	Section 1.2.1	The remedy for this non-standard separation is to reconstruct Taxiway C north of it's current location, then relocate the taxiway object free area further north of its current location thus placing further restrictions on the use of apron areas north of Runway 9-27. The proposed project reconstructs the airfield facilities according to the recommended separation standard and relocates the general aviation facilities such that the ramp areas are a safe distance from taxiing aircraft where jet blast will not be directed onto ramp areas frequented by passengers and crew alike.
Comment 10         Section 1.2.1           The DEIR correctly points out that the SDIA resides on tidelands, which are hold in the public trust and that any proposed land uses must be		Response The proposed ALUP designates land uses that are consistent with the California Tidelands Trust. The Trust requires that the lands be used for
are held in the public trust and that any proposed land uses must be consistent with the California Tidelands Trust requirements. The DEIR then concludes without analysis or support that the four categories of		statewide purpose; as specifically recognizing in the San Diego County Regional Airport Authority Act, the Airport serves this purpose.
land use (Airfield, Terminal, Ground Transportation and Air Support) are all consistent with the California Tidelands Trust requirements. While it		Regional Airport Authonity Act, the Airport serves this purpose.
may be true that these general categories are consistent with those requirements, such a conclusory statement is not sufficient. Clearly, the		
implementation remains consistent with the Tidelands Trust		
requirements. The DEIR lacks this level of detailed analysis. We recommend that the DEIR address this issue in more detail.		

From: Warren Anne Sent: Wednesday, January 30, 2008 3:20 PM

**To:** Bowens Thella; Anasis Theodore; alan bersin; anne sheehan; bob watkins; bi desmond; jim panknin; pedro orso-delgado; ramona finnila; tony young; Zettel Cl **Subject:** NECA Letter of Support for Draft EIR

# San Diego Chapter

9350 Waxie Way Suite 540 San Diego, CA 92123

> ph. **858-571-6322** (858-571-NECA) fax. 858-571-6323

> > 1



January 28, 2008

Mr. Alan Bersin, Chairman Board of Directors San Diego County Regional Airport Authority P.O. Box 82776 San Diego, CA 92138-2776

Dear Mr. Bersin:

San Diego International Airport (SDIA) is a vital economic engine for our region. Not only does the Airport support the tourism industry, but also the business traveler and the San Diego resident who wants to travel for pleasure. The Airport also creates jobs – more than 100,000 are either directly or indirectly related to the airport. Almost \$10 billion per year is added to our local economy.

As a frequent flyer myself, I am always impressed with how convenient and accessible our airport is to the user. But, I can also see the growth in usage and the urgent need for its expansion in terms of capacity and efficiency.

It is that urgent need that compels the National Electrical Contractors Association, San Diego Chapter (NECA) to fully support the Draft Environmental Impact Report and its Preferred Alternative (10 new jet gates, airfield improvements, two-level roadway and parking garage at Terminal 2 and other enhancements). The elements of the project in the EIR that your Board will soon contemplate certifying are clearly what are needed at this time.

NECA sees this proposal as a worthwhile project unto itself, and an essential first step to helping meet demand for air transportation in the San Diego County region. We applaud the San Diego County Regional Airport Authority for moving forward with the Phase 1 of the Airport Master Plan and we look forward to participating in the ongoing effort to define the long-term vision for SDIA.

Sincefely Andrew Berg

Executive Manager

cc: Members of the Board of Directors, Airport Authority Ms. Thella F. Bowens, CEO, Airport Authority Mr. Tedd Anasis, Manager-Airport Planning, Airport Authority

National Electrical Contractors Association		Signed by: Andrew Berg
Subject:	Comments on Draft Environmental Impact Report for	or the San Diego International Airport Master Plan
Comment 1	Subject: Need for Proposed Project	Response
	nal Airport (SDIA) is a vital economic engine for our	Comment noted.
	es the Airport support the tourism industry, but also	
	r and the San Diego resident who wants to travel	
	rport also creates jobs – more than 100,000 are	
	rectly related to the airport. Almost \$10 billion per	
year is added to our	local economy.	
As a frequent flyer m	nyself, I am always impressed with how convenient	
	irport is to the user. But, I can also see the growth	
	ent need for its expansion in terms of capacity and	
efficiency.		
0	that compels the National Electrical Contractors	
	ego Chapter (NECA) to fully support the Draft	
	ct Report and its Preferred Alternative (10 new jet	
	vements, two-level roadway and parking garage at	
	r enhancements). The elements of the project in	
the EIR that your Board will soon contemplate certifying are clearly what are needed at this time.		
	no.	
NECA sees this proposal as a worthwhile project unto itself, and an		
essential first step to helping meet demand for air transportation in the		
San Diego County region. We applaud the San Diego County Regional		
Airport Authority for moving forward with the Phase I of the Airport		
Master Plan and we look forward to participating in the ongoing effort to		
define the long-term	vision for SDIA.	